Minutes of the regular monthly meeting of the Planning Commission of Henrico, Virginia, held in
the Board Room of the County Administration Building, Parham and Hungary Spring Roads at
7:00 p.m. on January 10, 2002, Display Notice having been published in the Richmond TimesDispatch on December 20, 2001 and December 27, 2001.

| 6<br>7<br>8<br>9<br>10<br>11<br>12<br>13 | Members Present:  | Allen J. Taylor, C.P.C., Chairperson, Three Chopt<br>Eugene Jernigan, C.P.C., Vice-Chairperson, Varina<br>C. W. Archer, C.P.C., Fairfield<br>Lisa D. Ware, Tuckahoe<br>Ernest B. Vanarsdall, C.P.C., Brookland<br>Frank J. Thornton, Board of Supervisors, Fairfield<br>John R. Marlles, AICP, Secretary, Director of Planning |
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| 14<br>15<br>16<br>17<br>18<br>19<br>20   | Others Present:   | Randall R. Silber, Assistant Director of Planning<br>David D. O'Kelly, Principal Planner<br>Mark Bittner, County Planner<br>Thomas M. W. Coleman, County Planner<br>Lee Householder, County Planner<br>Debra Ripley, Recording Secretary   |
| 20<br>21<br>22<br>23<br>24<br>25<br>26   | acknowledge. There is Chris D   | The Planning Commission will come to order. Good evening<br>e do have some members of the press that I would like to<br>ovi from <i>The Richmond Times-Dispatch</i> and Tom Lappas. I just<br>from <i>The Henrico Citizen</i> , and Chris Woodford from <i>The Henrico</i>   |
| 20<br>27<br>28<br>29<br>30<br>31         | bit. I first need to acknowle   | on of chairmen, but we are going to change the order just a little dge the new members who are on the Planning Commission, of course, is Mr. Frank Thornton, who will be the Board's member syear. Welcome, Mr. Thornton.  |
| 31<br>32<br>33                           | Mr. Thornton -  | Thank you, Mr. Chairman.   |
| 34<br>35<br>36<br>37<br>38               |   | To my right is Ms. Lisa Ware, who will be the new member from o her right, I would also like to acknowledge someone who has beginning his 15 <sup>th</sup> season, and without a contract, and that is Mr. ne-year contracts.  |
| 39<br>40                                 | Mr. Vanarsdall -  | Thank you for recognizing my seniority, Mr. Chairman.  |
| 40<br>41<br>42<br>43<br>44<br>45         | Mr. Archer - That is quite all right. Now, Mr. Secretary, Mr. Marlles, I would also like to acknowledge you and your staff for all of the fine support you have given us this past year and also my colleagues here on the Commission. You did not make my job easy, but you made it easier, and I appreciate that. |  |
| 46<br>47<br>48                           | At this time, we are going to g<br>Secretary.   | go ahead with the Requests for Withdrawals and Deferrals. Mr.  |
| 49<br>50                                 | Mr. Marlles -   | Yes, sir, Mr. Chairman. That will be handled by Mr. Mark Bittner.  |
| 50<br>51<br>52                           | Mr. Archer -  | Mr. Bittner, good evening.   |

53 Mr. Bittner - Thank you, Mr. Archer and Mr. Marlles. I would like to point out 54 we have a number of deferrals tonight and you see a list right now on the screen (referring to 55 rendering), and there is actually a second page of deferrals, as well. But, hopefully, as I call 56 them out, you will be able to follow them along on our agendas. 57

## 58 TUCKAHOE:

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59 P-21-01 Sprint PCS: Request for a provisional use permit under Sections
60 24-95(a) and 24-122.1 of Chapter 24 of the County Code in order to construct and operate a 135'
61 communication tower and related equipment on part of Parcel 100-A-65 (753-740-8228) (8611
62 Henrico Avenue), containing 851 square feet, located at the southeast intersection of Henrico
63 Avenue and Ridge Road. The existing zoning is R-3 One Family Residence District. The Land Use
64 Plan recommends Government.

- Mr. Bittner The deferral request is for one month to the February 14, 2002,
  Planning Commission meeting.
- 69 Mr. Archer All right. Is there anyone here in opposition to the deferral of P-70 21-01, Sprint PCS? No opposition. Ms. Ware.

Ms. Ware - I move to defer Case C-21-01, Sprint PCS, for 30 days to the
 February 14, 2002 Planning Commission meeting at the request of the applicant.

75 Mr. Vanarsdall - Second.

Mr. Archer - Motion by Ms. Ware and seconded by Mr. Vanarsdall. All in favor
of the motion say aye. Those opposed say no. The ayes have it. The deferral is granted. The
vote was 5-0. Mr. Thornton abstained.

At the request of the applicant, the Planning Commission deferred Case C-21-01, Sprint PCS, to
its meeting on February 14, 2002.

P-1-02 Wes Blatter for VoiceStream Wireless: Request for a
provisional use permit under Sections 24-95(a) and 24-122.1 of Chapter 24 of the County Code in
order to construct and operate a 175 foot telecommunications tower and related equipment on
part of Parcel 88-A-28 (736-743-5917), containing 2,500 square feet, located approximately 150
feet to the rear of (west of) the Merchant Square Shopping Center along Westbriar Drive. The
existing zoning is C-1 Conservation District. The Land Use Plan recommends Open
Space/Recreation.

| 92  | Mr. Bittner -          | This request is also for one month to February 14, 2002.         |
|-----|------------------------|--|
| 93  |                        |  |
| 94  | Mr. Archer -           | OK. Thank you. Is there anyone here in opposition to this        |
| 95  | deferral, P-01-02?     |  |
| 96  |                        |  |
| 97  | Mr. Pittman -          | Yes, Mr. Chairman, we are. We ought to hear it and be done       |
| 98  | with it tonight.       | Ĵ  |
| 99  | <u> </u>               |  |
| 100 | Mr. Archer -           | OK.  |
| 101 |                        |  |
| 102 | Mr. Pittman -          | I see no reason for deferring it and putting it off any further. |
| 103 |                        |  |
| 104 | Mr. Archer -           | We will discuss that with the applicant and the staff and see if |
| 105 | we can work it out Can | ve leave it on the agende as it is?                              |

105 we can work it out. Can we leave it on the agenda as it is?

| 106<br>107  | Mr. Marlles -   | We could do that. Yes, sin   |  |
|---|---|--|--|
| 107   | ivit. Ividi lies -  | We could do that. Yes, sir.  |  |
| 109<br>110  | Mr. Archer -<br>name, sir?  | It will be called in the order that it was shown, sir. And your  |  |
| 111<br>112<br>113   | Mr. Pittman -   | Pittman.   |  |
| 113<br>114<br>115<br>116                                    | Mr. Archer -<br>see you.  | You and I used to work together many, many years ago. Nice to  |  |
| 117<br>118  | Mr. Vanarsdall -  | I told you we were informal, Mr. Pittman.  |  |
| 118<br>119<br>120<br>121<br>122<br>123<br>124<br>125<br>126 | <b>C-2C-02 Charles W. Tiller for LLC Capitol City Properties:</b> Request to conditionally rezone from A-1 Agricultural District to R-2AC One Family Residence District (Conditional), Parcel 57-A-3 (741-756-4435), containing 5.236 acres, located on the south line of Church Road at its intersection with Oak Point Lane. A single-family residential subdivision is proposed. The R-2A District allows a minimum lot size of 13,500 square feet. The use will be controlled by proffered conditions and zoning ordinance regulations. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre. |  |  |
| 120<br>127<br>128   | Mr. Bittner -   | This is a request for a one-month deferral to February 14, 2002.   |  |
| 129<br>130<br>131   | Mr. Archer -<br>W. Tillar for LLC Capitol City Pro  | All right. Is there opposition to this deferment, C-2C-02, Charles operties? No opposition. All right.   |  |
| 132<br>133  | Ms. Ware -<br>2002 Planning Commission mee  | I move to defer Case C-2C-02 for 30 days to the February 14, ting at the request of the applicant.   |  |
| 134<br>135<br>136   | Mr. Vanarsdall -  | Second.  |  |
| 137<br>138<br>139<br>140                                    | Mr. Archer -<br>of the motion say aye. All opp<br>was 5-0. Mr. Thornton abstaine  | Motion by Ms. Ware and seconded by Mr. Vanarsdall. All in favor osed say no. The ayes have it. The motion is granted. The vote ed.   |  |
| 140<br>141<br>142<br>143                                    |   | t, the Planning Commission deferred Case C-2C-02, Charles W. ties, to its meeting on February 14, 2002.  |  |
| 144<br>145<br>146<br>147<br>148                             | order to construct and operate<br>Parcel 191-A-17 (799-702-8496   | <b>Wes Blatter for VoiceStream Wireless:</b> Request for a ctions 24-95(a) and 24-122.1 of Chapter 24 of the County Code in a 165' communication tower and related equipment on part of 6), containing 10,000 square feet (0.223 acre) located at 6535 |  |
| 149<br>150<br>151<br>152                                    |   | 1,200 feet north of Kukymuth Road. The existing zoning is A-1 Jse Plan recommends Suburban Residential 1, 1.0 to 2.4 units net   |  |
| 153<br>154  | Mr. Bittner -   | This is a one-month deferral request to February 14, 2002.   |  |
| 155<br>156<br>157   | Mr. Archer -<br>VoiceStream Wireless? No oppo   | All right. Is there opposition to this deferral, P-19-01, osition. Mr. Jernigan.   |  |

158 Mr. Jernigan -Mr. Chairman, I make a motion to defer Case P-19-01 to 159 February 14, 2002, at the request of the applicant. 160 161 Mr. Taylor -Second. 162 163 Mr. Archer -Motion by Mr. Jernigan and seconded by Mr. Taylor. All in favor 164 of the motion say aye. Those opposed say no. The ayes have it. The deferral is granted. The 165 vote was 5-0. Mr. Thornton abstained. 166 167 At the request of the applicant, the Planning Commission deferred Case P-19-01, Wes Blatter for 168 VoiceStream Wireless to its meeting on February 14, 2002. 169 170 C-3-02 E. Montgomery Thomson: Request to rezone from A-1 171 Agricultural District to M-1 Light Industrial District, Parcel 172-2-1-4B (812-712-0438) (1.0 acre) 172 and part of Parcel 172-A-5 (811-712-7547) (7.9 acres), containing 8.9 acres, located 173 approximately 75 feet west of Brighton Road, 500 feet north of Charles City Road, and 174 approximately 655 feet west of the intersection of Klockner and Sarellen Roads. A Light 175 Industrial facility is proposed. The use will be controlled by zoning ordinance regulations. The 176 Land Use Plan recommends Planned Industrial. The site is also in the Airport Safety Overlay 177 District. 178 179 Mr. Bittner -This is a request for a one-month deferral to February 14, 2002. 180 181 Mr. Archer -Is there opposition to this deferral, C-3-02, E. Montgomery 182 Thomson? No opposition. Mr. Jernigan. 183 184 Mr. Chairman, I make a motion to defer Case C-3-02, E. Mr. Jernigan -185 Montgomery Thomson, to February 14, 2002, at the request of the applicant. 186 187 Mr. Vanarsdall -Second. 188 189 Mr. Archer -Motion by Mr. Jernigan and seconded by Mr. Vanarsdall. All in 190 favor of the motion say aye. All opposed say no. The ayes have it. The motion carries. The vote 191 was 5-0. Mr. Thornton abstained. 192 193 At the request of the applicant, the Planning Commission deferred Case C-3-02, E. Montgomery 194 Thomson to its meeting on February 14, 2002. 195 196 Deferred from the November 15, 2001 Meeting: 197 C-59-01 Robert B. Wilton: Request to rezone from R-3 One Family 198 Residence District to M-1 Light Industrial District, part of Parcel 61-A-68 (770-756-2492), 199 containing 1.15 acres, located on the east line of Old Staples Mill Road approximately 450 feet 200 north of Staples Mill Road (U. S. Route 33). A mini storage warehouse and office are proposed. 201 The use will be controlled by zoning regulations. The Land Use Plan recommends Light Industry. 202 203 Mr. Bittner -This request is for two months, to March 14, 2002, Planning 204 Commission meeting. 205 206 OK. February is beginning to look like the St. Valentine's Day Mr. Archer -207 Massacre. Is there opposition to this deferral, C-59-01, Robert B. Wilton? No opposition. Mr. 208 Vanarsdall. 209

Mr. Vanarsdall - I move that Case C-59-01, Robert B. Wilton, be deferred to
 March 14, 2002, which is 60 days, at the applicant's request.

213 Mr. Taylor - Second.

215Mr. Archer -Motion by Mr. Vanarsdall and seconded by Mr. Taylor. All in216favor of the motion say aye. Those opposed say no. The ayes have it. The motion is granted.

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At the request of the applicant, the Planning Commission deferred Case C-59-01, Robert B. Wilton, to its meeting on March 14, 2002.

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## 221 Deferred from the November 15, 2001 Meeting:

222 Darrell Hicks for Southside Investments: Request to C-62C-01 223 amend proffered conditions accepted with rezoning case C-129C-88, on Parcel 129-A-59 (809-224 730-0626), containing 6.13 acres, located at 1301 N. Laburnum Avenue at the northeast 225 intersection of N. Laburnum Avenue and Creighton Road. The property is zoned B-3C, Business 226 District (Conditional) and O-2C, Office District (Conditional). The amendment is related to 227 building materials, building design, and permitted uses. The Land Use Plan recommends Office. 228 The site is also in the Airport Safety Overlay District. 229

230 Mr. Bittner - This request is for a three-month deferral to April 11, 2002
231 meeting.
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233 Mr. Archer - OK. Did we get any new information on that, Mr. Bittner?

235 Mr. Bittner - No, we did not get any information.

Mr. Archer - All right. Is there opposition to this deferral, Case C-62C-01,
Southside Investments? No opposition. Then I will move deferment of Case C-62C-01, Darrell
Hicks for Southside Investments, to the April 11, 2002 meeting, at the request of the applicant.

241 Mr. Vanarsdall - Second.

Mr. Archer - Motion by Archer and seconded by Mr. Vanarsdall. All in favor of
the motion say aye. Those opposed say no. The ayes have it. The deferral is granted. The vote
was 5-0. Mr. Thornton abstained.

At the request of the applicant, the Planning Commission deferred Case C-62C-01, Darrel Hicks
for Southside Investments, to its meeting on April 11, 2002.

C-6C-02 Michael J. Kelly for L-C Corporation: Request to amend
 proffered conditions accepted with rezoning case C-14C-87, on Parcel 48-A-45 (749-760-0500)
 (Universal Ford), containing 4.057 acres, located on the south line of West Broad Street (U. S.
 Route 250) approximately 400 feet east of Cox Road. The amendment is related to eliminating
 the buffer on the south line of the property. The existing zoning is B-3C Business District
 (Conditional). The Land Use Plan recommends Commercial Concentration.

257Mr. Bittner -This request is for two months, to the March 14, 2002 Planning258Commission meeting.

260 Mr. Archer - OK. Is there opposition to the deferral of Case C-6C-02, Michael
261 J. Kelley for L-C Corporation? Opposition to the deferral? OK, Mr. Taylor, I guess we will have to
262 hear it. Thank you, gentlemen.

263 264 Mr. Taylor -Well, Mr. Chairman, the people who are objecting, they might 265 want to say something now. Can we do that? 266 267 Mr. Vanarsdall -Ask them why they want it deferred? 268 269 Mr. Taylor -Is there a reason for the deferment. 270 271 Mr. Goode -I wanted to make a statement. 272 273 Mr. Archer -Do you want to come down, sir? Maybe we can dispose of this 274 quickly. Please state your name for the record, sir. 275 276 Mr. Goode -Yes, sir. Thank you. My name is Read Goode, Jr. I am the 277 regional partner for Realty Corporation, which is an adjacent landowner to Universal Ford. We 278 have been involved in a very complicated project for six years immediately behind Universal Ford. 279 It has involved purchasing an entire neighborhood of 17 homes and a blighted neighborhood, 280 and in making the whole area better. We have a community there that is made up of Circuit 281 City, Truliant Federal Credit Union, Universal Ford and Jimmy Plotkin and the Summit Property, 282 and I just wanted to go on record to state that we have a community there. It is a business 283 community. We have all worked very hard over six years to give land, to build roads, to be a 284 good neighbor, to make the neighborhood a better place, and I am glad Mr. Kelly has decided to 285 defer this case to join the community. He represents an absentee owner, an out-of-town owner, 286 and has not been that involved with all of this over the years, and we are happy that he is going 287 to defer the case and hopefully work with us, especially on some drainage, some storm water 288 problems, and some other situations that involve the ultimate dedication of Westerre Parkway, 289 which my company has built and is ready to dedicate with their cooperation. And I just wanted 290 to go on record saying that I am looking forward to working with them. 291 292 Mr. Archer -We appreciate that, sir. Thank you. 293 294 Mr. Vanarsdall -And you are not in opposition of the deferment at all? 295 296 Mr. Goode -No, sir. I just wanted to make that statement. 297 298 Mr. Vanarsdall -Thank you. We appreciate that. 299 300 Mr. Archer -All right, Mr. Taylor. 301 302 Mr. Taylor -Mr. Chairman, as a follow-up to that statement, I really want to 303 welcome the discourse between Mr. Kelly and Read Goode and all of the people involved, the 304 Truliant, Circuit City, Summit and Westerre people, working with Universal Ford because there 305 are a number of conflicts, issues, that the community has faced in that area, including the County 306 and some drainage issues, that I think now, with Mr. Kelly's efforts in conjunction with Mr. Goode 307 and staff that a two-month deferral will give us time to sort out all of the complexities and bring 308 forth a truly beneficial project for the County. 309 310 Mr. Archer -All right. 311 312 Mr. Taylor -And with that I move that Case C-6C-02, Michael J. Kelly for L-C 313 Corporation, be deferred at the request of the applicant for two months until March 14, 2002. 314 315 Mr. Vanarsdall -Second.

