## THE PLANNING COMMISSION RECONVENED AT 7:00 P.M. FOLLOWING A WORK SESSION.

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Minutes of the regular monthly meeting of the Planning Commission of the 5 8

County of Henrico held in the County Administration Building in the Government Center at Parham and Hungary Spring Roads, beginning at 7:00 p.m. April 12, 2018. Display Notice having been published in the Richmond Times-Dispatch on

March 26, 2018 and April 2, 2018.

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Members Present: Mrs. Sandra M. Marshall, Chair (Three Chopt)

Mr. Gregory R. Baka, Vice Chair (Tuckahoe)

Mr. C. W. Archer, C.P.C. (Fairfield) Mrs. Adrienne F. Kotula (Brookland) Mr. Eric Leabough, C.P.C., (Varina)

Mr. R. Joseph Emerson, Jr., AICP, Director of Planning.

Secretary

Mrs. Patricia O'Bannon (Tuckahoe)

Board of Supervisors' Representative

Also Present:

Ms. Jean M. Moore, Assistant Director of Planning Mr. James P. Strauss, PLA, Senior Principal Planner Ms. Leslie A. News, PLA, Senior Principal Planner Ms. Rosemary D. Deemer, AICP, County Planner

Mr. Seth Humphreys, County Planner Mr. Benjamin Sehl, County Planner Mr. Livingston Lewis, County Planner Mrs. Lisa Blankinship, County Planner Mr. Anthony Greulich. County Planner

Mr. John Cejka, Traffic Engineer, Public Works

Ms. Sharon Smidler. Public Works

Mr. William Moffett, CPTED Planner, Police

Ms. Sylvia Ray, Recording Secretary

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Mrs. Patricia O'Bannon, the Board of Supervisors' representative, abstains on all cases unless otherwise noted.

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Mrs. Marshall -I call this meeting of the Henrico County Planning Commission to order. This is our rezoning meeting for April 12, 2018. At this time, I ask that you please take a moment to silence your cell phones. Thank you. As you do that, please stand with the Commission for the Pledge of Allegiance.

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Do we have anyone in the audience from the news media? We do not.

We have a special guest this evening from the Chesterfield Planning
Commission. We have Mr. Craig Stariha here. Thank you for coming. We also
have Mrs. Pat O'Bannon, our representative from the Board of Supervisors who
is sitting with the Commission. As always, thank you for being here.
Mrs. O'Bannon does abstain on all cases unless otherwise noted.

All Commissioners are present, so we can conduct business. So at this point, I'll turn the agenda over to Mr. Emerson, our secretary.

Mr. Emerson - Thank you, Madam Chair. I will note that the Commission did hold a work session beginning at 5 p.m. to discuss potential ordinance amendments regarding short-term rentals and the allowance of breweries, distilleries, and wineries.

With that said, Madam Chair, the first item on your agenda this evening are requests for withdrawals and deferrals. Those will be presented by Mr. Jim Strauss.

Mr. Strauss - Thank you, Mr. Secretary. We have seven requests for deferral this evening, and the first request is in the Brookland District on page 4 of your agenda. That would be REZ2017-00032, The McGurn Company. In this case, the applicants requested deferral to the May 10, 2018 meeting.

REZ2017-00032 Arthur McGurn for The McGurn Company: Request to conditionally rezone from R-2 One-Family Residence District and [R-6C] General Residence District (Conditional) to R-5C General Residence District (Conditional) Parcel 767-760-8701 and part of Parcel 768-760-1507 containing 3.89 acres located at the northeast intersection of Hungary and Hungary Spring Roads. The applicant proposes a zero lot line development of no more than 12 homes. The District allows a maximum overall density of 9 units per acre. The use will be controlled by proffered conditions and zoning ordinance regulations. The 2026 Comprehensive Plan recommends Suburban Residential 2, density should not exceed 3.4 units per acre.

Mrs. Marshall - Is there anyone present in opposition to the deferral of REZ2017-00032, Arthur McGurn for The McGurn Company? See no opposition.
Mrs. Kotula?

Mrs. Kotula - Mrs. Chairman, I move that REZ2017-00032, The McGurn Company, be deferred to the May 10, 2018 meeting at the request of the applicant.

65 Mr. Baka - Second.

67 Mrs. Marshall - We have a motion by Mrs. Kotula and a second by Mr. Baka. All in favor say aye. Those opposed say no. There is no opposition; this motion passes.

At the request of the applicant, the Planning Commission deferred REZ2017-00032, Arthur McGurn for The McGurn Company, to its meeting on May 10, 2018.

Mr. Strauss - The next request for deferral is also on page 4 of your agenda and it's in the Varina District. This is REZ2018-00014, Quality of Life of VA LLC. The applicant is requesting deferral to the May 10, 2018 meeting.

REZ2018-00014 Leroy Chiles for Quality of Life of VA LLC: Request to conditionally rezone from R-4 One-Family Residence District, B-1 Business District, and M-1 Light Industrial District to R-5AC General Residence District (Conditional) Parcel 805-710-1834 and part of Parcel 805-710-1875 containing 12.71 acres located on the south line of Darbytown Road at its intersection with Oregon Avenue. The applicant proposes detached, zero lot line units. The R-5A District allows a minimum lot area of 5,625 square feet and a maximum overall density of 6 units per acre. The use will be controlled by zoning ordinance regulations and proffered conditions. The 2026 Comprehensive Plan recommends Suburban Residential 2, density should not exceed 3.4 units per acre and Environmental Protection Area.

Mrs. Marshall - Is there anyone present in opposition to the deferral of REZ2018-00014, Leroy Chiles for Quality of Life of VA LLC? I see no opposition. Mr. Leabough?

Mr. Leabough - Madam Chair, I move that REZ2018-00014, Quality of Life of VA LLC, be deferred at the request of the applicant to the May 10th meeting.

Mr. Archer - Second.

Mrs. Marshall - We have a motion by Mr. Leabough and a second by Mr. Archer. All in favor say aye. Those opposed say no. There is no opposition; this motion passes.

At the request of the applicant, the Planning Commission deferred REZ2018-00014, Leroy Chiles for Quality of Life of VA LLC, to its meeting on May 10, 2018.

109 Mr. Strauss - The next five requests for deferral are all in the Three 110 Chopt District beginning on page 5 of your agenda with REZ2017-00034, Core 111 Property Capital. In this case, the applicants are requesting deferral to the June 112 14, 2018 meeting.

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114	(Deferred from the Febru	uary 15, 2018 Meeting)
115	REZ2017-00034	Andrew M. Condlin for Core Property Capital:
116	Request to conditionally i	rezone from A-1 Agricultural District to R-5C General
117		tional) and B-2C Business District (Conditional) Parcel
118	The state of the s	22.875 acres located on the south line of W. Broad
119		t the western County Line with Goochland County. The
120	,	ercial uses and no more than 115 residential units. The
121		zoning ordinance regulations and proffered conditions.
122	-	sive Plan recommends Traditional Neighborhood
123		mental Protection Area. The site is in the West Broad
124	Street Overlay District.	
125	,	
126	Mrs. Marshall -	Is there anyone present in opposition to the deferral of
127	REZ2017-00034, Andrew	M. Condlin for Core Property Capital? I move that
128		red until the June 14, 2018 meeting per the applicant's
129	request. I also will add a th	
130		
131	Mr. Emerson -	That will be July 12th.
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133	Mrs. Marshall -	Until the July 12th meeting.
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135	Mr. Baka -	Second.
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137	Mrs. Marshall -	We have a motion by Mrs. Marshall, and a second by
138	Mr. Baka. All in favor say a	aye. Those opposed say no. This motion passes.
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140		licant and the Commission, the Planning Commission
141	deferred REZ2017-00034	, Andrew M. Condlin for Core Property Capital, to its
142	meeting on July 12, 2018.	
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144	Mr. Strauss -	Also on page 5 of your agenda is a companion case,
145		Property Capital again. And again, the applicant is
146	requesting deferral to the	June 14, 2018 meeting.
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148	(Deferred from the Febru	
149	PUP2017-00022	Andrew M. Condlin for Core Property Capital:
150		Use Permit under Sections 24-58.2(a), 24-120 and 24-
151		e County Code in order to allow 24 hour operation of a
152		re on part of Parcel 730-765-6508 located on the south
153		(U.S. Route 250) at the western County Line with
154		existing zoning is A-1 Agricultural District. The 2026
155	Comprehensive Plan reco	ommends Traditional Neighborhood Development and
156		Area. The site is in the West Broad Street Overlay
157	District.	

Mrs. Marshall - Is there anyone present in opposition to the deferral of PUP2017-00022? I see no opposition. I move that PUP2017-00022, Andrew M. Condlin for Core Property Capital, be deferred, per the applicant's request, until the June 14, 2018 meeting. I will extend the deferral until July 12, 2018.

Mr. Baka - Second.

Mrs. Marshall - We have a motion by Mrs. Marshall and a second by
 Mr. Baka. All in favor say aye. Those opposed say no. This motion passes.

At the request of the applicant and the Commission, the Planning Commission deferred PUP2017-00022, Andrew M. Condlin for Core Property Capital, to its meeting on July 12, 2018.

Mr. Strauss - Continuing on page 5 of your agenda we have a deferral request for John Chandler & Company LLC for REZ2018-00005. The applicant is requesting a deferral to the May 10, 2018 meeting.

(Deferred from the February 15, 2018 Meeting)

REZ2018-00005 John Chandler & Company LLC: Request to conditionally rezone from A-1 Agricultural District to R-2AC One-Family Residence District (Conditional) Parcels 751-764-6432 and 751-764-6608 containing 3.59 acres located on the east line of Thorncroft Drive approximately 300' north of its intersection with Chicopee Road. The applicant proposes five (5) single-family residences. The use will be controlled by zoning ordinance regulations and proffered conditions. The 2026 Comprehensive Plan recommends Suburban Residential 1, density should not exceed 2.4 units per acre.

Mrs. Marshall - Is there anyone present in opposition to the deferral of REZ2018-00005, John Chandler & Company LLC? I see no opposition. I move that REZ2018-00005, be deferred until the May 2018 meeting per his request.

192 Mr. Leabough - Second.

194 Mrs. Marshall - We have a motion by Mrs. Marshall and a second by Mr. Leabough. All in favor say aye. Those opposed say no. There is no opposition; this motion passes.

At the request of the applicant, the Planning Commission deferred REZ2018-00005, John Chandler & Company LLC, to its meeting on May 10, 2018.

Mr. Strauss - Continuing in the Three Chopt District, on page 6 of agenda is REZ2018-00006, CR APT Land LC. The deferral is requested to the May 10, 2018 meeting by the applicant.

205	PE72018-00006	Andrew M. Condlin for CR APT Land LC: Request	
206		from O-3 Office District and O-3C Office District	
207	,	Jrban Mixed-Use (Conditional) Parcel 747-759-4312	
208	,	· · · · · · · · · · · · · · · · · · ·	
	containing 5.427 acres located on the west line of Cox Road at its overpass of I- 64. The applicant proposes a mixed-use multifamily development. The uses will		
209			
210	be controlled by zoning ordinance regulations and proffered conditions. The 2026		
211	Comprehensive Plan recommends Urban Mixed-Use. The site is in the Innsbrook		
212	Urban Area Overlay Distric	Cl.	
213	Mar. Manahall	In the control of the control of	
214		Is there anyone present in opposition to the deferral of	
215		M. Condlin for CR APT Land LC? I see no opposition. I	
216		06, Andrew M. Condlin for CR APT Land LC, be	
217	deterred until the June 14,	2018 meeting per the applicant's request.	
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219	Mr. Archer -	Second.	
220			
221		We have a motion by Mrs. Marshall and second by	
222	Mr. Archer. All in favor say	aye.	
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224	Mr. Strauss -	I'm sorry; there may have been an error. I believe that	
225	that was the May 10th mee	eting.	
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227	Mrs. Marshall -	Was it May 10th?	
228		<b>Y</b>	
229	Mr. Emerson -	Yes.	
230	March March 1911	L (L L DEZ0040 00000 L L L C L C   L   C   L   C   L   C   L   C   L   C   L   C   C	
231	Mrs. Marshall -	I move that REZ2018-00006, be deferred until the	
232	May 10th meeting per the	applicant's request.	
233	Mr. Archer -	Cocond again	
234 235	Wir. Archer -	Second again.	
236	Mrs. Marshall -	We have a motion by Mrs. Marshall, a second by	
237		favor say aye. Those opposed say no. There is no	
238	opposition; this motion pas		
239	opposition, this motion pas	5505.	
240	At the request of the ann	olicant, the Planning Commission deferred REZ2018-	
241		for CR APT Land LC, to its meeting on May 10, 2018.	
242	00000, Andrew W. Condin	Tiol Cit AFT Land LC, to its meeting on May 10, 2016.	
243	Mr. Strauss -	The final request for deferral this evening is on page 6	
243		ree Chopt District. It is a companion case, PUP2018-	
244		Again, the applicant requests a deferral to the May 10,	
245	2018 meeting.	Again, the applicant requests a deterral to the May 10,	
247	2010 meeting.		
248	PUP2018-00001	Andrew M. Condlin for CR APT Land LC: Request	
249		mit under Sections 24-32.1(a, n, s, t, v, w, and z), 24-	
250	120 and 24-122.1 of Ch	apter 24 of the County Code to allow for an area	

designated for the preparation or service of food or beverages or the sale or display of merchandise conducted in an open area or structure; parking garage with no associated ground floor retail uses; buildings and structures exceeding 60' in height; density of residential exceeding 30 dwelling units per acre; open space within a development of less than 20 percent; commercial or office square footage of less than 25 percent of the total building square footage of the UMU district; and the number of for-lease multifamily dwelling units exceeding 30 percent of the total units of the UMU district on Parcel 747-759-4312 located on the west line of Cox Road at its overpass of I-64. The existing zoning is O-3 Office District and O-3C Office District (Conditional). The 2026 Comprehensive Plan recommends Urban Mixed-Use. The site is in the Innsbrook Urban Area Overlay District.

