1 MINUTES OF THE REGULAR MEETING OF THE BOARD OF ZONING 2 APPEALS OF HENRICO COUNTY, HELD IN THE BOARD ROOM OF THE 3 COUNTY ADMINISTRATION BUILDING IN THE HENRICO COUNTY 4 GOVERNMENT COMPLEX, ON THURSDAY, OCTOBER 19, 2006, AT 9:00 5 A.M., NOTICE HAVING BEEN PUBLISHED IN THE RICHMOND TIMES-6 DISPATCH ON SEPTEMBER 28, 2006 AND OCTOBER 5, 2006. 7 8 9 Members Present: James W. Nunnally, Chairman 10 Richard Kirkland, CBZA, Vice-Chairman 11 Elizabeth G. Dwver 12 Helen E. Harris 13 R. A. Wright 14 15 16 Also Present: David D. O'Kelly, Assistant Director of Planning 17 Thomas T. Tokarz, Assistant County Attorney Benjamin Blankinship, Secretary 18 19 Paul M. Gidley, County Planner 20 Ann Cleary, Recording Secretary 21 22 Mr. Nunnally: Good morning, ladies and gentlemen. We welcome you to 23 our October meeting for the Board of Zoning Appeals and we ask you to please stand and join us in the Pledge of Allegiance to the Flag of Our Country. 24 25 Thank you. Be seated. Mr. Blankinship, do you have any deferrals or 26 withdrawals? 27 28 Mr. Blankinship: No, sir. We do not. 29 30 Mr. Nunnally: Mr. Blankinship would you please read the rules for the 31 meeting, please? 32 33 Mr. Blankinship: The rules for this meeting are as follows: Acting as secretary 34 I will call each of the two cases and as I am speaking, the applicants can come 35 down to the podium. We will ask everyone who intends to speak, which, I quess, will be the two of you, to stand and be sworn in. Then the applicant will present 36 37 their testimony, and after the Board has asked their questions, anyone else who 38 wishes to speak will be given that opportunity. If anyone speaks, the applicant will have the opportunity for rebuttal. The meeting is being tape recorded, so we 39 will ask everyone who speaks to speak directly into the microphone, state your 40 41 name, please spell your name, and if you are not aware of the conditions that 42 have been recommended to this case, you need to be aware of those, because 43 you will be asked specifically to agree to the proposed conditions. 44 UP-39-2006 ST. PAUL'S BAPTIST CHURCH requests a conditional Varina use permit pursuant to Section 24-116(c)(1) to install a temporary trailer at 4247 Creighton Road (Parcel 815-732-6107), zoned A-1, Agricultural District (Varina).

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46 Mr. Nunnally: Is anyone else here interested in this case? All right. Will47 you raise your right hand and be sworn?

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49 Mr. Blankinship: Do you swear the testimony you are about to give is the 50 truth, the whole truth, and nothing but the truth so help you God?

52 Mr. Derricott: I do.

53 54 Mr. Nunnally: Please state your name for the record and tell us what you 55 are requesting.

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57 Mr. Derricott: Mr. Hamilton Derricott. We are requesting a temporary 58 trailer to be set on site. We at St. Paul's are experiencing exponential growth 59 and one of the areas where we are concerned is finding a consistent place for our new members, and so we feel that bringing this trailer on site until we can go 60 61 forward with our Phase 2 construction will provide a consistent space for our new members to have meetings at nighttime. We are requesting from the hours of 62 63 5:00 p.m. to 9:00 p.m., because that is when most of our new members can 64 come out to our church for meetings, because they all work. 65

- 66 Mr. Kirkland: According to my report here, it says that the proposed trailer 67 will be used as a staff meeting space six days a week between the hours of 5:00 68 p.m. and 9:00 p.m. These members are not staff.
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70 Mr. Derricott: No. It is for some staff members that have to meet with 71 them, that is what it is for. We have conference rooms and meeting rooms for 72 our staff.

74 Mr. Kirkland: I was thinking that all of that space you all have over there,75 you wouldn't need a trailer.

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77 Well, that is the thing, that is why we kind of need the trailer, Mr. Derricott: 78 because what is happening Monday through Friday evenings, you have all of the 79 members of St. Paul's having various meetings, and so for the new members, 80 they are new to the site. So, what happens, for one night there will be a meeting on the second floor, and then the next night there will be a meeting on the first 81 82 floor, and so these people are coming and they are getting lost and they are 83 missing the meetings, but if we can get a consistent site, then they will all know 84 to meet at the temporary trailer site. 85

86 Mr. Kirkland: You are planning on having this trailer for how long, one 87 year?

89 90 91 92 93	Mr. Derricott:	Two years.
	Mr. Kirkland:	Two years.
	Ms. Dwyer:	And have you read the conditions?
94 95 96	Mr. Derricott:	Yes, ma'am.
90 97 98	Ms. Dwyer:	Do you realize they will not be renewed?
99 100 101 102 103	Mr. Derricott:	Yes, ma'am.
	Ms. Harris: setting?	Will there be offices in the trailer or is that a classroom
103 104 105	Mr. Derricott:	It is a classroom setting. Yes, ma'am.
$\begin{array}{c} 106 \\ 107 \\ 108 \\ 109 \\ 110 \\ 111 \\ 112 \\ 113 \\ 114 \\ 115 \\ 116 \\ 117 \\ 118 \\ 119 \\ 120 \\ 121 \\ 122 \\ 123 \\ 124 \\ 125 \\ 126 \\ 127 \\ 128 \\ 129 \\ 130 \end{array}$	Mr. Nunnally: that concludes the	Any other questions from the Board or staff? Hearing none, case.
	DECISION:	
	Mr. Nunnally:	UP-39-2006, St. Paul's Baptist Church.
	Mr. Kirkland:	I make a motion we approve it.
	Ms. Harris:	I second your motion.
	Mr. Nunnally: approve. All in fa approved.	Motion by Mr. Kirkland and second by Ms. Harris that we avor say aye. All opposed say no. The case has been
	Mr. Blankinship: please?	Mr. Kirkland, would you make a statement for the record,
	anything, and it is	This is a normal permit that we normally pass for a It is only good for two years. I don't think it interferes with just temporary. I don't know any facts you could use to back his is just a temporary use.
	Mr. Blankinship: consistent with the	There is no substantial detrimental impact and it is zoning and the other uses.
131 132 133	Mr. Kirkland:	Yes, you can add that in there.

