Minutes of the regular monthly meeting of the Planning Commission of the County of Henrico, Virginia, held in the Board Room of the County Administration Building, Parham and Hungary Spring Roads at 7:00 p.m. April 10, 2003, Display Notice having been published in the Richmond Times-Dispatch on March 20, 2003 and March 27, 2003.

Members Present: Mrs. Lisa D. Ware, C.P.C., Vice-Chairperson, Tuckahoe

Mr. Allen Taylor, P.E., C.P.C., Three Chopt

Mr. C. W. Archer, C.P.C., Fairfield

Mr. Ernest B. Vanarsdall, C.P.C., Brookland

Mr. Richard W. Glover, Board of Supervisors, Brookland

12 Members Absent: Mr. E. Ray Jernigan, C.P.C., Chairperson, Varina

Others Present: Mr. Randall R. Silber, Assistant Director of Planning, Acting Secretary

Mr. Ralph J. Emerson, Principal Planner Mr. Mark Bittner, County Planner Mr. Thomas Coleman, County Planner Ms. Jean Moore, County Planner Mr. Paul Gidley, County Planner Mr. Tim Foster, Traffic Engineer Ms. Debra Ripley, Recording Secretary

Others Absent: Mr. John R. Marlles, AICP, Director of Planning, Secretary

Board of Supervisors Representative abstains on all cases unless otherwise noted.

Mrs. Ware - Welcome to the April 10, 2003 Planning Commission meeting for cases to be heard for rezoning. Good evening everybody. Do we have anyone from the press here tonight? OK. Then I will turn the meeting over to our Secretary, Mr. Silber.

Mr. Silber - Thank you, Madam Chairman. We have a quorum tonight and we can conduct business. We are missing one member of the Planning Commission, Mr. Jernigan. Mr. Jernigan is our Chairman, so we have our Vice Chair sitting in. We do have a number of items this evening that look to be on the deferral agenda, and several expedited items. Mr. Emerson, can you walk us through the deferrals, please?

Mr. Emerson - Thank you, Mr. Secretary and Madam Chairman. On your Withdrawals and Deferrals tonight, you have one withdrawal and nine deferrals.

<u>Deferred from the October 10, 2002 Meeting:</u>

C-26C-02 Andrew M. Condlin for Dr. George Oley: Request to conditionally rezone from R-2 One Family Residence District to O-1C Office District (Conditional), part of Parcel 754-747-5266, containing approximately 0.19 acre, located at the southwest intersection of Michael Road and Fawn Lane (south line of Michael Road approximately 150 feet east of N. Parham Road). Additional parking for an existing dental office is proposed. The use will be controlled by proffered conditions and zoning ordinance regulations. The Land Use Plan recommends Office.

Mr. Emerson - Case C-26C-02 has been withdrawn by the applicant.

Mr. Vanarsdall - We don't need a motion for that, do we?

53 Mr. Silber - Mr. Vanarsdall, for zoning cases we do not need a motion.

Mr. Emerson - The next item is a deferral. It is on Page 1 of your Agenda.

Deferred from the February 13, 2003 Meeting:

C-27C-02 RFA Management, LLC: Request to amend proffered conditions accepted with rezoning case C-32C-89, on Parcel 740-750-0178, containing 12.415 acres, located at the northeast intersection of Ridgefield Parkway and Glen Eagles Drive, the northwest intersection of Ridgefield Parkway and Eagles View Drive, and the southeast intersection of Eagles View Drive and Glen Eagles Drive. The amendment would change the maximum density allowed from 7,850 square feet per acre to 8,975 square feet per acre. The existing zoning is B-2C, Business District (Conditional). The Land Use Plan recommends Commercial Concentration.

Mr. Emerson - The deferral is requested to June 12, 2003.

Mrs. Ware - Is there any opposition to the deferral of this case? I move that Case C-27C-02 be deferred to the June 12, 2003 meeting at the applicant's request.

Mr. Vanarsdall - Second.

Mrs. Ware - Motion made by Mrs. Ware and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion is passed.

At the request of the applicant, the Planning Commission deferred Case C-27C-02, RFA Management, LLC, to its meeting on June 12, 2003.

<u>Deferred from the December 12, 2002 Meeting:</u>

C-28C-02 Laraine Isaac for William D. Godsey: Request to conditionally rezone from M-1 Light Industrial District to M-2C General Industrial District (Conditional) and C-1 Conservation District, part of Parcel 817-721-5981, containing 60.696 acres, located on the north line of Oakley's Lane approximately 94 feet east of Oakley's Place and 217 feet west of S. Holly Avenue. The use will be controlled by proffered conditions and zoning ordinance regulations. An industrial park including a contractor's equipment storage yard is proposed. The Land Use Plan recommends Planned Industry and Environmental Protection Area. The site is also in the Airport Safety Overlay District.

Mr. Emerson - The deferral is requested to May 15, 2003.

Mrs. Ware - Is there any opposition to the deferral of this case?

Mr. Vanarsdall - Since Mr. Jernigan is absent, I move that Case C-28C-02 be deferred at the applicant's request for 30 days.

Mr. Taylor - Second.

Mrs. Ware - Motion made by Mr. Vanarsdall and seconded by Mr. Taylor. All those in favor say aye. All opposed say no. The motion passes.

At the applicant's request, the Planning Commission deferred Case C-28C-02, Laraine Isaac for William D. Godsey, to its meeting on May 15, 2003.

<u>Deferred from the March 13, 2003 Meeting:</u>

105 C-6C-03 Robert L. Stout for Gilbert E. Holt, Jr., Claudia T. Holt and Roberta J. Holt: Request to conditionally rezone from A-1 Agricultural District to R-3C One

Family Residence District (Conditional), part of Parcel 805-705-6565 (approx. 2.8 acres) and Parcel 805-705-5584 (approx. 0.767 acre), containing approximately 3.567 acres, located on the south line of Old Oakland Road approximately 600 feet west of Oakvale Street and adjoining the east line of the Old Oakland subdivision. A single-family residential subdivision is proposed. The applicant proffers no more than four (4) residential lots including the existing residence, will be developed on the property. The R-3 District allows a minimum lot size of 11,000 square feet. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre.

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The deferral is requested to May 15, 2003. 115 Mr. Emerson -

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117 Mrs. Ware -Is there any opposition to the deferral of this case?

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119 Mr. Vanarsdall -Madam Chairman, I move that Case C-6C-03 be deferred to May 15, 120 2003 at the applicant's request.

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122 Mr. Archer -Second.

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124 Mrs. Ware -Motion is made by Mr. Vanarsdall and seconded by Mr. Archer. All in 125 favor say aye. All opposed say no. The motion passes.

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At the request of the applicant, the Planning Commission deferred Case C-6C-03, Robert L. Stout for Gilbert E. Holt, Jr., Claudia T. Holt and Roberta J. Holt to its meeting on May 15, 2003.

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Deferred from the March 13, 2003 Meeting:

C-8C-03 Laraine Isaac for Godsey Properties, Inc.: Request to conditionally rezone from A-1 Agricultural District to R-3C One Family Residence District (Conditional) Parcels 755-768-1347 and 755-768-2764, containing 6.0 acres, located on the west line of Springfield Road at Olde Milbrooke Way. A single-family residential subdivision is proposed. The R-3 District allows a minimum lot size of 11,000 square feet. The Land Use Plan recommends Suburban Residential 2, 2.4 to 3.4 units net density per acre.

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Mr. Emerson -The deferral is requested to May 15, 2003.

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Mrs. Ware -Is there any opposition to the deferral of this case?

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142 Mr. Vanarsdall -I move that Case C-8C-03 be deferred at the applicant's request to May

143 15, 2003.

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145 Mr. Archer -Second.

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147 Mrs. Ware -Motion is made by Mr. Vanarsdall and seconded by Mr. Archer. All in 148 favor say aye. All opposed say no. The motion is passed.

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At the applicant's request, the Planning Commission deferred Case C-8C-03, Laraine Isaac for Godsey Properties, Inc. to its meeting on May 15, 2003.

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Deferred from the March 13, 2003 Meeting:

154 Robert Atack/F. Robert Loftis for Cedar Fork, LLC: Request to conditionally C-71C-02 rezone from A-1 Agricultural District and R-2A One Family Residence District to R-3C One Family 155 156 Residence District (Conditional) 16.447 acres and R-5AC General Residence District (Conditional) 34.593 acres, Parcels 813-729-0099, 813-729-1810, 813-728-1795, 812-729-4468 and 812-729-157 158 5529, located on the west line of Cedar Fork Road at Tiffanywoods Lane. Up to 40 and 100 159 single family residences are proposed within the requested R-3C and R-5AC Districts, respectively. The R-5AC District would permit zero-lot-line development. The R-3 District allows a minimum lot size of 11,000 square feet. The R-5A District allows a minimum lot size of 5,625 square feet. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, and Suburban Residential 2, 2.4 to 3.4 units net density per acre. The site is also in the Airport Safety Overlay District.

166 Mr. Emerson - The deferral is requested to May 15, 2003.

168 Mrs. Ware - Is there anyone in opposition to deferral of this case?

Mr. Archer - Madam Chairman, I move deferral of Case C-71C-02 to the May 15, 2003 meeting at the request of the applicant.