316 317 Mr. Taylor -Motion by Mr. Taylor and seconded by Mr. Vanarsdall. All in 318 favor of the motion say ave. All in opposition to the motion say no. The aves have it. The 319 deferment is granted to March 14, 2002. The vote was 5-0. Mr. Thornton abstained. 320 321 At the request of the applicant, the Planning Commission deferred Case C-6C-02, Michael J. Kelly 322 for L-C Corporation, to its meeting on March 14, 2002. 323 324 C-7C-02 Michael J. Kelly for L-C Corporation: Request to 325 conditionally rezone from A-1 Agricultural District to B-3C Business District (Conditional), part of 326 Parcel 48-A-44 (748-759-9860), containing 0.687 acre, located on the east line of Cox Road 327 approximately 600 feet south of West Broad Street (U. S. Route 250). Automobile dealership 328 parking and accessory uses are proposed. The uses will be controlled by zoning ordinance 329 regulations and proffered conditions. The Land Use Plan recommends Commercial 330 Concentration. 331 332 Mr. Bittner -This is a request to defer for two months to March 14, 2002. 333 334 Mr. Archer -All right. Is there opposition to this deferral to the March 14, 335 2002 meeting, C-7C-02? Mr. Taylor. 336 337 Mr. Chairman, I think that we should note that Case C-6C-02 Mr. Taylor -338 and Case C-7C-02 are two cases that are directly linked, and I think it is wise to go ahead and 339 defer that for the same reason that we deferred Case C-6C-02, and that will give all of the parties 340 the opportunity to work in some degree of harmony and bring forth a good product. So, I will 341 move for approval of the deferment of Case C-7C-02, Michael J. Kelly for L-C Corporation, for two 342 months to March 14, 2002, at the request of the applicant. 343 344 Mr. Vanarsdall -Second. 345 346 Motion by Mr. Taylor and seconded by Mr. Vanarsdall. All in Mr. Archer -347 favor say aye. Those opposed say no. The ayes have it. The deferral is granted. The vote was 348 5-0. Mr. Thornton abstained. 349 350 At the request of the applicant, the Planning Commission deferred Case C-7C-02, Michael J. Kelly 351 for L-C Corporation, to March 14, 2002. 352 353 Mr. Bittner -That concludes the request for deferrals and withdrawals and I 354 would also like to point out that we do not have any cases on the Expedited Agenda tonight. We 355 are going to hear them in order. 356 357 Mr. Archer -Thank you, Mr. Bittner. You almost got them all. OK, at this 358 point, we will have the election of officers for the Year 2002, and I would be remiss if I didn't 359 remind you that it is customary for the outgoing Chairman to receive a gift, and my colleagues 360 have already given me a gift. So, don't feel like they are slighting me. They are not. 361 362 Mr. Vanarsdall -I was going to mention that if he didn't, because I didn't want 363 you to think we were cheapskates. 364 365 Mr. Archer -I appreciate that. I will now turn it over to our Secretary, Mr. 366 Marlles. 367

Mr. Marlles - Thank you, Mr. Chairman. Good evening, members of the Planning Commission, ladies and gentlemen in the audience. It is my duty and honor each year 368 369 370 to preside over the election of the Chairman and Vice-Chairman of the Commission at the first 371 meeting of the Commission in January. I would like to start by opening the floor for nominations 372 for Chairman of the Planning Commission for 2002. Do we have a nomination? 373 374 Mr. Vanarsdall -I nominate Mr. Al Taylor to take us down the road for the Year 375 2002. 376 377 Mr. Jernigan -Second. 378 379 We have a motion and a second nominating Mr. Taylor as Mr. Marlles -380 Chairman of the Planning Commission for 2002. Are there any other nominations? 381 382 Mr. Archer -I move to close the nominations, Mr. Secretary. 383 384 Mr. Vanarsdall -Second. 385 386 Mr. Marlles -We have a motion and a second closing the nominations for 387 Chairman of the Commission. All those in favor for Mr. Taylor to serve as Chairman of the 388 Planning Commission for 2002 say aye. All those in opposition say no. I believe the vote is 389 unanimous. Mr. Taylor is elected Chairman of the Commission for the coming year, and 390 congratulations, Mr. Taylor. 391 392 Mr. Taylor -Thank you, sir. 393 394 We must now elect the Vice-Chairman. Mr. Marlles -Are there any 395 nominations from the floor for Vice-Chairman of the Planning Commission for the coming year? 396 397 Mr. Vanarsdall -Mr. Secretary, I move that we honor Mr. Ray Jernigan as Vice-398 Chairman for the Year 2002. 399 400 Mr. Taylor -Second. 401 402 OK. Are there any other nominations from the floor? OK. Do we Mr. Marlles -403 have a motion to close the nominations? 404 405 Mr. Archer -Motion to close, Mr. Secretary. 406 407 Mr. Vanarsdall -Second. 408 409 Mr. Marlles -We have a motion and a second nominating Mr. Jernigan as 410 Vice-Chairman of the Commission. All those in favor signify by saying aye. All those opposed by 411 saying nay. Again, I believe that the vote is unanimous. Congratulations, Mr. Jernigan, you have 412 been elected Vice-Chairman. 413 414 Mr. Jernigan -Thank you. 415 416 Mr. Taylor -May I proceed? 417 418 Mr. Vanarsdall -Before you proceed, I have a remark before you. We already 419 did all of this in the December meeting, but some of you may not have been here. I want to 420 congratulate Mr. Archer for the good job that he did in taking us through 2001.

421 422 Mr. Archer -

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Thank you, Mr. Vanarsdall. I appreciate that.

424 And I would also like to thank Mr. Archer for his year as Mr. Taylor -425 Chairman. I also want to thank Ms. Dwyer for her year as Vice-Chairman. She has left the 426 Planning Commission this year due to professional demands. As Mr. Archer said, both received a 427 small token from the staff on the Commission's esteem at the POD meeting for their long service 428 on the Commission, but I also want to acknowledge the new appointee from the Tuckahoe 429 District, Ms. Lisa Ware. She will ably fill in for Ms. Dwyer and I also acknowledge the press 430 people being here, and with that, Mr. Director (sic), I will turn the meeting back to you. 431

432 Mr. Marlles -Mr. Chairman, and members of the Commission and ladies and 433 gentlemen, before I read the first case, I do want to explain that it has been the tradition that 434 the Board representative, in this case Mr. Thornton, who sits on the Planning Commission, 435 typically does not vote on every case that comes before the Commission. The reason for that is 436 for many of the actions that come before the Planning Commission, the Board of Supervisors 437 makes the final decision. So, unless there is a need for a tiebreaker for a vote, the Board 438 representative usually does not vote on these cases. I just wanted to explain that, Mr. Chairman. 439

- 440 The first case on tonight's agenda, and this was originally a request for a deferral, is P-01-02. 441
- 442 P-1-02 Wes Blatter for VoiceStream Wireless: Request for a
  443 provisional use permit under Sections 24-95(a) and 24-122.1 of Chapter 24 of the County Code in
  444 order to construct and operate a 175 foot telecommunications tower and related equipment on
  445 part of Parcel 88-A-28 (736-743-5917), containing 2,500 square feet, located approximately 150
  446 feet to the rear of (west of) the Merchant Square Shopping Center along Westbriar Drive. The
  447 existing zoning is C-1 Conservation District. The Land Use Plan recommends Open
  448 Space/Recreation.
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450 Mr. Marlles - The staff report was prepared by Mr. Tom Coleman from the
451 Planning Office.
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Mr. Coleman - Thank you, Mr. Secretary. The applicant has requested a deferral on this case. Staff raised a number of issues concerning this application and we felt that 30 days was warranted to allow the applicant additional time to address those concerns. Obviously, there were persons here who were in opposition to the deferral of this case and if they have specific questions concerning this, we will be happy to try to attempt to answer those questions.

- 460 Mr. Taylor Sir, would you like you to approach the podium and explain why 461 you are in opposition to the deferral of this case?
- 463 Mr. Buddy Pittman Yes, sir, Mr. Chairman. We have been adverse to this proposal
  464 for a long period of time and...
  465
- 466 Mr. Taylor Would you state your name for the record, please?

Mr. Pittman - My name is Buddy Pittman. I reside at 1603 Hollandale Road
directly across the street from the proposed site, and several neighbors of Tuckahoe Village are
here tonight to speak on our position. We think it is incumbent upon the party to move forward
with their request, and if they are not prepared to do so, we would ask you to dismiss this matter
in its entirety and have it stricken from any further consideration.

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| 474<br>475        | Mr. Taylor -                        | Thank you, sir. Are there any other comments?  |
|-------------------|-------------------------------------|--|
| 476<br>477        | Ms. Ware -<br>concerning this case? | Has the applicant had an opportunity to meet with the residents  |
| 478<br>479<br>480 | Mr. Pittman -                       | He has made no effort to do so, ma'am.   |
| 480<br>481<br>482 | Ms. Ware -                          | You've not received a letter or any information?   |
| 483<br>484        | Mr. Pittman -                       | No, ma'am.   |
| 485<br>486        |                                     | My name is Joan Monticelli. And I wish I could show you where I yard, yes, (referring to rendering). Yes, I will show you where I        |
| 487<br>488        | of this tower and I would say t     | e. OK. My hand is shaking. There is another tower within a block that it is in here (referring to rendering). There is a tower at the    |
| 489<br>490        |                                     | er right off of Patterson Avenue, and the other tower is projected<br>ferring to rendering) now, and that is my backyard. My backyard is |
| 491               |                                     | ng). I think that is right. Yes. My fence. It is 250 feet from this  |
| 492               |                                     | king lot, and all of this area behind this recreation association is a   |
| 493               | •                                   | going up adjacent to tennis courts where, when we had two  |
| 494<br>495        |                                     | ere under water. The 10-foot fence on the tennis court was gone  |
| 495               |                                     | and adults in the neighborhood at this time. Now, I see water<br>at several times a year. Not this year, because we have had a           |
| 497               |                                     | up half way into the parking lot, two or three times a year. When  |
| 498               | 8                                   | tower, the base of this tower is going to be under water, and this   |
| 499               | <b>0</b>                            | d. They have nowhere to go, and it my understanding they have  |
| 500               |                                     | not in debt; they are not going to reduce the dues. It is a strictly   |
| 501               | · · ·                               | the Board members commented to me that this whole area back  |
| 502               |                                     | going to be tower alley. Now, I have driven around a lot since I   |
| 503               |                                     | e looked for towers. I don't think I have seen any as close to   |
| 504               |                                     | ome. It is directly out of my kitchen window. I mean, out of my  |
| 505               | kitchen window. The other on        | e is, too, but it is less than a block away, and I would like to ask   |
| 506               | the people who are applying for     | or this, and the Board of the Tuckahoe Village Association, would  |
| 507               | they want this in their backyar     | rd? I don't think so. And I am strongly opposed to this, and I   |
| 508               | opposed the other one by lette      | r, but we have not received anything. This has been talked about   |
| 509               | to me many times this past sur      | nmer, that it is going to go through. No, they voted it down. And  |

- 510 then they wanted more money. They are getting more money. And it was also told to me that if 511 we don't take the opportunity, Wilton will get it, and we need the money more than he does. And
- 512 that, I think, is all I have to say.
- 513
- 514 Mr. Taylor Thank you, ma'am. Is there anybody else that would like to 515 speak? Please approach the podium. Please state your name. 516
- 517 Mr. D. Andrew Monticelli -Yes, my name is Dr. D. Andrew Monticelli. I am the husband of 518 the young lady who just spoke. Young lady! Truly, this area is zoned Conservation and I brought 519 the dictionary with me to read the definition of conservation, and it says, "Planned management 520 of natural resource to prevent exploitation." My God, they are going to put a tower there. What 521 does that mean? They want to make some money. That is exploitation, right? OK. Strike one. Then it goes on and says after that, "Destruction and the invading of the area" which is 522 523 supposed to be natural and quiet, "or neglect." Exploitation, that is a big strike. And I just want 524 to say that the area is conservation. It is zoned that way. And these people want to come in 525 and change it. It is all right. Leave it the way that it is. If it is not broken, don't fix it. 526

527 No. 2, let me get my 3 x 5 card. Danger. OK. Climbing towers. I am from New Jersey. Years 528 ago they had barbed wire around these towers, but we got over them and we climbed up, and I 529 mean I am glad that I made it. None of us had any accidents, and this is right by the 530 Pennsylvania Railroad tracks, going by the land where the New York Giants play, but there was 531 barbed wire on those fences. We got over them. And it is dangerous, No. 1. No 2, icicles in 532 winter. Ice could form up, form icicles and fall down. And if anybody is close by, I know that it 533 is not very common, but there is a slight chance this could happen. Would you rather have no 534 chances or a slight chance? I would rather have no chances. A slight chance, there is some 535 danger there. There is No. 2 danger. No. 3 danger, if the tower falls, most likely it won't. But it 536 could. If it did, it is right next to that swimming pool. It would fall on the swimming pool, fall 537 on the tennis courts. There are people there. People would be hurt and maybe somebody killed. 538 It is a small danger. But it is a danger. Most likely it wouldn't, but there is a danger there. No. 539 3, it is an eyesore definitely, and I would like to ask all of you here if anybody here would 540 welcome a tower a couple hundred feet from their homes, raise your hands. Anybody would 541 want a tower, two or three hundred feet. Any of you? Mr. Thornton? Would you want a tower 542 two hundred or three hundred feet? Would you welcome it? Would you want one? Nobody 543 would want one. That is unanimous. 544

545 Mr. Vanarsdall - One almost got near my house, and I worked hard getting rid of 546 it.

547 548 Mr. Monticelli - So, my reasons, I will go over again. One is exploitation 549 definitely and zoned conservation Let's keep it that way. No. 2, danger. They are not high 550 dangers, but there is a chance. Some of the dangers are children getting over there, climbing. 551 Icicles, tower falling, and it is an eyesore. And that is why I would say, and this is where I 552 definitely, definitely it should not be built. And thank you for your time and thank you for 553 listening to me go on and on.

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Thank you, doctor.

557 Mr. Vanarsdall 558 this?
559
Mr. Secretary, did you explain the rules about the time limits on

560 Mr. Marlles - Yes, sir. Mr. Vanarsdall, I don't think we are intending on 561 hearing the case, but I think the Commissioner would like to know the reasons why the residents 562 felt they were opposed to it.

564 Mr. Vanarsdall - Well, it looks like we are hearing it, which I don't object to. 565 That is up to the Chairman there.

566 567 Citizen -

Mr. Taylor -

Unintelligible.

Mr. Marlles - Yes, ma'am. If your concerns are similar to those that have
already been expressed, and I think we would suggest you not repeat the same concerns that
have already been expressed by similar speakers, just so we can move ahead with the agenda.
Ma'am, you have to come up to the podium if you are going to comment.

574 Ms. Lois Backer - I am Lois Backer and I have been a resident on Hollendale Road 575 since the early 1970s, and I don't want to take up your time erroneously, only to support what 576 Dr. Monticelli and Ms. Monticelli have said, that we want to retain the safe and aesthetic quality 577 of our neighborhood that we have worked so hard to keep for many years, and with a tower so 578 close by already, we would prefer that another one not be put right there behind our home. And 579 I appreciate you letting me say that. Thank you.

Thank you very much. I think you are going to say the same 582 thing; please go ahead. 583 584 Ms. Ware -At this point, I want to thank you for expressing your opinion in 585 opposition to this tower. I would also at this point like to support the deferral for 30 days for a 586 couple of reasons: #1, I would like to give the applicant the opportunity to respond to you the 587 neighbors and citizens that live in this area, and secondly, I would also like the opportunity to 588 explore with the applicant the alternatives that the staff report has presented on this case that 589 have not, as yet, been explored. So, with that, I would like to request that Case P-01-02 be 590 deferred for 30 days and will be heard in completion at the February 14, 2002 meeting of the 591 Planning Commission. 592 593 Mr. Vanarsdall -Second, and that is at the applicant's request. 594 595 Ms. Ware -At the applicant's request, yes. 596 597 Mr. Taylor -OK, the motion is made and seconded to defer case P-01-02 for 598 30 days. 599 600 Ms. Ware -May I also say one more thing? If you could all write your 601 names and phone numbers down and could you get that, Mr. Coleman, from them, so that I can 602 be in touch with them and keep them updated. 603 604 Mr. Archer -We need to vote on the motion. 605 606 Mr. Taylor -All in favor of deferral for 30 days say aye. Opposed say nay. 607 The ayes have it and we will proceed to the next item. The motion carried. The vote was 5-0. 608 Mr. Thornton abstained. 609 610 At the request of the applicant, the Planning Commission deferred Case P-01-02, Wes Blatter for 611 VoiceStream Wireless, to its meeting on February 14, 2002. 612

613 C-1C-02 Henry A. Shield: Request to amend proffered conditions 614 accepted with rezoning case C-72C-89, on Parcels 99-14-A-2 (745-739-0596), 9 (744-739-8744), 615 29 (744-739-0693) and 38 (744-740-7611), containing 2.3 acres, located south of Derbyshire 616 Road in the Gaslight Subdivision at 9504 Gaslight Court; 9600 Gaslight Place; 9632 Gaslight 617 Place: and 516 Gaslight Drive. The amendment is related to the types of roofing materials 618 allowed. The property is zoned R-2C One Family Residence District (Conditional). The Land Use 619 Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre. 620

- 621 Mr. Marlles -The staff report will be given by Mr. Lee Householder. 622
- 623 Mr. Vanarsdall -Was this pulled off of the Expedited Agenda?