Mrs. Marshall - Is there anyone present in opposition to the deferral of PUP2018-00001, Andrew M. Condlin for CR APT Land LC? I see no opposition. I move that PUP2018-00001 be deferred, per the applicant's request, until the May 10, 2018 meeting.

Mr. Baka - Second.

Mrs. Marshall - We have a motion by Mrs. Marshall, a second by Mr. Baka. All in favor say aye. Those opposed say no. There is no opposition; this motion passes.

At the request of the applicant, the Planning Commission deferred PUP2018-00001, Andrew M. Condlin for CR APT Land LC, to its meeting on May 10, 2018.

Mr. Emerson - Madam Chair, we now move on to the requests for expedited items. Those will also be presented by Mr. Jim Strauss.

Mr. Strauss - Thank you, Mr. Secretary. We do have two requests for approval on the expedited agenda this evening. The first request is in the Brookland District, page 4 of your agenda. This is REZ2017-00024, Sauer Properties Incorporated. This is a request to amend proffered conditions to allow outdoor dining at the Metro Diner at Libbie Place. Staff is recommending approval with proffers 1 and 2 in the staff report.

Request to amend proffered conditions accepted with C-54C-95 and C-94C-96 on part of Parcel 771-739-8721 located at the southwest intersection of W. Broad Street (U.S. Route 250) and Libbie Avenue. The applicant proposes to amend proffers related to prohibited uses to allow for outdoor dining. The existing zoning is B-3C Business District (Conditional). The 2026 Comprehensive Plan recommends Commercial Arterial.

296 297 298		er for Sauer Properties, Inc.? I see no opposition.
299 300 301 302 303		Mrs. Chairman, I move that REZ2017-00024, William erties, Inc., be recommended for approval with revised dated March 27, 2018.
304 305 306 307		Second. We have a motion by Mrs. Kotula, a second avor say aye. Those opposed say no. There is no ses.
308 309 310 311 312 313	Marshall, the Planning Com Board of Supervisors <b>gra</b> provide appropriate qualit	Acting on a motion by Mrs. Kotula, seconded by Mrs. mission voted 5-0 (one abstention) to recommend the <a href="htt">htt</a> the request because the proffered conditions will by assurances not otherwise available and should acts on surrounding land uses.
314 315 316 317 318	agenda is on page 6, REZ This is a request to amend	The second request for approval on the expedited 2018-00018, P&F LLC and North American Holdings. proffered conditions. Staff is recommending approval nts regarding architectural elevations.
319 320 321 322 323 324 325 326 327	American Holdings, Inc.: 00044 on Parcels 761-754. Broad Street (U.S. 250) a intersection with Parham regarding architectural elevance.	James W. Theobald for P&F, LLC and North Request to amend proffers accepted with REZ2016-4773 and -2053 located between the south line of W. and Skipwith Road approximately 600' west of their Road. The applicant proposes to amend proffers vations. The existing zoning is B-3C Business District omprehensive Plan recommends Commercial Arterial
328 329 330 331 332	00018, James W. Theobal see no opposition. I move	Is there anyone present in opposition to REZ2018-d for P&F, LLC and North American Holdings, Inc.? I that REZ2018-00018, James W. Theobald for P&F, oldings, Inc., go forward on the expedited agenda.
333	Mr. Baka -	Second.
334 335 336 337 338		We have a motion by Mrs. Marshall, a second by aye. Those opposed say no. There is no opposition;
339	REASON -	Acting on a motion by Mrs. Marshall, seconded by Mr.

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Baka, the Planning Commission voted 5-0 (one abstention) to recommend the

Board of Supervisors grant the request because it is appropriate business

	342 343	zoning and would not adverge proposed.	ersely affect the adjoining area if properly developed as
	344 345 346 347 348 349	item, which is the conside a Resolution of Apprecia	Madam Chair, that completes the expedited items for ove forward into the regular agenda with a discussion ration of Resolution PCR-2-18, which is the adoption of tion for Ms. Bonnie-Leigh Jones in recognition of her formmission. I'll pass to you copies of the resolution.
	350 351 352 353	DISCUSSION ITEM: of Appreciation to Ms. Bo Planning Commission.	RESOLUTION: PCR-2-18: Adoption of a Resolution onnie-Leigh Jones in recognition of her service on the
	354 355 356 357 358		Madam Chairman, if I may, I'm prepared to make a n that we approve PCR-2-18, the adoption of this n for Bonnie-Leigh Jones in recognition of her service on.
	359 360 361	Mr. Archer -	Second.
	362 363	Mrs. Marshall - Mr. Archer. All in favor say	We have a motion by Mr. Baka and a second by aye.
0	364 365 366	Mr. Baka -	Welcome back.
	367 368	Ms. Jones -	Thank you.
	369 370	Mr. Baka - read a Resolution of Appre	If I may, Madam Chairman, I'd like to take the time to eciation for Ms. Bonnie-Leigh Jones. It reads:
	371 372 373 374		Jones, a former resident of Henrico County for over ht Scholar, graduate of Duke University, teacher, and
	375 376 377 378		vas appointed to serve on the Planning Commission in diligently over the next decade to serve the citizens of District; and
	379 380 381 382		served as Chairman of the Planning Commission in as well as Vice Chair in 2008, 2012, and most of 2016;
	383 384 385 386	WHEREAS, Mrs. Jone Commission; and	s civic involvement went beyond the Planning
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WHEREAS, Mrs. Jones was an active member of Tuckahoe Women's Club. Junior League of Richmond, Richmond Lawyers Auxiliary, and River Road Hills Neighborhood Association; and WHEREAS, Mrs. Jones provided invaluable guidance on many projects within the Tuckahoe District, including the Shoppes at Reynolds Crossing, Collegiate School, John Rolfe Square, Richfield Green, Maybeury, Steward School, Montessori School, and the West End Farmers' Market; and WHEREAS, Mrs. Jones was consistently well prepared for public hearings in her thorough review of all her projects and was also viewed as an invaluable editor by the Planning Department staff; and WHEREAS. Mrs. Jones was a dedicated public servant and diligent in upholding the principles of Henrico County's Comprehensive Plan and Smart Growth initiatives while at the same time remaining cognizant of the impact development had upon the citizens of the district; and NOW, THEREFORE, BE IT RESOLVED, that the Henrico County Planning Commission hereby conveys its most sincere appreciation to Bonnie-Leigh Jones for dedicated service and leadership. Thank you so much. Thank you. Those of you who served with me know I Ms. Jones never say no to a chance to say something. But I do want to take this opportunity publicly to certainly thank Pat O'Bannon for the faith she placed in me in this job for over a decade, for the friendship and the help of my colleagues. I served with many of you, and it was a delight. It really was an honor and a privilege to part of this Planning Commission.

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When things got a little bit testy, and there were a lot of points of view, and we had back and forth, I think that was for all the right reasons. There's a citizenry here that cares about their neighborhoods and their communities. And there's a staff that is absolutely wonderful that makes us look mighty good. And there is dedicated leadership for this county.

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I felt very privileged and happy to be a resident for a long, long time. And I certainly wish you all the best as you go forward to guide Henrico's development. Thank you very much.

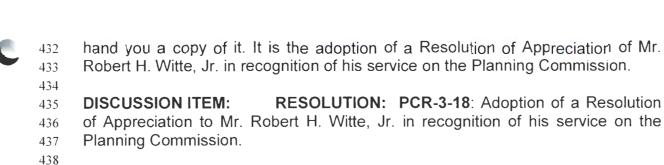
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428 Mr. Leabough - We miss you, Ms. Jones.

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Mr. Emerson - Madam Chair, we now move on to the next item on the agenda, which is another discussion item. It is Resolution PCR-3-18. I will



Mr. Baka - Mr. Chairman, I would make a motion to go ahead and approve PCR-3-18, adoption of the Resolution in Appreciation of Mr. Robert H. Witte, Jr. in recognition of his years of serve on the Planning Commission.

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 443 Mrs. Marshall - Second. We have a motion by Mr. Baka, a second by
 444 Mrs. Marshall. All in favor say aye.

Mr. Witte, if you could please come forward.

448 Mr. Archer - Madam Chair, if I may read this into the record?

Henrico County Planning Commission, Resolution of Appreciation to Mr. Robert H. Witte, Jr., PCR-3-18.

WHEREAS, Robert "Bob" H. Witte, Jr., has been a resident of the Brookland District since 1976; and

WHEREAS, Mr. Witte served Henrico County as a career firefighter from 1974 until 2005 when he retired as captain; and

WHEREAS, Mr. Witte was recognized by the Board of Supervisors in 1989 for a courageous act without regard for his own safety while off-duty after he crawled through the rear window of an overturned vehicle that was leaking gasoline to rescue a citizen; and

WHEREAS, Mr. Witte continued his service to the county as a member of the Board of Zoning Appeals from 2008 until 2011 and as a Planning Commissioner from 2012 to 2018; and

WHEREAS, Mr. Witte while serving on the Planning Commission was Chairman in 2015, Vice Chairman in 2014 and 2017, and the Planning Commission's regresentative on the Richmond Regional Citizens Transportation Advisory Committee in 2007, and the Richmond Regional Planning District Commission in 2015; and

WHEREAS, Mr. Witte was committed in reviewing and making informed and sound recommendations on complex planning issues to enhance the quality of life for all Henrico citizens, including his integral role in the Glen Allen Small Area Study to maintain the existing and historic character along areas of Mountain

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478 479 480 481	Road, the redevelopment and expansion of Willow Lawn, Glen Allen Cultural Arts Center, and The Faison Center, and new developments such as Libbie Mill Midtown; and
482 483 484 485 486 487	WHEREAS, Mr. Witte's dedication to the citizens of Henrico goes beyond proposed development activity and extends to his volunteer community service with organizations, past and present, such as the Glen Allen Ruritan, Knights of Columbus, Hermitage High School PTA, the Board of Directors for Youth Soccer, and
488 489 490	WHEREAS, Mr. Witte has coached youth basketball, football, softball, and soccer, and
491 492 493 494	WHEREAS, the Planning Commission on behalf of the citizens of the Brookland District and Henrico County wishes to acknowledge Mr. Witte's invaluable and extraordinary commitment; and
495 496 497 498	<b>NOW, THEREFORE, BE IT RESOLVED</b> , that the Henrico County Planning Commission hereby expresses its most sincere appreciation to Bob Witte for his profound service and significant contribution to the county.
499	Also, happy birthday, Mr. Witte.
500 501 502 503 504	Mr. Witte - I have an apology to make right off the bat. I had typed up eleven single-spaced pages of comments I wanted to make, but I left them at home.
505	Mr. Baka - Thank you.
506 507 508 509 510 511	Mr. Witte - Anyway, first off, I want to thank Dick Glover, God rest his soul, for all his trust in me and the work he put in with me from the time I was probably five years on the fire department until he passed away. He was instrumental in a lot of things in my life.
512 513 514 515 516	Secondly, I want to thank Joe Emerson and Jean Moore and this outstanding staff for everything they did for me even though they didn't like it a lot of times. I just can't imagine a better staff and better leadership than what we have in our Planning Department. Absolutely top of the line.
517	I want to thank my wife for tolerating me through some of these events we had.
518 519 520 521 522	And, last but not least, I want to thank the members I served with—Bonnie-Leigh, Tommy, all of you. It was really, really a highlight of my life being able to serve with such fine people who have the County, and especially their Districts, at the top of their lists, and maintaining the Henrico Way, putting our citizens first. It was

just an honor to serve.