173 Mr. Vanarsdall - Second.

Mrs. Ware - We have a motion by Mr. Archer and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion is passed.

At the request of the applicant, the Planning Commission deferred Case C-71C-02, Robert Atack/F. Robert Loftis for Cedar Fork, LLC to its meeting on May 15, 2003.

C-14C-03 Robert Atack for Atack Properties Inc.: Request to conditionally rezone from A-1 Agricultural District and R-3AC One-Family Residence District (Conditional) to R-5C General Residence District (Conditional), part of Parcel 751-766-9555, containing approximately 7.7 acres, located at the southwest intersection of Nuckols and Snowmass Roads. A multi-family residential development is proposed. The R-5 District allows a density up to 14.52 units per acre. The Land Use Plan recommends Suburban Residential 2, 2.4 to 3.4 units net density per acre, and Environmental Protection Area.

Mr. Emerson - The deferral is requested to May 15, 2003.

Mrs. Ware - Is there anyone here in opposition to this case?

Mr. Taylor - No opposition? Madam Chairman, I move deferral of Case C-14C-03, Robert Atack for Atack Properties, Inc. be deferred to May 15, 2003, at the applicant's request.

Mr. Vanarsdall - Second.

Mrs. Ware - We have a motion by Mr. Taylor, seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

At the request of the applicant, the Planning Commission deferred Case C-14C-03, Robert Atack for Atack Properties, Inc. to its meeting on May 15, 2003.

C-15C-03 Andrew M. Condlin for Windsor Enterprises: Request to conditionally rezone from A-1 Agricultural District to R-2AC One Family Residence District (Conditional), Parcels 740-775-9712, 740-774-4255, 739-774-4564, 740-774-1407, 740-771-4107, 740-773-4426, 740-772-8110, 740-775-5801, and part of Parcel 740-771-4780, containing 128.4 acres, located beginning on the south line of Nuckols Road, the northern terminus of Luxford Place and the southern and western boundaries of Bridlewood subdivision. A single family residential subdivision is proposed. The applicant has proffered the maximum density of 1.8 units per acre. The R-2A District allows a minimum lot size of 13,500 square feet. The Land Use Plan

recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, Rural Residential, maximum of 1.0 unit per acre, and Environmental Protection Area.

215 Mr. Emerson - The deferral is requested to June 12, 2003.

217 Mrs. Ware - Is there anyone here in opposition to the deferral of this case?

Mr. Taylor - Madam Chairman, there being no opposition, I will move that Case C-15C-03, Andrew M. Condlin for Windsor Enterprises be deferred to June 12, 2003 at the applicant's request.

223 Mr. Vanarsdall - Second.

Mrs. Ware - Motion made by Mr. Taylor, seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

At the request of the applicant, the Planning Commission deferred Case C-15C-03, Andrew M. Condlin for Windsor Enterprises to its meeting on June 12, 2003.

C-16C-03 Ralph Axselle, Jr. for Route 271, LLC: Request to conditionally rezone from A-1 Agricultural District to R-2AC One Family Residence District (Conditional) and RTHC Residential Townhouse District (Conditional), part of Parcel 738-772-9227 and Parcel 739-770-0693, containing 120.34 acres (107.97 – R-2AC; 12.37 RTHC), located on the east line of Pouncey Tract Road approximately 400 feet south of Perrywinkle Road and 600 feet north of Shady Grove Road. A single-family subdivision, including detached condominiums for sale, is proposed. The applicant has proffered the maximum number of lots not to exceed 2.0 units per acre. The R-2A District allows a minimum lot size of 13,500 square feet. The RTH District allows a maximum density of nine (9) units per acre. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, and Environmental Protection Area.

Mr. Emerson - The deferral is requested to June 12, 2003.

Mrs. Ware - Is there anyone here in opposition to the deferral of this case?

Mr. Taylor - There being no opposition, Madam Chairman, I move deferral of Case C-16C-03, Ralph Axselle, Jr. for Route 271, LLC, be deferred to June 12, 2003, at the applicant's request.

250 Mr. Vanarsdall - Second.

Mrs. Ware - Motion made by Mr. Taylor and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

At the request of the applicant, the Planning Commission deferred Case C-16C-03, Ralph Axselle, Jr. for Route 271, LLC, to its meeting on June 12, 2003.

C-17C-03 Paul Hinson/Greg Koontz for Carol Sacra: Request to conditionally rezone from A-1 Agricultural District to RTHC Residential Townhouse District (Conditional), Parcel 744-773-8230, containing approximately 5.07 acres, located on the south line of Old Nuckols Road, approximately 1,000' east of its intersection with Shady Grove Road. Attached single family residential townhomes for sale are proposed. The applicant has proffered a density not to exceed thirty-three (33) units. The RTH District allows a maximum density of nine (9) units per

acre. The Land Use Plan recommends Urban Residential, 3.4 to 6.8 net units per acre, and Environmental Protection Area.

267 Mr. Emerson - The deferral is requested to May 15, 2003.

269 Mrs. Ware - Is anyone here in opposition to the deferral of this case?

Mr. Taylor - No opposition. Madam Chairman, I move the deferral of Case C-17C-03, Paul Hinson/Greg Koontz for Carol Sacra, to May 15, 2003, at the applicant's request.

274 Mr. Vanarsdall - Second.

Mrs. Ware - Motion made by Mr. Taylor, seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

At the request of the applicant, the Planning Commission deferred Case C-17C-03, Paul Hinson/Greg Koontz for Carol Sacra, to its meeting on May 15, 2003.

Mr. Silber - OK, now that we have dispensed with a large portion of our Agenda, we do have several items on the Expedited Agenda. Let me review for the public what this means. These are items that are on the Planning Commission Agenda that the issues associated with this request have been resolved to the staff's satisfaction. The Planning Commission member from that District has no unresolved issues at this point and we are not aware of any opposition from the public. It is on the Expedited Agenda so we do not have to hear the case, but if there is opposition to this request, it will be pulled off of the Expedited Agenda and heard in the order that is on the Agenda. We do have several on the Expedited Agenda and Mr. Emerson, can you point those out, please?

Mr. Emerson - Yes, Mr. Secretary

Deferred from the March 13, 2003 Meeting:

 C-7C-03 F. Robert Loftis for Sunstar Technologies: Request to conditionally rezone from A-1 Agricultural District and R-2AC One Family Residence District (Conditional) to R-3C One Family Residence District (Conditional), Parcel 762-761-6559 and part of Parcel 766-762-1042, containing approximately 0.37 acre, located on the north line of Hungary Road approximately 60 feet east of Walton Farms Drive. A single-family residential subdivision is proposed. The applicant proffers a maximum of two (2) lots will be developed on the property. The R-3 District allows a minimum lot size of 11,000 square feet. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre.

Mrs. Ware - Is there anyone here in opposition to this case?

306 Mr. Vanarsdall - I recommend that Case C-7C-03 be recommended for approval to the 307 Board of Supervisors.

309 Mr. Taylor - Second.

Mrs. Ware - Motion made by Mr. Vanarsdall and seconded by Mr. Taylor. All those in favor say aye. All opposed say no. The motion passes. Mr. Glover abstained.

REASON: Acting on a motion by Mr. Vanarsdall, seconded by Mr. Taylor, the Planning Commission voted 4-0 (one abstention and one absence) to recommend that the Board of Supervisors **grant** the request because it continues a form of zoning consistent with the area and

because the proffered conditions will provide appropriate quality assurances not otherwise available.

Mr. Glover - Madam Chairman and Mr. Secretary, I abstain from all zoning cases due to the fact that they will come to the Board, and I will have an opportunity to vote on them there.

324 Mr. Silber - Yes, sir. Thank you.

C-12C-03 Neil P. Farmer: Request to amend proffered conditions accepted with rezoning case C-54C-02, on Parcels 748-766-1856, 747-766-9196, 748-766-2289, 748-767-3704, containing approximately 18.6 acres, located on the southeast line of Sadler Road at Trexler Road. The proffer amendment would increase the proposed density from thirty-three (33) to thirty-five (35) lots. The existing zoning is R-3C One Family Residence District (Conditional). The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre.

Mrs. Ware - Is there anyone here in opposition to this case?

Mr. Taylor - Madam Chairman, there being no opposition, I will move that Case C-12C-03, Neil P. Farmer, be approved on the Expedited Agenda.

Mr. Archer - Second.

Mrs. Ware - We have a motion by Mr. Taylor and a second by Mr. Archer. All those in favor say aye. All opposed say no. The motion passes. Mr. Glover abstained.

REASON: Acting on a motion by Mr. Taylor, seconded by Mr. Archer, the Planning Commission voted 4-0 (one abstention and one absence) to recommend that the Board of Supervisors **grant** the request because the change does not greatly reduce the original intended purpose of the proffers and is not expected to adversely impact surrounding land uses in the area.