625 Mr. Householder -Yes, I believe it was. This case was originally on the Expedited 626 Agenda and we have received a call in opposition and a letter in opposition. So, staff suggested it 627 be taken off of the Expedited Agenda. We are prepared to make a presentation, but it is my 628 understanding that the Commission member was thinking about deferring this case. 629

| 630 | Mr. Vanarsdall - | The applicant didn't think it was still on Expedited Agenda, did |
|-----|------------------|--|
| 631 | he?              |  |
| 632 |                  |  |

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580 581

Mr. Taylor -

633 Mr. Householder -

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I informed him when he got here.

635 Mr. Vanarsdall - OK. Good. 636

637Mr. Householder -With that, if you are interested in deferring, Ms. Ware?638

639Ms. Ware -Yes. I am. I move to defer Case C-1C-02 for 30 days to the640February 14, 2002 Planning Commission meeting at the request of the Commission member.

642 Mr. Jernigan - Second.

643
644 Mr. Taylor - Motion made by Ms. Ware and seconded by Mr. Jernigan. All in
645 favor say aye. All opposed say nay. The motion passes. Unanimous in favor of deferral. The
646 vote was 5-0. Mr. Thornton abstained.
647

The Planning Commission deferred Case C-1C-02, Henry A. Shield, to its meeting on February 14, 2002.

651 C-4C-02 Andrew M. Condlin for Better Housing Coalition and 652 Henrico Community Housing Corporation: Request to conditionally rezone from M-1C Light 653 Industrial District (Conditional) and A-1 Agricultural District to R-5C General Residence District 654 (Conditional), Parcels 146-A-94 (807-723-9052), 96 (807-723-6957) and 97 (807-723-4861), 655 containing 27.84 acres, located on the north line of Nine Mile Road approximately 218 feet east 656 of Dabbs House Road. A senior housing development and other multi-family development is 657 proposed. The R-5 District allows a density up to 14.52 units per acre. The use will be 658 controlled by proffered conditions and zoning ordinance regulations. The Land Use Plan 659 recommends Office/Service. The site is also partially in the Airport Safety Overlay District.

- 660 661
- 661Mr. Marlles -The staff report will be given by Mr. Lee Householder.662
- 663 Mr. Householder All right. Thank you, Mr. Secretary.

664

As you mentioned, the subject request would rezone 27.84 acres from A-1 Agricultural District
and M-1C Light Industrial District (Conditional) to R-5C General Residence District (Conditional).
The requested use is the development of 160 senior apartment units and 50 multi-family
apartments. The subject request consists of three long, heavily wooded parcels that you see here
(referring to rendering) that front on Nine Mile Road.

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671 Approximately one-third of the subject property is zoned M-1C, and the property also surrounds a 672 much smaller residential parcel that is a single-family home here (referring to slide), which is still 673 zoned A-1 and fronts on Nine Mile Road, and is not a part of this request. The most recent 674 development in this area is the Hilliard House. The Hilliard House was rezoned to R-5 in August 675 1997 and built in 1999 as multi-family facility for homeless women and children. Other notable 676 developments in the vicinity of this request include the Henrico County Eastern Government 677 Center here (referring to rendering) and across the street here (referring to rendering), we have 678 the Masonic Home of Virginia, and then the Fairfield Woods Subdivision is on the northern border 679 of the property.

680

The applicant has indicated, and I will show you a Concept Plan (referring to rendering) that this project will be developed in three distinct phases and they have proffered this Conceptual Site Plan. In the first phase, which you see with the red lines and the red structure (referring to rendering), the applicant would like to construct a 160-unit apartment building that is age restricted. Behind it to the north in the orange (referring to rendering), in second phase, the

- applicant would like to construct up to 50 apartment units in several two to four unit structures
  that have the appearance of single-family homes. Both developments would be partially funded
  by tax credits and marketed to low and moderate-income individuals. The overall density for this
  proposal would be 8.4 units per acre.
- 690

To the front along Nine Mile Road (referring to rendering) is an area that could possibly be used for what is called CATC. In addition, this request includes an area that is set aside for the development of an employment center for the Capital Area Training Consortium (CATC). The applicant and the representatives of the County are currently negotiating the potential development of an employment center on a small portion of the subject property that fronts on Nine Mile Road.

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The applicant has revised their proffers for the property. The proffers are divided into four sections to reflect the varying types of developments that are on this property. I will go over each phase as quickly as I can.

The two developments in Phases II and III would be partially funded by tax credits, and are marketed to low or moderate-income individuals.

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705 Phase I of the property is shown on the conceptual site plan as the area proposed for the senior 706 apartments. The applicant has revised proffer #16, and those were handed out to you this 707 evening, which limits the use of the property to multi-family independent living residences for 708 seniors. In this proffer, they also define the term "senior" to mean someone that is at least fifty-709 five (55) years of age and that would be enforced upon rental adhering to the Fair Housing 710 requirements. The applicant has also submitted and proffered this architectural elevation showing 711 a 3-story senior apartment building, limited the density to no more than 160 units, and added 712 proffer #18 that the senior apartments will be a mix of one and two bedroom units ranging from 713 500 to 800 square feet per unit.

714

Phase II of the property is shown on the conceptual site plan as the area proposed for low to moderate-income apartments. It would not be restricted to seniors. This apartment proposal is unique in that the applicant is proposing several 2 to 4 unit structures that have the appearance of single-family housing development. The applicant has proffered architectural elevations for these structures (see Exhibits C-1, C-2, C-3, and C-4) and proffered to limit the density to fifty (50) units (referring to rendering).

Phase III - The applicant has submitted three proffers for the Phase III of the proposal, which is
the proposed location for the employment center. These proffers include a 25' landscape buffer
along Nine Mile Road.

The applicant has address the concerns that were listed in the staff report including:

- There are Civil War earthworks located on the proposed development site. The conceptual plan shows the protection of the earthworks, and there now a proffered commitment in proffer #3 offered commitment to preserve them.
- 7322.The concept plan also shows a substantial amount of landscaping and buffer areas. Staff733feels that this landscaping adds to the appearance and overall quality of the proposal and734the applicant has added Proffer #27 to provide a 75' building setback along the western735boundary line and Proffer #30 to provide a 100' buffer along the northern property line.
- 736

The applicant has also addressed staff concerns regarding Recreation Areas, stormwatermanagement facilities, conservation zoning, sound suppression, screening of mechanical equipment,

and tree protection.

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741 In summary, the requested zoning is not consistent with the 2010 Land Use Plan's 742 recommendation of Office/Service in this area. The applicant has proffered many elements which 743 staff feels may justify a deviation from the recommendations of the 2010 Plan and staff feels this 744 subject property is located in an area that may be sensible for this type of development, 745 especially for senior housing and low/moderate income apartments. Staff recommends approval 746 of this request. I will answer any questions that you may have. 747

Mr. Jernigan - Thank you, Mr. Householder. Let me ask you one thing. When
we were at the neighborhood meeting, and I know that you were not on the bus trip with us,
was any financing discussed on this, how it was going to be financed?

- 752 Mr. Householder No, sir. I don't remember any particulars mentioned in a public
  753 setting.
  754
- Mr. Jernigan Yes, I wasn't sure if it was. I didn't think it was. I thought we
  discussed it on the bus trip, but you weren't there. OK. You have to ask for opposition.
- 758 Mr. Householder I didn't hear anyone ask for opposition. That is what Mr. 759 Jernigan was asking. Is there a call for opposition?
- 761 Mr. Taylor Is there any opposition to this case? Oh, there is substantial opposition. Well, Mr. Secretary, what shall we do here?
- 764 Mr. Marlles -Mr. Chairman, when there is opposition to a case, it is the policy of the Commission to impose a ten minute time limit. The applicant, basically, ladies and 765 766 gentlemen, has 10 minutes to present their case. That 10 minutes does not include any time 767 responding to questions from the Commission. Generally, it is advisable for the applicant to set 768 aside a couple of minutes for rebuttal. The opponents to the case are also granted a total of 10 769 minutes to present their concerns. Again, the same rules apply. Any time spent answering 770 questions from the Commission is not included in that 10 minutes. Of course, the applicant's do 771 not have a chance for rebuttal. So, Mr. Chairman, I do have the clock, so I assume the 772 Commission will want to follow the policy.
- Mr. Jernigan Let me ask Mr. Householder one more question. After the
   discussions that we had in the meetings the other day, have they fulfilled all of the proffers,
   everything that we requested?
- 778 Mr. Householder -Yes, sir. One thing that Mr. Condlin mentioned this evening was 779 the sound suppression measures. He has, he is going to have to revise that proffer to meet their 780 needs, but staff is comfortable with his request and we asked for a sound suppression of 55 and 781 co-efficient rating, and they proffered that. Now, they would like to maintain 55 in the floors but 782 only 50 in the walls between the units, and staff is comfortable with that. If this case moves 783 forward, we would be willing to work on that between now and the Board, unless you would like 784 to discuss it further, but that was the only other item that was possibly outstanding. But, yes, 785 they do have... 786

| 787<br>788 | Mr. Jernigan -    | Everything else was fulfilled?        |
|------------|-------------------|---------------------------------------|
| 789        | Mr. Householder - | Yes.                                  |
| 790<br>791 | Mr. Taylor -      | I guess we will hear from Mr. Condlin |

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794

793 Mr. Marlles -

Mr. Condlin, would you like to reserve some time for rebuttal?

795 Yes, I will take six minutes for my presentation. I believe there Mr. Condlin -796 are some people here to speak in favor beyond me, and they are going to take about a minute 797 and so if I can have two minutes for rebuttal time from there. Mr. Chair, members of the 798 Commission, my name is Andy Condlin from Williams Mullen and am here on behalf of Nine Mile 799 Road, LLC. We have with us, and Nine Mile Road, LLC is made up of two organizations. The first 800 is Henrico Community Housing Corporation, represented tonight by Elizabeth Palen?. I think 801 some of you know that it is a private non-profit organization that has, that you are probably 802 familiar with, but the Hilliard House is responsible for, and working with the County on the 803 Hilliard House on the corner of Nine Mile and Dabbs House Road. Also, Nine Mile Road, LLC, is 804 made up of the Better Housing Coalition, and I have with me this evening T. J. Somanath and 805 Bob Newman from the Better Housing Coalition. Again, a private, non-profit organization, they 806 have extensive experience in metropolitan Richmond in constructing and managing housing 807 communities well over 10 years, and that is going to be one of the keys to my presentation this 808 evening, the fact that this is not a situation where it is a for-profit developer. These are non-809 profit entities and they are going to be here and have great experience in managing. They not 810 only will construct, but they will stay and manage these facilities for the housing needs of the 811 area. As Mr. Householder has explained, the property is broken out into three parts, three 812 distinct areas, and unto that end we have designed the proffers in this case specifically to that. 813 What I mean by that is we have four sections of the proffer. Proffers in the first section applies 814 to the entire property, to all three areas, and then we break it up into the various sections, Phase 815 I being the senior housing, Phase II being the family housing, and then Phase III being the 816 anticipated County Civil War earthworks. I did want to explain a little bit and touch on some of 817 the proffers about the unique features of this site. I don't think the right pen is working, so I am 818 going to, this is the area with the bunkers (referring to rendering) that Mr. Householder had 819 mentioned. These are Civil War earthworks that we have tried very hard to preserve and guite 820 frankly, at a great, to the great advantage of having a much lower density than would otherwise 821 be typical for an R-5 zoning. As a matter of fact, in this Phase II, we have a density with the 50 822 units of within 17 acres. We have a density of about 2.8 units per acre in an R-5. The bunkers 823 will be cleaned up. Apparently, I have not walked in that area, but I understand it is full of 824 bottles, mostly beer bottles, for what that is worth up to your knees as you walk through the 825 center of this. That will be cleaned up and those will be preserved. As you can see on our site 826 plan, we have also proffered in our proffers that we will have walking trails when we develop the 827 Phase II. We will have some walking trails, and this will serve, not only as an amenity, but we 828 are also going to maintain our rug structure to preserve these bunkers, and have some open 829 space, and make it a part of our recreational area for this community. Also, a significant part of 830 our property includes what I call "wetlands area" which is, I know the engineers are cringing at me when I just call everything that is green with water on it " a wetlands area," but that is well 831 832 over, we are going to have 100 foot buffer and we have proffered a 100-foot buffer separating 833 this community from the Fairfield Woods community. We will also have, and we have put in our 834 proffers, come back and rezone the 100-year floodplain when we do the Phase II POD. We will 835 actually be rezoning that to a conservation area to further preserve that. Another issue that I 836 think is kind of unique to this site is the way that this land falls and the ability to put the 837 stormwater management pond in this area, that would tie in not only the bunkers and the 838 wetland area, but the added advantage of being able to serve the entire property through that 839 stormwater management pond. We have also proffered that if it is a wet pond, we are going to 840 have some water features associated with that and make it part of the recreation area, some 841 water decks, water oriented decks, and things of that nature. As you can see in our concept plan 842 (referring to rendering), we have also buffered, of course, some areas to the west and, of 843 course, the 25-foot buffer along the north side.

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We have worked, I think, and made a couple of presentations with the Fairfield Woods subdivision representatives, as well as the Dabbs House Road owners, and I certainly do appreciate all the time. I know it has not been the most convenient time, but we have gone through, and I think, quite frankly, not only to respond to the staff, but I think we have tried very hard and I think we have legitimately responded to almost all of the concerns as far as the neighbors and the residents go.

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852 On the concept plan, as you can see, (referring to rendering) as we go through the proffers, we 853 not only have, we've got 15 proffers covering the entire property including a 40% open space, 854 preserving the bunkers, utilities to be underground, a very typical proffer that you would expect. 855 We have also proffered street trees along all circulation roads and, as Mr. Householder 856 referenced, a sound suppression system between all residential units, not just for the senior 857 housing, but also for the other family housing, and that is something, that was a typo. It was my 858 fault, my misunderstanding of what was to 55 and what was to be 50, and I got those mixed up 859 in the proffers themselves.

860

861 Turning to the senior housing, which is the Phase I portion of the property, this requires, and we 862 proffered that there has to be at least one tenant 55 years and older, absolutely. It is a senior 863 housing facility. We have limited it to 160 units, and all of this is in the proffers. You can see 864 that it is a three-story facility on the wings, and you can see it a little bit better on this exhibit 865 here (referring to rendering). This are, these wings, will be three-story, because there will be 866 one or two bedroom units. The central part, as you can see here (referring to rendering), will be 867 a community area, including a library and a common room. These are all things that we have 868 proffered. There is nothing that we are promising that maybe we can't do. These are things 869 that we have put into the proffers. I think there is a real need within Henrico County for senior 870 housing, particularly in this area.

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872 As for the Phase II, I think there is a very unique, and something that we have not seen in 873 Henrico County. These are going to be two and three-bedroom units. Again, proffered. We have 874 minimum square footage requirements being at least 1,000 to over 1,400 square feet, is what we 875 anticipate. These are going to be side by side, and you can see that they each have their own 876 separate entrance. This is where there are four units (referring to rendering) and you can see 877 here, there is an entrance there (referring to rendering) and there is an entrance there (referring 878 to rendering). Each one is a two-story unit consisting of either two or three bedrooms, and these 879 are like, as we called them, mini-mansions is one of the terms that has been thrown around. 880 There may be 2,400 square feet divided between two homes, or in between it will look just like 881 and function exactly as if they would be otherwise residential. A lot of these buildings, when you 882 look at them, you might not be able to tell the difference between this and any typical single-883 family residential detached housing. Again, we have limited this to 50 dwelling units on the 17-884 acres for a density in an R-5 for family, family housing area of 2.8 units per acre, and I think that 885 is pretty significant, considering especially when the Fairfield Woods area to the north is right at 886 that 2.4. It is very consistent with single-family detached housing typical subdivision.

887

888 Finally, the Phase III, and I think the County can speak better to this or the staff could speak 889 better to this than I could, be that we are working toward the County to be able to provide for 890 this work force one area. So, it really will be a truly mixed-use facility with a density that really 891 does not rise much above, if at all, beyond that which would otherwise be allowed in a single-892 family typical subdivision. Finally, I conclude by saying that I am aware that this property is 893 listed in the Land Use Plan for Office/Service, and that it is zoned M-1C. I think some people 894 might disagree with me, but I think, at least it is our feeling, that given the proximity to the 895 Eastern Government Center, and also given the proximity to the single-family residential, that 896 this is, in fact, not appropriate for Office/Service or M-1. We have done, I think a very good job, 897 I think an excellent job, we have bent over backwards to try to list everything, to be up front and

898 honest with the neighbors and the County to discuss the issues and put them in the proffers, and 899 these are pretty extensive proffers as we go through, at least in my experience, and practicing in 900 Henrico. The fact that this is appropriate for housing has been identified in the County's, it 901 wasn't the County's study but was done on behalf of the County, the Nine Mile Road Economic 902 Analysis and Revitalization Plan called for housing on this exact property. Now while they don't 903 necessarily dictate the type of housing, I think this is a good mixed use between the office for 904 the County facility and the other mixed use of senior housing, as well as the family housing in the 905 rear. Finally, it is also consistent with the stated goal of the goals and objectives and policies of 906 the Comprehensive Plan, calling for the provision of the need for the elderly and residential 907 opportunities that accommodate a variety of housing types for all people. This is obviously a 908 very unique subdivision or development. It is a very unique case that we brought forward to you 909 today. There is a lot of detail in the proffers. We have tried to if we said anything back it up 910 with a proffer and make that promise. By these proffers we have not only met the other 911 concerns of the staff, and I believe concerns of the neighbors, but we have met every applicable 912 requirement or suggestion of the multifamily guidelines. And I think those are significant. I 913 think we have probably met each and every one of the criteria that has been set by the County. 914 We provide for and protect the very unique features of this site, and also buffer this site, I think, 915 probably more extensively than is particularly usual for this site of facility with senior housing and 916 this type of density next to other residential property. For these reasons, I believe we have 917 matched or exceeded the jurisdictional prerequisites for this request. We, therefore, ask that you 918 follow the staff's recommendation and recommend this to the Board of Supervisors for approval. 919 And, of course, at this time, I will be happy to answer any questions that you might have. 920

- 921 Mr. Taylor -
- 922 Condlin?
- 923

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Yes, Mr. Condlin, this is going to be done on Section 42 Mr. Jernigan financing. Would you explain to some of the people basically how that works.