So, with that, I'll try to come back later with my eleven pages and maybe I can get on the docket for an hour and half. So thank you so much.

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Mr. Emerson - Madam Chair, now we move on to the next item on your agenda, which is a Plan of Development, POD2018-00055, Koontz Bryant Johnson Williams for WAM Associates, LLC and CATO Development. The staff report will be presented by Mr. Tony Greulich.

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## PLAN OF DEVELOPMENT AND LIGHTING PLAN

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POD2018-00055 Innslake Place – Building 2 – 4235 Innslake Drive

for Koontz Bryant Johnson Williams WAM Associates, LLC and CATO Development: Request for approval of a plan of development and lighting plan, as required by Chapter 24, Section 24-106 of the Henrico County Code, to construct a four-story apartment building with 123 units, and a four-level parking deck containing 261 spaces in an urban mixed use development. The 4.08-acre site is located on the southeastern corner of the intersection of Innslake Drive and Dominion Boulevard, on parcel 747-761-9275. The UMUC. Urban Mixed Use (Conditional). County water and sewer. (Three Chopt)

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Mr. Greulich -

Good evening.

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The plan before you today, Innslake Place, Building 2, is adjacent to Innslake Place, Building 1, that was approved by the Planning Commission on December 13, 2017. Together they form a comprehensive development on this parcel under the Urban Mixed Use zoning requirement. The proposed is also subject to the conceptual layout, elevations, conditions, and the design guidelines as approved by the Board of Supervisors on April 11, 2017, under PUP2017-00004 and REZ2017-00006.

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The westernmost building was previously approved as Innslake, Building 1 and will be adjacent to the existing approximately 30,000-square-foot office building that is to remain.

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The easternmost building is before you tonight. It is a four-story, mixed-use building approximately forty-three feet in height, and is Innslake, Building 2. The southern half of the building is a four-level parking deck. The northern half of the building will contain approximately 123 apartment units and amenities for the overall development. Access to the parking decks will be from the internal access drive.

The subject property is at the intersection of Innslake Drive and Dominion Boulevard. It is within the area that is commonly known as Innsbrook. Since the preparation of the staff report for the March 28, 2018 Planning Commission hearing, additional items have been provided for both the Fire Department and the Planning Department that satisfy our concerns. The proposed plan of development is now in general compliance with the PUP and rezoning cases, the design guidelines, and the Zoning Ordinance.

This image depicts the courtyard where amenities appear to be located. However, they are not adequately labeled. More information on these areas is requested and must be approved prior to signature of the construction plans.

The top image depicts a view of Building 2 from Innslake Drive. The bottom image depicts a view from the existing office building and the internal drive aisle. The proposed will generally match what was approved with Building 1.

The south elevation is from the adjacent hotel property, while to the east is from the adjacent office building. Additional treatments on the appearance of the parking deck have been provided to help blend the structure with the residential portion of this building.

This is the proposed view looking towards Building 2 at the corner of Innslake Drive and the internal drive aisle. The exterior of the proposed building is largely brick with a cementitious board and batten panel system. Aluminum modular wall panels and precast concrete panels complete the proposed architecture. As stated earlier, these elevations appear to match and are consistent with what was approved with Building 1.

Staff has received inquiries requesting information on the proposal from representatives of three adjacent properties.

With this, staff recommends approval of the case subject to the annotations on the plan, standard conditions for developments of this type, and the additional conditions as indicated in the staff report. The applicant and staff are available to answer any questions you may have. Thank you.

Mrs. Marshall - Is there anyone present in opposition to POD2018-00055? Do we have any questions by the Commission?

Mr. Leabough - These elevations look familiar.

Mrs. Marshall - They do look familiar.

600 Mr. Leabough - Very familiar. Looks like the product out at Rocketts.

Mr. Emerson - It looks a lot like the Rocketts product. And that's a good thing.

Mr. Leabough - No, it's a great thing.

Mrs. Marshall - I move that POD2018-00055, Innslake Place – Building 2, be approved subject to the annotations on the plan, the standard conditions for developments of this type, and conditions 11B and 29 through 42.

611 Mr. Baka - Second.

Mrs. Marshall - We have a motion by Mrs. Marshall, a second by Mr. Baka. All in favor say aye. Those opposed say no. There is no opposition; this motion passes.

The Planning Commission approved POD2018-00055, subject to the annotations on the plans, the standard conditions attached to these minutes for developments of this type, and the following additional conditions:

11B. Prior to the approval of an electrical permit application and installation of the site lighting equipment, a plan including light spread and intensity diagrams, and fixture specifications and mounting heights details shall be revised as annotated on the staff plan and included with the construction plans for final signature.

29. In order to maintain the effectiveness of the County's public safety radio communications system within buildings, the owner will install radio equipment that will allow for adequate radio coverage within the building, unless waived by the Director of Planning. Compliance with the County's emergency communication system shall be certified to the County by a communications consultant within ninety (90) days of obtaining a certificate of occupancy.

The County will be permitted to perform communications testing in the building at any time.

The proffers approved as a part of zoning case REZ2017-00006 and the conditions of PUP2017-00004 shall be incorporated in this approval.

A construction staging plan which includes details for traffic control, fire protection, stockpile locations, construction fencing and hours of construction shall be submitted for County review and prior to the approval of any final construction plans.

32. The certification of building permits, occupancy permits and change of occupancy permits for individual units shall be based on the number of parking spaces required for the proposed uses and the amount of parking

available according to approved plans.

33. Any existing easements in conflict within the proposed building footprints shall be vacated prior to approval of the building permit for the said building.

- 648 34. Approval of the construction plans by the Department of Public Works 649 does not establish the curb and gutter elevations along the Henrico 650 County maintained right-of-way. The elevations will be set by Henrico 651 County.
- The conceptual master plan, as submitted with this application, is for planning and information purposes only. All subsequent detailed plans of development needed to implement this conceptual plan shall be submitted for staff review and Planning Commission approval, and shall be subject to all regulations in effect at the time such subsequent plans are submitted for review/ approval.
- The location of all existing and proposed utility and mechanical equipment (including HVAC units, electric meters, junction and accessory boxes, transformers, and generators) shall be identified on the landscape plans.

  All equipment shall be screened by such measures as determined appropriate by the Director of Planning or the Planning Commission at the time of plan approval.
- The sanitary sewer relocation plan must be approved prior to construction plan approval, as determined by the Director of Public Utilities.
- 666 38. Approval of architectural, engineering, and landscape architectural 667 working drawings and specifications shall be obtained from the Innsbrook 668 Architectural Review Committee prior to approval of construction plans.
- Proposed restrictive covenants shall be submitted to the Department of Planning for review and approval as to form satisfactory to the County Attorney prior to construction plan approval, and they shall be recorded prior to building permit approval.
- 673 40. Evidence of an approved right-of-way maintenance agreement with the
  674 Department of Public Works for the proposed streetscapes (multi-use
  675 path, brick pavers, landscaping, etc.) in the right-of-way must be submitted
  676 to the Department of Planning prior to issuance of a certificate of
  677 occupancy for this development.
- A parking plan demonstrating how the required parking for existing uses will be satisfied during construction must be submitted and approved prior to construction plan approval.
- Additional information regarding proposed amenities within the interior courtyard shall be provided prior to construction plan approval.
  - Mr. Emerson Madam Chair, we now move on to the next item on your agenda, which appears on page 4, REZ2017-00035, Mark Williams for Wilton Companies Incorporated. The staff report will be presented by Ms. Rosemary Deemer.
- REZ2017-00035 Mark Williams for Wilton Companies, Inc.: Request to conditionally rezone from O-2 Office District and R-2 One Family Residence District to M-1C Light Industrial District (Conditional) Parcel 774-745-3876 and part of Parcel 774-745-7795 containing 2.105 acres located on the east line of Staples Mill Road (U.S. Route 33) approximately 420' south of its intersection

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with Aspen Avenue. The applicant proposes office/warehouse. The use will be controlled by proffered conditions and zoning ordinance regulations. The 2026 Comprehensive Plan recommends Office. The site is in the Enterprise Zone.

Ms. Deemer - Good evening.

As the Secretary said, this request is to rezone 2.105 acres from R-2 One-Family District and O-2 Office District to M-1C Light Industrial District to allow the construction of an office/warehouse development. The area is recommended for Office in the 2026 Comprehensive Plan.

The property is located along Staples Mill Road and is in the county's Enterprise Zone. The site is bordered to the north by a law office, zoned O-2, and a transportation service provider, zoned M-1. To the east is a distribution facility, zoned M-1, to the south are office/service-related uses, zoned B-1C, while to the west are several single-family homes zoned R-2 and the Lighthouse Baptist Church, which is zoned R-4.

The applicant is proposing to construct 3 buildings designed to contain multiple tenant spaces for office and warehousing. As shown, the project would contain a total of 4,700 square feet of office and 18,800 square feet of warehousing. Primary access would be provided by Staples Mill Road. Access could be shared with Superior Distribution, located to the rear of this site, as could parking. This development would also have access to School Avenue.

The proposed M-1C zoning, while not entirely consistent with the Comprehensive Plan's recommendation of Office, could be appropriate for the subject site. The applicant has submitted revised proffers dated April 12, 2018, which have been provided to you this evening. Additional uses have been prohibited, hours of construction have been amended, lighting standards have been proffered to a height of twenty-five feet, and the applicant has committed to address the visibility of Building 2's bay doors with landscaping or via building materials at the time of Plan of Development.

Staff believes the proffers submitted by the applicant would ensure a level of quality consistent with other recent requests of this type and would provide appropriate quality assurances not otherwise available. For these reasons, staff supports this request.

This concludes my presentation. I will be happy to answer any questions. If recommended for approval by the Planning Commission, time limits on the proffers would need to be waived.

Mrs. Marshall - Is there anyone present in opposition to REZ2017-00035, Mark Williams for Wilton Companies, Inc.? I recognize one. Mr. Emerson, if you could go over the rules, please, that would be appreciated.

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Yes ma'am, Madam Chair. The Commission does Mr. Emerson have rules and guidelines that govern their public hearing process, and they are as follows: The applicant is allowed ten minutes to present the request, and time may be reserved for responses to testimony. Opposition is allowed a cumulative ten minutes to present its concerns. Commission questions do not count into the time limits. The Commission may waive the limits for either party at its discretion.

Comments must be directly related to the case under consideration.

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Mrs. Kotula, how would you like to proceed? Mrs. Marshall -

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Can we hear from the opposition and then perhaps Mrs. Kotula -751 from the applicant after that. 752

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Mrs. Marshall -Will the opposition please come forward and state your name as you address the podium?

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My name is Stuart Huffer. Thanks for the opportunity Mr. Huffer to speak tonight. I don't know the individual members here, but I'll just say distinguished Henrico officials.

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As Ms. Deemer said, the amendments to the proffer were submitted today. Therefore, people in the neighborhood who may have a concern don't know what those amendments are. So first of all I would request a continuance on this because of the late submission of the amendments to the proffer. I think it would be fair to let the affected parties or any party that would have concern on this issue to have a chance to look over the amended proffers since they were just submitted today. That would be number one.

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A few weeks ago when I noticed the notice in the paper about this rezoning case I talked to Ms. Deemer within a few days of that. At that time, the hours of operation were not known by the Planning Department. There was a mention of the number of vehicles entering and exiting Staples Mill. That was provided by the state since Staples Mill, Route 33, is state-maintained. I don't know how anybody could come up with a number of vehicles going in and out if they don't know the hours of operation. That's a mystery to me.

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The intended use, other than office/warehouse was vague to me in conversations with Ms. Deemer. She wasn't apprised of what the purpose of these new buildings would be.

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My questions are many. Number one, is it a warehouse? As she mentioned, the Comprehensive Plan recommends the R-2 family district and O-2 Office, not M-1C Light Industrial. So we're obviously skewing from that Comprehensive Plan that's still what, eight years out.