P-6-03 Gloria Freye for Chipotle Mexican Grill: Request for a provisional use permit under Sections 24-58.2(d) and 24-122.1 of Chapter 24 of the County Code in order to permit an outside dining area, on part of Parcel 749-759-5776, containing approximately 832 square feet, located on an out-parcel of the Summit Shopping Center on the south line of W. Broad Street (U. S. Route 250) at Innesbrook Road. The existing zoning is B-2C Business District (Conditional). The Land Use Plan recommends Commercial Concentration.

Mrs. Ware - Is there any opposition to this case?

Mr. Taylor - Madam Chairman, on this one, I am not sure if this is opposition or the opportunity to make a comment.

360 Mr. Nuckols - It is the opportunity to make a comment, Mr. Taylor.

Mr. Taylor - Madam Chairman, we may allow that if you like rather than coming back to it, or we could just go ahead and take it off the Expedited Agenda, whichever you prefer.

365 Mr. Silber - Mr. Nuckols, do you intend to take much time to discuss this. We will be happy to pass it by.

368 Mr. Nuckols - Not over a few minutes.

Mr. Silber - Come on down.

Mr. Nuckols -Good evening, members of the Commission, and ladies and gentlemen of the audience. My name is Norwood Nuckols and I live at 4181 Innsbrook Road and have been there for roughly 35 years. My home is about a third of a mile from the intersection of the Innsbrook Road with Broad Street and therefore a third of a mile from the Summit Shopping Center. I guess I have neither a fish nor fowl situation relative to this case. I am not opposed to the Mexican Restaurant or to the outdoor dining area, which is the specific subject of this case. I don't mind that usage, the Summit Shopping Center already being there. What I do object to is the, and I am speaking not only for myself, but for my neighbors all along Innsbrook, Riverdale, and Thorncroft Roads, is that there is a very vexatious traffic situation that people who live in our area have for getting out into Broad Street. How bad it is - I think you just have to see it and live with it day by day to realize how bad it is. We have made numerous requests over the years that something be done about this, going back to when the zoning, not the zoning but the first POD was approved for the Summit Shopping Center, something like 10 years ago, I think that was. We have talked at length and numerous times with the County Traffic Engineers and with VDOT. They are involved since Broad Street - Route 250 is a State Highway, and nothing has ever been done to help that situation yet. I guess what this brings us down to is we would like that there be no further commercial development in the Summit unless and until something is done about this traffic. That is the nub of this whole thing and if you all conclude that you must approve this case, please, at the very least, get something done by VDOT, by the County, whoever has to deal with it, to do away with the u-turns at this intersection. Mr. Taylor and I have discussed it at length and he is quite familiar with this problem. So, we ask that we get some consideration before there is a very bad tragic accident there. We have been very cautious so far, but keep your fingers crossed because there is one coming if something isn't done about it. And that is my request unless you all have questions.

Mr. Silber - Mr. Nuckols, we appreciate that. I know you have been down here before speaking to this matter and I think we are sensitive to your issues. What is on the agenda right now is, as you are aware, is just for this use permit to have outdoor dining. So, this use is permitted here. They can go forward with this, but we are sensitive to your situation. If we need to discuss this further, we do have the Traffic Engineer here. But, I think because this is a State facility, State Highway, then I think you know where we stand with the u-turn movements being a VDOT consideration.

Mr. Vanarsdall - Madam Chairman, I have a question for Mr. Nuckols. Norwood, we promised you, I think when the Panera Restaurant went in there, we promised you that night that it would be looked into at some length, and that someone would get back with you. Did that materialize?

Mr. Nuckols - Yes and no. The County folks did their part, and, of course, we ended up being in discussion with VDOT through the Sandston Residency Office and through the Colonial Heights District Office. Their response was, well, I am just going to say that we got no satisfaction. They showed no interest and I will even go so far as to say that it came to the point that they refused to return our telephone calls from the Colonial Heights office, so, in total, we are very dissatisfied with how this has been handled.

Mr. Vanarsdall - Does Universal Ford still use it all the time?

Mr. Nuckols - Yes, sir. They still contribute many u-turns per day.

Mr. Vanarsdall - OK. Thank you.

Mr. Taylor - Thank you, Mr. Nuckols. As has been said by Mr. Silber, I think the County is well aware of this, and Mr. Foster is in the audience, and I know that he is aware of it, and without taking a lot of time, because we want to put this on the Expedited Agenda, I think the County is well aware of the issue and your concerns, and your concerns are something that is being looked into, and I think what we will do, based on your comment tonight, I will contact the Traffic people and talk some more and ask them that we give you some kind of a response by letter or whatever with regard to the status, if that is acceptable to you, sir.

Mr. Nuckols - Thank you, sir.

433 Mr. Taylor - You are very welcome.

435 Mr. Nuckols - Thank you for hearing me at this stage of the hearing tonight.

Mr. Taylor - You are very welcome, sir. Madam Chairman, there being no other opposition, I will move approval of Case P-6-03, Gloria Freye for Chipotle Mexican Grill, on the Expedited Agenda.

Mr. Archer - Second, Madam Chairman.

Mrs. Ware - Motion made by Mr. Taylor, seconded by Mr. Archer. All in favor say aye. All opposed say no. The motion passes. Mr. Glover abstained.

REASON: Acting on a motion by Mr. Taylor, seconded by Mr. Archer, the Planning Commission voted 4-0 (one abstention and one absence) to recommend that the Board of Supervisors **grant** the request because it is reasonable in light of the surrounding uses and existing zoning on the property.

Mr. Emerson - That completes the Expedited Agenda for tonight.

Mrs. Ware - Thank you.

<u>Deferred from the March 13, 2003 Meeting:</u>

456 C-10C-03 Andrew Condlin/Caroline Browder for Wendy's International, Inc.:
457 Request to conditionally rezone from O-2 Office District to B-2C Business District (Conditional),
458 Parcel 741-741-6996, containing 0.586 acre, located at the southeast intersection of Patterson
459 Avenue (State Route 6) and Pump Road. A Wendy's Fast Food Restaurant with drive-thru is
460 proposed. The use will be controlled by zoning ordinance regulations and proffered conditions.
461 The Land Use Plan recommends Office.

Deferred from the March 13, 2003 Meeting:

P-4-03 Andrew Condlin/Caroline Browder for Wendy's International, Inc.: Request for a provisional use permit under Sections 24.58.2(a) and 24-122.1 of Chapter 24 of the County Code in order to extend the permitted hours of service until 1:00 a.m., on Parcel 741-741-6996, containing 0.586 acre, located at the southeast intersection of Patterson Avenue (State Route 6) and Pump Road. The existing zoning is O-2 Office. The Land Use Plan recommends Office.

471 Mr. Silber - Mr. Mark Bittner will make our presentation.

473 Mr. Bittner - Thank you, Mr. Silber. What you see on the screen right here (referring 474 to rendering) is the latest site plan for this proposed Wendy's. I will just orient everybody. 475 Patterson Avenue is at the top of this drawing. Pump Road is on the left side of the drawing and the rectangular figure in the middle would be a proposed drive-through for Wendy's. The site is wooded and designated Office on the 2010 Land Use Plan.

Staff had previously viewed this as a positive request that could have improved the aesthetics of an existing commercial area. Because of the unique characteristics of this site, staff had asked to see more detail concerning site layout, landscaping, and architectural design. The applicant supplied this information, and upon its examination, several issues of concern were noted.

Staff now feels this site is not large enough for the proposed use. Traffic circulation would be extremely tight and vehicular conflict could be substantial, both on-site and in the Pump Road - Patterson Avenue intersection.

The small size of the site may also not allow sufficient room for quality landscaping.

The applicant is also proposing grading on the site that would require construction of a retaining wall adjacent to neighboring buildings. This wall would be 8 ft. at its highest point. Staff is concerned not only with the appearance of this wall, but also its potential impact on the structural integrity of adjacent development.

Staff is also concerned with the request for extended hours of operation. No similar business in the Patterson Avenue corridor operates during extended hours. Permitting that to happen on this site would likely encourage other businesses in the corridor to request the same.

Because of these concerns, staff cannot recommend approval of this application. I would be happy to answer any questions you may have.

Mrs. Ware - Before we have any questions for Mr. Bittner, is there anyone here in opposition to this case? OK. Thank you. Do you have any questions?

Mr. Vanarsdall - Mr. Bittner, the way the traffic looks around the building, there is an awful lot of traffic on Patterson Avenue, and it is a pretty good speed, too, isn't it?

Mr. Bittner - Yes, there is, and the entrance from Patterson would be extremely close to the intersection. On this here (referring to rendering) we had marked in the dark arrows where we think there is a potential for some vehicular conflicts, crossing over drive isles and people leaving the drive-through and people trying to get into the drive-through, coming off of Patterson and so forth, and, of course, Tim Foster, from Traffic Engineering is here to speak

further, but this here illustrates where we think the major traffic conflicts could occur on this site.

Mr. Vanarsdall - Thank you.

Mrs. Ware - Any other questions? OK. Thank you, Mr. Bittner. Do you want to hear from the applicant, Mr. Condlin?