Thank you, Mr. Condlin. Are there any questions for Mr.

927 Yes, basically, that is a housing tax credit that is able to, well, Mr. Condlin -928 simply to be honest, the tax credit financing at this point is only for the senior housing. We have 929 not committed to do any tax credit financing for the back part of the housing. What this does is a 930 tax credit that has to do with the financing available for the construction of these facilities for 931 both the senior and certainly there has been many multi-family developments within Henrico 932 County that have been financed by the tax credit program, and what that does is gets an ability 933 for these organizations to work with the federal government and get the tax credit that they can 934 sell on the open market. What this is able to do is then it creates the equity that is necessary for 935 them to go out and get the financing. So, the tax credit itself gets sold and produces equity that 936 gets put into the facility. This is not what you might typically think of as a Section 8 housing or 937 government housing that is capped or anything of that nature. What we are dealing with here, is 938 there are some standards that we have to meet as far as our qualifications for the tax credit 939 financing, but you can see through the quality of the proffers that we put in here, this is no 940 different, and in this case I think we exceed most of your private developments, and most of 941 your privately financed developments. It is just a financing structure is all that it is. It is not 942 related to but only to be able to create equity.

943

944 Mr. Jernigan -And income on this basically to qualify for this your income 945 would between \$20 and \$40 thousand dollars? 946

947 Mr. Condlin-That is in roughly general terms. They are currently working 948 and using tax credit financing on the bus tour that we took with some of the residents, yourself 949 and staff, or some of the other members. We went over to Winchester Green. They range 950 anywhere from, I guess, roughly, \$17,000 in the low range, but generally around \$20,000, and 951 they've got some, depending on the number of people in your family, up to \$70,000 for 952 qualifying under this. I don't want to mislead you. By no means is this a "Gee, you qualify, 953 therefore, we have to let you in." This works just and exactly as any other multifamily development, if you will, in that they have rental criteria. You have to pass and they do a 954 955 criminal background check on every resident that might come into here. They do credit 956 references. They want to know that these people are going to pay, and the critical issue for these 957 tax credits and for this group is that normally the type of people that might be going in here, the 958 teachers or the police officers, people in this area are running around income levels of \$20 to \$40 959 thousand. What they want to be able to create is that your housing costs are about a third of 960 your overall income, as opposed to 50% where they would sit otherwise, so they are trying to 961 reduce from about 50% of your income down to about a third of your income, and it is one of 962 the great benefits of this tax credit program.

- 963
- Mr. Jernigan And one other thing, to the Fairfield Woods behind, what is the
  closest distance that we figured for those who weren't at the meeting? The distance to the
  house?

968 Mr. Condlin -Right. The homes, as you can see on this plan (referring to 969 rendering), here is the parking area and these are the potential housing areas. We figured there 970 were over 350 feet between where there is one potential home and the next closest home in 971 Fairfield Woods would be. Three hundred and fifty feet separated by a required 100 foot buffer, 972 which, as you know, we cannot touch, cannot go into, except for what is otherwise allowed 973 during POD and also there is a wetland area that is also; we are benefited as well as they are by 974 this wetlands area in here (referring to rendering), but it is 450 feet to answer your question 975 between the closest point and our house, and one of the homes in our development, and one of 976 the homes in Fairfield Woods. 977

978 Mr. Jernigan -979

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- OK. That is all I have.
- 980 Mr. Taylor Does anybody else have any questions?
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  982 Mr. Thornton Mr. Chairman, I would like to ask a question. Mr. Condlin, would
  983 you clarify the statement you made about how an aspect of this housing was analogous to the
  984 Nine Mile Road Corridor Study? Would you clarify that a little bit, please?
- 986 If I may, the Nine Mile Road Corridor Study identified this Mr. Condlin -987 particular piece of property as existing at Nine Mile and Dabbs House Road as for the whole 988 economic, you know, having read through this, this is an analysis for the Nine Mile Road Corridor, 989 the whole corridor, not this particular section and it would bring past Laburnum and that whole 990 area, and including the mall, and this whole idea was that this would, the thought was from this 991 study that this particular property, and I don't know if you can put this up there (referring to 992 rendering), they show on there that this is for housing, what they call new housing. They don't 993 identify the type. You will see in the graph I am showing you up there that it has got some sort 994 of subdivision with roads coming off of there, but that is what they do. As part of the economic 995 vitality, you need in order to bring businesses in and you have to have viable housing 996 opportunities for workers that are going to be working at some of these businesses. So, I think 997 that is part of the analysis that they went through for this property. 998
- Mr. Thornton That was my point because I am very much familiar with that,
  and so I just wanted to make sure that the statement is clarified by that.
- 1002Mr. Vanarsdall -You are speaking of that study that they made, aren't you, Mr.1003Thornton?

1004 1005 Mr. Thornton -Yes, sir. 1006 1007 And what did you say that that section is? Mr. Vanarsdall -1008 1009 Mr. Condlin-Well, you can see here (referring to rendering) they have got it 1010 here at the, this being the, of course I can never get this thing to work. The Eastern Henrico 1011 County Government Center is labeled up there, and I put a dot for no apparent reason, just to 1012 show it there, that we have asked for the rezoning, so it is, that is where the housing area would 1013 be. They call it new housing, and I don't think they specified, at least I didn't see anywhere 1014 where they specified the type of housing that was called for. I see the type of housing they've 1015 got in here, and I don't think our density level, certainly in the family housing, don't exceed this, 1016 but, again, senior housing, I think, there is a real need for this area, and this would provide that 1017 and have good quality, very similar to, if not exceeding, what we saw in Winchester Green in 1018 Chesterfield. I believe there are a few other speakers that wanted to speak in favor. 1019 1020 Mr. Marlles -Mr. Condlin, you've got a little less than three minutes, so do 1021 you still want to reserve two minutes for rebuttal? 1022 1023 Mr. Vanarsdall -The Land Use Plan recommends office. 1024 1025 Mr. Karl Bren -My name is Karl Bren and I am the President of the Board of the 1026 Henrico Community Housing Corporation, and I am also the vice-chairman of the Board of the 1027 Better Housing Coalition. Very briefly, let me say this. We do this as volunteers, and we have 1028 been at this for a number of years. We have had a very close association working with the 1029 County, particularly with the development of Hilliard House. What we feel, very briefly, is this: 1030 We build absolutely quality developments and we take a backseat to no private development and 1031 certainly no non-profit development, and not only do we build quality in every aspect, but we will 1032 manage that property to absolutely high standards. We never do anything that would in any way 1033 deteriorate that community. In fact, we think it will enhance it tremendously. And so, we thank 1034 you for the chance to be here tonight and urge you to support it. I'd be glad to answer any 1035 questions as well. 1036 1037 Mr. Taylor -Are there any questions from the Commission? 1038 1039 Mr. Bren, I had just one question and I just wanted to clarify Mr. Archer -1040 something. The staff report indicates that there is merit to this concept, but it also indicates that 1041 there is considerable vacant land in Varina already zoned. Had you all looked at any alternative 1042 sites other than this one that might fit your purposes? 1043 1044 Mr. Bren -Well, we are a small non-profit in terms of the time of 1045 development, and we spent a very substantial time being able to obtain and get this property. 1046 This is the property we are familiar with because it is near the development we worked on for a 1047 long time with Hilliard House, and I guess there is always, theoretically, other land out there, but 1048 just because of economics and the rest of it, you simply can't evaluate every possible thing out 1049 there. We think this is an excellent use. We think that it will be an asset and certainly it will be 1050 an enhancement to making that corridor come alive again. 1051 1052 Mr. Taylor -Thank you, sir. 1053 1054 Mr. Lambert -Good evening, Mr. Taylor, and members of the Commission. My 1055 name is Bryce Lambert and I am an attorney here in Henrico County, and a 30-year resident. I 1056 actually personally know a lot of the members here in opposition of this in walking in. I would 1057 say I join Henrico Community Housing Corporation two years ago, and the one thing I would 1058 touch on is I had the privilege and opportunity of joining them at the time they were completing 1059 Hilliard House, and one thing they mentioned is the guality of the construction. You can imagine 1060 how difficult it is to convince a County or a community to build a homeless shelter for women 1061 and children in your backyard, but when you drive by, and I encourage everyone to do it if you haven't, when you see this you don't see a homeless shelter. And when you go inside, you don't 1062 1063 feel like you are in the middle of a homeless shelter. It is absolutely beautiful, and the time they 1064 spent in making sure they had appropriate staff to manage it also impressed me, so that is why I 1065 am here in support of this motion by the petitioner. Thank you. 1066

- 1067Mr. Taylor -Thank you very much.1068
- 1069 Mr. Marlles Sir, you have about 20 seconds.

1071 Mr. Harwood - Good evening. My name is Drew Harwood and I am a Henrico 1072 County resident for 10 years and for those 10 years I have been involved professionally with the 1073 people that are leading this development. In each and every case that I have witnessed 1074 throughout the Commonwealth of Virginia over the last 10 years, these people are in the 1075 business of building and improving neighborhoods, not destroying them. We think we have a 1076 very appropriate and very consistent opportunity and I think they deserve the chance. I support 1077 the proposal for rezoning. Thank you.

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- Mr. Taylor Very well done. You kept it to 20 seconds, too.
- 1081 Mr. Vanarsdall I didn't get a chance to ask either one of you. Do either one of you live anywhere near this site?
- 1084 Mr. Harwood I do not live there, but my office is.
- 10851086Mr. Vanarsdall -1087site?1088
- 1089Mr. Lambert -I live in the Tuckahoe District.1090
- 1091 Mr. Vanarsdall That is not near it.
- 1093 Mr. Taylor I believe that is all. We go to the opposition.
- 1095Mr. Marlles -Ladies and gentlemen, just as a suggestion, if you have a1096spokesperson, you might want to allow that person to speak first just to try to get your points1097across.1098

1099 Good evening. My name is Carolyn Pearlingi. I reside at 517 Ms. Pearlingi -1100 Bressingham Drive. I am here tonight as President of the Fairfield Woods Homeowners 1101 Association. I represent 75 single-family homeowners that live within a development that is 1102 adjacent to the proposed area, and I also would like to add that the development continues to 1103 grow. We oppose rezoning for more unrestricted multifamily rental housing adjacent to a single-1104 family homeowners' development when the area already has three other multifamily rental 1105 complexes within a three-mile radius of the proposed property. Henrico County's Comprehensive 1106 Plan 2010 provides encouragement for owner-occupied residential housing for this area. And this 1107 proposal does not support that plan. We feel that the proposed development is too massive for 1108 that area and we have concerns about the preservation of the Civil War bunkers and the 1109 wetlands located in the area. Therefore, the Fairfield Woods Homeowners want the zoning to

1110 remain as is, and are willing to deal with any development that may come about pursuant to the 1111 current zoning. Thank you. 1112 1113 Mr. Jernigan -Don't leave yet. I want to clear up something with you. 1114 1115 Ms. Pearlingi -OK. 1116 1117 Mr. Jernigan -When we talked when we were in southside on the bus trip, 1118 remember that they said they didn't know what kind of financing they were using on the back 1119 portion, but that they were using Section 42 on the front. Do you remember the discussion on 1120 that? 1121 1122 Ms. Pearlingi -I do not remember that. I remember a discussion about 1123 financing. I questioned the financing in my mind. I did not address, personally, I did not ask a 1124 question, but I do remember, and I have checked with other people present tonight to ask if they 1125 remembered, and none remembered that being addressed at the meeting, and it was certainly 1126 not discussed with me during the transit from the Government Center to the site. 1127 1128 Mr. Jernigan -OK. Ms. Pearlingi, what would you like to have back there? 1129 1130 Ms. Pearlingi -I would like, we would like, I don't want to speak personally. I 1131 was asked a question on Saturday. I don't want to speak just for myself. I speak for my 1132 community, and we would like the zoning to remain as is. We are satisfied with it as is and we 1133 feel that we are willing to let the future deal with the future. 1134 1135 Mr. Jernigan -You'd rather have an industrial complex? 1136 1137 Ms. Pearlingi -Yes. We feel that this massive development will - is just a bit 1138 much for our area, and as I said previously, we do have several, three multifamily housing 1139 developments within a three mile radius of this proposed area. There is one at the corner of 1140 Nine Mile and Laburnum, which is within a mile, and if you go down approximately two more 1141 miles, if that far, there are two other multifamily housing developments. So, within a three-mile 1142 radius we have three others, and we feel that this was certainly tax our community in every area. 1143 1144 Mr. Jernigan -OK. Thank you. 1145 1146 Mr. Taylor -When you say tax, do you really mean from... 1147 1148 Ms. Pearlingi -Services. I am sorry. As far as services, schools, all of the 1149 services, yes. 1150 1151 Mr. Taylor -And with the County's Eastern Center there, are there not many 1152 services available, social services, that perhaps could handle this additional workload? 1153 1154 Ms. Pearlingi -I don't think so. I feel, we feel that this, we are talking about a lot of people. We are talking about a lot of people and we are also talking about a lot of housing 1155 on approximately 17 acres of land. It was presented as 27, but it was not presented with the 1156 1157 wetlands and bunker areas subtracted from the total area, so the density of that area definitely 1158 concerns my community. 1159 1160 Mr. Jernigan -Now, you know the density, I thought it was 2.9. Mr. Condlin 1161 said 2.8, and your neighborhood is 2.6. 1162

1163 Ms. Pearlingi -We understand that, but when we say density as far as buildings 1164 we are talking about people. We are talking about multifamily. 1165 1166 Two, three and four bedrooms, but on that, there will probably Mr. Jernigan be no more than, I am going to guesstimate 25 structures. 1167 1168 1169 Ms. Pearlingi -Yes, and we are three or four - two to three apartments per 1170 structure, and we are talking about a lot of people in a little space. 1171 1172 Mr. Jernigan -We are talking a total of 50 families. 1173 1174 Ms. Pearlingi -Which could mean as much as 800 to 1,000 people, and we are 1175 talking... 1176 1177 Mr. Taylor -Would you go through the math on that? 1178 1179 Well, I probably over-estimated. Excuse me. I probably over-Ms. Pearlingi -1180 estimated, but you have to agree, we are talking about the addition of a lot of people. 1181 1182 Mr. Jernigan -OK. 1183 1184 Mr. Taylor -My concern is really in the numbers. In looking at that particular 1185 site for that particular group of people, it is quite close to the Henrico Center and community 1186 facilities there, and I see that really as a very major advantage of that site, so those families who 1187 may need that type of assistance. 1188 1189 Ms. Pearlingi-Well, that might very well be true, but it still puts a lot of extra 1190 traffic on that area, when you look at it. You know, it is a lot being jammed in that one area. If 1191 you look at it. And, as homeowners, we do support single-family housing in that area. That was 1192 the plan. We support that. We feel that homeownership supports the area. When you own a 1193 piece of property, you have a tendency to care for it. Rental you do not have as much, I want to 1194 say, owner or respect for the property. You have to agree that there is a difference between 1195 ownership and rental. 1196 1197 Mr. Taylor -I do, and I do understand that the care and maintenance is 1198 something that you are very concerned about. 1199 1200 Ms. Pearlingi -Exactly. 1201 1202 Mr. Taylor -But if the management authority, I believe the comment was 1203 made, that the authority would have a history or reputation of really well-maintained facilities, 1204 and, again, with the mathematics, your numbers kind of. We may have to go over the math 1205 here a little bit. 1206 1207 Ms. Pearlingi -Well, I am a math, well, I did concentrate on math and I will 1208 agree that I probably over-estimated, but in mind, the only thing that I will say is we are talking 1209 about a lot of people. 1210 1211 And I think maybe Mr. Condlin can help us by defining what Mr. Taylor -1212 perhaps is a lot, because looking at that particular location, what it has in terms of location, its 1213 adjacent to the Henrico County Eastern Facility in terms of social services, and I think that really 1214 is the major plus in terms of the care that would be given to the elderly people that were there, 1215 and some of the needy people. The other thing is that it is in a neighborhood right now, when I

1216 was over there had a lot of storage facilities, and it looked like it could use a facility that was well 1217 built, well constructed, well maintained, that did preserve the Civil War Site, and upgrade the 1218 neighborhood.