134 135 136 137 138 139 140	Ms. Harris, permit pursu Creighton Ro	ertised public hearing and on a motion by Mr. Kirkland, so the Board granted application UP-39-2006 for a conducant to Section 24-116(c)(1) to install a temporary trail bad (Parcel 815-732-6107), zoned A-1, Agricultural Distri- granted the temporary conditional use permit subject to the	ditional use ler at 4247 ct, (Varina).
140 141 142 143		shall be removed from the site on or before September 3 nis permit shall expire and not be renewed	30, 2008, at
144 145 146		r shall be sited as shown on the plan submitted with this ock any walkways required for handicapped accessibility.	
147 148 149		ary facilities in the trailer shall be connected to a disport the health department.	osal system
150 151 152		fore September 28, 2007 the applicant shall submit a repartment describing their plans for permanent staff meeting	
153 154 155 156 157	•	granted the request because it found the proposed use accordance with the general purpose and objectives of Ch Code.	
158 159 160 161 162	Affirmative: Negative: Absent:	Dwyer, Harris, Kirkland, Nunnally, Wright	5 0 0
	A-39-2006	MARK W. AND PRISCILLA ROMERS request from Section 24-94 to build a front porch at Hollow Lane (Hunters Run) (Parcel 829-714-16 R-3, One-Family Residence District (Varina). yard setback is not met. The applicant propos front yard setback, where the Code requires 4 yard setback. The applicant requests a variance front yard setback.	305 Green 566), zoned The front ses 34 feet 0 feet front
163 164 165 166	Mr. Nunnally your hand ar		Please raise

167 Mr. Blankinship: Do you swear the testimony you are about to give is the 168 truth, the whole truth, and nothing but the truth, so help you God?

- 169 170 Mr. Romers: I do.
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Mr. Nunnally: Please state your name for the record, sir, and tell us whatyou are requesting.

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175 Mr. Romers: Mark Romers. I am here on behalf of me and my wife, 176 Priscilla. Is it possible to pass out this piece of paper? Thank you for hearing me today. We bought our home about a year ago in Sandston, almost exactly a year 177 178 ago. It is a new home in a new neighborhood, brand new neighborhood. We 179 decided this Spring to start to improve our home and in doing that we discovered 180 that our home has been seriously, I guess, burdened. We have large high 181 voltage power lines which are running across the back of my home, with the 182 easement on the power lines directly against the back of my house, and also 183 along the left side of my house, where the driveway and side porch are. We 184 were trying to do something to improve our home, so once we discovered that 185 problem, we went to the front yard and began landscaping, and I built my wife a 186 nice patio that we wanted, and as it was progressing, she asked me if we could 187 make a porch out of it, since we were determining that we could not do much 188 with the back of the house at all, as it would be dangerous to be under the power 189 lines. As we got into the process, I went to the County to ask what was 190 necessary there and discovered that the easement line is right on the very front 191 surface of my home, I mean the front setback lines, the very front wall of my 192 home, and the high voltage power line easement is on the very back wall of my 193 home, and we were kind of in a jam, and so at that point I didn't want to proceed and do anything wrong, so I filed a variance and hope that we can find some 194 195 relief here on the property so we can enjoy it the way we would like to. At the 196 same time, knowing that this is something that would be a concern to my 197 neighbors, I went around and that document I passed out, I went to each 198 neighbor that could see the front porch, along the front or the sides, or even on 199 the back street, anyone relevant to it, and discussed this with all of them, about 200 exactly what I had run into, and everyone, universally, was supportive of what I 201 wanted to do, and, in fact, felt that it improved the community for their own 202 purpose. So, we are hoping that we can get some relief on our property here, 203 and that is our request.

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Ms. Dwyer: Mr. Blankinship, the staff report says that the Zoning
Ordinance allows a four foot extension into the setback.

- 208 Mr. Blankinship: A portion, up to six feet wide can extend up to four feet deep.
- Ms. Dwyer: Could a roof be built? I am not sure how this would look or
 whether this would even be acceptable aesthetically, but could he build a roof
 that extended four feet out, even thought the porch itself and the base is now six
 feet?
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215 Mr. Blankinship: I think as long as the roof was no more than six feet wide, 216 yes.

218 Ms. Dwyer: It could extend four feet, then?

220 Ms. Harris: Do you have a proposed plan that we could actually see 221 what it is that you wish to build over this stoop?

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Mr. Blankinship: Attached to the petition is a plan.

225 Ms. Harris: I saw that. 226

227 Do you mean like a front view, ma'am? A picture of kind of Mr. Romers: 228 what it would look like from the front? I have some examples in my file here, but 229 basically it is going to be a roof, there are similar ones in the neighborhood, all up 230 and down the street there. It would be kind of a hip roof across the entire front, 231 and then there would be nice fluted aluminum columns and aluminum railings 232 down the front. It is just very nice. That is my plan that would be aesthetically 233 pleasing, certainly to my wife. I can tell you what it would look like. 234

- 235 Ms. Dwyer: Sir, when you filed your application, were you informed by 236 staff that our jurisdiction is limited in these kinds of cases?
- Mr. Romers: Yes, ma'am. That is when I discovered it. It was based on the roof line and the four foot penetration is under the standard setback. It is within the rule and up to six feet wide. What was on there on the house directly beside me is identical to my home. We both have the power line problem on the back, and both of us have the exact same problem, I guess, but it is about a four foot by four foot porch encroach into the easement, if you will.
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Ms. Dwyer: What I wanted to say is that I think you have done a beautiful job on your porch and you've done your homework, as far as the neighbors are concerned. The problem is with this kind of a case, you have reasonable use of your property. We don't have the authority to grant a variance.

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Mr. Romers: I understand that is how the rule reads, ma'am, and in my case, I felt that with the power lines on the back I can't use the back of the property, anything that is under high voltage, a thousand volt power line on the left side of the home. I've only got a small area that I can use, and now I discover that on the front of the home, I can't do anything else, and I felt that in this case that that was a hardship, that that was worthy of coming here today to discuss it.

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Ms. Dwyer - Well, the standard is if you have reasonable use of your
home as it is now, then that is sufficient.

261 Mr. Romers: I understand that, absolutely. I am sorry. I don't have that 262 file with me that has the building materials of the...but it exceeds the 263 expectations of the neighborhood, for what that is worth. 265 Mr. Kirkland: What is the distance from the rear of your house to the 266 power line back there? 267

Mr. Romers: The physical center of the power line is 15 feet behind my house. The easement is on both sides of the physical center, it is a triple line actually, so it is actually one line that is closer than that. They are maybe six feet wide. The easement on each side of the power line from Dominion Virginia Power is 15 feet, so the 15 feet from the center of that power line is right to the back of my bay window on the back of the house, exactly to that.

