

COUNTY OF HENRICO, VIRGINIA  
BOARD OF SUPERVISORS  
SPECIAL MEETING  
November 9, 2016

The Henrico County Board of Supervisors convened a special meeting on Wednesday, November 9, 2016, at 5:00 p.m. in the County Manager's Conference Room, Administration Building, Henrico County Government Center, Parham and Hungary Spring Roads, Henrico County, Virginia.

**Members of the Board Present:**

Tyrone E. Nelson, Chairman, Varina District  
Richard W. Glover, Vice Chairman, Brookland District  
Thomas M. Branin, Three Chopt District Supervisor  
Patricia S. O'Bannon, Tuckahoe District Supervisor

**Member of the Board Absent:**

Frank J. Thornton, Fairfield District Supervisor

**Members of the General Assembly Present:**

Siobhan S. Dunnavant, Senate of Virginia, 12<sup>th</sup> District (*departed at 6:00 p.m.*)  
Riley E. Ingram, House of Delegates, 62<sup>nd</sup> District  
James P. (Jimmie) Massie, III, House of Delegates, 72<sup>nd</sup> District  
John M. O'Bannon, III, House of Delegates, 73<sup>rd</sup> District (*departed at 6:15 p.m.*)  
Lamont Bagby, House of Delegates, 74<sup>th</sup> District

**Members of the General Assembly Absent:**

A. Donald McEachin, Senate of Virginia, 9<sup>th</sup> District  
Peter F. Farrell, House of Delegates, 56<sup>th</sup> District  
G. Monoli-Loupassi, House of Delegates, 68<sup>th</sup> District  
Delores C. McQuinn, House of Delegates, 70<sup>th</sup> District  
Jennifer L. McClellan, House of Delegates, 71<sup>st</sup> District

**Other Officials Present:**

Heidi S. Barshinger, Circuit Court Clerk  
Shannon L. Taylor, Commonwealth's Attorney  
John A. Vithoukas, County Manager  
Joseph P. Rapisarda, Jr., County Attorney  
Barry R. Lawrence, CMC, Assistant to the County Manager/Clerk to the Board  
Tanya B. Harding, Administrative Assistant/Deputy Clerk to the Board  
Timothy A. Foster, P.E., Deputy County Manager for Community Operations

W. Brandon Hinton, Deputy County Manager for Community Services  
Douglas A. Middleton, Deputy County Manager for Public Safety  
Anthony J. Romanello, Deputy County Manager for Administration  
C. Michael Schnurman, Jr., Legislative Liaison  
Holly L. Zinn, Management Specialist  
Eugene H. Walter, Director of Finance  
Justin D. Crawford, Management and Budget Division Director  
Anthony E. McDowell, Chief, Division of Fire  
Humberto I. Cardounel, Chief, Police Division  
Laura S. Totty, Director of Mental Health & Developmental Services  
Ralph J. (Joe) Emerson, Jr., Director of Planning  
Steven J. Yob, Director of Public Works  
Alisa A. Gregory, Undersheriff  
Cynthia S. Steinhauser, Director of Social Services  
Hannah Kowitz, Legislative Aide to Senator Dunnevant

Mr. Nelson called the meeting to order at 5:09 p.m. He commented he was excited to have members of the County's legislative delegation present and was looking forward to a fruitful conversation. Mr. Vithoukas thanked the legislators for everything they do and noted this briefing was an annual highlight.

Delegate O'Bannon remarked that the vote on the bond referendum says volumes about the County's governance. He congratulated the County on the passage of the referendum. Mr. Vithoukas noted each of the referendum questions passed in every one of the County's precincts and that the County has not previously seen a bond referendum approval of this magnitude.

Mr. Vithoukas introduced Hill Carter, Culinary Arts Instructor for the Advanced Career Education Center at Hermitage High School. Chef Carter replaced Chef Win Goodier prior to the beginning of the 2016-17 academic year. Mr. Vithoukas reviewed Chief Carter's professional and academic background. Chef Carter thanked the County and the community for its support of Hermitage's culinary arts program and advised that students from his program had participated from the ground up in preparing and serving dinner for this meeting. He noted how functions such as this one provide a learning experience for his students. The following culinary arts students who were present working under Chef Carter's supervision introduced themselves and identified their home schools: Caitlin McGowan (Deep Run), Luke Stackow and Laylah Zinat (Freeman), Sydney Circeo and Alycia Patterson (Godwin), Trevor Newberry (Hermitage), and Adrian Gifford and Colby Jarvis (Tucker). Chef Carter pointed out they were all year one and year two students.

The Board recessed for dinner at 5:17 p.m. and reconvened at 5:20 p.m.

Mr. Vithoukas asked the constitutional officers and members of staff who were in attendance to stand and introduce themselves.

## **Legislative Briefing with General Assembly Delegation**

Mr. Vithoukias recognized Mr. Crawford, who narrated the first portion of a slide presentation titled *2017 General Assembly Overview*. Mr. Crawford provided a fiscal outlook and began by explaining the County's annual process for projecting revenues and compiling of the *Financial Trends Monitoring System* document, which is an evaluation of financial and economic indicators. He also reviewed the major sources of the County's estimated \$934.1 million in FY17 general fund revenue, which will include approximately \$344.1 million in state aid. Mr. Crawford responded to questions from Delegate O'Bannon regarding the funding of constitutional officers and the judiciary. He responded to questions from Senator Dunnavant concerning car tax revenues. Mr. Yob responded to questions from Mr. Glover pertaining to revenues for road maintenance and construction and the number of miles of secondary roads in the County. Mr. Crawford next reviewed the various categories of state aid to the County, news reports of the Commonwealth's FY16 budget shortfall and \$1.5 billion budget hole for FY17, and Virginia state government's history of budget shortfalls. Mr. Vithoukias commented on the County's conservative revenue projections and acknowledged that state revenues are cyclical. Mr. Crawford continued his presentation by reviewing Virginia and United States wage growth since 1996. Delegate O'Bannon remarked he is concerned about state sales tax and income tax projections for FY18. Mr. Crawford documented unfunded mandate costs to the County, which equate to 15 cents on the County's real estate tax rate. He concluded his portion of the presentation by noting the County is cautious as it conducts its current revenue analysis and expects state revenues to remain the wild card as it develops its upcoming budget.