Mr. Condlin - Thank you, Madam Chairman, and members of the Commission. My name is Andy Condlin from Williams-Mullen and I have with me John Howard from Wendy's International, Lance Coats from TIMMONS, and Lee Archer, who is a representative of the property owner. This property is .586 acres, admittedly a small site, probably most well known for having a for-sale by Bill Eudalie for office use for as many years as I think I have been in Richmond, has been at this site. This property, and I don't think I heard from Mr. Bittner that other than the size, most of the objections result from a site plan issue, not necessarily from a real objection as to the use that we are proposing or the zoning that we are proposing, other than the PUP for additional hours. I don't think there is any real objection here with respect to

that particular type of use that we are proposing. The items that he has set forth, the retaining wall, the landscaping, the size of the site and the traffic conflict, I think are all related to site-plan type issues. I think it is also indicative of the fact that there was a neighborhood meeting where a few people have shown up as well as a letter in the file that said there is support from the neighboring Riverlake Colony Homeowners Association.

As to the retaining wall, there was a concern that was expressed to us that the retaining wall was too high, potentially dangerous, and an invitation for graffiti. Originally, the wall went along, if I may, I will go along here (referring to rendering), the walls along the eastern side of the site and along the rear of the site. After reducing the footprint of this site by getting rid of the sit down seating, we reduce the footprint from 2,400 sq. ft. to 1,255 sq. ft., so we've got 1,255 sq. ft. building on the site. By doing that, along with some other benefits, we are able to reduce the, I think a pretty quick increase in height to 10 feet along this wall, to make it a gradual tapered increase up to 8 ft. at its highest point, but also eliminate the rear wall. That would go along because of the existing wall that is already here serving the veterinarian office space. The upshot of this is that I don't think it is uncommon at all to have a wall, a retaining wall along what I consider a very difficult site with respect to – it is really just a leftover piece. There are a number of examples that have been done well throughout the County, including at Short Pump Crossing and just recently as proposed by the Kroger along East Ridge Road at the very same height.

With respect to the reduction of the site, we had the additional benefit of being able to decrease the parking. Originally, it was sit down seating. We had 2,400 sq. ft. of building and we, therefore, had 24 parking spaces. By reducing this down to 1,200 sq. ft. we were able to have 14 spaces. They did a couple of things. Obviously, there was a concern with the fact that the employees would be taking up a number of the 24 spaces, and would there be enough spaces for the customers. With the drive-through only, I think this is certainly one instance in which the Code requirements probably exceed that which is practically necessary. With 14 spaces at a drive-through only, I don't think there is a real need for any additional spaces. In addition, by creating a smaller footprint and lower spaces, we were able to have the benefit of increasing our landscaping throughout the area.

In the staff report, of the eight suggestions that were made by staff, half were about landscaping. We have made some vast improvements in the landscaping and particularly the most – the best improvements we have made were the increase in the areas along the various sides of the property. Along the front, we went from 10 ft. to 15 ft. Along the side, along Pump, we went from 10 to 15 feet. On the side opposite Pump, we went from 6 to 12 to 13 feet, and in the back we went from 10 feet up to 17 feet and greater in this area in the back. And now since we have increased the green area on our space from 20% to over a third of the site. We have exceeded the requirements by Code in all of those instances, and we have proffered a very specific, and, I think, effective landscaping plan. We have also addressed the concerns by the staff by placing plantings in the median, and I apologize for the fact that in the staff report it did mention that there were some plantings to be made at the end of Pump Road. We did not put that on our landscape plan that we have proffered which has been placed here. And you can see that we have specifically placed within the area what we were going to do as far as effective landscaping throughout the site.

The two greatest concerns that I think the staff had provided was that there was an over-use of the site and the traffic conflicts. Obviously, I can't do anything about the size of the facility. It is obviously a very small site. One of the comments that has been made is that it is zoned for office and would an office use be more appropriate? I would propose to you that even with an office that could be built without any conditions on the property, but they would have to maximize the site even more than what we are doing with this case. There would be a very

small building at even 3,500 sq. ft., which I don't think is marketable in the office market. Fourteen spaces are the same number of spaces that would be required. I would also contend because this had been on the market for so long that there really is not a market for an office space that could be put onto this site. With no conditions that would prohibit maximizing the use of the site per the Code requirements, I would contend that there be even small buffers and smaller landscape area that we are proposing here, and having a larger building and potentially even more conflict with the surrounding area. Further, there are a number of sites throughout Henrico that have had fast food restaurants on small parcels. It is simply the nature of what the business is. For example, at Parham and Staples Mill, there is a Burger King, and I only choose that because that is the closest one and the one that we looked at that we were able to get the information. The building is actually 10% of the overall area site. That parcel is only .826 acres with a sit-down restaurant, containing 3,600 sq. ft., but also having 42 parking spaces. In essence, they have a building that is three times the size and three times the parking, but they've also only got a building that is a difference of a quarter of an acre. By comparison, we are asking for a 1,200 sq. ft. building site, which is a very small site, considering even the size of this parcel, which is .589 acres. I think the point is that Burger King functions very well and it looks good on paper. In looking at that, it looks very tight, and could be seen as very tight, just as ours does on paper, but I think it does function well.

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Finally, I will bring myself to the traffic conflicts that were pointed out. One of the reasons that we specifically looked at that Burger King at Parham and Staples Mill was because that it functions almost exactly as our site functions. As you come off of Staples Mill, and I have the site plan, if you'd like to take a look at that, as you come off of Staples Mill you have to do a complete loop around the property, just like you do off of Pump Road on our property. There is a conflict at the Patterson Avenue access, just as there is, I would contend, at the Parham Road access, off of Burger King. Again, I think that functions well and I don't believe it is any more conflict than is typical at a fast-food restaurant, other drive-through facilities and typical for any gas station, for example, or any other high traffic use. I think the key is that the stacking lanes are functioning properly and moves the traffic circulation properly. Again, I don't think it is uncommon for fast food restaurants that I would point to, for example, Parham and Patterson, not to pick on Burger King tonight, but also another Burger King, where there is a number of conflicts that have come in, and in checking with the Traffic Department, I don't think that there has been any large number of reports, any greater than any other site on these types of facilities. I would also point out that in the staff report I don't believe what was written down, that the Traffic Department had any real concerns that they were that dissatisfied with the traffic circulation. The only comment they did make was to make the entrance perpendicular onto Patterson Avenue.

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Finally, I think there is a compelling argument to make that even though this site is small, that the use of this site is better than a lot of the other particular uses that could be made for this site. This proposal creates an opportunity that is as good or better than any other alternative, especially with this small of a footprint. It also functions as typical as other fast food restaurants with drive-through. Staff proposed that it could support the case if we met a lot of the following items that were placed in the staff report. I do believe that we have addressed all of those items. The proposal is consistent with the surrounding uses and with the surrounding zoning. The proposal matches or exceeds all of the development criteria, including elevations, which I do have a colored rendering. At the time we submitted our package, we didn't have this in color, but a color rendering of what I think is a very nice looking building and would be very effective and a very good use of this property.

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Finally, I would ask, and I know that this is a difficult decision either way that you vote, but I hope that this property owner and the user will have an opportunity to make a viable use of this site, just as others have with their properties, even for fast food restaurants, and we request that

you recommend this case to the Board of Supervisors. I will be happy to answer any questions. I have Mr. Coats and Mr. Howard here to also answer any questions you have of a technical nature.

Mrs. Ware - Does anyone have any questions for Mr. Condlin? Not at this time.

Madam Chairman, let me make one comment, which I think Mr. Condlin Mr. Silber pointed out some comparisons to another fast food restaurant, and also possibly use of the property for office. And I know that I have been involved with this case, so if I might speak to that. First, relative to this other fast food restaurant chain, and I won't mention its name, the site, Mr. Condlin, is considerably larger. I don't disagree that they have traffic circulation patterns that are similar to the one you are proposing. The site is larger. At the same time, they do have a larger building on there, so that could be argued that they have taken up more space with their building, but I think the point is that your site is much smaller than the Burger King at Staples Mill and Parham. Relative to the office use on this piece of property, an office use does not require the same circulation pattern as a drive-through facility. An office building doesn't have to have a driveway that goes all the way around it as does a drive-through window. Therefore, you can place the building strategically in different parts of the site and park around that, so you do have a lot more flexibility in site design. So, I think there is a fundamental difference between design for an office versus design for a fast food restaurant with a drivethrough window.

Mr. Condlin - I, obviously, don't disagree with that at all, and the access ways or the circulation ways are the issue here, but, and that is a trade off, but obviously that is not my decision to have to make, and I would contend that having a nice looking, what I would consider a nice looking building with a good use that is not objectionable, I don't think the use itself is objectionable, versus having an office that hasn't worked and gives the owner an opportunity to have a viable use for this property. There is really no control, other than the Code controls over an office use, and I guess that is a decision that will have to be weighed, and I would hope that obviously it gets weighed in favor of Wendy's. And I agree, as well, with the other un-named, maybe I shouldn't be naming names, but at Staples Mill and Parham, that is a larger site, but it also has three times the number of parking spaces in it and it is a tight site as well.

Mr. Glover - They have round hamburgers there, too.

Mr. Condlin - They don't have frosty's though, if that is the case, but thank you.

Mrs. Ware - I would like at this time to call Mr. Foster. Oh, I am sorry. No, he is not in opposition, I don't believe. Are you?