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275 Mr. Blankinship: And does this plan show that your shed is in that easement? 276

277 Mr. Romers: Yes. That shed was on the property when I bought it. In 278 reality, it is underneath the easement and correctly should be shoved back 279 outside of that, but it is where it was when I bought it. I talked to the power 280 company about moving the power lines and why they are there, and I have been 281 through the whole process, and I guess it is just from fairly poor planning at the 282 time when it was done like that, because they were relocated when the 283 development was done, but no one, the right people, whoever were not involved 284 in moving them to the back of the property line, and they want astronomical 285 money to move these lines. These lines power everything down through Bottoms 286 Bridge. It has nothing really to do with the neighborhood in which we are in. Our 287 neighborhood is underground power.

Ms. Harris: On the site map, do you have access to that, Mr. Romers?
At 401 and 413, I was looking at the footprint there where the porch seems to
extend.

293 Mr. Romers: What document are you looking at?

295 Ms. Harris: The site map.

297 Mr. Romers: What I gave you?

Ms. Harris: No. It goes more to the right. Do you see 401 and 413?
Are you familiar with those homes?

302 Mr. Romers: I am familiar with those homes. Yes, ma'am.

Ms. Harris: Do they have what you want to construct? Is that similar to what you have in mind for your home?

Mr. Romers: Well, looking at 401 and 413 here, I am not completely sure.
There are at least six homes on the block there that have the same porch that I
want to build, except the building materials used were, let's say, builder grade,

310 and it was that kind of neighborhood at that time, and the materials aren't usually 311 state of the art materials, fluted aluminum columns and that kind of thing, so the 312 physical look, ma'am, to answer your question, is identical. I don't know if 401 313 has it. I know that directly across the street from me, 308, is that a house? The 314 home directly across the street has the exact same porch that I want to build. It 315 is just three quarters width on the house as opposed to full width, and down the 316 street, about 408 or just to the right of 408 is another home that has the exact full 317 width porch identical to what I want to build.

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319Ms. Dwyer:But there is no evidence that those porches protrude into the320setback?

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322 Mr. Romers: Oh, I am absolutely sure, ma'am, they don't. You can look 323 at the line up of those two homes, 301 and 305. The power line runs right behind 324 those two homes and then turns in my side yard and goes across the street and 325 after I got into this and realized it, you can go line up beside those two brick walls 326 with the fronts of their house and you won't see any other home down the rest of 327 the street, because they have built to the front of the property right up to the 328 setback, too, I guess, to maximize the size of the home that sits between the 329 easement line and the setback line. No ma'am. No one else, as far as I know, in 330 that neighborhood, would be requiring a variance or violating the setbacks, the 331 ruling that exists today.

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334 Mr. Nunnally: Are there any other questions from the Board or staff?
335 Hearing none, that completes the case. We will let you know in a little bit, sir.
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337 Mr. Romers: Thank you.

339 **DECISION**:

Mr. Nunnally: All right, A-39-2006, Mark W. and Priscilla Romers. Do I have a motion on that?

Ms. Dwyer: I move that A-39-2006 be denied because the applicant has reasonable beneficial use of the property without the variance.

347 Mr. Wright: I second the motion.

Mr. Nunnally: We have a motion by Ms. Dwyer and a second by Mr. Wright
to deny. All in favor say aye. All opposed say no. The case has been denied.

353	Affirmative:	Dwyer, Harris, Kirkland, Nunnally, Wright	5
354	Negative:		0
355	Absent:		0

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After an advertised public hearing and on a motion by Ms. Dwyer, seconded by Mr. Wright, the Board **denied** application **A-39-2006** for a variance to build a front porch at 305 Green Hollow Lane (Hunters Run) (Parcel 829-714-1666), zoned R-3, One-Family Residence District (Varina).

Mr. Nunnally: Now we have the minutes for July 27, 2006. I think that is the one we deferred until this month.

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Ms. Dwyer: I have a few changes. Page 5, I think the word should be
"some" and that is on line 185 and line 188, and on page 13, the word "a human"
should have been "opinion." That was on line 546, page 13. On page 16, I think
Mr. Wright may have made the statement beginning on 715. Mr. Wright, you
might want to check that.

Mr. Wright: I had all that stuff and reviewed it at the last meeting, and I
don't know what I did with it.

Ms. Dwyer: Well, you made the motion and that paragraph is part of the motion, and then I seconded it, and it is transcribed and said that I made the supporting statement for the motion and then seconded it.

379 Mr. Wright: Yes, that does not make any sense.

381 Ms. Dwyer: Let's attribute that to him. It is nothing real bad in there. 382 Then on page 22, line 954, I think the word "under" and "use" on that line were 383 erroneously repeated from the line afterwards, so just omit the word under and 384 the word use on line 954. I have just a few more. Page 30, line 1318, "restoring" 385 instead of "storing." And then on line 1334, "highest use" instead of "logical use." 386 Then, on page 59, line 2590, "to agree" instead of "in agreement." That is all I 387 have. 388

389 Mr. Nunnally: Does anyone else have any corrections to the July minutes?
390 Do we have a motion on that?
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392 Ms. Dwyer: I move they be approved as amended.

394 Mr. Kirkland: Second.

Mr. Nunnally: Motion by Ms. Dwyer and seconded by Mr. Kirkland. All in
favor say aye. All opposed say no. The minutes of the July meeting are
approved.

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On a motion by Ms. Dwyer, seconded by Mr. Kirkland, the Board **approved** the
Minutes of the **July 27, 2006** Henrico County Board of Zoning Appeals meeting.

402 403 404 405 406 407	Affirmative: Negative: Absent:	Dwyer, Harris, Kirkland, Nunnally, Wright	5 0 0
408 409 410	Mr. Nunnally:	The August minutes.	
410 411 412 413	Mr. Wright: the minutes of the	I didn't see anything particularly in error. I move we August 24, 2006 meeting.	approve
413 414 415	Ms. Dwyer:	Second.	
415 416 417 418 419	Mr. Nunnally: August 24, 2006 m The minutes have	Motion by Mr. Wright, seconded by Ms. Dwyer ninutes be approved. All in favor say aye. All opposed been approved.	
419 420 421 422 423 424		Ir. Wright, seconded by Ms. Dwyer, the Board appro ugust 24, 2006 Henrico County Board of Zoning	
425 426 427 428 429	Affirmative: Negative: Absent:	Dwyer, Harris, Kirkland, Nunnally, Wright	5 0 0
429 430 431	Mr. Nunnally:	September minutes.	
432 433	Ms. Dwyer:	I move we approve the minutes.	
434 435	Ms. Harris:	Second.	
436 437 438 439		Motion by Ms. Dwyer, seconded by Ms. Harris es of the September 28, 2006 meeting. All in favor say he September 28, 2006 minutes have been approved.	/ aye. All
440 441 442 443		Is. Dwyer, seconded by Ms. Harris, the Board appropriet prember 28, 2006 meeting of the Henrico County I	
444 445 446 447	Affirmative: Negative: Absent:	Dwyer, Harris, Kirkland, Nunnally, Wright	5 0 0

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Presentation by Assistant County Attorney Tom Tokarz on the recent Virginia Supreme Court decision in Cherrystone Inlet, LLC v. Northampton County Board of Zoning Appeals, 271 Va. 670 (2006)

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Mr. Nunnally: Now we have Mr. Tokarz. Is that right?