The hours of operation have everything to do with the traffic in and out. I worked for a government entity that moved mail all over the country on the ground and in the air. I was particularly responsible for ground traffic. With a post office on Innsbrook Road, we had close to two hundred trips in and out of there a day. Now I know this is not mail delivery for this proposed rezoning. But I think the fact that we don't know the hours of operation or the intended purpose leaves a lot unanswered. Is it going to be exclusively for warehousing for Wilton's needs? I know they have a lot of property and they have property management services. So is it for housing for their personal use? Is it going to be space that's going to be leased out? The office space, one would assume, would be speculative space for leasing out. Is it going to involve storage of hazardous materials?

Another thing that came up with another property that Wilton recently developed within the last couple of years—in fact, it was just finished in February of this year—I found out some four months after the fact that there was supposed to be a sign posted on the property in English and Spanish that told the public the hours of operation in the proffer. That construction started in July of 2017. I found out about it. And through a conversation with the Planning Department, they said they're supposed to have signs up there in English and Spanish. This was in October after the beginning of construction in July at another Wilton construction site. So I've asked the people in the Planning Department, I said is this sign required. And they say well it's put in proffers.

So my question I think relates to this project, as well as any other construction projects in the future. If these signs are not required by a developer to post, then what is the recommended . . . how is this accomplished? How would one go about recommending that these signs in English and Spanish be posted at these construction sites if they're not required now? As I understand it, they're proffered by the developer, but there is no requirement to have these signs. So if I'm wrong, please correct me. But I would like to know if they're not required, what is the method to try to get the County to require these signs? I think it would be very helpful.

For instance, when this other construction project by Wilton took place, it was in July. I was awakened that Saturday morning at seven o'clock by hunks of concrete being dumped into empty dump trucks. The proffers on that job stated there was to be no construction on Saturdays with the caveat that if there were emergencies, utility hookups, that could be accomplished. That's understandable.

So I went over in a non-confrontational way and spoke to the subcontractor over there. They didn't know anything about it. Evidently there was a lack of communication from the developer to the general contractor. I contacted Mr. Hinson, who was in the interim position at that point. It was eight o'clock that morning.

832 833 834	Mr. Leabough - construction?	Sir? Is your primary concern related to hours of
835 836	Mr. Huffer -	Yes sir.
837 838	Mr. Leabough -	Okay. So I think we get it.
839 840 841 842 843	amended proffers. But in	Okay. I was first told by Ms. Deemer, and I haven't e they were just posted today. I'm not aware of any itially I was told the hours of construction would be 6 itolation to the County's Noise Ordinance.
844 845 846 847 848	within close proximity of	at this time that until the concerned citizens that live that area—that it be postponed until we have time to ere just submitted today. I think that's only fair. Thank
849 850	Mrs. Marshall -	Thank you.
851 852	Mr. Leabough -	Thank you.
853 854	Mrs. Kotula -	Can we hear from the applicant please?
855 856 857	Mr. Gunter - with The Wilton Companie	Hello. My name is Hunt Gunter. I'm vice president es. I'm happy to answer any questions you may have.
858 859 860 861 862		If you could speak about the topics that we just heard detail, some of the updates that you all may have made titly, hours of operation, hours of construction, signage
863 864 865 866		Certainly. We will have signage posted both in this project, as the proffers indicate. The hours of from 7 a.m. to 6 p.m., Monday through Saturday.
867 868	Mrs. Kotula -	It's 7 p.m.
869 870	Mr. Emerson -	It's seven to seven.
871 872 873	Mr. Gunter - construction on Sundays.	Monday through Saturday. There will be no
874 875 876	Mr. Emerson - connections, just to be cle	But there are exceptions for concrete pours and utility ear. Similar to the other situation.

877 878		Yes sir. And you asked about hours of operation. We the hours of the business operation. But I'm happy to
879 880	•	midnight with the caveat that some of these small siness owners do go in after hours to do things like
881		work. So I don't want to restrict the small businesses
882	from being able to work in	their business. So I'd restrict being open to the public,
883	I guess is a better term, fro	om 12 to 6. So they'll be closed from 12 to 6.
884 885	Mrs. Marshall -	What type of building or business are you looking at
886	to put in this place?	virial type of building of business are you looking at
887		
888	Mr. Gunter -	It can be a lot of things. Office/warehouse space is
889		a lot of different things. It could be someone who sells r instance. They would have a small office in the front
890 891		nings like that in the back that they store. Then they sell
892		actic doctors and things like that. That's just one
893	example. It's mostly small	businesses.
894	Mrs. Marshall -	But you specifically do not have any idea what's going
895 896	to go in that place.	but you specifically do not have any idea what's going
897	to go an anai praiser	
898	Mr. Gunter -	I don't have any idea who's going to lease it right yet,
899	yes ma'am.	
900 901	Mr. Baka -	Would there be any hazardous materials stored in this
902	building?	, , , , , , , , , , , , , , , , , , , ,
903		
904	Mr. Gunter -	I certainly hope not.
905 906	Mr. Baka -	Just wanted to ask for the record. Thank you.
907	THE SAILS	,
908	Mr. Gunter -	No problem.
909	Mrs. Kotula -	Are there extra copies of the updated proffers that
910	could be shared with the o	· · · · · · · · · · · · · · · · · · ·
912		pp come.
913	Mr. Gunter -	I didn't bring any.
914	Mr. Emorgon	Staff should have a copy that could be shared with
915 916	Mr. Emerson - Mr. Huffer, I believe. If not	
917	ini. Hallot, Follotor it ito	,
918	Mrs. Kotula -	Okay. Are there other uses that will not be permitted?
919	Mr. Guntor	We've gone through a list of uses that will not be
920 921	•	to read them off, if I can read them; it's kind of small
922	writing	

We will not have any gun shop/sales/repair. We will not have any establishments whose primary business is check cashing. And I'll just stop at that. There's a longer period there. Bars, for the purpose of this restriction, can mean business establishments whose primary business is the sale of alcoholic beverages for on premises. Adult business as defined by Section 24-3 of the Henrico County Code, which I have here. If you would like me to read the whole code, I'm happy to. Funeral homes, vehicle storage lots, fast food restaurants, hotels, flea markets, billboard, off-track betting parlors, permit recycle collection facilities, manufactured homes, home sales and/or display, shopping center, automotive filling service station, rifle and pistol range. And I'd like to add one more, which would be a carwash.

Mr. Emerson - Mr. Gunter, just so you you're aware, you can't add these proffers at this point. But if the Commission chooses to recommend this forward to the Board, you can add those between now and the time the Board of Supervisors hears the case.

Mr. Gunter - Okay. May I make one other comment on the hazardous materials? Some hazardous materials would be like cleaning supplies and things like that. So those would obviously be an exception.

Mrs. Kotula - I don't have any other questions at this time. Mr. Huffer, I think, as this process continues and moves to the Board, certainly continue to express your concerns with the members at that level.

949 Mr. Huffer - [Off microphone] Do I still have time that I can still speak or not?

Mrs. Kotula - I think we're done with the opposition at this point. Do you have a specific question?

955 Mr. Huffer - I do.

Mrs. Kotula - I'm happy to hear it.

959 Mr. Huffer - [Off microphone] Mr. Gunter—

961 Mr. Archer - Sir, you need to come up.

Mr. Huffer - Mr. Gunter answered the question about the hours of operation for the office part. What he failed to answer was what are the hours of operation for the warehouse. Again, I know the Planning Department got the number of trips in and out, as Ms. Deemer told me, from the state, since Route 33 is a state route. But again, how does anybody know? Without knowing the hours of operation, how could anybody other than guess at the number of trips in

	969 970 971	and out? Mr. Gunter didn't are. I was just handed thes	tell you what the hours of operation for the warehouse se proffers. It says 3 p.m.
	971 972 973 974	Mr. Leabough - this property?	Can I ask a quick question? Do you live adjacent to
	975 976 977 978 979	•	I live pretty close. I live across Dickens Road—or my ens Road. We just went through 7-1/2 months of . I'm her caretaker, so I spend quite a bit of time out
	980 981	Mr. Leabough -	So where do you live exactly?
	982 983 984	Mr. Huffer - amount of time as the care	I'm on Sandy Bluff Drive. But I spend a tremendous taker for my mom, who will be ninety-three Monday.
	985 986 987	Mr. Leabough - particular site?	So how far is your primary residence from this
	988 989	Mr. Huffer -	Across Staples Mill—
	990 991	Mr. Leabough -	Estimate in miles.
	992 993 994	Mr. Huffer - almost directly across the that is.	Oh, it's not miles. It's right across the street. This is street from the Hamlett community, if you know where
	995 996	Mr. Leabough -	And that's where you reside?
	997 998	Mr. Huffer -	That's where my mother's property is.
	999 1000	Mr. Leabough -	Where do you live, sir? That's what I'm asking.
	1001	Mr. Huffer -	I live on Sandy Bluff Drive.
	1003 1004	Mr. Emerson -	Which is off Dickens Road. Is that correct?
	1005 1006 1007 1008 1009		No, it's in the western part of the county. But I spend taking care of my mom who lives—we're not talking is project is going to be; we're talking about yards.
	1010	Mr. Leabough -	Okay.
)	1011 1012 1013 1014	Mrs. Kotula - the warehouse?	Mr. Gunter, what would be the hours of operation for

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1015 1016	Mr. Gunter -	[Off microphone] The same.
1017	Mrs. Kotula -	The same for the warehouse part of the operation.
1018 1019 1020 1021 1022 1023 1024 1025 1026 1027	weeks ago, "What's this a l've got." But at this late d people in the neighborho in all fairness that we sho	I would just add with these amendments, my copy sked by new neighbors who moved in less than two all about?" And then I say, "I'll give you the information ate of proffers coming in at 3 p.m. and talking with other od nobody's had a chance to digest this. So I think ould have a postponement of this until all the facts can be who would be affected by this. I think that's only fair.
1028	Mrs. Kotula -	Thank you.
1029 1030 1031 1032 1033	Mr. Gunter - mother's house. Right accome out of Aqua Court.	I can help you out with the location of Mr. Huffer's cross from our office is Aqua Court. So you'd have to
1034	Mr. Leabough -	Can you show us on the map there?
1035 1036 1037	Mr. Gunter -	Sure, be happy to. Come out here.
1038 1039	Mr. Leabough -	You can show us with the cursor there.
1040 1041 1042 1043 1044 1045	take another left right he	Okay. Right about here. So you'd come out here and ere's a stoplight at Staples Mill and Dickens. You would bre. There's another stoplight here at Dumbarton. You up Staples Mill, around the bend, and that is where this
1043 1046 1047 1048	Mr. Baka - a mile approximately.	So 800 feet to an inch, so it appears to be over a half
1049	Mr. Gunter -	He says it's not that far, but those are the directions.
1050 1051 1052	Mr. Leabough -	Okay, thank you.
1053 1054	Mrs. Kotula -	Thank you.
1055 1056	Mr. Gunter -	Thank you.
1057 1058 1059	·	All right. With the acknowledgment that this is step ic process, Mrs. Chairman, I would move that we waive 7-00035, Mark Williams for Wilton Companies, Inc.

1061 1062	Mr. Leabough -	Second.
1063 1064 1065		We have a motion by Mrs. Kotula, a second by say aye. Those opposed say no.
1063 1066 1067 1068 1069	Mrs. Kotula - Mark Williams for Wilton proffers 1 through 14 dated	And Mrs. Chairman, I move that REZ2017-00035, Companies, Inc., be recommended for approval with d April 12, 2018.
1070 1071 1072 1073	Mr. Emerson - additional proffers stated to the Board meeting?	Would you like to add the understanding that the by Mr. Gunter tonight will be added to the proffers prior
1074 1075 1076	Mrs. Kotula - meeting.	Yes, with the additional proffers offered in the
1077 1078	Mr. Baka -	Second.
1079 1080 1081		We have a motion by Mrs. Kotula, a second by aye. Those opposed say no. There is no opposition;
1082 1083 1084 1085 1086 1087	Board of Supervisors gra adversely affect the patter	Acting on a motion by Mrs. Kotula, seconded by Mr. nission voted 5-0 (one abstention) to recommend the <u>int</u> the request because it would not be expected to n of zoning and land use in the area and the proffered yel of development otherwise not possible.
1088 1089 1090 1091		Madam Chair, we now move on to the bottom of page We have two companion cases. They are REZ2018- The staff report will be presented by Mr. Ben Sehl.
1092 1093 1094 1095 1096 1097 1098 1099 1100	and 827-716-0226 conta Williamsburg Road (U.S. applicant proposes a resta controlled by zoning ordin Comprehensive Plan reco	Robert Haller, Jr.: Request to rezone from B-1 Business District (Conditional) Parcels 826-716-9829 ining .3656 acres located on the north line of W. Route 60) at its intersection with S. Wilson Way. The aurant with outdoor dining and cooking. The use will be nance regulations and proffered conditions. The 2026 mmends Commercial Concentration. The site is in the irport Safety Overlay District.
1101 1102	Mr. Emerson -	And also on the same property is PUP2018-00006.