1220 Ms. Pearlingi - Well...

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1222 Mr. Taylor - To work with that, we would have to make sure that we 1223 maintained the neighborhood and perhaps Mr. Condlin can give us some more thought to the 1224 care and maintenance, because I hear that being one of your major areas of concern, that you 1225 want to be sure that this is up to or above the quality of the individual residences in the area, 1226 and is maintained at that level. 1227

1228 Ms. Pearlingi -That is just one. First of all, I am speaking personally now; I feel that everyone thinks that the West End is where all the social services should be. My community 1229 1230 has a large investment in the community in their homeownership and the services available, that 1231 is fine. But that is not, we have ownership and it didn't come cheap, and we want to preserve 1232 our property, and we want the area surrounding our property to be preserved as well. We have 1233 no guarantee. The only thing we have is we have seen an area in Chesterfield that the company 1234 did develop, but that does not guarantee us what services or how well they will maintain a 1235 property adjacent to our community. The only thing we have seen is what we have seen, yes. 1236 But, as far as management and maintenance, we don't have anything but what they have 1237 presented to us, and there has been a lot of changes in the way it was presented to us. 1238 Originally, it was presented as single-family housing, the first notice that we received, and then, 1239 when we had our community meeting, we received another letter. Then it said multifamily. So, 1240 we have been, you know, I just feel first of all very strongly that we have not yet received the 1241 complete truth about the proposed plan because it has changed so often. 1242

1243 Mr. Jernigan - Ms. Pearlingi, I think even Mr. Condlin admitted that he made a 1244 mistake on the draft and sent you all another letter.

Ms. Pearlingi - Yes, he said that. That was what he said, but I have a hard time
believing that an attorney would make such a gross, such an error.

1249 Mr. Jernigan - Let me ask you this.

1251 Ms. Pearlingi - Yes, sir. 1252

1253 Mr. Jernigan - The senior housing, how, are you OK with that?

1255 Ms. Pearlingi - Well, as I said before, my community wants the zoning to 1256 remain as is. That is what we have agreed on and that is what we want.

Mr. Jernigan - OK. OK. Well, let's change the scenario. You said that you would
rather have it as single-family dwellings. If that was rezoned R-3 with 3.5 density, how would
you feel about that?

1262 Ms. Pearlingi - To be honest with you, I am not clear on what that means.

1264Mr. Jernigan -Single-family dwellings, but you can put 3 and one-half families1265per acre. That is what R-3 zoning allows. Where we are talking 2.9 now, R-3 zoning, which is a1266downgrade from R-5; excuse me, it is a lesser, single-family is on R-3. That density can go from12672.6 to 3.5. Would you rather have 3-1/2 families per acre there than 2.9?

| Ms. Pearlingi -  | We would like the zoning to remain as it is.  |  |
|--|---|--|
| Mr. Jernigan -   | OK. That is all that I have.  |  |
| Mr. Archer -   | Mr. Jernigan, would it be fair to somewhat advise them of the   |  |
|  | o an M-1 zoning? The current zoning is M-1, I believe.  |  |
| Mr. Jernigan -   | Yes, it is M-1, light industrial.   |  |
| Mr. Vanarsdall -   | A little bit of it is A-1.  |  |
| Mr. Jernigan -   | Well, the portion closest to them.  |  |
| Mr. Vaparsdall   | That is a good question Mr. Archer, Do you understand what he   |  |
| said, what the things could be g   | That is a good question, Mr. Archer. Do you understand what he going in there as opposed to   |  |
| Ms Pearlingi   | We are – I have discussed light industrial. I think we are talking  |  |
|  | buse, and I still say my community would rather the zoning stay as  |  |
| •  | use, and I still say my community would rather the zoning stay as   |  |
| 1(13.  |   |  |
| Mr. Archer -   | OK. I just wanted to be sure that you knew what that meant.   |  |
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| Ms. Pearlingi -  | Yes, we do.   |  |
| Mr. Jernigan -   | OK.   |  |
| Mr. Taylor -   | Thank you, Ms. Pearlingi, and I think now, do we have time?   |  |
| Mr. Marlles -<br>time.   | There are seven or eight minutes left. Yes. So there is plenty of   |  |
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| 5  | There is plenty of time, ma'am, if you would approach the and we would enjoy you addressing the group.  |  |
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|  | Hello. I am Cynthia Oliver and I live 412 East Richmond Road,   |  |
| and I have been living there since 1975, and I notice that none of you gentlemen who are in opposition live there, and we do have, as you say, the Hilliard House. That is about enough. Give it to somebody else. And it will make your property come down. I am a retired federa employee. I know about the subsidized housing, and I know there are some that they do manage good, and I know that they tear it down. And my home is my possession, and I don't think you'd want it in your home. I don't think you would want it, any of you, would you? Why don't you put it around your way? |   |  |
| Mr. Jernigan -   | Well, I live pretty far out, almost to Bottoms Bridge, but  |  |
| Ms. Oliver -   | Do you have it down there?  |  |
| Mr. Jernigan -   | No.   |  |
| Mo Oliver  | And these needs can still some where do they so new barry do  |  |
|  | And those people can still come, where do they go now, how do   |  |
| to, he said for services. They g   | get to the County? The same transportation they get there to go<br>go now and get them. That is no problem. But if we have already<br>need to come around there and fix that shrubbery. Hello?  |  |
|  | Mr. Jernigan -<br>Mr. Archer -<br>type of stuff that can be put int<br>Mr. Jernigan -<br>Mr. Vanarsdall -<br>Mr. Vanarsdall -<br>said, what the things could be of<br>Ms. Pearlingi -<br>like office complex, and wareho<br>it is.<br>Mr. Archer -<br>Ms. Pearlingi -<br>Mr. Jernigan -<br>Mr. Taylor -<br>Mr. Marlles -<br>time.<br>Mr. Taylor -<br>Mr. Taylor -<br>podium and give us your name<br>Ms. Oliver -<br>and I have been living there so<br>opposition live there, and we do<br>it to somebody else. And it<br>employee. I know about the<br>manage good, and I know tha<br>think you'd want it in your hor<br>don't you put it around your wa<br>Mr. Jernigan -<br>Ms. Oliver -<br>Ms. Oliver -<br>Ms. Oliver -<br>Mr. Jernigan -<br>Ms. Oliver -<br>Ms. Oliver -<br>Ms. Oliver -<br>Mr. Jernigan -<br>Ms. Oliver -<br>they get back and forth now to<br>to, he said for services. They of |  |

1322 1323 Mr. Jernigan -Am I wrong? Isn't the Hilliard House for battered women? 1324 1325 Ms. Oliver -That wasn't, that got around there without my even Yes. 1326 knowing it. I wasn't notified of this. 1327 1328 Mr. Jernigan -You were not notified of what? 1329 1330 Ms. Oliver -Of this new development that they are proposing now. 1331 1332 Mr. Jernigan -You are on East Richmond Road? 1333 1334 Ms. Oliver -Un hum. That will affect my home. Sale-ability. 1335 1336 Mr. Jernigan -They do send out notices to adjacent landowners. 1337 1338 Ms. Oliver -Didn't get one. No one in our area. 1339 1340 Mr. Vanarsdall -They had a big article in the paper about the unwed mothers 1341 home. 1342 1343 Ms. Oliver -OK, that was in the paper, but I thought you were supposed to 1344 be notified, and I am in agreement with Fairfield Woods. Thank you. 1345 1346 Mr. Taylor -Thank you, ma'am. Mr. Director, do we have any more time 1347 left? 1348 1349 Mr. Marlles -Yes, sir. We have six minutes remaining. 1350 1351 We have six minutes remaining. Is there anybody else from the Mr. Taylor -1352 opposition who would like to speak? Please come down and address the podium and give us 1353 your name and we'd be happy to hear you. You have six minutes. You may want to ask. Are 1354 there other people who would like to speak? OK. You have a few of your associates who might 1355 want to speak, so if you can make your comments in less than six minutes, we will have some 1356 residual, sir. 1357 1358 Good evening. My name is Bill Pearlingi and I reside at 517 Mr. Pearlingi -1359 Bressingham Drive. What really confuses me is that, that was my wife that spoke for the 1360 Fairfield Woods Association; we have three large, very large housing or apartment complexes 1361 very close to the area, very close to the area. 1362 1363 I am not even sure why we are even considering this proposal. We own homes. We have a big 1364 investment in our homes. We are committed to the community, and we are hearing a proposal 1365 and we have heard it come from, we didn't get the letter until December 13. The meeting was 1366 December 19. I would suspect that not many people would show up at a meeting on December 19. We showed up. I am not really sure why you are considering low-income housing in an area 1367 1368 that the County talked about developing in the 2010 Plan to encourage owner-occupied housing, 1369 and I am not sure why we, on the East End, are forced to swallow something like this. I don't 1370 think it would even be proposed in another part of the County. That is all that I have to say. 1371 1372 Mr. Taylor -Thank you, sir. 1373

1374Mr. Jernigan -Wait a minute.I've got a question.Now when you speak of1375Iow-income housing, like I said, do you know what the median income is in the State of Virginia?

1377 Mr. Pearlingi - Tell me.

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1379Mr. Jernigan -About \$23,000.In this, you have between \$20 and \$401380thousand, maybe a little more.

1382 Mr. Pearlingi -My kids are grown, but I am sure when they were going to 1383 college two or three or four or five or six of them could have gotten together and rented an 1384 apartment. We were talking about apartments. We are talking about homeowners, people that 1385 invested a lot of money in their homes. We don't want another apartment complex in the area. 1386 We have three large ones now. Why do we need another one? You know what, it would be 1387 attractive in this part of town, that is very patronizing. That is very patronizing. We live on the 1388 East End. We are citizens of the County and we expect as much respect on the East End as we 1389 get in the rest of the parts of the County. That is what we expect.

1391 Mr. Jernigan -

1393 Mr. Taylor - Thank you, sir. And with regard to that respect, we would hope 1394 that everybody use the same degree of respect, and that is why we have these hearings and that 1395 is why we want to review it and ponder it and then judge whether or not it is beneficial to 1396 everybody in Henrico County. So, please, if you would, just bear with us, and we will enjoy 1397 hearing from you, sir. Please state your name for the record.

OK. Thank you.

1399 My name is Andre Williams. I live at 516 Bressingham Drive. I Mr. Williams -1400 think just by coming out tonight with the show of people in our community represents how we all 1401 feel, being homeowners in this development. One thing that me and my wife talked about is 1402 selling ours, and I think this might have some influence on selling this particular property. When 1403 you are looking into buying homes, you are looking at a ratio of people that might be interested 1404 in buying, and I believe all these people that came here tonight from this particular development, 1405 if they knew before what they know now, they might be looking into buying this particular house 1406 in this community. So, I consider that just by the show of people from this particular community, 1407 it kind of brings down the buyer on the homes by putting up this particular development right 1408 here, and that is what I have to say. 1409

- 1410 Mr. Taylor Thank you, Mr. Williams.
- 1412 Mr. Jernigan Thank you.
- 1414 Mr. Taylor Mr. Director, do we have anymore time?
- 1416 Mr. Marlles Yes, sir. Three minutes.
- 1418Mr. Taylor -We have three minutes more.Would somebody else like to1419approach the podium? We have three minutes that will provide for the opposition. Please state1420your name for the record.

1422Mr. Brailey -My name is Willis Brailey and I live at 3901 Elmswell Drive in1423Fairfield Woods. I think the massive impact of this development that they are proposing to the1424County is too massive, for one thing. And No. 1, it will bring down depreciation of the homes.1425We have a very good community, nice homes out there, and plenty of other property, I believe,1426in Henrico County than to stuff this on our community. Now, our Chairman said the impact of a

1427 number of people in these apartments, now we don't have any objection to the elderly, which I 1428 am one of the elderly, but to use the elderly to try to put up this type of project in our 1429 neighborhood has a big impact. If I had known this was going to be proposed, I would never 1430 have bought a home in Fairfield Woods. I was one of the first homes in Fairfield Woods, and I 1431 have seen the value of my house appreciate. Now the impact, if I put my house up for sale and 1432 someone looks at my home and finds out that they are going to put this in our community, I 1433 wouldn't be able to sell my house. I think it is plenty of other places in Henrico County that they 1434 can put this type of community for the elderly, single-family homes and low income homes some 1435 place else like the Chairman of our Committee for Fairfield Woods said. We have enough 1436 projects. We have enough apartments in that area already, and that many people in that area 1437 will have a great impact on the County. Now, the Hilliard House. I understand the people at the 1438 Hilliard House can only stay there a certain number of days and then they have to leave. This is 1439 not a residence where people come that are battered or women come in there and stay for a 1440 year or two years. This is only a temporary service that these people come in and out. This is 1441 not someone that is sitting there for months and months at the time. That is the only thing I 1442 have to say. I think that the land should remain the same and that nothing should change at this 1443 time. Thank you. 1444

1445 Mr. Taylor -

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Thank you.

1447Mr. Condlin -I want to interrupt. I've heard it three times. Hilliard House is1448not a shelter for battered women. It is a shelter for homeless women and children.

- 1449 1450 Mr. Marlles -Mr. Condlin will have an opportunity for rebuttal in a few 1451 minutes. 1452 1453 Mr. Vanarsdall -I appreciate you saying that because that is the reason I told her 1454 it was for unwed mothers. 1455 1456 Mr. Condlin -Homeless women and children. 1457
- 1458 Mr. Vanarsdall Oh, I am sorry.
- 1460 Mr. Jernigan Is there anyone else that would like to speak?
- 1462 Mr. Marlles There are about 30 seconds remaining, Mr. Jernigan.
- 1464 Mr. Taylor Sir, if you would, state your name.

1466 Mr. Robertson -My name is Robert Robertson and I live in Fairfield Woods. The 1467 only problem I have is, the big problem is what they want to build. The second problem is the 1468 people that presented building this; they misrepresented themselves first by sending us a letter 1469 saying single-family homes. Then they had the meeting in the middle of December when I am at 1470 my shopping spree. I had to break my shopping spree to go to this meeting. The second, we 1471 went to the housing and we discussed these low-income homes. They say it was a misprint, so I really don't trust the people that are building it. And I don't want the project, period. Because I 1472 1473 am 55 and this is my home. I think this is going to be the last property I will be able to afford, 1474 so I want to enjoy it, I want to get my money out of it, and so I feel like they should put it 1475 somewhere else. Other than that, thank you. 1476

| 1477 | Mr. Taylor -  | Mr. Robertson, before you leave, how many years have you lived |
|------|---------------|--|
| 1478 | in your area? |  |
| 1479 | -             |  |

1480Mr. Robertson -Well, I am a resident of the City of Richmond. I was there all1481my life and I decided to come to Eastern Henrico County because of the development and I love1482it. It is quiet and you put this here, I am going to have to go somewhere else, and I will make it1483my business to go somewhere else. So, I am on the verge of retirement in a year and a half, so1484think about somewhere else. Thank you.

1485 1486 Mr. Jernigan -

Mr. Marlles -

Thank you, sir.

1488Mr. Taylor -Mr. Condlin, I think you have, according to the numbers, three1489minutes.

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Two minutes.

1493 Thank you, Mr. Chairman, I appreciate those comments. I will Mr. Condlin -1494 have to say first to kind of clarify that issue, in our first letter I don't think there was any doubt, 1495 and we sent it to Mr. Jernigan and I provided copies to the Commission. We talked about the 1496 senior housing in the first letter. I called it single-family and I was trying to be careful in how I 1497 phrased it. This is not what I would consider multifamily with multiple levels horizontally up and 1498 above. We called it single-family and I intentionally did not call it town homes, because we know 1499 townhouses have been defined in Henrico County meaning ownership. So I did not call them 1500 that. I called them single-family and attached. At the request of the homeowners, we actually 1501 did say they are multifamily, because that is what they wanted us to call them when we sent out 1502 new notices to all the area people that they asked us to send it to. So, that was kind of a 1503 description of what we did.

1504

1505As to the financing, the question that was presented to us was, "Isn't it low income housing, low-1506income financing for the entire project or property? We said, "No, it is not. The only thing we1507have is the income tax credit for the senior housing portion. We have not committed to nor do1508we know what the financing is going to be." That was for clarification on that point.

1509

1510 There was a concern mentioned about bunkers and wetlands. I have mentioned those. We put it 1511 in the proffers. I am not sure what else we can do to assure you that we are going to protect 1512 those areas. Like anything else, I think you realize that it will be protected. Other developments 1513 were mentioned about apartment units or apartment developments, which are much more dense 1514 than what we are considering here. Those do not have the senior housing facility associated with 1515 them. The area that we are talking about that seems to be creating all the concern is the area, 1516 and I don't know where the zoning map is up here, Lee, but it is the area that is zoned M-1C is 1517 where this facility is going, where most of this is going. Almost half of that 17 acres is zoned M-1518 1C. The C, the only condition on the entire M-1 property there has to do with no B-3 zoning, no 1519 B-3 uses. We can have flammable liquid storage facility there operating 24 hours a day currently. 1520 That is what is going on that could go on that property without even having to come back to 1521 court (sic) here. I would also point out that there is a tool and die facility that is located right at 1522 this portion of the property. No homes would be closer than that, and we are protecting, with a 1523 100-foot buffer. I would contend that there would be very little, if any, impact that would be 1524 resulting from this facility. 1525

Finally, I would point out that there are, as Ms. Pearlingi pointed out, there are 75 homeowners. Those 75 homeowners are located on 29 acres. We've got 50 homes located on 17 acres, a difference of 2.9 versus 2.4 in density on 17 acres. I think we have proffered this case to the level where it can give the assurance of protection for the residents, and the residential area.

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Mr. Marlles -

Mr. Condlin, are you close to wrapping up?

1533 Mr. Condlin -I am very close to wrapping up, yes, sir. Finally, there was a 1534 question with respect to the kind of values that we are talking about. I would not consider these 1535 low-income housing. This is affordable housing for moderate incomes, 60% of the mean level of 1536 income in Henrico County. At the senior housing facility, rents will be somewhere in the 1537 estimated range of \$450 to \$575 and for the family housing, two bedrooms will be about \$550; 1538 three bedrooms will be about \$650 to \$700. These are quality area development that we are 1539 providing here and proffering in these proffers. I would ask that you follow staff's 1540 recommendation and recommend this to the Board of Supervisors. I will be happy to answer any 1541 questions if you have any.