Mr. Archer - I am on their side.

Mr. Vanarsdall - You are not an opponent?

Mr. Archer - I am a friend. My name is Lee Archer. I am the attorney for ACORP, Limited, that is the current owner of this property. I am the actual person who acquired the property for ACORP and did the transaction. When I was involved, I think it was more than 10 years ago, we bought this from a very large developer in Henrico County, and it was sold to my client as a fast food location. That was over 10 years ago and this property has been on the market ever since. It seems to me that while that is not binding, we have been looking at every possible use we could make of this property. The owner has actually tried to talk me into renting the space or building a building myself, and using it for my law offices. I have not been able to find anybody who wants to be between a kennel and a mini-warehouse in an office situation. I

think that the opportunity to put up an office between the kennel and the mini-warehouse isn't really there even though it seems to be there on paper. I have been watching the progress of this case and up until fairly recently the staff was favorably inclined towards this project. Wendy's, on a relatively small footprint, maybe a little bit smaller than the Burger King just down the road, and I eat at that place, too, because my office is in the Koger Center. Wendy's wants this pretty badly, and we would like them to have it pretty badly. We don't think there is an opportunity to put up an office, even though we can talk about it on paper. We know that the people in the townhouses for rent are supporting having this place. My client, the actual owner of ACORP lives a couple of blocks away. He lives on Bondruth, and he uses this corner to go to work and come home every single day. He'd like the opportunity to get a bowl of chili and a baked potato, as well, and there is no opportunity to do that any place around there. It is our opinion that there is no better use of that corner than an attractive fast food establishment, and he is asking for your kind consideration to really consider giving him the opportunity to sell this and let Wendy's have it. Thank you.

Mrs. Ware - Thank you. At this time, I'd like to ask Mr. Foster if he could come speak on the traffic situation. One reason is while during the talk about this particular case, as we were going through, we did not have the grading plans for the case until after the application was filed and I guess Mr. Foster will speak to the fact of what needs to be done on this piece of property in order to handle a drive-through restaurant.

Mr. Foster - Yes, ma'am. Before we get started, Mr. Condlin said he had a copy of the plan for the Burger King at Staples Mill and Parham. Could I see that?

Mrs. Ware - You've got to give it up.

Mr. Foster -I am Tim Foster, the Traffic Engineer. One of the things I wanted to talk about. I brought the Parham and Patterson Burger King, because I have been working with the gentleman in the area who have had some complaints about it, so I already had a copy of that. And once I heard Mr. Condlin say he had a copy of this plan, I wanted to point out some of the differences on the circulation of this site and the other site. Mr. Condlin said that the plans, the circulation was similar. Well, it is probably similar to most fast foods, to be honest with you. But, there are some important differences between this Burger King at Parham and Staples Mill from a traffic standpoint, as we do from a layout standpoint. First of all, you can see that you come off of Staples Mill Road, and I wish I had a pointer out. I don't know if you can see this or not (referring to pointer), but here when you come in you actually come in and this island in here, and we struggled with this with Burger King to force everyone this way, so that we do have a conflict point here, but we have two lanes that go this way, the drive-through lane and also the pick-up lane. Now, the difference between what the Wendy's are showing is right here these two lanes merge back together. If you look at what the Wendy's plan is, and I will show you that in a second, they don't. You either go around the building or you come out onto Patterson Avenue. Then it comes around here, and you come to a stop condition or you can turn left or turn right coming around the building and it is two-way traffic, but it flows very nicely coming around the corner. If we can switch back to the Wendy's plan, if you will, (referring to rendering), if you look at this plan you can see - and I will use the hand, you can see that we have the two lanes coming here very similar, but instead this lane can actually pop out to Patterson Avenue, which is what it would do if it was to go to the right. This lane actually has to cross in front of it and come back around. It also conflicts with this traffic coming in and coming around this way. So, say those two are similar, similar maybe, but there is a big difference especially from a traffic standpoint. Also, what that means is that people coming off of Pump Road, just like the Burger King, they do have to come all of the way around, but there is definitely less conflict points that we have to deal with getting around that site. Also, from our standpoint, when we looked at this, the difference between this point right here and Patterson Avenue is about four feet. So, we

have an upgrade as we come in, looking at the grading plan here. So, there is an upgrade here, and then you can see the conflict point, my understanding is that this is a walk-up now. You are going to drive through a walk-up, so then we introduce pedestrians into this area. And even though normally we don't get this detailed on a zoning case, these parking spaces here we probably would not approve in this configuration because they are 90 degree and we would be concerned with it being 90 degrees. You will have people that will actually back out and try to come back out this way. Also, when we looked at this plan, this dumpster here, which is similar to the dumpster in the other plan; I wish we had enough room. We think since this has to be a hard island here, concrete island, that is going to be an awful tight fit for a truck to pull into here and get out. Once again, these are site plan issues that we typically don't get into at the zoning case stage, but since we did have plan to look it, we did look at that. So, those are some of the concerns that we do have with the plan as far as traffic circulation goes. If we could go back to the, if you take that off, the aerial photograph. This is the Patterson and Parham Burger King that was also mentioned. I can tell you that this started out it was my understanding as just a free-standing Burger King. Randy, you might remember that back in the 1970s, I believe. Not that you were here, but you might remember it. And my understanding is that this is sort of a retrofit where they came back in and added the drive-through later. I can tell you the truth, we wouldn't approve something like that today. Back then, Parham Road had about 4,000 cars a day in this area. Patterson Avenue had about 15,000 cars a day, and it was approved, but looking at this configuration and the way the stacking is and the stacking does get out to Parham Road on that, we would not approve something like that today, especially with Parham Road having close to 40,000 cars a day at that location. So to say that this is tight site, yes. But to say we've got this one here and it works, this is not one of our favorite fast foods we have to deal with. This is just a terrible circulation plan on the site, and as I said, we would not approve this plan today at all in this configuration.

Mrs. Ware - Does anyone have any questions for Mr. Foster?

Mr. Archer - Mr. Foster, in looking at the site plan that has been presented, is there any alternate orientation that you could think of that would work?

 Mr. Foster - Well, the original plan that we looked at, we did, with some reservation we had some concerns about it, but we did say that that did meet all of the standards. Of course, that is when you have the 8-foot walls and that kind of thing, so that is the balance from the traffic versus the balance of a good site plan. So, from that standpoint, we did say, and I went to the citizen meeting, as well, that the preliminary plan that we did see was workable from a traffic standpoint with maybe some tweaking here and there. But those also included the loss, because we needed to get the site a little bit wider and a little bit bigger to make that work. So, there could be some options, but from what we are seeing now, and the site is very tight for good traffic circulation.

Mrs. Ware - Any other questions? Thanks very much.

Mr. Vanarsdall - There wasn't any opposition, was it?

Mrs. Ware - You need to come down to the podium, please.

Mr. Mike Ligon - My name is Mike Ligon and I am President of the Riverlake Colony Homeowners Association and, as Andy Condlin mentioned, there is a letter on file from our subdivision. We feel like Wendy's would be a favorable – this would be a favorable location for them, that they would be a good tenant for the area. Our only concern, and this is where I am a little against it, is the 1:00 p.m. closing, so we would ask you to consider that, but I would like to just make the comment in favor of the Wendy's. Thank you.

 Mrs. Ware -Thank you, Mr. Ligon. Do we hear from anyone else? OK. Well, I guess it is time for me to make a motion. Wendy's, itself, is a desirable business, and I personally like the Mandarin Chicken Salads, and staff has worked very hard over the past month to accommodate them at this location. The staff report states that the dimensions of Wendy's may hinder appropriate access and site design, and I believe this is what has occurred. The use proposed over intensifies this particular site. Even though the building has been reduced from a drive-through with a 60 seat eating area to a drive-through only facility with a walk-up window, there are too many challenges on the site to support this case. Because the drive through is required, the site would have to be graded out to meet Patterson. The grading would require a retaining wall that would reach heights of 8-feet without space for landscaping to soften its impact. The impact of the wall would be further accentuated by the adjacent buildings that would be on a higher grade than the proposed Wendy's. On a half-acre site, the effect would be very overwhelming. There are also safety concerns associated with the wall height and concerns as to the impact the grading and the wall will have on the adjacent buildings. The traffic circulation on the small site, especially coupled with the pedestrian traffic, presents a hazard. The size of the site has made it difficult to allow for the safe and efficient flow of traffic with conflicting circulation patterns and tight turn movements. The site is currently zoned for office use. An office building at this location would not pose the same traffic circulation challenges as the drive-through restaurant would. Office use requires less parking, does not require access to Patterson Avenue and allows more design options on the property. There are many office buildings in the County on less than an acre of land, and I feel that the site is better suited for office use. The Land Use Plan also recommends this site be used for office. Therefore, I move that Case C-10C-03, Wendy's International, be sent to the Board of Supervisors with a recommendation of denial.

Mr. Vanarsdall - Second.

Mrs. Ware - Motion made by Mrs. Ware and second by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes. Mr. Glover abstained.