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**Planning Commission** 

Robert Haller, Jr.: Request for a Provisional Use

PUP2018-00006

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Permit under Sections 24-58.2(d), 24-120 and 24-122.1 of Chapter 24 of the

Again, Robert Haller, Jr. Both cases will be presented by Mr. Sehl.

County Code to allow outdoor dining and cooking on Parcels 826-716-9829 and 827-716-0226 located on the north line of W. Williamsburg Road (U.S. Route 60) at its intersection with S. Wilson Way. The existing zoning is B-1 Business District. The 2026 Comprehensive Plan recommends Commercial Concentration. The site is in the Enterprise Zone and the Airport Safety Overlay District.

Mr. Sehl - Good evening, Madam Chair, members of the Commission. As Mr. Emerson noted, this is a request to rezone from B-1 to B-2C to allow an existing restaurant, Sandston Smokehouse, to submit a provisional use permit request for outdoor cooking and dining. A companion provisional use permit request has also been submitted.

The subject property is located on the north line of Williamsburg Road in Sandston, just in front of Sandston Elementary School. The building has been used for a number of purposes over the years, including its original purpose as the Sandston Pharmacy. The proposed B-2C zoning and use are consistent with the 2026 Comprehensive Plan's recommendation for Commercial Concentration, as well as other recent rezoning requests in the area, as shown on this map. There have been several B-3C rezonings in the immediate vicinity as shown on the map.

The applicant has submitted proffers that include:

- Prohibiting uses that may be too intensive for the site;
- · Minimizing the impact of lighting on adjacent properties;
- · Screening of trash receptacles; and
- Limiting the hours of operation to 7:00 a.m. to 11:00 p.m.

Staff notes the proffers have been revised to address the minor concerns noted in the staff report and have been handed out to you this evening. The proffers would ensure minimal impact on adjacent property owners and would provide appropriate quality assurances not otherwise available. For these reasons, staff supports the proposed rezoning

The companion case would allow the restaurant to create an outside dining area between the building and Williamsburg Road, as well as construct an outdoor cooking area on the side of the building. The location of the two areas is shown on this exhibit, and detailed layouts have also been provided in your staff report.

The applicant has also provided this new exhibit, which shows the proposed surround for the outdoor cooking area, which would consist of a brick knee wall matching the building and a roof to provide protection from the elements. Based on this new exhibit, staff has revised the proposed PUP conditions, which have also been distributed to you.

•	1152 1153 1154 1155 1156 1157 1158	The proposed conditions recommended by staff are similar to previously approved conditions for outdoor dining in the county and along with the proffers submitted by the applicant should provide adequate protections for customers and the adjacent community. For these reasons, staff recommends approval of the companion requests with the proffers and PUP conditions distributed to you tonight.	
	1159 1160 1161	This concludes my prese might have at this time.	ntation. I will be happy to answer any questions you
	1162 1163 1164	Mrs. Marshall - 00020, Robert Haller, Jr.?	Is there anyone present in opposition to REZ2018-I see no opposition, Mr. Leabough.
	1165 1166 1167	Mr. Leabough - that this request is consis of the County.	Mr. Sehl, just one quick question, sir. You indicated tent with similar outdoor dining requests in other areas
	1168 1169 1170	Mr. Sehl -	Yes sir.
	1171 1172	Mr. Leabough -	Okay.
0	1173 1174 1175	Mr. Sehl - furniture, fencing, those ty	They've provided a similar commitment regarding the pes of things. Yes sir.
	1176 1177	Mr. Leabough -	Okay. Thank you.
	1178 1179	Mr. Sehl -	You're welcome.
	1180 1181	Mr. Leabough -	I have no other questions, Madam Chair.
	1182 1183	Mrs. Marshall -	Any questions?
	1184 1185 1186 1187		With that, I'd like to move that REZ2018-00020, o the Board of Supervisors with a recommendation of ions 1 through 14 included in the staff report dated April of time limits?
	1188 1189	Mr. Sehl -	No sir.
	1190 1191 1192 1193	Mr. Emerson - They presented them togo permit, so you do need tw	You do need two separate motions, Mr. Leabough. ether. You have a rezoning case and a provisional use o separate motions.
•	1194 1195 1196 1197	Mr. Leabough - top of the document that v	What I was confused about is they say rezoning at the was handed out.

1198 1199	Mr. Emerson - first page is revised proffe	I think on the second page it's provisional use and the	
1200	nist page is revised proficis.		
1200	Mr. Leabough -	Sorry.	
1201	Wir. Leabougii -	Gorry.	
1202	Mr. Emerson -	I should have made it clear.	
1203	Wil. Lilierson	Torround Have Made it electr.	
1205	Mr Leabough -	Thank you, Mr. Sehl. So it's proffers 1 though 7. I	
1206	apologize. So motion to	recommend sending this to the Board of Supervisors approval with conditions 1 through 7 as noted.	
1207	with a recommendation of	approval with conditions 1 through 7 as noted.	
1208 1209	Mr. Baka -	I'll second the motion.	
1210	IVII. Daka -	Til second the motion.	
1210	Mrs. Marshall -	We have a motion by Mr. Leabough, a second by	
1211	Mr. Baka. All in favor say	aye. Those opposed say no. There is no opposition;	
1213	that motion passes.		
1214		And the state of the second se	
1215	REASON -	Acting on a motion by Mr. Leabough, seconded by	
1216		Commission voted 5-0 (one abstention) to recommend	
1217		sors grant the request because it reflects the	
1218		d future use and zoning in the area and would not	
1219 1220	adversely affect the adjoir	ning area if properly developed as proposed.	
1221	Mr. Leabough -	So next I move that PUP2018-00006, Robert Haller,	
1222		f Supervisors with a recommendation of approval with	
1223	conditions 1 through 14 as		
1224	9		
1225	Mr. Archer -	Second.	
1226			
1227	Mrs. Marshall -	We have a motion by Mr. Leabough, a second by	
1228	Mr. Archer. All in favor sa	ly aye. Those opposed say no. There is no opposition;	
1229	that motion passes.		
1230			
1231	REASON -	Acting on a motion by Mr. Leabough, seconded by	
1232	Mr. Archer, the Planning	Commission voted 5-0 (one abstention) to recommend	
1233		grant the request because when properly developed	
1234		recommended special conditions, it would not be	
1235	detrimental to the public h	ealth, safety, welfare and values in the area.	
1236			
1237	Mr. Emerson -	Madam Chair, we now move onto page 6 of your	
1238	agenda for REZ2018-000	10, James W. Theobald for Greystar. The staff report	
1239	will be presented by Mrs.		
1240	•		
1241	(Deferred from the Febr	uary 15, 2018 Meeting)	
1242	REZ2018-00010	James W. Theobald for Greystar: Request to	
1243	conditionally rezone from	RTHC Residential Townhouse District (Conditional) to	

R-6C General Residence District (Conditional) and O-2C Office District (Conditional) Parcel 735-761-8792 containing 12.724 acres located at the southwest intersection of Three Chopt Road and Lauderdale Drive. The applicant proposes an age restricted multifamily development and office uses. The uses will be controlled by zoning ordinance regulations and proffered conditions. The 2026 Comprehensive Plan recommends Urban Residential. The site is in the West Broad Street Overlay District.

Mrs. Blankinship - Good evening.

This is a request to conditionally rezone 12.72 acres from RTHC to R-6C and O-2C to develop an age-restricted multifamily development of no more than 169 units and an office building not to exceed 50,000 square feet.

The subject property was part of larger rezoning case in 2006 that allowed seventy-nine townhouse units to be developed on the property; however, it was not constructed. Proffers submitted with this request are similar to those previously accepted and commit to a quality development including landscape buffers, building materials, hours of construction, density, sound suppression, age restriction, parking lot lighting, and prohibited uses.

The applicant has submitted revised proffers and a conceptual plan, dated April 10th, that have been handed out to you this evening. Proffer #1 has been revised to reference the updated conceptual plan, seen here, which shows the adjustment of the zoning line between the proposed R-6C and the O-2C districts. The zoning line now travels down the center of the main drive aisle between the apartments and the office building which addresses staff's concern outline in the staff report.

The Planning Department received a letter of support from the Wellesley Homeowners Association and a petition in opposition signed by residents of Foxfield at Wellesley Condominiums, located directly to the south of the site. Prior to the filing of this request, community meetings were held with the Wellesley Homeowners Association, and due to opposition from the Foxfield residents, an additional community meeting was held on February 20th. However, only four citizens attended and none expressed opposition to the request.

The 2026 Comprehensive Plan recommends Urban Residential, where density should not exceed 6.8 units per acre. The proposed density with this request calculates to 19 units per acre. However, staff notes this request could have less of an impact on public facilities than the approved RTHC zoning district and could be a reasonable transition between the commercial uses to the north and the townhome and single-family developments to the south. In addition, the applicant has addressed staff's concerns regarding the zoning line and access. For these reasons, staff supports this request.

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This concludes my presentation and I will be happy to answer any questions.

Mrs. Marshall - Any questions from the Commission? Is there anyone present in opposition to REZ2018-00010, James W. Theobald for Greystar? I'd like to hear from the opposition first. Please come forward one at a time. And state your name when you come forward.

Mr. Burroughs - Good evening. My name is Sherman Burroughs. I live at 4004 Foxfield Place. So I'm on the back part of the Foxfield neighborhood abutted against the property that's looking to be rezoned. Thanks for the opportunity just to share a few of my concerns about the proposed use for this property and how it would affect not just our neighborhood, but specifically my home where I live. So I appreciate that.

One of the first concerns I have with the way the plan is set for this property currently are privacy concerns for homeowners like myself and others that are along the back line of the Foxfield neighborhood. With the proposed four-story building, for example, an individual in some of the top stories can literally look at their window—and in my case, because of the way my unit is situated, see not just in my yard, but frankly in my living room. So clearly I have a little bit of a concern about the buildings facing in toward our units and the privacy concerns that creates for us.

Secondly, I have concerns about traffic with the addition of 169 units. In this particular location, at an intersection at Lauderdale and Three Chopt, which from my experience, having moved to Richmond four years ago and living here, it's not only busy but has been sight of quite a few traffic accidents that I've seen and individuals that I personally know who have been involved in them. So I have concerns about the traffic volume increase.

I also have concerns about the lighting. Given the way the plan is currently set, we're going to be having garages, cars parking and parking lots w/lots. Frankly right now I can see the lights through the woods that are there from the Hilton, the Short Pump Mall, and the Kroger gas station complex beside us. So another concern of mine is lighting and how that would impact our neighborhood in the evenings as well.

It would also be taking over one of the few final green spaces that separate our neighborhood and the greater Wellesley complex from what is clearly a significantly developed commercial area.

I believe a lot of these things will have negative impacts not just to the value and marketability of our property, but frankly to the quality of life that I've come to enjoy living in the West End of Henrico County.

I guess finally the only other thing I would share is in our particular area in Wellesley we're already surrounded by two significant-sized apartment complexes, which bring not only traffic, but transient individuals who are living there for a brief period of time. I certainly have concerns about the noise of coming and going and moving in and moving out. As I understand it, Greystar has plans in addition to the apartments to have amenities here at these properties that really from my perspective make it less residential and more commercial.

I feel pretty confident that eighteen or twenty-four months from now, if I'm looking out my front window into this property what I'm going to see is not going to be perceived as residential but an extension of the commercial area that's already beside us.

I know that when I went to purchase my property, I'm an individual who likes to do my homework. I looked at this property beside us and saw it was zoned for two-story townhouses that would be similar to those that are in my neighborhood. Frankly, had I known it was going to be rezoned or potentially rezoned for property like this, I definitely probably would have changed my choice of where I decided to live.

So I would appreciate it if you all would consider not granting the request to rezone this area and keeping it zoned as it is to continue the residential area out from us and to continue to create a barrier between our neighborhood and the commercial area. Thank you.