Delegate Massie commented on the state budgetary picture. He expressed concern that the Governor has underestimated Medicaid expenses and overestimated revenue but expressed optimism the economy will grow at a higher rate than it has for the past ten years if tax and regulatory reform are achieved by the new President and next Congress. Mr. Crawford as well as Delegates Massie and O'Bannon responded to questions from Mr. Glover relating to the status of state sales tax revenues.

Mr. Vithoukias recognized Mr. Foster, who provided a transportation update on the North Gayton Road interchange project. Mr. Foster advised that the County is working with both the Virginia Department of Transportation (VDOT) and Federal Highway Administration on this project. He showed an aerial view of the area where the interchange will be constructed, a conceptual aerial photograph of the future interchange, and an aerial photograph of a diverging diamond interchange design that is planned for the project. Mr. Foster also showed two short video simulations depicting an existing interstate interchange with the diverging diamond design and what a diverging diamond interchange would look like at North Gayton Road. Delegate Ingram expressed concern that this type of design is confusing for motorists. Mr. Foster and Mr. Branin responded by elaborating on the advantages of a diverging diamond interchange for North Gayton Road. Delegates O'Bannon and Ingram suggested the County discuss this design with VDOT before moving forward. Mr. Foster concluded his portion of the presentation by providing a rough schedule of the various stages of the project, which should be constructed in 2025. In response to a question from Delegate Massie, Mr. Foster estimated the project to cost \$60 - 70 million. Mr. Branin noted the project is necessary because of lengthy traffic backups on I-64 and Broad Street in the Short Pump area.

Mr. Vithoukas recognized Mr. Yob, who continued the transportation update by reviewing the County's use of VDOT revenue sharing funds for 20 projects, including 16 sidewalk projects. He also provided a public works summary that identified the funding sources of and costs for 34 County projects. He responded to questions from Delegate O'Bannon pertaining to changes in federal revenue streams and current levels of state funding for local transportation projects. There was discussion by Delegate Massie, Mr. Vithoukas, Mr. Glover, Mr. Yob, and Mrs. O'Bannon concerning House Bill 2, which established a new system for prioritizing transportation projects. Delegate Ingram commented that the intersection at Route 5 and Buffin Road is dangerous, especially when school is in session. Mr. Nelson stated he is aware of the problem but noted Route 5 is a state road. He asked Delegate Ingram to assist him and the County in their ongoing efforts to have VDOT put a traffic signal at this intersection. Delegate O'Bannon asked Mr. Vithoukas to report to the legislative delegation in the future on how the process set forth in House Bill 2 is working.

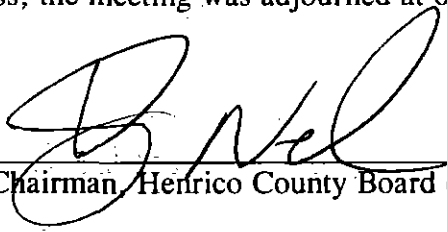
Mr. Vithoukas recognized Mr. Hinton, who offered brief information on unlicensed recovery homes. Mr. Hinton assured the delegation that the County will continue to research these facilities and look at ways to improve the processes for tracking and monitoring them. Mr. Hinton asked that complaints relating to specific unlicensed recovery homes be forwarded to the County so the County can better understand where they are located and whom they are serving.

Mr. Vithoukas thanked the legislators who were present for taking the time to attend the briefing and have an open discussion on matters of concern. He showed a slide titled "2016 Bond Referendum Results" that listed the percentages of yes and no votes for all five categories of projects. Mr. Vithoukas remarked that the bond referendum succeeded because of support from the Board of Supervisors and School Board and due to the 115 community presentations made by County staff informing the public about the referendum projects. He thanked the members of County staff who were involved with this effort, which was led by Mr. Hinton and Mr. Foster. Mr. Vithoukas asked the legislators to call County staff if they have any questions leading into the 2017 General Assembly Session. In response to a question from Mr. Glover, Delegate Massie agreed to investigate potential sources of state funding for the County's Greenwood Road park project if the County will provide him with project cost and tax revenue estimates. Mr. Nelson thanked the members of the delegation who were in attendance. Chef Carter and the students returned to the room for a round of applause.

### **Regular Meeting Agenda Items**

Mr. Vithoukas reviewed the agenda for the 7:00 p.m. meeting. He informed the Board he would be making three comments that pertained to the bond referendum, Dominion Charity Classic PGA Tournament, and 2016 Christmas Mother. Mr. Vithoukas referred to the two resignation and two appointment resolutions on the agenda. He then briefly mentioned the three zoning cases and one provisional use permit request before discussing the proposed ordinance amendment to allow front porches on certain dwellings by provisional use permit and the resolution to delete an unimproved section of Dominion Club Drive from the County's major thoroughfare plan (MTP). Mr. Vithoukas responded to questions from Mr. Nelson and Mr. Branin regarding suggested procedures for the public hearing on the MTP item. He concluded his review by mentioning the four items listed on the general agenda.

There being no further business, the meeting was adjourned at 6:35 p.m.



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Chairman, Henrico County Board of Supervisors