REASON: Acting on a motion by Mrs. Ware, seconded by Mr. Vanarsdall, the Planning Commission voted 4-0 (one abstention and one absence) to recommend that the Board of Supervisors <u>deny</u> the request because the site is limited in size and does not allow for safe and adequate circulation for vehicles and pedestrians, adequate area for a quality building design, and adequate space for appropriate landscaping; and because the request does not comply with the adopted Land Use Plan which recommends office uses.

Mrs. Ware - And the companion Provisional Use Permit, and before I put this through I just want to say that I do not support extended hours in this particular area, and with that I move that P-4-03 be sent to the Board of Supervisors with the recommendation of denial.

Mr. Taylor - Second.

Mrs. Ware - Motion made by Mrs. Ware and seconded by Mr. Taylor. All in favor say aye. All opposed say no. The motion passes.

REASON: Acting on a motion by Mrs. Ware, seconded by Mr. Taylor, the Planning Commission voted 4-0 (one abstention and one absence) to recommend that the Board of Supervisors <u>deny</u> the request because no similar business in the Patterson Avenue corridor operates during extended hours and permitting this to happen on this site would likely encourage other businesses in the corridor to request the same.

Mr. Silber - This is a recommendation to the Board of Supervisors. The Board of Supervisors will be hearing this case at their meeting on May 13 at 7:00 p.m. in this same room.

C-13C-03 George Duke for 10070 W. B. Associates, LLC: Request to conditionally rezone from B-2C Business District (Conditional) to B-3C Business District (Conditional), part of Parcel 752-760-2509, containing 0.467 acre, located on the north line of W. Broad Street (U. S. Route 250) approximately 600 feet west of Gaskins Road. An automobile leasing company is proposed. The use will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Environmental Protection Area.

Mr. Vanarsdall - Will we have to waive the time limits on it?

Mrs. Ware - Is there any opposition to this case? OK, then we will hear from Mr. Coleman.

Mr. Coleman - Thank you. A blackline copy of the revised proffers have been distributed to you which would require waiving the time limits.

The subject property is also known as Phase 3 of the Deep Run Shopping Center. Phases 1 and 2 are the Studio Plus extended stay hotel and Haverty's furniture store. All of these properties are zoned B-2C were rezoned in 1994. A POD for the subject property was approved in January 1999. The building is currently vacant with the proposed business apparently becoming the first tenant.

This application was filed to enable Enterprise Rent-A-Car to relocate an existing automobile leasing business from Universal Ford to this site. In the staff report, Planning staff expressed concern about introducing a B-3 zoning district and an automobile leasing business at this location.

In response, the applicant has amended the application to include several proffers, which strengthen the application and should make the proposed business more suitable at this location. The proffers include:

- * The automobile leasing business will be the only B-3 use permitted.
- * No additional businesses can be operated on the subject property while the automobile leasing business is located at the site.
- * The number of vehicles available for leasing and parked at this location will be limited to 9 which corresponds to the number of available parking spaces over the required minimum.
- * The applicant will provide supplemental landscaping corresponding to Transitional Buffer 35 along the northernmost parking area to buffer automobile detailing activities occurring outside
- * No chain link or other security fencing will be installed.

With that, I would be happy to answer any questions.

Mrs. Ware - Any questions for Mr. Coleman?

Mr. Archer - Mr. Coleman, have the new proffers done anything to alleviate your concerns in which you originally recommended denial?

Mr. Coleman - Through our meetings with them, many of these proffers have specifically addressed concerns that staff has raised concerning the site.

900 Mr. Silber - Mr. Coleman, they will have no more than nine vehicles that will be used as a part of the rental leasing business?

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903 Mr. Coleman - Correct.

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905 Mr. Silber - And the remaining parking spaces meet their minimum parking 906 requirements?

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908 Mr. Coleman - Correct. They have 21 spaces provided. The requirement at that location 909 is 12, so there are nine additional spaces.

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911 Mr. Vanarsdall - Where do I see that?

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913 Mr. Silber - This would be on the new proffer No. 11.

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915 Mr. Vanarsdall - Yeah, OK.

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917 Mr. Glover - Is this the same Enterprise that is front of Outback Steak House?

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919 Mr. Coleman - They do have at least four locations along Broad Street. I guess I would 920 have to defer to them on the specific locations of them.

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Mr. Glover - Could you? I'd like to know.

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924 Ms. Moore - Yes.

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Mrs. Ware - Are there any more questions for Mr. Coleman? OK. Thank you. I'd like to hear from the applicant, please.

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Mr. Jim Theobald -Madam Chairman and members of the Planning Commission, my name is Jim Theobald and I am here this evening on behalf of 10070 W. B. Associates, LLC, George Duke being the principal of that organization, and also Enterprise Rent-A-Car. This is a request to rezone less than an acre for exclusive use by Enterprise Rent-A-Car. As you know, this site was originally zoned to accommodate a Sears Home Life as well as a Studio Plus Facility. In working over the years with Public Works on various drainage issues, and you can see the very large amount of drainage at the bottom of this drawing, this huge swale. We were able to construct a very small building on .467 acres of land. This building has recently been constructed. It has not been occupied, largely because of its lack of visibility from Broad Street. It is some 300 feet back again in its size. Enterprise currently services its Innsbrook client base from space in Universal Ford but they are losing that space within a month, and have a need, a desperate need to relocate. They have looked in the area and simply can't find a replacement site. They are a much needed accessory use to the businesses in the Innsbrook community. Over 50% of their business is with corporate accounts, another 30% is with insurance related business, and another 10% in terms of work with dealerships; that also have a location at Dominion Chevrolet out at Gayton and Broad, and essentially the corporate account business results in them delivering cars to a user, generally at Innsbrook, someone who may need a car for company use, who the company does not supply cars, and they don't wish to use their own cars. Often in the dealership work or the insurance related work, they might take a car again to a dealership or pick that customer up and bring him back. Obviously, nobody is driving a car into the rental car business to then rent an additional car. The proffers in this case are designed to mitigate any impact. We have basically pulled the proffers forward from the large case and added additional restrictions to sort of update some of these and added some others suggested by staff. I do need to make one change in the proffer relating to the fencing, in that there is a chain link fence

behind the building, currently on top of the flood wall that was required by the County, so I need to carve that, and not only the existing wrought iron fence but the existing security fence, but we agreed not to place any other fences on that site, which was I think a concern again of the County. We have limited the number of cars on this site. I submit to you that the use is very benign, has much less of an impact than many of the other already permitted B-2 uses. We have a letter of support that has been handed out to you from the Studio Plus folks in the back. They are corporate clients of Enterprise. They are aware of what is being planned for this area, and we are happy to evidence their support. We have had some discussions about the need to do any repairs or maintenance on site. We have proffered that. Any ability to do any maintenance or repairs, we do have to wash a car and we hand vacuum it with basically a hand vac back there, and we have agreed that that would only occur at the backside of the building, which would be closest to Studio Plus, which basically is against that large swale and drainage area. It is not visible from the Haverty's - the front of Haverty's nor from the front of Bed, Bath and Beyond, and is some 300 feet distance from Studio Plus. In order to mitigate that, we have agreed to provide additional buffering and landscaping along that northern property line. We have agreed to adhere to the standards of Transitional Buffer 35, which is, as you know, five large deciduous or evergreen trees with an ultimate height of 50 feet or greater, which then will help the Studio Plus folks, plus 2-1/2 small deciduous or evergreen trees with an ultimate height of 20 feet, and 19 shrubs with an ultimate height of 10 feet, and that is all for every 100 linear feet of space, and we think that that would more than adequately shield that occasional car wash. Not every car that comes back needs to be washed, particularly on a corporate account, but I do need to alert you that we do have to have a bucket and a hose and a hand vac back in there, but all maintenance is done by Firestone or Goodyear. They do no maintenance work themselves whatsoever and they don't "detail" cars, I think was the term used. It is just the same way you and I might wash our cars in the driveway. I believe this use is appropriate for the area. Broad Street is the County's commercial corridor. It is across from Deep Run, which is zoned M-1, and it is catty-cornered from the Good Year facility at Gaskins and Parham, and again functions like any other B-2 use. It is a building that exists. It is brick. It is glass. There are going to be people in it. There are going to be cars outside of it. The only difference is that some of those cars will be a little newer than the cars parked over at Haverty's. Enterprise is an existing business in Henrico County, a very strong supporter of many charitable civic causes in the County, and letters to that effect were provided to Mr. Taylor today. Mr. Duke, the owner of the site, has a number of commercial properties in Henrico. He has an empty building and a very willing tenant who needs to relocate. I submit this has no impact on County services, but will merely increase the amount of tax revenue produced. We do have folks from Enterprise Rent-A-Car here this evening and we all will be happy to answer any questions that you might have.

Mrs. Ware - If you need to speak, ma'am, you need to come down to the podium.

Mr. Vanarsdall - We haven't finished with Mr. Theobald yet. Mr. Theobald, I have a couple of questions. I think I forgot the first one, so the second one was it seems that, you say you will landscape back there. So does that mean I wouldn't be able to see you wash your cars?

Mr. Theobald - If you were in Studio Plus, which is a 3-story building, obviously if you are on the third floor of that building, you are going to be a football field away from this parking spot and with the Transitional Buffer 35 with ultimately 50-foot canopy trees, there is already some landscaping there, not to that standard, but likely that will significantly mitigate the visual impact.