Mr. Baka - Question. Using the cursor, would you be able to point out approximately where your property is on Foxfield Drive?

Mr. Burroughs - Yes. I would be right about here. My property, this is a three-unit building. My property is the last unit abutted against the property. So my front door and my large window in my living room, I'll be looking out into their parking lot. This is unique to my property, as well as the property on this side. All of these houses would have the back yard facing the property in question. So clearly for me it's probably more of an acute concern than maybe for others. Certainly we appreciate your consideration.

1373 Mrs. Marshall - Thank you.

1375 Mr. Burroughs - Thank you.

Ms. Taylor - Good evening. My name is Phyllis Taylor, and I live in Foxfield at Wellesley. First things first. I want you to know that I asked the Board, since Foxfield is the main community affected by this, I asked them not to send a letter. The vast majority of the people living in Foxfield are opposed to this. We

have a drainage problem already in Foxfield. They plan to put all the parking in the back, which is going to cause us to have more of a drainage problem.

I'm very concerned also about the lighting and how much it's going to light up our community. Our community is a very nice looking community of townhomes. We do not need all this bright light. I have ridden through the county, and I notice most places have the parking in the front. They want their buildings to look good to the front, and they don't care what they do to us. I think if they're going to have their parking in the back, have a third of it in the back, a third of it in the front, and the remaining third divided between the ends. I do not see how we cannot have a drainage problem from them, all the runoff from these parking lots. Also, the parking lots are going to put the traffic lights into the people who back up to this area right in their homes.

I would also like to say at the meeting that was had before where four members of Foxfield showed up, not all of Foxfield was invited. We have senior citizens who do not drive at night. They were not at the meeting. That's why. And when they had the meeting without anybody from the County there, I went to the first meeting. I was sorry to say I had a heart attack and did make the second one, because I would love to have been there.

Our concerns I do not feel have been addressed in a way that would affect us in a favorable way. I don't see any need of it being four stories. Four stories is going to look at everybody's backyard. I don't care where you live in Foxfield. Then you're going to have all of this stuff going on all the time. Three stories would be more than aplenty.

And what happens when they do not find a market for fifty-five and above and they keep on saying it's not going to have an impact on the traffic because fifty-five and above don't work? I don't know about you, but I know a lot of people that work that have passed fifty-five. I don't understand it. And like the other resident stated about the traffic, the traffic is terrible out there. There are accidents after accidents.

I would appreciate if you could take into consideration the drainage problem. And we need to have a barrier between them and us, preferably a concrete wall of some type so we don't have them coming over on us in Foxfield. We need to be considerate when it comes to the lighting. We need them to be considerate of the drainage. A lot of these places we have drainage problems. We have French drains in Foxfield. We have a lot of yards that stay wet all the time because of the drainage problem.

So please take these things under consideration. I thank you very much.

Mrs. Marshall - Is there anyone else who would like to speak in opposition? Mr. Theobald?

Mr. Theobald - Good evening, Madam Chair. I'd like to reserve two minutes, if I might, for—well I guess we've already had—we'll just roll the rebuttal right into the ten minutes I have. How is that?

I'm Jim Theobald, and I'm here this evening on behalf Rebkee Company and Greystar to request to rezone 12.7 acres from RTH to a combination of R-6C for a maintenance-free active senior adult community and O-2C for an office building. The parcel was originally zoned for townhomes in 2006 as part of a larger Arcon shopping center, but never developed.

Founded in 1993, Greystar has been guided by their core principles of high integrity and character providing world-class services to residents of multi-family communities. They have over 9,000 residences under active management on a global basis.

This age-restricted community will have approximately 169 units with 10,000 square feet of amenity space. The perfect location next to grocery store, retail, and restaurants and provides an appropriate transitional use from Wellesley to the more intense shopping center use. It also provides an interim, independent lifestyle for baby boomers looking to downsize, yet with a high level of amenities.

In the plan as you see it, as you come down Three Chopt Road—remember, Three Chopt Road is a four-lane road to be extended all the way over to Gayton once the Pruitt Farms is developed. This is a major thoroughfare in the county, so this road is designed to handle traffic. And clearly there's going to be a lot more traffic on it, I'm afraid, once it's punched through to Gayton Road.

We come off the entrance. We've accommodated the Fire Department with a fire area in here where they can get closer to the building. I should say the building was up again the back property line, but it was pushed forward toward the shopping center at the request of the consensus of the neighbors that we met with at the Wellesley community meeting. So we pushed it away from those townhomes and instead—while this is a parking field, these are garages. So they block the view of the parking field. There's also a twenty-foot buffer in here. There's a ten-foot common area within the Foxfield community that was part of the required development standards.

As we move around the site, this area will likely have a BMP area. This is the porte cochére, so when you enter, you'll come around the building. This is where you can drop people off here. There is not a lot of activity back here. Actually, this will serve as sound barrier to the uses in the Rebkee shopping center, as well as I understand neighbor sometimes get sounds from Short Pump Town Center. It's also a visual block to the Rebkee shopping center.

This is representative of facades of facilities that have been built in other areas. Colonial architecture and materials, different looks. This is a photo of the development in Fairfax, Virginia, just to give you a sense of the amenities and the areas and the landscaping and the furniture, etcetera, outside. Inside pictures of demonstration kitchen for residents being depicted here, as well as just a picture of some of the interior amentias and common areas.

Case is well proffered. We tried to bring forward all of the prior proffers that were applicable. We have proffered the concept plan that you have seen. The buffers are twenty feet adjacent to Wellesley, twenty-five feet along the western boundary along Three Chopt Road. Hours of construction limited to 7 a.m. to 7 p.m. Monday through Friday, and 9 a.m. and 4 p.m. on Saturday. There is no clearing of the property until a POD's approved, so we cannot clear-cut. That was a condition of the original case.

And again, as to the residential part, we've also proffered the elevations that you were shown, quality building materials, the cap on the number of units. It is age restricted. Sound suppression standards, and parking lot lighting of a maximum of sixteen feet at night. So very residential in scope. And as you know, we're not permitted to let light pollute over the property lines. We have to come back to Commission and will come back to the Commission for the lighting plan. So I don't think that would be an issue.

On the office piece, we don't know what type of use will be there. It's a speculative development, but it's right at the corner of Lauderdale and Three Chopt. Again, quality building materials and the same limitation on parking lot lighting at sixteen feet. Then the usual refuse and trash containers being screened.

Again, on the office, mechanical equipment is screened. We've knocked a bunch of objectionable uses. The 35-foot buffer area against Lauderdale Drive is consistent with other development up and down Lauderdale. The building height is limited to 30 feet and the size of building to 50,000 square feet.

 Our representative did meet with Wellesley, the board once and members of the neighborhood twice, and then Foxfield for a single meeting by themselves. And we have revised our plan as indicated with a number of features to reflect some of the comments that were elicited at those meetings. The Wellesley Homeowners Association has issued a letter of support for this request.

As to a couple of the comments made by neighbors—and I've discussed lighting. The drainage issue, drainage flows towards the lakes, for the most part, in Wellesley. There will be a BMP on the western part of the site. There are drainage easements, county drainage easements that were granted and put in place with the development of these neighborhoods. And as you know, we do have to go through the POD process where the environmental engineer folks

1518 look very closely at drainage calculations and existing conditions. What we're adding, I think this site may actually be more open with less impervious areas 1519 than the seventy-nine townhomes. 1520 1521 1522 That's really it tonight. I think it does act as a transitional use. It acts as a buffer. It's well designed. It's a needed use in the area. And I would respectfully request 1523 that you recommend approval to the Board of Supervisors. I would be happy to 1524 answer any questions. 1525 1526 Mrs. Marshall -1527 Mr. Theobald, could you point out where the drainage 1528 will take place? 1529 1530 Mr. Theobald -Someone will correct me if I'm wrong. I seem to recall there's a drainage easement back in this side. Are there one or two drainage 1531 easements? Do you guys know? 1532 1533 1534 Male -[Off microphone] There's one drainage easement at Foxfield. 1535 1536 Mr. Theobald -You're going to need to come up here. 1537 1538 Mrs. Marshall -Yes, please come up. If you could state your name for 1539 the record. 1540 1541 Mr. Perkins -Good evening. I'm Ryan Perkins with Kimley-Horn, 1542 the civil engineer on this job. The majority of the site, the apartments, is going to 1543 drain straight from east to west. There is an outfall ditch over here, which does 1544 not affect the Foxfield neighborhood. There is a small portion of the site the 1545 currently drains to a drop inlet that's back near this road right here. But all the 1546 1547 drainage on our site that's impervious and will be collected in an underground 1548 system that's on the western side of the property. So most likely no impervious 1549 area from these parking lots is going to get on these properties. It can all drain straight to the west and then outfall towards Brook Run. 1550 1551 Mrs. Marshall -Thank you. Mr. Theobald. As far as the age 1552 requirements on the community, can we talk a little bit about that? For example, if 1553 you're fifty-five and older and bought one of these units, could you have 1554 somebody under age twelve, fifteen move into your unit with you? 1555 1556 Mr. Theobald -Well I might be over fifty-five. I think the Federal 1557 Housing Act basically would allow a person under that age, one person I think, to 1558 reside in the residence. I'd have to check the Fair Housing Act. 1559 1560 Mr. Emerson -As I recall, Mr. Theobald, if it's fifty-five and you 1561

haven't proffered it otherwise, one resident has to be fifty-five. Then the rest of

the residents can be less than fifty-five.

1562

1564		
1565	Mrs. Marshall -	Your goal of this project is to have people fifty-five
1566	and older, mostly.	
1567		
1568	Mr. Theobald -	Yes. The average age is I think greatly above fifty-
1569		units are significantly higher than other multi-family units
1570		dn't be where you'd go for a rental unit with a family and
1571		really nothing there for kids.
1572	,	,
1573	Mrs. Marshall -	Okay, thank you. Any more questions?
1574		
1575	Mr. Baka -	One question. On the southern property line there
1576	adjacent to Foxfield, coul	d you describe the approximate height at the time of the
1577	construction, at the time of planning, of the trees that are shown in concept and then the garages or carports shown in concept? And are those pitched roofs on	
1578		
1579	those?	
1580		
1581	Mr. Theobald -	I believe the proffer allows us to only grade within the
1582	first ten feet of this twe	nty-foot buffer. So whatever the existing vegetation is
1583	there would remain. The first ten feet closest to the garages, we've not done a	
1584		e to come back to you for landscape plan approval. I
1585	don't know the garage design, how tall they are, whether they are flat roofs,	
1586	pitched roofs. They are p	
1587		
1588	Mr. Baka -	They are pitched? So that would add a little more
1589	height to potentially obstr	ruct some sound and noise.
1590	. ,	
1591	Mr. Theobald -	That's usually a good feature back there for any
1592	number of reasons in terms of blocking, acting as an additional barrier for both	
1593	light and sound.	
1594		
1595	Mrs. Marshall -	Mr. Theobald, on number 14 of your proffers,
1596	Mr. Emerson did point out it does state that no persons under the age of fifty-five	
1597	shall reside therein.	
1598		
1599	Mr. Emerson -	So you have quantified it, so you've taken it a step
1600	more restrictive than just	
1601		
1602	Mr. Theobald -	Thank you for clearing that up.
1603		
1604	Mrs. Marshall -	Any more questions?
1605		
1606	Mr. Leabough -	You still have to be in compliance with the Fair
1607	Housing Act, right?	
1608		
1609	Mr Emerson -	Yes