455 Mr. Tokarz: Yes, sir.

457 Mr. Nunnally: Good morning, sir.

459 Mr. Tokarz: Good morning, Mr. Chairman, and members of the Board. I 460 was asked to tell you about the law, so here I am.

Members of the Board, what I have done is sort of summarize for you the facts of
this case because I know that in your Board packet the case was sent to you.
They are a little confusing so I tried to decode it for you in the statement of facts
up there, and rather than read it all, I will give you a second to read it yourself,
and then I will tell you what I think the significance of this case is.

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468 Mr. Chairman, I think the significance of this case, now that you have had a 469 chance to read through the facts, this is the Supreme Court's most recent 470 application of the Cochran standard, which Ms. Dwyer referred to in the last case 471 that you heard, because basically the Board of Zoning Appeals, according to the 472 Supreme Court, does not have the authority to grant a variance in any case 473 where the owner has reasonable beneficial use of the property taken as a whole. 474 This particular case is their application of that standard to the situation where 475 after ordinance provisions went into effect, lots were created and a variance was 476 requested on the basis of a lot created after the effective date of the ordinance. 477 The Supreme Court held, and this is one of the most important parts of the case, 478 that if you create the lots after the effective date of the ordinance requirement, 479 the owner may not come to you and ask for a variance for each of the new lots, 480 because those lots were not in existence at the time of the ordinance and the 481 proper application of the Code is to consider all of the lots together, taken as a 482 whole, and in that particular situation because the four lots that were unbuildable 483 under the ordinance at the time of the variance request were part of the entire parcel and that the entire parcel, when taken together, could be used for a 484 485 residence, the BZA properly denied the variance and, therefore, the Supreme Court upheld the BZA. Now, I think the implication of this is very important, and I 486 487 think it has bearing on what Ben is going to be talking to you about probably at 488 your next meeting, and that is the time of the creation of the lot is critical, based 489 on this decision, to the determination of the property taken as a whole. And I 490 read this decision to say that you have to evaluate the date of the creation of the 491 lot in relation to the ordinance provision that is being requested for relief in 492 making your determination of the property taken as a whole. I think this has 493 implications, particularly with respect to family subdivisions, and what I have 494 suggested to Ben is that when he comes back with his presentation, that we 495 specifically address family subdivisions as one piece of the analysis, because 496 that is an important part of some of the types of cases that come before you, and 497 I'd like to at least offer you our guidance or our view of the law so that you have 498 the benefit of that in making your decisions. So, that is what I believe the 499 significance of the case is, and this has been one of those questions that needed 500 to come up before the Supreme Court to help flesh out the Cochran case. I think 501 we now know the answer to this piece and there is one remaining question, I 502 think, that is not explicitly stated here, but it is going to have some impact on 503 what you have in some cases that may come before you, and that is what I want 504 to work with Ben on in presenting his presentation and it is this question: What is 505 the effective date of the ordinance that you use to determine whether the lots that 506 occurred before the effective date or after the effective date, and, as you know, 507 the County has had a Zoning Ordinance from at least the 1920s. We know, for 508 example, from the State Fair case that the Zoning Ordinance in effect in 1959 509 was critical in that case. We know from the Hanover Trailer Park case that the 510 Zoning Ordinance in effect in 1941 was critical, and so what I think what this case 511 really stands for is that an additional piece of the analysis that staff will have to do is to say to you, #1, What is the Zoning Ordinance provision for which relief is 512 513 being granted, and #2, When did that Zoning Ordinance provision come into 514 effect, and then #3, When did the lot for which the variance is requested, when 515 was that created? I think those are now the factors to be considered in applying 516 the taken as a whole test of Cochran and Cherrystone Inlet.

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518 Mr. Wright: One thing, Mr. Tokarz, that I think this thing also emphasizes 519 is, what is the meaning of reasonable beneficial use.

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Mr. Tokarz: Yes, sir. They quoted this.

523 Mr. Wright: It is used as a valuable waterfront amenity and 524 appurtenance construction, so they hung that case on that, and that provided 525 what they considered a reasonable use of the property, so that gives us 526 something we will have to wrestle with as to what is a reasonable use of the 527 property taken as a whole.

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529 Well, I think you are right, Mr. Wright, and I think my Mr. Tokarz: 530 suggestion is that as that part of the opinion gets read, it gets read in conjunction 531 with the three specific situations that were at issue in the Cochran case, and 532 those, my recollection is and I don't have Cochran right here in front of me, 533 involves putting an accessory building on the property, and in that particular 534 case, the court said you can't put an accessory building on the property in 535 violation of the ordinance requirements because you can have a house and you 536 already have a house on the property. I know there is another case, for example, 537 where there was, that came before you, some months ago, where a garage was 538 built I think 19 feet when the Ordinance only permitted 15 feet, and you denied 539 the variance for that because they had reasonable beneficial use of the property. 540 So, the bottom line is, the way I understand Cochran and Cherrystone and the 541 Statute taken together as interpreted by the Supreme Court is that if the property, 542 as it existed at the time the Ordinance provision that is being requested for relief 543 from, if the property taken together at that particular part, had a reasonable 544 beneficial use, then as an administrative body, the BZA does not have the 545 authority to grant a variance to give relief from that provision. The avenue for 546 relief is properly then to the Board of Supervisors rather than to the Board of 547 Zoning Appeals.