Mr. Vanarsdall - And that is your purpose...

Mr. Theobald - For the landscaping to mitigate the visual impact.

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1006 1007	Mr. Vanarsdall -	Are you going to make it pretty thick and so forth?		
1008 1009 1010 1011 1012 1013 1014	Mr. Theobald - I will be happy to do whatever it takes over there with landscaping. The proffer actually says that at your request we could provide a tent. That was a suggestion at one point along the way, that was less than a permanent structure. That has since seemed to have fallen out of favor, but it was something that was offered as an earlier suggestion like was done at one point out at Aero Park by the Airport when they were drying off cars, but you are correct, Mr. Vanarsdall.			
1015 1016 1017	Mr. Vanarsdall - I know what the other question was. Who would police nine cars? How would we know it wouldn't be over nine cars there?			
1018 1019 1020 1021 1022 1023 1024 1025	Mr. Theobald - Well, like every other proffer I guess if you want to go count, you know, you can count. It is what we needed to do to make sure that we provided the amount of required space, which is 12 on this site. We have 21 provided, nine cars, keep in mind they only make money in the rental car business when cars are off the lot, not on a lot. And at any one time their average is 90% of their inventory is off the lot, so we think that nine cars, and we've had a lot of talks about this as the numbers came down as to whether we could live with that because I think you all will go out and check and you ought to.			
1026	Mr. Vanarsdall –	OK. I don't have any more questions, Madam Chairman.		
1027 1028 1029	Mrs. Ware -	Does anyone else have any more questions for Mr. Theobald?		
1030 1031	Mr. Silber -	I have a question. Is this a ground lease or do they own this property?		
1032 1033	Mr. Theobald -	It is a lease. It is a space lease.		
1034 1035	Mr. Silber -	A space lease.		
1036 1037	Mr. Theobald -	They lease the building and the entire site.		
1038 1039	Mr. Silber -	The entire site.		
1040 Mr. Theobald - A ground lease would indicate that they		A ground lease would indicate that they would own the building and the actually own the building. It is not a ground lease. It is a full lease of the site.		
1043 1044 1045	Mr. Silber -	So the site that you intend to landscape is part of the leased site?		
1046 1047	Mr. Theobald -	Yes, it is part of the leased site. Yes, sir.		
1048 1049	Mr. Silber -	It is part of the leased site?		
1050 1051 1052	Mr. Theobald - 3.	Yes, sir. It is part of the approved POD for that building, for that Phase		
1053 1054 1055	Mr. Silber - this property?	So it is still within the area that you are rezoning and to be captured with		
1056 1057	Mr. Theobald -	Correct.		
1058	Mr. Silber -	Do you know how they intend to sign the property?		

Mr. Theobald - We are not entitled to a freestanding sign. This is considered a shopping center by the County, and so we will have a building mounting sign facing Broad Street. It will be 300 feet back and it will be, I presume, internally lit, illuminated sign. And our signs, as you see, are fairly narrow and they say "Enterprise Rent-A-Car" and that is it.

Mr. Silber - So the only signage would be the attached signage.

1067 Mr. Theobald - You are correct. That is all they are entitled to as a matter of law.

Mr. Silber - You indicated something I didn't quite catch on the fencing that you are going to have to exclude chain link fencing.

Mr. Theobald - Yes, the proffer that was submitted, I think, that said we would have no chain link or security fencing, I think it said "Other than existing wrought iron fencing."

Mr. Silber - So you would add in there, "chain link and wrought iron?"

Mr. Theobald - It would be existing chain link. That was a safety requirement by the County, and you can't imagine the width and depth of this swale, the marshy area next door, and so there was a need. The site was built up and there is safety fencing behind the building, so we wanted to make sure that we weren't inadvertently excluding that. I am happy to change that and initial that.

Mr. Archer - Mr. Theobald, you may not know this, but are there other Enterprise sites in which the number of vehicles are restricted that you are aware of?

Mr. Theobald - I don't know that answer.

Mr. Archer - I wasn't sure if you did. Somebody else might.

Mr. Theobald - Yes, I was at a site today meeting with Ms. Moore and Mr. Callahan at their Broad near Staples Mill and there were, I think, 12 cars on the site when I got there this morning at 8:15. What they do is, again, their offices work together in terms of shuttling cars around to meet needs. The nice thing about the corporate business that they do in this location because of their proximity to Innsbrook, those cars tend to go out for a week or two as opposed to a day or two, and so if we need to pull a car from Dominion Chevrolet or we need to pull one from Staples and Broad, then that is what they do all day long. They are in 21 locations in the metropolitan area. They are not trying to have a huge block in any one place, but really diffused locations and you know, when you rent a car or I rent a car downtown, when I need to go somewhere where I need a four-wheel drive for the weekend, I use the Enterprise downtown because I can walk there and don't have to drive my car.

Mrs. Ware - Any other questions?

Mr. Taylor - I might have a few I would like to ask because we have looked at this fairly carefully and it is an introduction of B-3 zoning into an area that is B-2, so I really think we needed to consider that issue. I think we need to consider the position of the staff and the staff at this particular point in time is not recommending approval of the location, so there is an obvious mismatch here between what we would hope and what we have, and so I'd like to ask just a few questions relative to that. Mr. Theobald, what percentage of the users are local now? Do you know that figure?

- Mr. Theobald The percentage of the users are nearly all local. I shouldn't say that. I mean, someone who might come in...

 Mr. Taylor The Studio Plus is right near there. How many cars, first off how many cars total are going to be at the agency, either out on loan or in the lot?
- 11171118 Mr. Theobald We can't have more than nine there at any one time.
- 1119
 1120 Mr. Taylor How many does that but with nine at any one time, you could have a
 1121 large number that were around the corner, so to speak.
 1122
- 1123 Mr. Theobald Well, you can't. Legally, no. You can't. I can't park fleet cars over on the B-2.
- 1127
 1128 Mr. Theobald Yes, I could rent cars. I could rent 100 cars and have nine on the lot.
 1129 Now, if they come back I can't park them. They are going to have to go to other dealers.

There is no parking but can you lease them and have them out on lease?

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 1131 Mr. Taylor I recognize that, but you have other locations in and around the
 1132 Tidewater area that...
- 1133
 1134 Mr. Theobald In and around the Richmond area.
- Mr. Taylor If you are limited, you could park them there.
 Mr. Theobald Yes, but again, remember, that 90% of the entire inventory is out for rent on average at any one time. That is 90%. If they own 1,000 cars, 900 of them at any one
- time are being rented and driven, not sitting on the lot. You don't make any money with a car

1141 sitting on the lot. 1142

Mr. Taylor -

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- 1143 Mr. Taylor Right, so on the lot you really think...
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 1145 Mr. Theobald I can only have nine cars on the lot, period. That is all I can have.
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 1147 Mr. Taylor And what would you do with the extras? Just send them to another lot?
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- Mr. Theobald They would go to the Dominion Chevrolet facility or one of the other 21.
 There are six sites in Henrico, a number in the City, and again 21 all together.
- Mr. Taylor Do we have any idea of the current usage rate at Universal where we have a similar operation? How many cars are floaters in there? Do we know?
- 1154
 1155 Mr. Theobald They have 10 cars at Universal at any one time, while they may have
 1156 100 out for rental, and they may only have 10 cars at one time. We have a clarification. The
 1157 rental car facility, Mr. Glover, in front of the Outback is Triangle Rent-A-Car. They have one near
 1158 there. That is not their facility.
- 1159
 1160 Mr. Glover OK. I didn't have any problem with them. I just wondered if that was the same one.
- 1162 1163 Mr. Theobald - I hope that wasn't your favorite.

1165 Mr. Glover - I never rented one from either one of them. I drive my own. Want to 1166 rent mine?

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Mr. Taylor - So, my question was how many are floating at any one given time and the average and how many are home in the nest at any one given time?

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Mr. Theobald - At Universal Ford, ten cars in the nest, 90 floating consistent with their 90% of their inventory being out for rent.

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1174 Mr. Taylor - Right. Now what happens if the 90 suddenly decide they want to come 1175 home at night?

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1177 Mr. Theobald - Well, they don't. I mean there is 90% out, not just on Monday, but on 1178 average there is 90% out and I am sure that is close, but if that is the average some days it is 1179 higher and some days it is lower, but we have to move them to another location.

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1181 Mr. Taylor - And you can instantly relocate them?

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1183 Mr. Theobald - That is all people do all day long in this business is drive cars around.

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1185 Mr. Taylor - I am sorry, sir. I did not hear that.

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1187 Mr. Theobald - He was offering to help answer the question if you would like more 1188 information about that.

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Mrs. Ware - Mr. Theobald, can you tell me how long the particular office that you are planning on using has been vacant?

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1193 Mr. Theobald - It is a fairly new building. Just a month or so.

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1195 Mrs. Ware - OK.