1610 1611 Mr. Leabough -[Unintelligible] it wouldn't be in compliance with it, 1612 right? 1613 1614 Mr. Emerson -In this case you can. We've been down that road before. It's my understanding that you can. 1615 1616 1617 Mrs. Marshall -Any more questions? 1618 1619 Mr. Archer -I have one observation, Madam Chair. Mr. Theobald, one of the members of the opposition, Ms. Taylor, I believe, indicated that they 1620 were having current drainage problems. Oftentimes new projects are able to 1621 alleviate drainage problems. Is there an indication that you might pick up some of 1622 the drainage from that particular area and alleviate it somewhat? 1623 1624 1625 Mr. Theobald -Well from my vast engineering background, I have a feeling that what we're actually doing is rather than letting it sheet flow like it does 1626 now toward the back, that we're actually picking it up and moving it to the west. 1627 Then, as Ryan indicated, the vast majority of this water is going to go down this 1628 drainage, divide that, over across Pruitt, and over towards Gayton. So whereas 1629 now the water is just freely coming onto the site and coming back through and 1630 1631 hitting these drop inlets, the County stormwater system, now it's going to be picked up from this impervious area and actually taken out here to the west. So I 1632 1633 would think that logically it would be improved. 1634 Okay. I was just curious about that. Thank you. Mr. Archer -1635 1636 Mr. Theobald -Did I say anything wrong? 1637 1638 Mr. Theobald, looking at number 2, as far as the Mrs. Marshall -1639 landscaping goes, if you could talk a little bit more about the landscaping that you 1640 will provide? I know that it does come up at plan of development, but if you could 1641 maybe put some clarity to that, if you can. 1642 1643 Mr. Theobald -I don't believe we've designed the landscaping at this 1644 point. I don't really know what the plans would be. That's why we have the 1645 landscape plan step, as you know. So we know the width, and we know we can't 1646 take down the back ten feet. We know they have ten feet on their side as well. 1647 But as to the species and the height of the plantings, I just don't know at this 1648 point. 1649 1650 Okay. All right, thank you. Mrs. Marshall -1651 1652 Mmm-hmm. Mr. Theobald -1653

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1655 1656	Mrs. Marshall - evening.	Mr. Cejka, could you come forward, please? Good
1657 1658 1659	Mr. Cejka - Commission. John Cejka,	Good evening, Madam Chair, members of the traffic engineer.
1660 1661 1662	Mrs. Marshall - Chopt?	My question is, have we done a traffic study at Three
1663 1664	Mr. Cejka -	We have not done a study because there is already a
1665 1666		ven't done counts recently as well.
1667 1668	Mrs. Marshall -	Do you have any recent counts with you?
1669 1670 1671 1672		I do know that on Three Chopt itself we did counts on from the Kroger, right near their driveway, recently. ay. Lauderdale Drive has approximately 18,000 cars a pacity of the roadway?
1673 1674 1675	Mrs. Marshall -	What is the capacity of the roadway?
1676 1677 1678	Mr. Cejka - county that have as much	About 24 to 30,000. We have some roadways in the as 45,000 on a four-lane divided road. Parham Road.
1679 1680 1681	Mrs. Marshall - Three Chopt will continue	Okay. To your knowledge, do you know the date that through to North Gayton or any idea?
1682 1683	Mr. Cejka -	It's development-driven.
1684 1685	Mrs. Marshall -	Okay. So as soon as—
1686 1687 1688	Mr. Cejka - develop then the road will	Soon as somebody who owns that land decides to be constructed at that time.
1689 1690 1691	Mrs. Marshall - will add to and alleviate. It	Okay. And that will alleviate a lot of the traffic. I think it 'll do both.
1692 1693 1694	Mr. Cejka - some from Broad Street.	It will add traffic to Three Chopt and probably remove
1695 1696	Mrs. Marshall -	Okay. All right. Any more questions? Thank you.
1697 1698	Mr. Cejka -	You're welcome.

1699 Mrs. Marshall -With that I move that REZ2018-00010, James W. 1700 Theobald for Greystar, move forward with a recommendation for approval to the Board of Supervisors. 1701 1702 Mr. Archer -Second. 1703 1704 1705 Mr. Leabough -There are some conditions in here. 1706 Mrs. Marshall -I'm sorry; I wasn't finished. My fault. With conditions 1 1707 though 21 that were turned in on 4/10/18. So there was a motion by 1708 1709 Mrs. Marshall and a second by Mr. Archer. All in favor say aye. Those opposed say no. There is no opposition; that motion passes. 1710 1711 Mr. Archer -1712 Mr. Secretary, would you make it known to the opposition the date that the Board will hear this case so they can air their 1713 concerns again? 1714 1715 Mr. Emerson -Yes, Mr. Archer. This will appear on the Board of 1716 Supervisors' agenda on June 10th, I believe. Is that correct? 1717 1718 1719 Mr. Baka -May? 1720 Mr. Emerson -I'm sorry. I went up too far. It would be May 8th. 1721 1722 Mr. Archer -1723 Thank you, sir. 1724 Mr. Emerson -Madam Chair, we now move on to page 7 of your 1725 agenda for two more companion cases. REZ2018-00009, James W. Theobald 1726 for Rivercrest Realty Investors, LLC. 1727 1728 **REASON** -Acting on a motion by Mrs. Marshall, seconded by Mr. 1729 Archer, the Planning Commission voted 5-0 (one abstention) to recommend the 1730 Board of Supervisors grant the request because it would permit infill 1731 development with the proper connection to roads and other public facilities and 1732 the proffered conditions will assure a level of development otherwise not 1733 possible. 1734 1735 (Deferred from the March 15, 2018) 1736 REZ2018-00009 James W. Theobald for Rivercrest Realty Investors, 1737 LLC: Request to conditionally rezone from R-3 One-Family Residence District 1738 and M-1 Light Industrial District to B-2C Business District (Conditional) Parcels 1739 764-744-6655, -6764, -6971, -7177, -7782, and -8475 containing 1.872 acres 1740 located at the northwest intersection of Glenside Drive and Forest Avenue. The 1741

applicant proposes a self-service storage facility. The use will be controlled by

zoning ordinance regulations and proffered conditions. The 2026 Comprehensive

1742

Plan recommends Suburban Residential 2, density should not exceed 3.4 units per acre.

Mr. Emerson - The companion is PUP2018-00008, James W. Theobald for Rivercrest Realty Investors, LLC. The staff report will be presented by Mr. Ben Sehl, and this will require separate motions when the Commission takes action.

PUP2018-00008 James W. Theobald for Rivercrest Realty Investors, LLC: Request for a Provisional Use Permit under Sections 24-58.2(b), 24-58.2(h), 24-120 and 24-122.1 of Chapter 24 of the County Code in order to allow a self-service storage facility up to 36' in height on Parcels 764-744-6655, -6764, -6971, -7177, -7782, and -8475 located at the northwest intersection of Glenside Drive and Forest Avenue. The existing zoning is R-3 One-Family Residence District and M-1 Light Industrial District. The 2026 Comprehensive Plan recommends Suburban Residential 2, density should not exceed 3.4 units per acre.

Mrs. Marshall - Is there anyone present in opposition to REZ2018-00009, James W. Theobald for Rivercrest Realty Investors, LLC? I see no opposition. Mr. Sehl?

Mr. Sehl - Thank you, Madam Chair.

These next two cases are companion cases to allow the construction of a fully enclosed, self-service storage facility up to thirty-six feet in height on Glenside Drive. Self-service storage facilities are permitted in the B-2 District upon the issuance of a provisional use permit

The subject property is located at the intersection of Glenside Drive and Forest Avenue and is zoned R-3 and M-1. Adjacent properties to the west and south in the Fort Hill Neighborhood are also zoned R-3. As shown on the zoning map, the other three corners of the referenced intersection contain a variety of business and industrial zoning classifications, meaning nonresidential zoning with appropriate protections for residential neighbors could be appropriate on the subject site.

The request is not entirely consistent with the Comprehensive Plan recommendation of Suburban Residential 2; however, given the existing M-1 zoning on the site and nonresidential uses on the other corners of the adjacent intersection, a low-intensity commercial use could be an appropriate deviation from the plan, provided adequate protections against negative impacts are provided.

The applicant is proposing to construct internally served self-storage building of approximately 100,000 square feet. Access to the site would be from Glenside

Drive, where a turn lane would be installed. Emergency access would also be provided to Brigham Road, as shown on the proffered conceptual plan. A retaining wall would be provided on the portion of the site adjacent to Eaton Road, which would have the effect of depressing the building into the site from that perspective. Also shown on the plan are the required 25-foot transitional buffers, which, in concert with the effects of the retaining wall, should assist in screening the proposed building from the majority of the adjacent neighbors.

In addition to the concept plan, the applicant has submitted a number of conceptual renderings of the proposed building, which are shown here. I'll show you a couple of examples. This is from Glenside Drive. This is from Forest Avenue. The applicant has designed the building to give the appearance that it is two stories in height, although three stories are actually located above grade. A basement is also proposed. When combined with the proposed retaining wall and buffers, the visual impacts of the building should be minimized, especially from Eaton Road, as shown in this elevation.

In addition to the concept plan and elevations, the applicant has provided a number of additional proffers, some of which are also covered by the requirements for a self-storage facility in the B-2 District. Some aspects of the proffers include:

- Hours of operation limited to 6:00 a.m. to 10:00 p.m.;
- Detached signage would be limited to 6' in height, and attached signage would only be allowed on the frontages facing Glenside and Forest; and
- Hours of construction would be limited to 7:00 a.m. to 7:00 p.m. Monday through Saturday.

An initial community meeting was held by the applicant on January 29th. At this meeting, a taller building and M-1 zoning was proposed, which raised numerous concerns from adjacent residents. Based on this feedback, the applicant revised their request and presented it to the community on March 28th, where the reception from adjacent residents appeared to be more positive.

While not consistent with the Comprehensive Plan's designation of Suburban Residential 2, the existing M-1 zoning on the property and increase in non-residential uses in the area could mean an alternative use providing appropriate protections for the adjacent neighborhood could be appropriate. The minimal traffic generation from the proposed development, coupled with the quality guarantees and protections proffered by the applicant, mean impacts on adjacent homes should be minimized. Additionally, the proposed conditions listed in the PUP report should further enforce the requirements of the zoning ordinance. For these reasons, staff supports these requests subject to the proffers and conditions in the two companion staff reports.

I'd note separate actions will be required by the Commission on each request. I'd be happy to try to answer any question you might have at this time.

Mr. Baka - I have a couple of questions of Mr. Sehl. Before I even ask Mr. Sehl the questions, I just want to walk through the process. The applicant held two community meetings. There was one at the beginning they had in January that had a lot of concerned citizens in consternation. After some notable changes were made, at the second community meeting there were fewer concerns. There were still concerns, but there were a number of changes made to the proffered conditions and development standards, etcetera.

Mr. Sehl, if I could. Mrs. O'Bannon and I received an enormous amount of emails, letters, and comments from the public. I wanted to reference some thoughts from two of those emails. The first was from Mrs. York, a resident on Eaton, I believe, back in January. Her concerns were the effect of this proposed development on # number one, the proximity to homes. I wanted to ask have the changes that the applicant has done addressed that. Two, her concerns with reductions in property values. I guess you could comment on whether or not this Commission gets into reduction in property value issues. And three, the effect of this development on the future growth of the residential community, the effect on the larger community behind it.

So if we could take those three questions really quickly. Do you feel that the changes the applicant has made in the revised plans address the proximity to homes and the effect it might have on those homes?

Mr. Sehl - Mr. Baka, the location of the building has not changed substantially from the previous proposal. The building is approximately 150 feet from the closest home, which is more distant than, say—the Bon Secours building across Glenside Drive is in closer proximity to some adjacent homes in that location just from comparison and scale. So the distance hasn't changed, but certainly the top of the building has been lower substantially from what was proposed in the initial one. So certainly it gives the appearance of being moved a little bit further.

Mr. Baka - And that was definitely a notable change the applicant had made.

1873 Mr. Sehl - Yes sir.

Mr. Baka - Does this Commission get into any questions—there were a number of issues that came, not just from Ms. York, but also from other citizens about reduction in property values. That's a comment or question that we don't get into, correct?