- Mr. Vanarsdall Mr. Condlin, how much of that 27.84 acres do you have for
  senior housing?
- 1546Mr. Condlin -Well, there is 17 acres for the family housing on Phase II, there1547is five acres on Phase III, so that is 22, so what is that, about 6 acres? Robert? Seven?
- 1548 1549

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Mr. Vanarsdall - How many acres for the multifamily?

Mr. Condlin - Seventeen for the family housing, five acres for Phase III, and
that gives me 22, so that is about five and half or six acres for senior housing.

1554 Mr. Vanarsdall - Thank you.

1556Mr. Jernigan -Mr. Condlin, in our discussions the other day when I asked you1557about splitting the zoning, taking the senior housing first with the wetlands and the bunkers into1558one zoning case, and taking the additional – the other acreage for the multifamily, we weren't1559able to do that.

- 1561 Mr. Condlin -No, sir. I will go to this map and I will show you why, because 1562 unlike what seems to be the general opinion of the Fairfield Woods folks, is that their M-1C 1563 located here is almost exclusively on where the family housing is. The senior housing area is 1564 right in here (referring to rendering), the idea being that, No. 1, they would not want to 1565 construct senior housing adjacent to M-1 zoned property. The second point is that if this is 1566 rezoned R-5, but we are not allowed to construct at least the minimum 50 units, which is at a 1567 density of 2.9, then there is a carrying cost associated with that. The rents go up and it defeats 1568 the purpose of the affordable housing for the senior units. That all works together to be able to 1569 work on the financing of this and providing the amenities that we want to be able to provide for 1570 both the senior housing and the family housing. I would also point out that, you know, we talked 1571 a little bit about single-family residential, and that may be another option. We have taken a look 1572 at this in rough form. We can fit 40 to 45 single-family traditional detached, not attached, but 1573 detached units, 40 to 45 on the same 17 whatever acres, but we are asking for only 50 attached. 1574 There is little if any difference resulting from a detached or attached. The bottom line is we do 1575 have concerns being next to a light industrial for senior housing right next door to that, and/or 1576 the carrying costs that are associated with that. So, that is why we are bringing this together. I 1577 think we've got a good case in totality. The totality includes the bunkers, includes the wetlands 1578 that we are preserving, that are for the benefit. It is not like they are just going to be sitting 1579 there. We are going to have walking areas and trails and recreation areas, and that is going to be 1580 part of that and that is held and financed by the family housing, and I am trying very hard not to 1581 call it single-family housing, but it is family housing itself.
- 1582

1583Mr. Vanarsdall -When you say that you couldn't put the senior housing next to1584the M-1 property, I notice the M-1 is conditioned and it is light industry. It is the mildest of the M1585zoning. Conditions on it may not be offensive to senior citizens.

1586 1587 Mr. Condlin -I have got a copy of the case. The only condition on the case, 1588 and no other condition on the case. One condition on that case is "Any uses permitted in B-3 are 1589 not allowed." Nothing about 24-hour operation, nothing about material, nothing about... 1590 1591 Mr. Vanarsdall -That takes care of a lot of uses. 1592 1593 Mr. Condlin -Well, it does, but it still leaves the M-1 light industrial uses, which is a concern, and also, you know, I can't come forward with an industrial case without 1594 1595 defying a lot of the other proper development standards, you know, for this community. That 1596 wouldn't be allowed, and this doesn't have that. 1597 1598 Mr. Vanarsdall -Thank you. 1599 1600 Mr. Taylor -Mr. Condlin, one thing, could you, in this presentation here that 1601 you have, showing the geometric shape on the screen right now, is there any way that you can 1602 superimpose on this or side by side to display it with the developed site to show the area, the 1603 residential area is at the top of the screen to the north, and I understand. My view is that the 1604 only single-family housing area adjacent to the site. 1605 1606 Mr. Condlin -Yes, sir. There is a home right here on Lot 99 (referring to 1607 rendering). 1608 1609 Mr. Taylor -OK, but for the most part in that M-1 section, those are pretty 1610 much all warehouses, as I remember. 1611 1612 Mr. Condlin-Yes, sir. Right along here is a tool and die shop (referring to 1613 rendering). 1614 1615 Mr. Taylor -Right, but that is basically along Dabbs House Road. That is 1616 moving and van storage, supply warehouses. 1617 1618 Mr. Condlin -Right. You can see the single-family home is right there. That is 1619 what we are looking at. 1620 1621 Mr. Taylor -Just one single-family home near... 1622 1623 Mr. Condlin -The M-1 line starts right there and runs approximately like that. 1624 1625 Mr. Taylor -What is it, from the area that you have, the line between Phase 1626 I and Phase II, the distance from that line to the nearest neighbor? Is it not to the north? 1627 1628 Mr. Condlin-The nearest neighbor is to the north? 1629 1630 Mr. Taylor -Well, I believe most of the people are not...(unintelligible) 1631 1632 Mr. Condlin -Yes, sir. I believe. I am not sure, but one person I spoke to on 1633 Dabbs House Road or Fairfield Woods is right here, that facility. Let me pull out my survey. I 1634 can try to figure out how long this area is real quick. I've got the survey that we did for that 1635 particular area. 1636 1637 Because I think one of the concerns that while you are bring up Mr. Taylor -1638 that, I will just state that for the most part, the houses that at the top being effected are the 1639 ones that I think everybody lives in. Is that correct? Most everybody resides in that one sector 1640 there to the north? The distance between there and the red line, which is the difference 1641 between Phase I and Phase II, it seems to me to be fairly substantial like a guarter of a mile, I 1642 would think. And that is buffer, non-commercial area? 1643 1644 Mr. Condlin -Unfortunately, my copy, I don't know if you've got the 1645 application material, my survey is so small I can't read the letters on how long that strip is. 1646 1647 Mr. Taylor -Because one of the concerns of the residents is, I can see, is the 1648 impact of that multiple occupancy dwelling and the people that live there on their houses, yet 1649 looking at the distance of a guarter of a mile, I really wonder if there is going to be that kind of 1650 impact. 1651 1652 Audience -Yes, yes, yes. 1653 1654 Mr. Condlin -Mr. Stout is the engineer for this project, so there is 3,000 feet 1655 between Phase I and Phase II lines, and the nearest home. Did I get that right? 1656 1657 Mr. Taylor -So that lot, that is a half a mile? 1658 1659 Audience -That is not true. 1660 1661 Mr. Condlin -I am sorry. I can't hear you over that. 1662 1663 What I am asking is the distance, and if the question is not true, Mr. Taylor -1664 if the engineer, Mr. Stout, is here, 3,000 feet is over half a mile. 1665 1666 Mr. Jernigan -It is not 3,000 feet. It is close to..it would be around 1,300 or 1667 1,400 feet. It is from the camel-colored line on this side of the wetlands to the nearest house. 1668 believe we measured that off. 1669 1670 Mr. Condlin -It was 3,000 from Nine Mile to the lots, so about not guite half, 1671 so it got to be 1,500 to 1,800 feet. Yes, sir. 1672 1673 Mr. Taylor -So one would wonder with that kind of distance, just exactly, 1674 what the impact would be on that housing area, given their industrial facilities between them and 1675 the County facility now, and everybody seems to be living in harmony. 1676 1677 Mr. Condlin-I would agree with that, yes, sir. 1678 1679 Mr. Taylor -But the guarantee, I think, or the issue that is here is if there is 1680 any, I am going to use the word transit, invasion, if you will, of their privacy and peace and guiet 1681 and quality of life from that facility, and to the extent that you've got a large buffer in there, it 1682 would seem to me that that buffer is going to go a long way towards preserving the current 1683 nature of the residential area to the north, and the facilities to the south. 1684 1685 Mr. Condlin-I would agree with that. Yes, sir. 1686 And if I can see that that is a legitimate worry of the residents in 1687 Mr. Taylor -1688 view of past history or intrusion... 1689 1690 Mr. Condlin -I don't disagree. Change is always difficult and we feel that 1691 we've got a quality and we can help protect that area.

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1696

1693Mr. Taylor -And it seems to me that with that kind of distance and that kind1694of buffering and that kind of quality of architecture that could be in there, effectively a park like1695setting...

1697 Mr. Condlin-I would agree with that. We've proffered this concept plan that 1698 we have to build substantially in accord with that subject to engineering purposes. We have 1699 proffered these architectural renderings that you see here, that are a part of the case. We have 1700 to meet these. And you know, going through the POD process, the plan of development process, 1701 another public hearing, our feet are going to be held to the fire to meet these standards, 1702 especially after this hearing, which, you know, and we are committing to these things in writing, 1703 all of these protections for the bunkers, all of these protections for the buffers, the wetlands, the 1704 C-1 property, and all of these architecturals. I really have a hard time thinking that M-1, even 1705 though conditional M-1, along Dabbs House Road does not bother them, that this is going to be 1706 any greater bother and potentially even better than what is currently on the property, or what 1707 currently could be on the property. 1708

1709 Mr. Taylor -All right, and let me just move forward. Yes, ma'am. We will get 1710 to you in a second. But if you would, let me ask another question, because I want to clarify that 1711 there are two stages for this process. One stage is the zoning stage, which we are at now, which 1712 will allow us to decide whether or not this is a prudent project to change the zoning. The next 1713 stage is the plan of development stage. That, too, is a public stage where everybody gets to 1714 comment. At that time, the building and construction details are reviewed by this group and 1715 passed by this group. In that second stage, which is also a public hearing, there is still the 1716 opportunity for public input, but there is another input that we have, and that is to make sure 1717 that the quality and the nature of the construction is high, and that everybody gets to look very 1718 carefully at it so that we can insure the integrity of the areas that are now single-family 1719 dwellings. I just wanted to make that point that we frankly have two bites at the apple, and we 1720 would be worried, I am worried the same way you are worried, because if I am to believe as one 1721 Commissioner what Mr. Condlin says that there is no impact on the area, and the quality of 1722 construction is going to be high, and it will be maintained, and there is distance, the impact 1723 should be mostly positive, in my mind. But I want you to understand that we have another 1724 phase. Now, Mr. Director, can we entertain the guestion in the back? 1725

Mr. Marlles - Mr. Chairman, the rebuttal period is over. Ladies and gentlemen, I explained the rules for the 10-minute period that the applicant is given a two-minute period or a period of time for rebuttal, and those are the rules of the Commission.

1730 Mr. Jernigan - But our questions do not fall under the time period. The rebuttal
1731 time falls under the time period.
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1733 Mr. Taylor - All right, Mr. Jernigan. I think we are ready for a motion. 1734

1735 Mr. Archer -Mr. Jernigan, before you vote, I'd like to be able to explain 1736 something simply because of two comments I heard coming from the opposition tonight. One of 1737 them was why are we even considering this, and the second one had to do with, had I known 1738 this was coming; I may not have bought here. And I need to make sure before we vote that 1739 everybody understands that any applicant has a right to bring a zoning case. We didn't ask for 1740 it. We have to entertain it when it does come and if you own property, and there is property 1741 adjacent to your property, that you do not own, it is always subject to a request for rezoning. 1742 just thought I would clarify that so you wouldn't think the Commission is promoting this in any 1743 way. We just have to try to make an arbitrary decision. Thank you, sir. 1744

1745 Mr. Jernigan -I don't want anybody to think that I've taken anybody's side on 1746 this because if that would have been true, I wouldn't have taken the bus trip with you all to go 1747 out and check these other places. I don't know if what I am getting ready to do is 1748 unprecedented or not, but anyway I feel this is what I have to do. I don't think anybody in the 1749 audience has any problems with the senior living. It seems to be that everybody is upset about 1750 the multifamily going in the back. What the Planning Commission does, this is a legislative 1751 process and what we do here tonight is a recommendation to the Board of Supervisors, and they 1752 will have to make the final decision as to what this is going to be. So, what I am going to do, I 1753 am going to recommend approval of the senior living, that it is in Phase I. It would be 160 of the 1754 senior living homes, but I am not going to send to Mr. Donati approval of the acreage behind it. 1755 There are four of the multifamily dwellings there. But, the way this is, I can't split it and make 1756 two cases. That is up to Mr. Donati. So that is going to be my motion that I make. I move for 1757 approval of C-4C-02, to the Board of Supervisors, recommending approval of the senior living 1758 guarters, but not recommending the zoning of the rear parcel for the multifamily dwelling. 1759

1760 Mr. Vanarsdall -1761

Mr. Taylor - All right. There is a motion made by Mr. Jernigan and seconded
by Mr. Vanarsdall to approve the senior living quarters, not the zoning as a part of this approval.
All in favor say aye. All opposed say no. The ayes have it. The dissenting vote is Mr. Archer.

I second that.

Mr. Jernigan – yes

Mr. Archer – no

Ms. Ware – yes

Mr. Taylor – yes

Mr. Vanarsdall – yes

1766 The vote was as follows:

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1773 The Planning Commission voted to approve recommendation to the Board of Supervisors the 1774 senior living quarters portion of Case C-4C-02.

1776 REASON: Acting on a motion by Mr. Jernigan, seconded by Mr. Vanarsdall, the Planning 1777 Commission voted 4-1 (one abstention) to recommend that the Board of Supervisors **grant** the 1778 request for the senior housing portion but not the 50 units of multi-family apartments because 1779 the senior-housing portion would provide for appropriate development to service a growing 1780 market. The multi-family apartments were not recommended for approval because it was felt 1781 they would have a detrimental impact on the adjoining residential neighborhood.

Mr. Marlles - Mr. Chairman, before the citizens leave, I do want to mention
that this will come up before the Board of Supervisors on February 12. That is a Tuesday
evening, and the Board of Supervisors' meeting is held at 7:00 p.m. in this room, so I did not
want you to leave without knowing that, February 12 at 7:00 p.m.

## 1788 THE COMMISSION TOOK A 10-MINUTE RECESS AT THIS TIME.

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## 1790 THE PLANNING COMMISSION RECONVED.1791

1792 Mr. Marlles - The next case is on Page 3.

1794P-2-02VoiceStream Wireless: Request for a provisional use permit1795under Sections 24-95(a) and 24-122.1 of Chapter 24 of the County Code in order to construct1796and operate a 155 foot telecommunications tower and related equipment, on part of Parcel 61-A-179775A (772-757-4125), containing 1,732 square feet, located at 2800 Ackley Avenue (north side)

approximately 250 feet north of Peyton Street. The existing zoning is M-1 Light Industrial District.The Land Use Plan recommends Planned Industry.

1800

1801The staff report will be given by Mr. Tom Coleman.1802

1803 Mr. Coleman -This request is to construct a 155 ft. monopole-style 1804 communication tower. 1805 1806 Mr. Archer -Excuse me, Mr. Coleman. Did we ask for opposition, Mr. 1807 Secretary? 1808 1809 We did not. Mr. Taylor -1810 1811 Mr. Archer -OK. 1812 1813 Mr. Marlles -Ask now. 1814 1815 Mr. Taylor -Is there opposition to this case? No opposition. All right. Go 1816 ahead, Mr. Coleman. 1817 1818 The tower would be approximately 125 feet north of Peyton Street and 650 feet north of Parham 1819 Road, immediately adjacent to Topside Building Supply, a building supply business. 1820 1821 The subject property is zoned M-1 and adjacent properties are also industrially zoned. No dwelling 1822 units are nearby. This location is consistent with the County's preference for identifying industrial 1823 sites to locate communication towers. Staff does not anticipate that this tower would be lit. 1824 1825 The applicant has demonstrated a need for communications equipment to complete network 1826 coverage in this area. The applicant evaluated nearby structures for collocation potential and 1827 provided evidence that no existing towers would provide complete coverage. However, there is a 1828 Dominion Virginia Power easement with lattice towers approximately 1000 ft. from the subject 1829 property. Placing equipment on existing structures within the easement would support the County's effort to reduce the proliferation of towers. Prior to the approval of this application, 1830 1831 staff would prefer the applicant to demonstrate why equipment could not be placed in the 1832 easement. 1833 1834 Overall, the site is not objectionable for a tower, and the applicant has demonstrated a need for 1835 equipment to complete coverage in this area. If the applicant could eliminate the option of locating 1836 equipment in the Virginia Power easement, staff could support this request. 1837 1838 Should the Board of Supervisors ultimately decide to grant a Provisional Use Permit for the 1839 proposed tower, it is recommended the requested permit be granted subject to the conditions 1840 listed in the staff report. I will be happy to answer any questions. 1841 1842 Mr. Taylor -Are there any questions? 1843 1844 Mr. Archer -Mr. Coleman, you and I had a conversation about this yesterday, 1845 and just for the benefit of the rest of the Commission members, there was a propagation map 1846 that had been provided by the applicant, which indicated the areas that..can we show that? 1847 Tom, do you have it? If I can remember correctly, and you correct me if I am wrong, Mr. 1848 Coleman, the red areas (referring to rendering) would indicate the area that would have good 1849 coverage. Am I right? 1850

1851 Mr. Coleman - Correct.

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1853 Mr. Archer - The yellow areas (referring to rendering) would indicate the 1854 ones that are sort of iffy, and the green areas would indicate limited coverage, and the white 1855 would indicate no coverage. And, this would probably be an ideal site for a tower because it is in 1856 an industrial area. There are no residences anywhere near this. The Virginia Power tower, I 1857 guess, that was adjacent to this has not really been at this point bargained for, to your 1858 knowledge, Mr. Coleman.