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549 Ms. Dwyer: That seems almost as radical as Cochran in a sense, 550 because as you point out, they could have had five waterfront lots, yet the 551 Supreme Court says one is enough and instead of the other four lots, you get a 552 lot of space around you and that is enough of a beneficial use to satisfy the court. 553

554 I will give you another example that you may remember, and Mr. Tokarz: 555 it goes back 10 years, so I am not sure, I am not positive whether it came before 556 you or came before the Board of Supervisors, but there was a marina case down 557 in Varina where there was 23 acres of property on the James River, and it is a 558 beautiful piece of property, and the developer came in and requested to put a 559 subdivision on there in violation of the floodplain requirement, and the case was 560 litigated and the court found in favor of the denial of the use permit for the 561 property, because they said, "You can use the property not the way you want it, but you can have use of the property. You can have a tremendous single-family 562 563 residence down there with the most private of marinas in this protected inlet," and 564 that was sufficient to prevent a taking, and on that basis, they denied the use permit request. That went to the Supreme Court of Virginia and they found no 565 566 error.

568 Mr. Wright: That is my point, because they put emphasis on the 569 definition of what is a reasonable beneficial use of the property taken as a whole, 570 and most of these cases that are facing us now don't have residential on them. It 571 is unimproved property, the face of this property. In other words, could this be 572 used for farm land? Is that a reasonable use of the property? If it is, then we 573 don't have the authority to grant any variance.

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575 Mr. Tokarz: That is correct, and Mr. Wright, that actually came up in the 576 marina case because that was one of the uses that we identified for the property, 577 and the court in its opinion specifically said as long as there are any uses under 578 the zoning ordinance that are reasonably beneficial uses, even if they are not the 579 uses that the owner would ever consider doing, we have to defer to the Zoning 580 Ordinance and find against the use permit. In that particular case, and really, I 581 think ultimately, the point here of Cochran and Cherrystone is that it is ultimately 582 up to the Board of Supervisors to decide and the Zoning Ordinance what uses 583 they are going to permit, and what requirements they are going to impose, unless 584 they prevent the owner from doing anything that is of value on the property. 585 Now, I will give you the contrast. The contrast is that had the evidence in a 586 particular case shown that the only use of the property was as vacant land, that 587 somebody could enjoy for the enjoyment of nature, that probably would not 588 suffice. But, if the property can be used for agricultural or if it does have a 589 recreational use for putting a marina on there, even though it is in the flood plain, 590 then that is usually going to be deemed to be sufficient under the case law.

592 Ms. Dwyer: In Cherrystone, they almost said that. They almost said 593 these four lots, you can enjoy them as vacant property that is an appurtenance to 594 their home and...

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596 Mr. Wright: That is water front. It has a view. That is the crux of it. 597

598 Ms. Dwyer: I don't think that the waterfront piece of it was...

600 Mr. Tokarz: I agree with Ms. Dwyer. I think that is a factor that they 601 considered in there, but had it not been on the waterfront, I think when you look 602 at the other cases that were decided in the Cochran decision, the fact that the 603 property itself could be used for a beneficial use was sufficient. Had this property 604 been in a wooded area and the lots were unable to meet setback requirements, 605 but you still could put the house on it, I think the court would have reached the 606 same result.

607

608 Mr. Blankinship: So, what if the lots had been divided before the regulations 609 came into effect?

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611 Mr. Tokarz: If the lots had been divided before the regulations came into 612 effect, then what the court would have looked at is under 15.2-2309.2, the 613 language that is in the Statute, the BZA would then be entitled to look at, and 614 here is the Code section, it says, "When a property owner can show that his 615 property was acquired in good faith and where by reason of exceptional 616 narrowness, shallowness, size or shape of a specific piece of property at the time 617 of the effective date of the ordinance, then you go and you go through the factors 618 about hardship and whether you can use the property and that type of thing. So, the answer to your question is if the lots were created prior to the Ordinance, 619 then the BZA would certainly have the authority to consider the variance, using 620 621 the statutory factors that are in here.

622

623 Mr. Blankinship: And you wouldn't look at Lot 5 as being an appurtenant to 624 Lot 1. You would look at them as separate parcels.

626 627	Mr. Tokarz: parcels.	Yes. I think you would be able to look at them as separate
628 629 630	Mr. Wright:	You wouldn't take them as a whole? That is the key.

- 631 Mr. Tokarz: That is correct, if the division occurred prior to the 632 Ordinance, then they are not taken as a whole at that point.
- 633 634 Mr. \

Mr. Wright: You can't take them as a whole.

635 636

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Mr. Tokarz: Right.

638 Ms. Dwyer: So staff is then going to, for each of the cases that comes up 639 from now on, staff is going to talk to us about when the Ordinance took effect and 640 how that relates to the particular facts that are presented. Is that right?

641

645

642 Mr. Blankinship: Yes, and we have usually mentioned that in some way in the 643 report, but it is going to be a major part of the analysis. Now it is important in the 644 Cochran analysis.

- 646 Ms. Dwyer: One of the issues that I see in addition to when the 647 Ordinance took effect is what constitutes the division? In this case, on the tax 648 map these were separate lots, but the Court wasn't persuaded that that was a 649 sufficient division to count, and since we get a lot of cases where somebody has 650 actually had a survey. They have divided the property, and they filed the plat in 651 the Record Room with the County, so if anyone goes to do research, they find 652 that this is Lot 2, this is Lot 3 in the filed plat, even though they haven't had 653 subdivision approval, and then they sell lots and the unwitting buyer thinks they've got a lot that constitutes a lot, but under this case they may not, or may 654 655 they? I guess that is my question. Does that constitute a division? Let's say that 656 occurred before the Ordinance took effect. They have platted it, but it has not 657 been approved under the Subdivision Ordinance.
- 658

659 Mr. Tokarz: I am not sure I know the answer, and the court struggled with the question. They said that in the introductory fact, they said they couldn't 660 661 tell from the chain of title exactly how the divisions occurred. They were shown 662 on the tax map as separate parcels and I think what made this case more simple 663 was the fact that they didn't come in and ask for variances to build on the parcels 664 that were shown on the tax map. They came in and they divided it in an entirely 665 different way, a new way, and they wanted to get variances for the new lots, and the new lots had been created after the Ordinance, so that was a fairly 666 667 straightforward analysis. What is going to be harder are the ones you are talking 668 about. What about the lots that were created in 1941 down in Varina, and they 669 weren't subdivided because you didn't have to subdivide for the divisions they 670 made back then, and the answer is that Ben is going to have to wrestle with it.

671

672 Ms. Dwyer: So are we.

673

674 Mr. Tokarz: It is like everything else. I think it is going to have to be a 675 case by case analysis to do that, and some of it is going to be hard to seize out, 676 because the chain of title is not going to be clear, but I think what is interesting is 677 the Supreme Court did not treat the tax map parcels as one of them, and part of 678 it, I think, was because if you looked at the description of the different sizes of the 679 parcels, some of them were relatively large and some of them were very small. 680 One of them was .302 of an acre and then another one was 2.301 acres, and the court said in their footnote #1, "These parcels bear no discernable relationship to 681 the lots of which variance was sought." So, what I envision, and I don't have a 682 683 diagram, a diagram would have been great, is this long strip of land. It had these 684 funny little divisions on the tax map, the developer bought it, and then he said, "Well, I can't sell them like this, so I am going to block them out like regular 685 686 subdivision lots, and then I am going to get variances for them."