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Mr. Taylor -The building is a new location and it does fit this particular use, and I frankly think, even though it is B-3 use in a B-2 zone, there is some capabilities to handle this. But I am disturbed that the staff doesn't recommend approval at this point in time and there are a few issues that I know we were hurrying in trying to produce here in the last few days in terms of late proffers. I would suggest that this use is a B-3 use because the ordinance says that it is a B-3 use, because it is coupled with car sales and car repairs. Car rental, in and of itself, on one scale may not be appropriate at this location, but, you know, Broad Street is your commercial artery and if you can't do .4 of an acre of a B-3 here, I am just not sure where you can do it. I mean what you are going to have here is the brick and glass building with people working inside, just like people do that sell baskets, and there are going to be cars parked outside just like people shopping out of my baskets. In terms of the impact, usually what we look at is B-3 versus B-2 is that relative to impact. Are you intensifying a use that is inappropriate in that area, and in this case, you are in an island in the middle of the swale. You are literally beside the concrete wall of Haverty's on one side and Bed, Bath and Beyond on the other, a football field away from Broad Street and a football field away from Studio Plus. It is a very benign innocuous use and you will be accommodating an existing business in Henrico County that very badly needs to relocate and very quickly. We have worked very hard on these proffers to mitigate the impact in the staff report and I think that fundamentally we have succeeded.

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Mr. Silber - I think maybe from the Commission's information, when this was originally filed, staff did have some significant concerns for this request. We were concerned

1218 about the impact it might have on the hotel. We were concerned about the ability for the small 1219 site to be able to support parking of vehicles that may be at this location. We had a number of concerns. At this point in time, most of our concerns have been addressed through the proffered 1220 1221 conditions. I think there are still a few things that we would like to work with the applicant on. I certainly think one of those that comes to mind is perhaps hours of operation, for which they can 1222 1223 work on, clean and vacuum vehicles outside. I think that probably shouldn't be left unlimited. I 1224 think there are a few things we might want to continue to work on, but I think generally 1225 speaking that staff's position has improved on this case and I just wanted to make sure that the 1226 Commission understood that there was a change in where we stood in comparison to the original 1227 staff report that came out.

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Mr. Theobald - And we can certainly work on those hours between now and the Board. For your information, they are only open from 8:00 a.m. until 6:00 p.m. Monday through Friday, and they are open just part of the day on Saturday, so for the folks from Studio Plus, you can come back to roost for the night. They are closed.

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Mr. Vanarsdall - And another plus, Mr. Taylor, is that it is not, as Mr. Theobald said, .4 of an acre, so we can't worry about an automobile dealership the size of Dominion Chevrolet ever being there. And they've got to come back to this body and through the Board and amend the proffer. He didn't hear anything I said, but anyway...

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1239 Mr. Silber - It was a good comment, Mr. Vanarsdall. Thank you for that.

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1241 Mrs. Ware - Are there any more questions?

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1243 Mr. Vanarsdall - Mr. Taylor, did you hear what I said?

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1245 Mr. Taylor - Not completely, sir.

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Mr. Vanarsdall - It is only .4 of an acre. You can't come back for a proffer amendment and put a dealership on it as big as Dominion Chevrolet. So, that is one plus.

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Mr. Taylor - Well, I think there are a lot of plusses and I think that Mr. Theobald has worked very hard with the staff, and I think that the staff has had the opportunity to look at it and as Mr. Silber says, I think we need a little bit more work with regard to the aspects of the hotel and site and the hours of operation. I actually believe that those couple of things, after talking with Mr. Glover, can be resolved according to him between now and the time that the Board of Supervisors meet. I just questioned if there was enough time, and I think that there is, so I really think we are close enough to having this resolved and going to the Board and I will recommend approval of Case C-13C-03. Pardon?

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1259 Mr. Theobald - We need to waive the time limits on the proffers.

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1261 Mr. Taylor - Thank you. Having cleared where I am going, I will first move that we waive the time limits for the proffers.

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1264 Mr. Vanarsdall - Second.

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Mrs. Ware - Motion made by Mr. Taylor, seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

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The Planning Commission voted to waive the time limits on Case C-13C-03, George Duke for 1270 10070 W.B. Associates, LLC.

Mr. Taylor - And next with the issues that Mr. Silber has made us aware of, and the time between now and the Board, giving us the opportunity to work actively, and we have been working actively in this last few days, and I frankly thought we were a little closer to congruence, but I think we can get there. So, with that, I will move approval of Case C-13C-03 for passage up to the Board of Supervisors.

1278 Mr. Vanarsdall - Second.

Mrs. Ware - Motion made by Mr. Taylor and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

REASON: Acting on a motion by Mr. Taylor, seconded by Mr. Vanarsdall, the Planning Commission voted 4-0 (one abstention and one absence) to recommend that the Board of Supervisors **grant** the request because the proffered conditions will provide appropriate quality assurances not otherwise available and it would not adversely affect the adjoining area if properly developed as proposed.

Mr. Silber - That takes care of the zoning requests, I believe, on the agenda. The next item would be approval of the minutes, the Planning Commission minutes from the March 13, 2003 meeting.

Mr. Vanarsdall - I recommend approval as written.

Mrs. Ware - Are there any changes? I'm fine. Motion made by Mr. Vanarsdall and seconded by Mrs. Ware. All in favor say aye. All opposed say no. The motion is passed. The minutes are approved.

Mr. Silber - I do have two quick announcements if you allow me. One is, you may recall that we had a staff person in our office by the name of Susan Blackburn. Susan Blackburn, several months ago left and went to the Permit Center, still with Henrico County but with the Permit Center. Some of you may not have even known Susan Blackburn. She worked under Ben Blankenship in our Code Administration Section. But we have filled Susan Blackburn's position with someone who is here this evening and his name is Lee Tyson. Lee, if you would stand for a minute. Mr. Tyson has been with us, I think, since maybe mid-March, about a month or so. So I just wanted to introduce you. He is here really to observe tonight and watch the Planning Commission action. Lee, I am sorry we had so many deferrals tonight.

1309 Mr. Glover - Could you tell me, are you any relation to the Tysons of Tyson's Corner?

1311 Mr. Tyson - I wouldn't be here if I was.

1313 Mr. Vanarsdall - Where did you come from?

1315 Mr. Tyson - I am originally from Fredericksburg, but before I came here I worked for the State for three years and before that I worked for Mr. Emerson in New Kent.

1318 Mr. Vanarsdall - Well, you must be all right then, Lee. Glad to have you.

1320 Mr. Taylor - Welcome and best wishes for every success.

Mr. Archer - See, I heard you found out you are related to those Tysons. Are you going to stay or what?

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1325 1326	Mr. Taylor -	We need every good planner we can get, too.	
1327	Mr. Glover -	Way to go there. Chris	
1327	IVII. GIOVEI -	Way to go there, Chris.	
1329	Mr. Silber -	The second comment I was going to make is I believe most of you have	
1330		are said she had not received her, but the Virginia American Planning	
1331	Association is holding their annual conference this year in Richmond, Virginia on April 23 throu		
1332	the 25. I presume that the others have received the agenda. According to Melba Mitchell, I a		
1333	not aware that anyone has signed up yet, but that is fine. You don't have to sign up, but if		
1334	anyone is interested in attending this conference, Melba does need the reservation form back as		
1335	soon as possible. I do have two additional copies if you didn't receive this. Did the Commission		
1336	members receive this?		
1337			
1338	Mr. Archer -	I may have, but I don't remember seeing it either.	
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1340	Mr. Taylor -	Maybe we didn't get that. I don't remember seeing it.	
1341	-		
1342	Mr. Silber -	Do you get other things from VAPA?	
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1344	Mr. Archer -	Yes, we usually do?	
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1346	Mr. Vanarsdall -	Where is it?	
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1348	Mr. Silber -	In Richmond, VA.	
1349	Mar Maranasala II	Limous it is Dislamand	
1350	Mr. Vanarsdall -	I know it is Richmond.	
1351 1352	Mr. Silber -	Let's see. It is going to be the Richmond Omni Hotel.	
1353	IVII . SIIDEI -	Let's see. It is going to be the Richmond Offin Hotel.	
1354	Mr. Taylor -	Very frankly, Mr. Silber, with the trip to Denver and our busy agenda, we	
1355	really haven't had too much opportunity to look at that.		
1356	roany navon chad too i	nuon opportunity to look at that.	
1357	Mr. Silber -	I do have two more copies. Would you like one?	
1358		,	
1359	Mr. Archer -	I think I have it. Since you said Omni, I believe I did see it.	
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1361	Mr. Vanarsdall -	Are you still talking, Mr. Silber?	
1362			
1363	Mr. Silber -	No. I am finished.	
1364			
1365	Mrs. Ware -	May I have a motion to adjourn the meeting?	
1366	Mar. Arraham	Language Markey Obeliana	
1367	Mr. Archer -	I so move, Madam Chairman.	
1368	Mr. Vanarsdall -	I cocond it	
1369 1370	IVII . Vallal Suall -	I second it.	
1370	Mrs. Ware -	We have motion by Mr. Archer and a second by Mr. Vanarsdall. The	
1371	meeting is adjourned.	vie have motion by wir. Archer and a second by wir. variatsuall. The	
1372	oomig is adjourned.		
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1378	E. Ray Jernigan, C.P.C., Chairman
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1383	John R. Marlles, AICP, Secretary