1860 Mr. Coleman - Not to my knowledge. That may be something that the
applicant may be willing to address.
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1863 Mr. Archer -OK, and I may have to ask him that, but I guess in terms of 1864 where this will be located, probably one of the better tower sites we have seen for a while in that 1865 it really does not infringe on any residential area at all, and the only question that Mr. Coleman 1866 and I had, and I can ask the applicant this, is whether or not if we located here as opposed to 1867 locating on the adjacent tower, which I should not say adjacent. It is not that far away, which 1868 would not be that high would be the best use for it, and looking at it from a future standpoint, 1869 we are looking at 155 ft. as opposed to the limited height of the other tower, so we have been 1870 able to get more co-locators on this one than on the other. So, I think I might get the applicant 1871 to address that and we can make a pretty quick decision on this. 1872

1873Mr. Coleman -And what I've attempted to do, Mr. Archer, in blue is – in that1874green area here – this is sort of their coverage. You can see that will include the intersection of1875Parham and Staples Mill, so I think a busy intersection like that we can understand and I1876mentioned the fact that they have established a need for the tower.

1878Mr. Archer -OK. All right. That is all of the questions that I have unless1879somebody else has some.

1881Mr. Marlles -Mr. Archer, do you wish to hear from the applicant?1882

1883 Mr. Archer - Yes, I do need to just for a moment.

1885 Mr. Cliff Nordyke - Mr. Chairman and members of the Commission, my name is Cliff
 1886 Nordyke, representing VoiceStream Wireless, and I will be happy to answer any questions that
 1887 Mr. Archer may have.

1889 Mr. Archer - Did you hear the other thing about the other tower site?

1891 Mr. Nordyke - The VEPCO tower?

1893 Mr. Archer - Yes.

1895 Mr. Nordyke - Yes. Actually, I don't know if you have the design in here for it 1896 that shows the VEPCO tower, but the VEPCO tower at the point where we had done some studies does not provide adequate coverage more to the north than what we were needing, and the 1898 tower that we have actually done a study on is now taken up by another carrier. There was actually one on there before, and a second carrier has gone on that tower, which would force us to move to another tower on down further.

1902Mr. Archer -What would be the height on that tower, on the VEPCO tower?1903

1904 Mr. Nordyke -I can tell you what the tower height is. The VEPCO tower is 125 1905 feet. 1906 1907 Mr. Archer -So we are 30 feet higher on this one? 1908 1909 Correct. Mr. Nordyke -1910 1911 Mr. Archer -OK, so in looking at that now, what I am trying to get is how 1912 many co-locators could you possibly put on this one? 1913 1914 Mr. Nordyke -Three additional. 1915 1916 Mr. Archer -Three additional, so we would have four altogether. 1917 1918 Mr. Nordyke -Correct. 1919 1920 Which would probably in the future preclude us from having to Mr. Archer -1921 put another one in close proximity and the range would be better. OK. That is all I had. Thank 1922 you. 1923 1924 Mr. Nordyke -Any questions? 1925 1926 Mr. Taylor -Any other questions from the Commission? Thank you very 1927 much. 1928 1929 Mr. Archer -OK. I am ready for a motion, Mr. Chairman. 1930 Mr. Taylor -1931 Sorry, Mr. Archer. 1932 1933 Mr. Archer -I guess what I was trying to establish was as we look at these 1934 towers... 1935 1936 Mr. Jernigan -Mr. Archer, hold on a second. 1937 1938 Mr. Archer -I am sorry. 1939 1940 Mr. Taylor -Oh, I am sorry. 1941 1942 My name is Dan Myers and I am vice-president of Top Side Mr. Dan Myers -1943 Building Supply, which is located at 2800 Ackley Avenue. The property is owned by SKS. It is a 1944 limited liability corporation and we rent the building, they own the property. I just wanted to 1945 make a couple of comments. No. 1 is that the applicant met with us a number of times prior to 1946 submitting their proposal to the County to make sure that we worked out anything that we 1947 possibly could that would make it more compatible to our site, and they did, and I appreciate the 1948 applicant doing that. It was not the gentleman who is here this evening, but it was someone 1949 else. Also, although I am not a resident of Henrico County, I believe it is a good location for a 1950 tower, since it is light industrial and it is not close to a residential area. Thank you. 1951 1952 Mr. Archer -Thank you, sir. 1953 1954 Mr. Taylor -Thank you very much, Mr. Myers. Anybody else? 1955

Mr. Archer - OK, as I was going to say, Mr. Chairman, this will probably be
one of the better sites that we have had to put a tower and I think in the long run we would be
better off with four locators on the one tower than the limited amount that would go on a VEPCO
tower. This site is next to an EPA Superfund site, so it is not one that is going to be developed
into anything meaningful, I would suppose, for some time, so I would move approval of P-2-02
to the Board.

1963 Mr. Vanarsdall - Second.

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Mr. Taylor - Motion made by Mr. Archer and seconded by Mr. Vanarsdall, P2-02. All in favor say aye. All opposed say no. The motion passes.

The Planning Commission voted to recommend approval of Case P-2-02, VoiceStream Wireless,
to the Board of Supervisors.

1971 REASON: Acting on a motion by Mr. Archer, seconded by Mr. Vanarsdall, the Planning
1972 Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors grant the
1973 request because it is reasonable in light of the surrounding uses.

## 1975 Deferred from the December 13, 2001 Meeting:

**C-72C-01 Edward B. Kidd for Louis Clifford Schroeder:** Request to amend proffered conditions accepted with rezoning cases C-1C-84 and C-54C-85, on Parcels 69-A-18 & 19 (755-750-8173) and 69-4-A-1 & 2 (755-750-6245), containing approximately 1.96 acres, located at the northeast intersection of N. Parham and Gwinnett Roads. The property is zoned O-1C Office (Conditional). The amendment is related to structural design, landscaping and lighting, and would allow additional structures on the site. The Land Use Plan recommends Office.

1984 Mr. Marlles -The staff report will be given by Mr. Tom Coleman. 1985 1986 Mr. Archer -Mr. Coleman. 1987 1988 Mr. Taylor -Is there any opposition in this case? 1989 1990 Mr. Marlles -Yes, there is. 1991 Would everybody that is opposed raise their hands? All right, Mr. 1992 Mr. Taylor -1993 Coleman. 1994 1995 Mr. Vanarsdall -I figured there was. It is the case. 1996 1997 Mr. Jernigan -I didn't think they just wanted to watch us. I don't believe that. 1998 1999 Voice from the Audience -It has been entertaining tonight. 2000 2001 Mr. Jernigan -Will we make it to Jay Leno? That is what we want to know. 2002 2003 Mr. Archer -I don't know if that is a compliment or not. 2004 2005 Mr. Coleman -The proffers, which were distributed to you, do not require waiving 2006 the time limit for accepting them. This application to amend proffers would permit the construction 2007 of an office building on the southern half of a 1.96-acre parcel at the corner of Parham and Gwinnett

2007 of an office building on the southern half of a 1.96-acre parcel at the corner of Parham and Gwinnett 2008 Roads. The original cases approved in 1984 and 1985 limited construction to one 5,000 square foot

- building with additional proffers addressing uses, landscaping, buffering, and lighting. A Patient's
  First Medical Office Building (POD-43-86) was subsequently constructed on the northern half of the
  property. The southern half (Lots 1 and 2 of Parham Hills Subdivision) remained a buffer area and
  provided access to Gwinnett Road.
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2014 The proposed changes would permit a second office building while essentially retaining and 2015 updating the remaining proffers. The applicant added new proffer, #4, prohibiting egress directly 2016 to Parham Road.

Prior to the January meeting, nearby residents expressed a problem with "cut through" traffic driving thru their neighborhood to access the stoplight at Fordson Road and driving through the adjacent church parking lot to access the stoplight at Bronwood Road. Proffer #10 is a new proffer representing the applicant's commitment to pursue an access onto the adjacent Park and Ride property to facilitate access to the stoplight at Fordson. While the amount of additional traffic generated by a new office building may be minimal, reducing the amount of traffic in the neighborhood would obviously be desirable.

This application would permit the reasonable use of the remaining O-1C zoned property, and staff
 recommends approval. I would be happy to answer any questions.

2029Mr. Taylor -Any questions from members of the Commission?2030

2031Mr. Jernigan -Mr. Coleman, I missed what you were saying about using the2032church parking lot. I know that was an issue. What is the problem?

2034 Mr. Coleman -The issue here is that there are two stoplights. The subject 2035 property is here (referring to rendering) and Fordson Road has a stoplight and Bronwood Road has 2036 a stoplight. The church has access from Gwinnett to Bronwood. A driver could drive through the 2037 church property to gain access to this stoplight or they could work their way back through the 2038 residential area and the problem is turning left. A person does not need to do that to make a right 2039 turn on Parham, but because of the traffic volume it is difficult to make a left-hand turn movement, 2040 so the drivers will go to extra means to gain access to a stoplight with the left-hand turn 2041 movement.

2043 Mr. Jernigan - OK.

2045Mr. Vanarsdall -We understand it now. They will either come through the church2046parking lot and a lot of people cut through the church parking lot.

2048 Mr. Coleman - Right. 2049

2050 Mr. Vanarsdall - If the church chained off the parking lot, would that cut it down?

2052 Mr. Coleman - In two conversations with Mr. Kidd, who is the representative of
2053 the applicant, he has had conversations with the nearby residents and the church, and I believe he
2054 is going to outline some of the steps that they are working on with the church.

2056 Mr. Vanarsdall - You had a question, too, didn't you, Mr. Chairman?

2058Mr. Taylor -Yes, I did, and I will wait for Mr. Kidd to discuss the options that2059we have. I have also met with Rev. Denton and Bill Londree in the church and I asked them what2060we could do to reduce the cut-throughs and they have asked for a few signs, which Mr. Kidd's2061client has agreed to provide. So, we will wait to hear from Mr. Kidd.

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2063Mr. Marlles -Mr. Chairman, while Mr. Kidd is coming to the podium, because2064there is opposition, the ten minute rule will be in effect. Were you here when I explained how that2065operates? OK, so you are generally familiar with it? Mr. Kidd, would you like to reserve some time2066for rebuttal?

2068Mr. Kidd -I won't take anything close to the ten minutes, so I will just2069reserve whatever is left over.

OK.

2071 Mr. Taylor -

2072 2073 Good evening, Mr. Chairman, and members of the Commission. Mr. Kidd -My name is Ed Kidd and I am here tonight representing the applicant, Mr. Clifford Schroeder. As 2074 2075 Tom indicated, the subject property was zoned O-1 back in 1985 to allow construction of the 2076 Patient First Medical Office Building. The proffers submitted at that time restricted development to 2077 the Patient First facility on the northern portion of the property. From my review of the files and 2078 discussions with those that I could, my understanding is that the proffer was really submitted to 2079 just eliminate any discussion of what else besides the Patient First facility would be there as 2080 opposed to addressing any particular concern or issue that may have related at the time to the 2081 development of the southern portion of the property. I want you to understand that Mr. Schroeder 2082 purchased this property back in 1986 following completion of the Patient First facility, just as part of 2083 his personal real estate investments, so he is a long-term owner. He is a resident of the Richmond 2084 area, and he has been here for a while. Patient First does continue to be a tenant of the property. 2085 With the changes that have taken place in Parham Road over the last 15 years with additional 2086 office development and with the traffic and so forth, I think it is clear that, you know, a residential 2087 use for this property is not realistic, so the O-1 use that is zoned presently and which we are 2088 requesting to continue with is really the lowest intensity use that is realistic for this property. Mr. 2089 Schroeder believes that that development is now right. He is requesting the proffers to be 2090 amended and be updated essentially to eliminate that restriction regarding development of the 2091 southern portion of the property. While there are some additional language modifications, the 2092 substance of all the proffers previously submitted which address uses, landscaping, buffering, 2093 lighting and architectural design will remain in effect. In addition, Mr. Schroeder has submitted a 2094 proffer prohibiting direct access to Parham Road, which the staff thought was appropriate, and 2095 then the additional proffer which I will go over in more detail in a minute, with respect to the cut-2096 through traffic issue. We do believe the request is reasonable as development of an office on the 2097 southern portion of the property is consistent with the Comprehensive Plan, are consistent with 2098 other development over these last 15 years along Parham Road, and with the proffers protection is 2099 provided to adjacent properties. The only issue that has arisen during the review of this request is 2100 a concern that was expressed by the Parham Road Baptist Church, which as Tom pointed out, is 2101 located across Gwinnett Road from this property, and some of the area residents regarding cut-2102 through traffic, and just to state it again, because of the difficulty of making a left-turn from 2103 Gwinnett onto Parham and the fact that there are existing traffic signals located on Bronwood, 2104 which is the next street over to the south, and on Fordson, which is the next street over to the 2105 north, there is some traffic that wants to go left on Parham that will cut through the church 2106 property to gain access to Bronwood, and some traffic that would go south on Gwinnett circles 2107 around to Fordson to obtain access to that traffic signal. Now, I do want the Commission to 2108 understand that this traffic comes not only from Mr. Schroeder's property but also from the 2109 neighborhood as a whole, including the residents on Gwinnett Road, so it is a neighborhood 2110 situation as a whole, and not a particular problem associated only with Mr. Schroeder's property.

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2112 During the review period, I have talked with the staff and the affected property owners about the 2113 situation, and Mr. Taylor, as has been mentioned, has met with Pastor James Denton of the 2114 Parham Road Baptist Church, and Mr. Schroeder and I met with Pastor Denton and some of the 2115 other property owners, all of that to investigate whether anything could be done to mitigate the 2116 cut-through traffic. Two suggestions came out of those discussions: One being the installation of 2117 some additional signage on the church property, and the other being the possibility of creating a 2118 secondary access to Mr. Schroeder's property through the adjacent Park and Ride facility, which 2119 would allow a more direct access to the traffic signal on Fordson Road.

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2121 By private letter, a copy of which has been provided to the Planning office, Mr. Schroeder has 2122 agreed to provide signage on the church property indicating that it is a private driveway, not for 2123 public access, and also work with the church on any other signage that may be needed to do the 2124 best that we can through signage. We recognized that there are some people that are not rule 2125 followers that will disregard signs, but we and the church believe that the signage will help and 2126 Pastor Denton has indicated to us that this is sufficient to address the church's concerns about the 2127 case. He is here tonight and perhaps will want to speak to you directly.

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2129 By the additional proffer which is shown as Item 10 of the most recent proffers that you have, Mr. 2130 Schroeder has also agreed that as long as the owners of the Patient First facility and VDOT, which 2131 is the owner of the Park and Ride facility will grant the required consents that are connections to 2132 the Park and Ride facility, which would allow that more direct access to Fordson Road and the 2133 traffic signal there, would be provided at the time of the further development of the property. The 2134 proffer does recognize that there may be situations where that access, if it is able to be provided 2135 initially, might have to be closed or might be closed in the future, and those would include, if they 2136 were a traffic signal installed at Gwinnett, I think there would no longer be a need for it and then 2137 more significantly, perhaps, if VDOT or any successor owner of the Park and Ride facility withdrew 2138 any consent that they gave, and we have also provided that if the Director of Public Works made a 2139 determination that this was not appropriate for some reason, or if this Commission authorized it for 2140 some reason, that that access could be closed. The reasons for those exceptions are, what we 2141 have been trying to do here is to say that Mr. Schroeder, as owner of the property, is going to do 2142 everything within his power to provide that connection which would again mitigate this 2143 neighborhood situation, but if there are those that he does not control, such as VDOT, who 2144 determine that this shouldn't be, then we have to provide for that. I would like for you to know 2145 that the Director of Public Works, Mr. Thompson, has reviewed this, and indicated that he would 2146 approve of the connection to the Park and Ride facility subject to the usual plan review details. I 2147 have also made an initial inquiry at VDOT and the initial reaction I received appeared favorable, 2148 although their ultimate position is unknown at this time to the extent the County can assist us in 2149 encouraging VDOT to approve the connection and Mr. Schroeder would solicit that assistance from 2150 you. 2151

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Mr. Marlles -You are down to about two minutes, just to let you know. 2153

2154 Mr. Kidd -On behalf of Mr. Schroeder, I ask that you follow the staff's 2155 recommendation and recommend approval of the requested proffered amendments to the Board of 2156 Supervisors. I will be glad to answer any guestions. 2157

2158 Mr. Taylor -Thank you, Mr. Kidd. We will save the remainder of your time for 2159 rebuttal because my first question that I would like to ask is whether or not you have a sketch or 2160 map to show how that traffic pattern through VDOT and the site would be developed. 2161

2162 Mr. Kidd -No, sir. 2163 2164 Mr. Taylor -Have you seen any sketch at all? 2165 2166 Mr. Kidd -No, sir, but if you, could you put the picture back up Tom? 2167

2168 Mr. Taylor - I know they have agreed to do that or at least the probability, but
2169 in my mind I am not exactly sure how that would work.
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2171 Mr. Kidd -

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2173 Mr. Taylor - And that would provide...

OK.

2175 Mr. Kidd -Park and Ride is the parking area to the right-hand side of the 2176 drawing (referring to rendering). The driveway from Gwinnett is parallel to the southern green line 2177 on the right hand side, and the concept would be that as you get over towards the Patient's First 2178 building, you would make a physical connection probably to line up with one of those driveways, 2179 and be able to gain access to the driveway in the Park and Ride, and then you would just follow 2180 through the existing driveways over to Fordson Road, so physically what we are talking about is 2181 just, for example, you know, this area, somewhere in here, so that you get into the driveways of 2182 that parking facility. 2183

2184Mr. Taylor -So traffic would be able to exit from the medical facility, go into2185the parking lot, and then east or northeast or southwest, southeast?