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688 Mr. Blankinship: And that is the sort of thing we see in our office all of the 689 time, where people buy these older exception lots, these 25 and 35 foot wide 690 lots, and want to know how they can sort of consolidate and re-subdivide, so that 691 is a live question for us.

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693 Mr. Tokarz: It is a live question, and a family subdivision question is a 694 live question. I will put in my one plug in advance, so you'll hear a lot about this. 695 I believe, based on the statute itself, and the Attorney General's opinion, and his 696 opinion was issued October 6, 1989. I will actually ask Ben to attach this to his 697 little report to you, so you will have the benefit, because this opinion describes 698 the purpose of the family subdivision process, what the intent is, but one of the points is, and I think this is a point that I would hope would not get lost, is that the 699 family subdivision statute is designed to provide an easy and expeditious way for 700 701 families to divide their property without having to go through the subdivision 702 ordinance process. It does not provide a provision that allows a family 703 subdivision to escape the requirements of the zoning ordinance, and that is a 704 critical distinction, because what comes before you are variances from the 705 Zoning Ordinance, not variances from the subdivision, and so what I think the 706 intent of the legislature is that if you are going to do a family subdivision, that that 707 family subdivision should be done in such a way that the lots created comply with 708 the zoning ordinance if you plan to use them for anything other than agriculture 709 or vacant land. That is my understanding. We will flesh that out for you in the 710 report that Ben gives you on these public road frontage things, because that is 711 one of the questions that comes before you is a lot created in a family 712 subdivision, and it doesn't have public road frontage, can you give it a variance 713 and my thought is that in many cases you probably don't have authority to do 714 that, but we will explore that further, and we will give you those opinions.

715

Mr. Wright: Is this something, Mr. Tokarz, that the Board of Supervisors ought to be beginning to look into, because right as we go forward, they are not making any more land. We have got what we have got, and to get the prices, because the County will not extend roads through these current vast areas, especially in Varina. You've got open land and people are buying these little parcels and then coming in and wanting us to give them access to get to these properties of these parcels, and it looks like to me this is a problem that is

increasing, every day, and it looks like to me it is something the Supervisorsneed to really begin to look at.

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726 Mr. Tokarz: Well, Mr. Wright, one of the things that has occurred on occasions in the past, and those of you who have been around for a while will 727 728 remember this, that on occasions when the Board of Zoning Appeals is facing a 729 recurring situation where they think that legislative relief may be necessary, they 730 have either adopted a resolution or directed the Secretary to request the 731 Planning Office to bring it to the attention of the Planning Commission and the 732 Board of Supervisors, and that certainly may be something you want to do after 733 we have a discussion about the public road frontages at the next meeting and the 734 meeting after that. The issue becomes - there is obviously a tension between the 735 desire for families to do divisions for the family members to use their land, and 736 the desire of the Supervisors and the populous as a whole to have good land use planning, and so you have controversies about things like flag lots. You have 737 738 controversies about public road frontage. There is a whole host of planning 739 issues that end up getting resolved in the Zoning Ordinance, but if you are seeing 740 recurring problems come before you, that you think need to be addressed, that certainly is appropriate for you to ask the Planning Commission and Board of 741 742 Supervisors to give that another look.

743

744Mr. Wright:Yes, most of our agenda these days is made up of zero front745setbacks.

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747 Mr. Blankinship: Those are the only variances left.748

749 Mr. Wright: Yes. We don't have anything else.

751 Mr. Tokarz: And, of course, the Board of Supervisors in enacting the 752 Ordinance and amending the Ordinance can promulgate any regulations that 753 they want to, and if they want to give relief as a general matter, they certainly 754 have the opportunity to do that, and that would leave you all with an agenda 755 where you all come and bang the gavel and... 756

757 Ms. Dwyer: At least have a special exception.

759 Mr. Tokarz: That is right. 760

Ms. Harris: We really would not need the Board. Let me ask this
question. Who created the problem? Do you think the developer created the
problem by...?

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Mr. Tokarz: In Cherrystone? Absolutely. And I understand. You know, I
have done this for 15 years now. I understand how the developers find a piece
of land, excessively unusable or having great value because of waterfront
property. What is interesting in this set of facts is, as I understand it, is that

769 because of erosion that the water line often covers the entire property. So it may 770 have been that in this particular situation the developer said, "I will find a way to 771 develop this property. All I have to do is go and divide these lots into parcels that can be built upon and then go and get a variance." Prior to Cochran, that would 772 773 have been a lot easier to do. After Cochran, it is a lot harder to do, but if you 774 read Cochran and read the prior cases to Cochran and case law nationwide 775 about variances, really the variances are only designed to provide relief from 776 unconstitutional takings. They have been granted in case law far more than what the original purpose of the variance process was for. It was really just to provide 777 778 a way of preventing a confiscation of somebody's property, which is different 779 from letting people do just what they want to do. 780

- 781 Ms. Harris: So you don't think that the Ordinance will cause overlapping 782 setbacks, or everything to do with it, because that is the Code, but could there 783 have been even more cases where overlapping setbacks would have created 784 situations similar to this?
- 785
- 786 Mr. Tokarz: Well, as I understand the facts, the situation in Northampton 787 was caused by the Chesapeake Bay Preservation Act Regulations. We faced 788 the same thing in Henrico when we adopted the Chesapeake Bay Preservation 789 Act Program in December of 1991. We spent probably two years drafting the 790 Ordinance, and what we had to do was comply with good zoning, the existing 791 Zoning Ordinance, the Subdivision Ordinance, Erosion and Sediment Control 792 Ordinance, and the Chesapeake Bay Statute and the Chesapeake Bay Regulations. And, if you read 24.106.3, which is our Ordinance, you see that 793 794 there are 14 different exceptions put into the Ordinance at the time because we 795 realized that when we adopted the Ordinance it would have an impact on people 796 who already have existing lots or pending applications. So, that is a long way of 797 saying when you have new requirements to come in here, and this case will 798 protect water quality in the Chesapeake Bay, there are always going to be 799 concerns about the impact it is going to have on those lots and properties that 800 get swept in there. Sometimes they are grandfathered in if the Statute will allow 801 and other times you really can't do anything about it, because the General Assembly didn't want those lots to be developed, and that is what this particular 802 803 case was. I don't think they had any choice given what the General Assembly 804 had enacted and the Act itself.
- 806Ms. Harris:Getting back to the landlocked lots that we have just in the807Varina District, are we expecting individual families to construct public roads or at808least pay for part of public road construction in order to use their lot?
- 809

805

810 Mr. Tokarz: I don't know the answer to that. I think that goes to a 811 question of road policy and I really think that, Ben that might be something as a 812 factual matter you can research and include. It is a good question, and I don't 813 know the answer.