Mr. Emerson -Correct, Mr. Baka. That's an item that you're not 1880 1881 allowed to consider. 1882 1883 Mr. Baka -Okay. And third, Mr. Sehl, how would you anticipate that the development of this fourth corner—you have three corners developed 1884 1885 commercial or business of office—might have any future effect on development pressure of the other residential houses in this established neighborhood? We 1886 don't what to one day have market pressure to go commercial 1887 1888 1889 Mr. Sehl -Certainly, as you noted, the development adjacent is largely built out as an established community. This property is separated by 1890 Brigham and Eaton Roads from the remainder of the community. Any 1891 redevelopment of those homes would require those property owners to sell. They 1892 1893 would not be forced, obviously, to rezone the property. And the County would not be in the process of going out and rezoning those properties. 1894 1895 1896 Mr. Baka -Understood. 1897 On the staff's perspective, we received a number of Mr. Sehl -1898 1899 different proposals on this site over the years. So certainly some form of development removes some of that uncertainty about what might happen on that 1900 property, I would think. And it kind of completes that quadrant, certainly, and 1901 removes that uncertainty from the future. 1902 1903 1904 Mr. Baka -Understood. And for future comments on the Comprehensive Plan in the residential neighborhood, it would be a good 1905 preference to see it remain as an established residential neighborhood beyond 1906 that boundary. You and I talked about the importance of a natural boundary, 1907 Brigham and Eaton. And perhaps that's a boundary to mark. 1908 1909 Mr. Sehl -I believe that that boundary created by those 1910 roadways is certainly significant. And those properties also don't have some of 1911 the remnant industrial zoning that this site has that also lends itself to maybe 1912 1913 leaning towards a non-residential use. 1914 1915 Mr. Baka -Thanks. And the last question I have for Mr. Sehl is from a recent email from Ms. Niya Bryan. She's a resident at 7100 Brigham 1916 Road. Her guestion was whether that retaining wall could be extended further 1917 down towards Brigham towards 7100 to perhaps block some of the light, noise, 1918 1919 and impact from the building...maybe this is a question for the applicant. 1920 Mr. Sehl -Mr. Baka, I believe the applicant could certainly speak 1921 to this more directly. 1922 1923 Okay. Mr. Baka -1924

1926 1927	Mr. Sehl - exactly a retaining wall at	At this location, the wall stops right about here. It's not that location.			
1928					
1929	Mr. Baka -	Okay. It's flat?			
1930		- 1 <b>,</b> 1 1			
1931	Mr. Sehl -	The site slopes down in this direction, the building			
1932		from Brigham Road in this location. They are required to			
1933	provide a 25-foot transitional buffer at that location. The applicant can speak to				
1934	whether a wall is feasible more directly. It's someone complicated by the				
1935	emergency access that is required there by Fire. That opens that up a little bit				
1936	more.	s required there by the. That opens that up a little bit			
1937	more.				
	Mr. Baka -	Thank you. And I would just say that this case does			
1938		un-proffered section of zoning on it, so this is an			
1939					
1940	improvement over that. The	hank you, Mr. Sehl. Any other questions of staff?			
1941	Mr. Cabl	Thenk you			
1942	Mr. Sehl -	Thank you.			
1943	Ma Dales	If I sould the file to sale the applicant the question			
1944	Mr. Baka -	If I could, I'd like to ask the applicant the question			
1945	about the retaining wall al	nd the location of the entrance of that emergency exit.			
1946	AA. #1	Market Olari and the Oranginia Res Res			
1947	Mr. Theobald -	Madam Chair, members of the Commission, I'm Jim			
1948	Theobald here on behalf of the applicant.				
1949	In a series of the contract of the series of	ion Ma Dalia			
1950	In response to your quest	юп, мг. вака			
1951	Mr. Doko	I wanted to constally sale whether the leastion of that			
1952	Mr. Baka -	I wanted to generally ask whether the location of that			
1953	retaining wall needed to b	e extended or could be extended.			
1954	Mr. Thoohold	Okay I'll Dawar Daint that			
1955	Mr. Theobald -	Okay. I'll PowerPoint that.			
1956	Mr. Dales	Pil and a negative subtile that the multiple sure than			
1957	Mr. Baka - I'll ask a second question while they're pulling up the				
1958		on of the emergency exit in a manner and location that			
1959		rsely impact the neighbors across the street? There we			
1960	go.				
1961	M TI 1 11	TI			
1962	Mr. Theobald -	The emergency access. This is the area I think that			
1963	the Fire Department wanted to be sure that they could reach if they needed to				
1964	fight a fire from this direction and for whatever reason couldn't get around and				
1965	_	e located this entrance drive. It was a little further to the			
1966	west, but we tried to split in between these two homes so that it was not directly opposite someone's front door. And this is a gated entrance, so this is not one				
1967					
1968	that you can use willfully.				
1969	<b>T</b>				
1970	The retaining wall is reall	y a retaining wall. It's holding back the earth. It's not a			

1971

screening wall. That's what all the landscaping is for within the 25-foot buffer. It

just has to transition a couple of feet above the grade as you get to this emergency entrance drive. So this is also the 25-foot buffer and will be heavily landscaped. We did provide a landscape plan for informational purposes and have been discussing with Ms. News how we might accomplish significant plantings. But these plantings will go in, the evergreens at 6- to 8-feet tall at the time of planting. The deciduous trees, 2-1/2 caliper, which is an initial height, although be it a little spindly, of 15 to 18 feet. So this is designed to be a heavily screened buffer. I just don't think with that kind of buffer that you would build a brick screening wall to screen a brick all.

Mr. Baka - Understood.

Mr. Theobald - And there is no light coming out of this building. Those windows are faux windows. There's no activity over here. The real factor, I think, for the neighbors there is just the activity on Forest Avenue.

1988 Mr. Baka - On the retaining wall, would there be a small railing at the top of that?

Mr. Theobald - I'm told that it's likely required by the Building Code that there would be likely a railing up there for safety purposes. If that's case, there certainly will be.

Mr. Baka - Okay. One last question. What's the applicant's projected number of vehicles per day? This is a low-intensity use. This is not a heavy office use.

Mr. Theobald - I think if it projected to the seventy cars noted in the staff report, they would be giddy. Generally speaking, these things get about twenty customers a day.

Mr. Baka - Okay.

Mr. Theobald - So there really is no less-intensive traffic generator than probably a cemetery. I think that's a big benefit for this community. This is a use that works. Thanks to your input and Mrs. O'Bannon. I mean it's a miracle that there's nobody here.

Mr. Baka - It's a commendation to the applicant, sir.

Mr. Theobald - This case has been worked really hard. We've had a lot of help from Mr. Emerson, Mr. Sehl. We got a lot of input from neighbors. My client has been very flexible and willing to make changes to accommodate those comments. So this is one that's gotten a lot of work, and it's really paid off.

2017 2018	Mr. Baka - preparation. So thank you	It pays off when you do your homework in . I don't have any further questions of the applicant.	
2019 2020 2021	Mrs. O'Bannon -	And you shrub it up. That was a term we used to use.	
2021 2022 2023 2024 2025 2026	Mr. Baka - Madam Chairman, if there are no other questions from the Commission, I would move that REZ2018-00009, James W. Theobald for Rivercrest Realty Investors, LLC, be recommended for approval with proffers 1 through 16 dated March 29, 2018.		
2027 2028	Mr. Leabough -	Second.	
2029 2030 2031 2032		We have a motion by Mr. Baka, a second by yor say aye. Those opposed say no. There is no sses.	
2033 2034 2035 2036 2037 2038	<b>REASON</b> - Acting on a motion by Mr. Baka, seconded by Mr. Leabough, the Planning Commission voted 5-0 (one abstention) to recommend the Board of Supervisors <b>grant</b> the request because it would not adversely affect the adjoining area if properly developed as proposed and is not expected to have a precedent setting effect on the zoning in the area.		
2039 2040 2041	Mr. Baka - W. Theobald for Rivercres with conditions 1 through 3	Secondly, I would move that PUP2018-00008, James at Realty Investors, LLC, be recommended for approval in the staff report.	
2042 2043 2044 2045 2046		Second. We have a motion by Mr. Baka, a second by vor say aye. Those opposed say no. There is no sses.	
2047 2048 2049 2050 2051	Board of Supervisors grain	Acting on a motion by Mr. Baka, seconded by Mrs. mmission voted 5-0 (one abstention) to recommend the	

2062 Mr. Leabough -Madam Chair, I move approval of the minutes as corrected. 2063 2064 2065 Mr. Archer -Second. 2066 Mrs. Marshall -2067 We have a motion by Mr. Leabough, seconded by Mr. Archer. All in favor say aye. Those opposed say no. There is no opposition; 2068 that motion passes. 2069 2070 And we do have some business we need to discuss. 2071 2072 Mr. Emerson -Yes ma'am, we do have two discussion items that are 2073 carryovers from your earlier work session this evening. It would be the 2074 consideration of scheduling a public hearing for both of the draft ordinances that 2075 you discussed, the short-term rental ordinances and of course the brewery 2076 amendment. Because you have had quite a few heavy agendas—I think the May 2077 10th agenda may have quite a few cases on it. Mr. Strauss, what's the May 2078 2079 agenda looking like? 2080 Mr. Strauss -We have five new cases and five deferrals. 2081 2082 So right now we're looking at ten cases. You may 2083 Mr. Emerson want to consider 6 p.m. for these public hearings. We could advertise them 2084 accordingly. Or if we went at seven—it's extra time at the beginning or extra time 2085 at the end. It's really sort of your pleasure. I guess pick your poison. 2086 2087 Mr. Archer -I vote for the beginning. 2088 2089 Six o'clock. Mr. Emerson -2090 2091 Mr. Leabough -Yes, I think that's better. Just to play it safe. 2092 2093 Mr. Baka? Mrs. Marshall -2094 2095 Yes, I'll clear a path from downtown. Mr. Baka -2096 2097 I'll come by and pick you up. Mr. Leabough -2098 2099 We should be able to make it. Mrs. Kotula -2100 2101 Mr. Baka -We could get a police escort. 2102 2103 Mr. Emerson -Madam Chair, we can do it either by consensus or by 2104 motion. But since you're scheduling a public hearing, I think a motion would be 2105 2106 appropriate.

2108 2109	Mr. Leabough -	So moved.
2110 2111 2111 2112 2113 2114		I'll second the motion by Mr. Leabough for a 6 p.m. he 10th for Airbnb and breweries. Second by Mrs. aye. Those opposed say no. There is no opposition;
2114 2115 2116 2117	Mr. Emerson - Commission this evening.	Madam Chair, I have nothing further for the
2118 2119 2120 2121 2122 2123 2124 2125 2126 2127 2128 2129	social media and seeing thave set it up on my compoling to bulletin in my email of rapid discussion that was on Nextdoor and was followsically interrupted and supervisor. I'd like to correspond to the supervisor. I'd like to correspond to the supervisor.	I'd like to just add one thing. The last case was very at out something that I've worked on lately is going to the comments from the people about certain cases. I uter that when certain topics come up on social media, box. With that said, with the prior case there was a lot as happening on a social website called Nextdoor. I got lowing it. Incorrect information was being given, so I said, "Hi, this is Pat O'Bannon, and I'm the Tuckahoe ect some information." When I did correct it, suddenly very dramatically because they had been receiving were discussing it online.
2130 2131 2132 2133	So I want to just point out there is another resource. If you are looking for where the conversation is, go to social media and you can find things out. I will also point out the Wawa case we had—	
2134 2135 2136	Mrs. Marshall - get on Nextdoor. That's my	Oh, they were on Nextdoor. I was wondering how you y question.
2137 2138	Mrs. O'Bannon -	You have to live in the area that is covered.
2139 2140	Mrs. Marshall -	That's what I thought.
2141 2142 2143	Mrs. O'Bannon - another section. So he get	Of course I live in part of it and Greg Baka lives in s to see it or I look at it.
2144 2145	Mrs. Marshall -	People just can't go—
2146 2147 2148	bound to see at least ha	No you can't. But if you live in the district, you're If of it. That's what I've seen that about half of it is overed some of the other half too.
2149 2150 2151 2152 2153	had correct information as	I know in the Wawa case it was the same thing. We not we had information that was not correct. We had was out there. It was very interesting to read.

h	2154	Mrs. O'Bannon -	Well, I just wanted to point that out because it is one	
~	2155	more thing that if you could follow it and pay attention to it you can pick up on a		
	2156	lot of the information, which we did. Then we responded to it. Of course you have		
	2157	to respond to it. Just though	ght I'd mention that.	
	2158			
	2159	Mrs. Marshall -	I think that's great. I'll entertain a motion.	
	2160			
	2161	Mr. Archer -	Ms. Jones, we like to see that you hung around	
	2162	tonight.		
	2163			
	2164	Mr. Emerson -	You're just a glutton for punishment.	
	2165			
	2166	Mr. Archer -	It was nice also to find out that you were a Fulbright	
	2167	Scholar. Mr. Witte and I ar	e both known as half-bright scholars.	
	2168			
	2169	Mrs. Marshall -	And admit it too. Very impressive.	
	2170			
	2171	Mr. Archer -	Madam Chair, I move for adjournment.	
	2172			
	2173	Mrs. Kotula -	Second.	
	2174			
	2175	Mrs. Marshall -	We have a motion to adjourn by Mr. Archer, seconded	
D	2176	by Mrs. Kotula. This meeti	ng is now adjourned.	
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	2178			
	2179			
	2180		Sandra M. Marshace	
	2181		Mrs. Sandra M. Marshall, Chairman	
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