815 Ms. Dwver: Maybe have someone from Public Works either come or 816 give some input about how, I would like to know how they view some of these 817 lots that have been created and built on in Varina that have no road frontage, 818 because do we need maybe a more detailed Thoroughfare Plan? Do we need a 819 different policy in that part of the County where there are so few roads and so 820 much patchwork development going on? I think that is a huge issue, because 821 my concern is that 20 years down the road we are going to have houses where 822 roads need to be, and we are not going to be able to get the roads we need.

- 823
- 824 Tom, I am intrigued by this, taken as a whole concept, because what that means 825 is from now on, if somebody comes in with a lot they want to build on, they are 826 going to have to look behind that lot and see, because that may not be the parcel that is "taken as a whole." That parcel if it was divided or subdivided from a 827 828 larger piece of property last year may be just part of the property should be taken as a whole under this law, so we are going to have to look behind those 829 830 individual parcels and determine where they came from and when they were 831 divided to determine the law.
- 832
- 833 Mr. Tokarz: I think that is correct, in fact, in Ben's first draft of what I've 834 seen of the Public Roads Frontage Report to you. That is one of the criteria, one 835 of the questions to be asked, and how you do your analysis and that he proposes 836 to you as a critical factor. I think that is true.
- 837

838 Mr. Blankinship: The trick is, and Tom and I were discussing this briefly 839 before the meeting, it may not have been divided last year. It may have been 840 divided in 1961, but the Ordinance that restricts it may have taken effect in 1960, 841 so you might have a 45 year old lot that has been valid for 45 years, and people 842 have always thought of it for two generations as a buildable lot, but it is not. 843 Those are going to be the tough ones.

- 844
- 845 They will be tough questions. There is one other thing, if I Mr. Tokarz: 846 could, before Mr. Silber gets up. I know Randy wants to say something, but I do 847 want to talk to you during this discussion about Cochran. Also, I want to mention 848 one other thing and that is there was a case that the BZA considered a couple of 849 months ago in which there was a discussion about the reasonable use standard. 850 and there was also a discussion in the minutes of the highest and best use, and 851 discussion about what the proper standard is. I would only suggest to you that 852 particularly with respect to Cherrystone, affirming what Cochran has said, the 853 highest and best use is not the standard. The standard is whether there is any reasonable use and that is regardless of the zoning, and regardless of the use 854 855 that the owner wants to put into it. The question is whether any land owner could 856 make any reasonable beneficial use of the property, and I think that is the test 857 that needs to be applied. I just put that one last statement in, and I will let Mr. 858 Silber talk.
- 859
- 860 Mr. Nunnally: Good morning, Mr. Silber.

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862 Mr. Silber: Good morning. I don't know if you want to hear from me, but 863 I thought I might want to elaborate on Mr. Wright's question that he had about 864 former divisions. I came here today not to speak whatsoever. I wanted to hear 865 what Tom had to say on the Cherrystone case, but I thought maybe I could add a 866 few comments or thoughts relative to family divisions of land and the public street 867 frontage information that Mr. Blankinship is going to present. Again, I am Randy 868 Silber, the Director of Planning.

869

870 The County Administration and the Board of Supervisors is keenly aware of the 871 situation of variances being granted or requested for zero road frontage or 872 variances for the public street requirement. Obviously, the Code has been in 873 place for quite some time and required all residential properties and lots to have 874 public road frontage. We continue to feel that that is a very important 875 requirement. We do understand, though, that there will be circumstances where 876 families will want to divide properties and allow for divisions of property for family 877 members. However, when those divisions of property are allowed and do take 878 place, they are creating some very serious complications on a daily basis 879 involving the future development of land. Each time those variances are granted, 880 you are also providing parcels of land that don't have public road frontage and 881 easements are being provided whereby people are obtaining access through 882 these easements. When property around it comes in to be subdivided, we are 883 having to deal with these private easements, having to deal with these properties 884 that don't have public road frontage and it is becoming a real challenge to deal 885 with these from a legal standpoint, access standpoint, be it a relationship of 886 homes that may not be homes fronting on a public street, and sometimes they 887 are fronting in the back of houses. It is becoming a real challenge. As the 888 County continues to develop, it is becoming more of a challenge, and we have 889 these all over the County. There have been situations in the West End that 890 we've had to work around with private easements, so I would suggest to you that, 891 Mr. Wright, you were saying that maybe this may lead to something that has to 892 be dealt with legislatively and maybe we need to have the Board of Supervisors 893 look at this. I think the Board of Supervisors will tell you, and certainly the 894 County administration will tell you, we think the Code is appropriate the way that 895 it is. We would prefer the Board of Zoning Appeals look very seriously at each 896 and every one of these requests and be very concerned about the granting of 897 these, because each of these can become a nightmare later on as land develops 898 around them. We do intend to put together some criteria, a check list and some 899 information that will help you in looking at these variance requests for family 900 divisions. Occasionally, it may be appropriate to grant those, but I think you need 901 to look at them more closely.

902

903 Mr. Wright: My concern, Mr. Silber, we have got to balance this all with 904 allowing people to use their property or some idea of that we can't let you do that, 905 because 100 years from now, the County might want to do something. It looks 906 like to me that it would be incumbent upon the County to proceed to have some sort of Land Use Plan in effect to give some idea of what the use was for thisproperty. Then, you would have some guidance.

909

910 Mr. Silber: You are exactly right. We don't want to tell someone they 911 can't use their property forever, because at some point in time some property might develop and could cause some problems later on. My point is the County 912 913 does have a Land Use Plan which tells everybody what is intended to be 914 developed on the property. Secondly, we have a Major Thoroughfare Plan that 915 has a network of roads that need to be built, and each and every time one of 916 these family divisions come up, they need to be looking at the future land use 917 and they need to be looking at what the Major Thoroughfare Plan says, and that 918 really should be in our report, sir, going to you.

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- 920 921

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Mr. Wright: That is my point. We don't have that information.

922 Mr. Silber: In addition, I think you need to keep in mind that you have a 923 Subdivision Ordinance Requirement and Policy, and that is when someone 924 wants to develop this piece of property, they are supposed to build a public road 925 for that piece of property. So, while it might be a family division, staff needs to 926 look at this and advise you, because in many cases there is a remedy, and that is 927 to build a public road to that property and provide and meet the Ordinance 928 requirements and provide for a better division of land that makes more sense. 929 Keep in mind, also, that providing the services to these situations where they are 930 having to use private easements for fire stations, for police, mail delivery, there 931 are a lot of public services issues that come up when you are dealing with private 932 easements and unkempt driveways and things like that. It is a big issue. It is a 933 very serious concern. I have had conversations with the County Manager 934 regarding the issuance of variances for family divisions, so it shouldn't be taken 935 lightly. I appreciate you hearing me out this morning. 936

937 Another thing, too, Randy, when I look at these lots that Ms. Dwver: 938 don't have road frontage, land is not created equal. Land and lots have certain 939 advantages. Some might have waterfront, and some have disabilities. They 940 might have poor drainage or an unusual elevation or lots of problems and defects associated with the land, and I really do think if you have a lot without road 941 942 frontage, that is a lot with a defect. That is not a lot that you are entitled to 943 develop without regard to the law. The fact that it doesn't have road frontage is a 944 defect associated with that land and it is not necessarily that we are depriving 945 people of the right to develop something that they could otherwise develop; it is 946 land that has a defect. This might be a piece that has a lake on it or some high 947 elevation that could prevent the development, and that is kind of a natural defect. 948 So, this is a legal defect that the lot has. You are not obligated to remedy it 949 necessarily.

951 Mr. Silber: I would agree with you on that. I would also maybe take that 952 a step further. There may be some property, as you said, not all property is the 953 same, there may be some property that is very difficult to get a public road 954 through. It may mean even having to cross a floodplain or wetland, and maybe it is because of the configuration. You can't really develop this it in accordance 955 956 with the County's requirements because of physical characteristics because of 957 the characteristics of the land. In those circumstances, that might be where a 958 variance is appropriate, but if it is just someone who is wanting to carve four 959 more pieces off that doesn't have road frontage, and they can do it very 960 inexpensively by just extending this private driveway, and that is going to cause a 961 problem later on. If a public road could have been built, that could have 962 remedied that situation. So, I think it has to be reviewed on a case by case 963 basis, but I think that the County has been very generous in granting these types 964 of variances, and I think we may need to take a real close look at that, and staff 965 needs to do a better job in advising Board of Zoning Appeals on where we think those issues exist and where we have long-range plans, it might help to guide 966 967 you in those situations. But I really think, from a legislative standpoint, as you 968 say, you might need some help from the Board of Supervisors and I am not so 969 sure they feel their help is needed. They feel like the Code has been provided. It 970 requires public road frontage and whenever possible, you can be requiring that 971 and denying some of these requests for zero public road frontage. 972

- 973 Mr. Nunnally: So, Mr. Blankinship, the future staff reports will include the 974 future subdivisions that have been approved around properties that we are 975 looking at and the land use designation around that property. Correct?
- 976

977 Mr. Blankinship: We will come back to you at the next meeting, hopefully with
978 written guidelines completed. That may be helpful. And they may have already
979 been applied to a couple of cases.

980

981 Ms. Dwyer: And also, the rule we were just discussing, what particular 982 problem might ensue if a variance is granted to allow access to property that 983 doesn't have road frontage. Sort of a staff analysis of that issue, because we 984 don't necessarily know.

985

986 Mr. Silber: We might be able to pull some requests in the past and 987 show how a variance could be granted, but if it was denied, here is a way that it 988 can be divided in the future if the public road has been constructed and 989 everybody comes out in a win-win situation. We could probably give you some 990 examples of how things could have been done.

991

- Mr. Nunnally: I would imagine that Mr. Blankinship is going to be asking for
 additional equipment in his office.
- 995 Mr. Blankinship: It is a good thing we have fewer variance requests.
- Ms. Harris: Or additional salary, or something. I do have one question.
 I am expecting it now and I think the onus of we have got to be careful that we

999 don't favor developers over individual land owners. I can see that this requiring 1000 that we look at the Future Land Use Plan, the Thoroughfare Plan, the public 1001 service issues and whatever else tells me that naturally the developer, who can 1002 afford to construct whatever of the roads that we want or we need, or we require, 1003 would have the advantage over an individual land owner. The property may 1004 have been in the family since 1840, so I think that we are still going to have to 1005 look at some things aside from these factors I mentioned.

- 1007 I have one quick question. The project at Rocketts Landing, is that Henrico1008 County?1009
- 1010Mr. Silber:Part of it is in Henrico County and part of it is in the City of1011Richmond.
- 1013 Ms. Harris: Thank you. They are not in the floodplain?
- 1015 Mr. Silber: A portion of the property is in the floodplain. Yes, ma'am.
- 1017 Ms. Harris: I don't understand how you get around things like that.

1019 A portion of the property in the flood portion is not being built Mr. Silber: 1020 on. There is a marina that will be in the flood plain, and some open space and 1021 park land and some paths and trails and things. Buildings and structures are out 1022 of the floodplain. They are up on the bluff and away from all of the floodplain. The ordinance says that no residential dwellings can go in the floodplain. You 1023 can build commercial structures in the floodplain, but you have to have the 1024 1025 bottom floor at least one foot above the minimum flood elevations. Commercial 1026 buildings can be put in the floodplain, but the floor has to be built above the flood 1027 elevations. Residential cannot be built in the floodplain. I do not believe that in 1028 Rocketts Landing that anything is being built in the floodplain except the marina, 1029 parks and walkways. I hope I answered your question. If you need more 1030 information, I will be glad to show you the plans. 1031

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1032	Ms. Harris:	Thank you.	
1033			
1034	Mr. Nunnally:	Any other questions of Mr. Silber? T	hank you for coming,
1035	sir.		
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1037	Mr. Silber:	Thank you.	
1038			
1039	Mr. Nunnally:	Thank you, Mr. Tokarz.	
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1041	Mr. Wright:	I move we adjourn.	
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1043	Ms. Dwyer:	Second.	
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1045 1046	Mr. Nunnally: Motion by Mr. Wright and seconded by Ms. Dwyer. All in favor please stand.
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1048	There being no further business, and on a motion by Mr. Wright, seconded by
1049	Ms. Dwyer, the Board adjourned until November 16, 2006 , at 9:00 a.m.
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1058	James W. Nunnally, Chairman
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1065	Benjamin Blankinship, AICP
1066	Secretary
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1069	