2187 Mr. Kidd - They would work their way over to Fordson Road and there is an
access that is off the screen, so they go down there, make a left onto Fordson, get them up to the
traffic signal at Fordson and Parham.

2191Mr. Taylor -OK, thank you very much.Mr. Marlles, I believe we had some2192people in opposition, so we will have ten minutes for the opposition, and if you would please2193identify yourself.

2195 Mr. J. Shearin -Mr. Chairman and members of the Planning Commission, my 2196 name is J. Shearin. I own property along Gwinnett Road, so I was intimately involved in some of 2197 the discussions with Mr. Kidd regarding our concerns, and I just wanted to highlight. We have a lot 2198 of information that has already been presented to you, and so far I can't say that there is any 2199 conflict in what has been presented to you. I think it is all in line with what we have discussed. 2200 One of the things I wanted to bring to your attention and just, I'm sure other people would like to 2201 say things, but I went out there and took a look at the traffic situation out there for the Patient 2202 First, and I went out one evening and looked at the traffic going in and out of that site, and for a 2203 one-hour period, during that time period that I was out there, there were basically 18 vehicles that 2204 were coming in and out of the Patient First site, and obviously everything that I saw reflected what 2205 was the concerns that people are coming in on Parham Road, but they weren't leaving that way. 2206 because they couldn't get out on Gwinnett at that intersection, and, in fact, I didn't see two people 2207 who did, in fact, go through the parking lot and so, I don't want to confirm that I saw for my own 2208 self that that was in fact taking place out there in the field. While I am a property owner along 2209 Gwinnett Road, I also happen to be in the traffic engineering profession. In fact, I used to work 2210 with Bob Thompson in the Public Works Department. But, anyhow, I just want to let you know 2211 that from my work and knowledge of projecting traffic, the facility, Patient First which I believe is a 2212 5,000 square foot building, if you use the standards that we used to generate traffic, would 2213 generate basically the same amount of traffic, 18 vehicles is what I counted out there during a 2214 typical hour. Now if you want to use the same standards, you would be talking about 2215 approximately 180 vehicles in a typical day, so that is the kind of magnitude of traffic we are talking 2216 about trying to go in and out of the facility at the Patient First. Given the zoning that they have out 2217 there and the restrictions, it would be reasonable to assume that another 5,000 square foot 2218 building that is going to generate the same kind of traffic will show up there and do the exact same 2219 traffic patterns. So, I think our concerns are that it doesn't work today and another building out 2220 there will do exactly the same thing.

2221 2222 We have quite a few neighbors. I was going to say that we have approximately a dozen, but 2223 obviously you have seen that yourself who are here, and there are two other people who were 2224 here, I believe at the last meeting. I know of one who was here at the last meeting, but could not 2225 attend, but they did write letters saying that they were also concerned. We agree that, at least I 2226 do from my expertise in talking with Mr. Kidd, that this Park and Ride lot connection would be the 2227 most preferable way of handling the traffic issues. Where we have our disagreements is the 2228 wording of the proffer. As I think Mr. Kidd alluded, the proffer is set up to say we will build this, 2229 however, if VDOT or the Public Works Director decides that they do not wish to have that 2230 connection, then, as it is written, as I interpret, the proffers, and I think Mr. Kidd has concurred 2231 when I talked to him about it, is that they would be able to continue on with development of this 2232 building. Therefore, we have a building in place, even though a good faith effort was made, but 2233 now the traffic problems are still there for our neighborhood, and the thing I wanted to bring to 2234 your attention, also, was the original application for rezoning asked for and got one building. That 2235 is what they got. Now they are asking for additional buildings, so they have to go through 2236 additional rezonings, so I just want to be aware that if there are some issues that are saying we 2237 haven't developed this site fully, I am only saying they had that opportunity before to fully identify 2238 what was going on there and taking care of it at that time. Now the conditions have changed. 2239 Gwinnett and Parham is not an adequate access for a commercial drive, and the only other option 2240 is, besides taking the Park and Ride lot, is to use Gwinnett Road, and Gwinnett Road, as you can 2241 see a little bit in the picture, it is paralleled by Bronwood and by Fordson, and those are two 2242 collector type facilities. They have traffic lights on Parham Road and they are designed in order to 2243 handle traffic, such as a commercial access. Gwinnett Road is a local street. It is designed to 2244 handle our resident traffic. If it is not designed for commercial vehicles or commercial 2245 developments along Parham Road, we should not be the focal point for commercial. I would hope 2246 that the Commission recognizes this and would request that the developer or through the attorney 2247 to make a more stringent proffer saying that it will be built rather than (unintelligible) will be built 2248 or made to build it, so that is the gist of what our concerns are. 2249 2250 Mr. Taylor -

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OK. Thank you.

2252 Mr. Jernigan -

> Mr. Shearin -What I did, well, in typical traffic engineering what you do is go out from 4:00 to 6:30 p.m. period and during that time frame you look at the highest peak at that time. That is how we do traffic studies, and so I didn't go out there one time. I did what I would typically do if I were doing this for a developer.

I have a question. Did you check it for one hour?

2259 Mr. Jernigan -Was this on a weekend or a weekday? 2260 2261 Mr. Shearin -It was on a weekday. 2262 2263 Mr. Jernigan -And they had 18... 2264 2265 Mr. Shearin -Eighteen people total going in and out of there and it fits exactly 2266 what the standards say a 5,000 square foot medical office building ought to do. 2267 2268 Mr. Vanarsdall -Do you know of any traffic study that has been done on all of 2269 those streets? 2270 2271 On what now? Mr. Shearin -

2273 Mr. Vanarsdall -On those streets. Do you know if a recent traffic study has been 2274 done? 2275 2276 Mr. Shearin -Not that I am aware of. I don't think there was a need for one 2277 since there were no major developments, not that I am aware of. 2278 2279 Mr. Vanarsdall -Where does the traffic come from that goes through there? 2280 Where does it originate? 2281 2282 Mr. Shearin -Are you talking about the traffic on Fordson Road? 2283 2284 Mr. Vanarsdall -Yes. 2285 2286 It is almost, it is primarily people from the neighborhood going in Mr. Shearin-2287 there, but also people are going into the Patient's First, and, obviously, the church has also got 2288 people. 2289 2290 Mr. Vanarsdall -All right. 2291 2292 Mr. Jernigan -I am not disputing what you had there, but, you know, the total 2293 figure 18 an hour seems a pretty heavy load for Patient's First. I am not sure they could handle 2294 that on a regular basis. 2295 2296 Mr. Vanarsdall -That Patient's First has a lot of business. It always has. 2297 2298 Mr. Shearin -And once again, if I came out and counted double what the 2299 standards said, I would agree with it, but it came out just within the standards. 2300 2301 Mr. Vanarsdall -That is a very popular location. 2302 2303 Mr. Jernigan -That is a pretty heavy load for that facility. 2304 2305 Mr. Shearin -Well, around the United States when they study them, there is 2306 other places just like it, because they have studied them. 2307 2308 Mr. Jernigan -I am surprised. I didn't know it was that heavy. 2309 2310 Thank you very much, Mr. Shearin. Are there other people who Mr. Taylor -2311 would like to speak? Please come to the podium and identify yourself, please. 2312 2313 Mr. Vanarsdall -We are being recorded. 2314 2315 Ms. Corrine Griffin -My name is Corrine Griffin and I live at 8406 Gwinnett Road, and I 2316 am the third house from Patient's First, what you see on the map is the second and I am one 2317 house down, and the traffic coming from Parham into Patient's First and also the people leaving, 2318 they are not the best drivers in the world, and many times I have almost been hit. Like Monday, I 2319 was almost hit on the side by people coming out of that Patient's First without even bothering to 2320 stop and look either way or anything like that, and you will find some of the other people that live 2321 on Gwinnett have had the same problem, too. So, if we can divert that traffic going to Fordson 2322 through that parking lot, that would be a solution to one of our problems. 2323 2324 Mr. Vanarsdall -It seems like it would. 2325

Mr. Taylor - I think right now from the discussions that I have had with the
staff which have been very positive with regard to VDOT, as you know, that Park and Ride isn't
heavily utilized.

2330 Ms. Griffin - It used to be, but not anymore.

2332 Mr. Taylor - And there is just a lot of parking available to that in that the
2333 parking in there and the access through the site would dramatically increase both parking available
2334 and the accessibility of the road system to it.

Ms. Griffin - You can see part of the parking lot now, but further on up there is
a whole section that is not even used at all, because the majority of the parking is close to where
the buses come. So, there is a whole section that is never used now and that could be additional
parking for whatever is going to be put there.

Mr. Taylor - That is right. In fact, with that parking open and an opening
between the two, a lot of the Patient's First parking or the other buildings parking could stay right
in that lot and almost is a preferable thing. I was heartened and delighted when VDOT agreed that
they would be willing to improve the traffic and provide an opening between Patient's First and that
parking lot.

2347 Ms. Griffin -

Are they actually going to do that or is this...

2349 Mr. Taylor -Well, we have several options. One option is, as you know, the 2350 problem that comes up on Gwinnett is the fact that there is no traffic signal there. We have one 2351 option that VDOT could put a traffic signal there and that would stop it. When I went there with 2352 Pastor Denton, a couple of cars actually started to go down Gwinnett and did a u-turn, so we are 2353 going to have to do something to resolve that issue, and a traffic light is a possibility. But the 2354 break-through of that passage way into the Park and Ride is an easier option, one that VDOT 2355 seems to want to try first... 2356

- Ms. Griffin Right, because the only thing that is separating the two are the bushes.
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2360 Mr. Taylor -Right, but the bushes are easy to remove. In fact, the applicant 2361 has agreed to do a lot of remedial landscaping. He has been very cooperative in dealing with the 2362 church. We have talked to Pastor Denton and asked him what he would like, and he said he would 2363 really like a couple of signs, and he thinks that that would be adequate, and Mr. Londree kind of 2364 agreed with him that we would try that, so that in the first phase of this I think we can do some 2365 things and then we can just watch it, and if things work out, that is fine. We won't need any 2366 additional administrative action. But, if we do need administrative action and we can prove the net 2367 volume of cars increasing, VDOT agrees that they can put a traffic light at that corner sometime in 2368 the future, and I use that road all the time, so I am guite familiar with it, and I know when you get 2369 down in there it is hard to get up because of the traffic volume and the lights, and you've got to be 2370 a little bit daring at times to poke your nose out there, as you know. 2371

Ms. Griffin - And also Gwinnett is not really, it is more like a road that has a
little bit of black top on it. It is not a two-lane road.

Mr. Taylor - It is not a heavy surfaced road and I think that appeals to the
County in terms of the County may need to do something because of the cars that turn around
there, and I have reported that to the County Transportation people, and I think we can reasonably
expect to have improvements on all of that. There is no one here from Transportation, I don't

2379 think now, but they have assured me that they've got it on their radarscope and they can take care 2380 of it, so I think we can absolutely guarantee results in the future. 2381

2382 Ms. Griffin -

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2384 Mr. Vanarsdall -2385

2386 Mr. Taylor -I will address that one to Mr. Kidd, because this is not the POD 2387 stage. This is the zoning stage. We are going to do the zoning and then the POD. 2388

Mr. Chairman, what is, what is the office going to be used for?

2389 Mr. Vanarsdall -You don't know what it is going to be used for? 2390

Thank you.

2391 Mr. Taylor -Well, it was an office building, but he didn't tell me what was 2392 going to be in the office building. It could be medical. It could be something else. We will hear 2393 from Mr. Kidd. 2394

2395 Mr. Kidd -If the property is zoned O-1, there are only a very few permitted 2396 uses in O-1. Proffers exclude a day care use, so you are basically talking about regular business 2397 offices or medical offices. Mr. Schroeder does not have a particular plan or design at this point. As 2398 I indicated, he has owned the property for the last 15 years and as the character of Parham Road 2399 has evolved before he comes forward, he has had a number of inquiries over the years and he has 2400 not been able to respond to those because of the existence of these proffers. We think that with 2401 the overall proffers that require a maximum size, require the architectural plan to be compatible 2402 with the neighborhood and to be approved by this Commission. The other restrictions are on 2403 lighting and so forth that, I think, we all should be very comfortable that whatever is going to go 2404 there is going to be compatible and nice, and I don't think that there is any disagreement among 2405 the nice neighbors about the use itself, the question just being the one of traffic.

2407 Mr. Vanarsdall -Well, the reason that I asked the question is because that 2408 determines how much more traffic you are going to have. If it is 10 people occupied, then it will be 2409 10 people and if it 20 people occupied, it will be 20 people. 2410

2411 Mr. Kidd -Right. The information that I have at this point that I could offer 2412 to you is basically two or three points. One, the existing lease with the Patient's First facility 2413 prohibits a competing medical office use. That lease was initiated in 1987. That was its 2414 commencement and it had an initial 10-year term, and then it had six 5-year renewals. So, it does 2415 go five years at a time, but that lease now would run through, without any modifications to it, 2416 2027, and it is has been apparently a good location for them, so that would be expected to 2417 continue. With that assumption, the additional use would not be the same type of medical office from my understanding. It could be a dentist or something like that, but not a medical office ala 2418 2419 Patient's First. The other thing is that we continue with the existing proffers that put a 5,000 2420 square foot limit on that first building, and so we have got them drafted. So it says, you know, 2421 maximum 5,000 square feet on this. So that is the upper limit on the size. If you look at the 2422 picture, you can see that there is probably more than half of the site that has been utilized for the 2423 Patient's First facility, which is approximately 5,000 square feet, so the site design limitations, in 2424 terms of setbacks and parking and all of that, there is a reasonable likelihood that the actual size of 2425 the building would be less than the 5,000 square feet. Five thousand square feet is what the 2426 proffer says, so that is realistic for you all to think in those terms, but I just share with you that 2427 point. 2428

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Thank you.

2431 Mr. Taylor - Are there any other questions of Mr. Kidd?

Vanarsdall -

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2433 Mr. Marlles -2434 There is still opposition.

2435 Mr. Taylor - All right. We have a couple of minutes left for the opposition.
2436 Please come down to the podium and state your name and affiliation if you would like.
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Mr. Williams - Matt Williams and I live at 8500 Gwinnett Road. Which is the
second house on Parham coming down.

2441Mr. Taylor -Is that the one you can see clearly on the slide, Mr. Williams?2442

2443 Mr. Williams -Yes. That is correct. I would like to see Mr. Schroeder change 2444 around a little bit here and build a residential home there that he could rent out. I don't see any 2445 need to put another building on this property that (unintelligible), that it was, put this building back 2446 in the corner there, the Patient's First, and we have the Park and Ride in back of us, with a lot of 2447 traffic. This was a little quiet neighborhood when I moved there 25 years ago and our homes have 2448 appreciated, and that has been nice. But you're talking about giving us another building down on 2449 the corner. Our homes are anywhere from \$100,000 to \$150,000 along that road, and why build 2450 another building to cause us more traffic and more problems, that are getting older, and I'd like to 2451 see him build a nice home there and rent that out, and he obviously has a nice income from where 2452 he is now, and I don't blame him to want to increase his income. But if he would think about it, he 2453 could probably get a \$1,000 rent for a home setting on that lot, which would not mess you up on 2454 Parham Road. All you guys run up and down Parham Road, so it is a mess out there, so if you put up a building, he is going to have trouble parking there, and I would like to see you consider going 2455 2456 back to a residential with that. Thank you for your time. 2457

2458 Mr. Taylor - Thank you.

2460 I can answer two of your questions. One of them the Land Use Mr. Vanarsdall -2461 Plan of the County recommends office. It does not recommend residential. The second one and 2462 most important to me would be, if you want to ask for trouble, and you want to ruin a 2463 neighborhood, have a lot of rented houses in it. That is one way to go. And whoever builds their 2464 home, if they do, you would have absolutely no control over who lives in it or how many people. 2465 Ten people could live in it. There is no such thing as the number of a family. You may have four, I 2466 may have six. The County has gone through trying to figure out how many people can live in a 2467 house for years and they can't do it. I would strongly disagree with any kind of a rented home 2468 there or home period.

2470 Ms. Griffin - Then why does Mr. Schroeder want it rezoned if he doesn't have any idea what he wants to put on there?

2473 Mr. Vanarsdall - Speculation.

Ms. Griffin - Well, then shouldn't he do that after the fact? After it has been
decided and he does have something to move in there and build there, then go back to the Board
and have it rezoned?

Mr. Taylor - Ma'am, could you come up to the podium and identify yourself for
the record. The Director reminded me as a brand new chairman that I really need to get these on
record and it hard to hear all of the comments. If you wouldn't mind, would you like to scroll all
the way back and start over?

2484 Ms. Griffin - I am Corrine Griffin again.

2485 2486 Mr. Taylor -Pardon me. 2487 2488 Ms. Griffin -My name is Corrine Griffin and my question, why are you trying to 2489 have it rezoned before you have any idea what is going to be built there? Why don't they decide 2490 who is going to build there, what is going to be there, and then come to the Commission and have 2491 it rezoned? Right now we are sitting here and you are asking us to have this rezoned, and we 2492 don't even know what is going to go there. 2493 2494 Mr. Taylor -OK. Thank you very much. I will try to answer that before the 2495 next speaker, and... 2496 2497 Mr. Marlles -Mr. Chairman, that does conclude the time. 2498 2499 Mr. Taylor -That concludes the time. That is the 10 minutes that we have, 2500 but maybe our Director would like to answer that question or I will answer that question. 2501 2502 Mr. Marlles -Is the question why are they proposing to rezone now before they 2503 have a specific use in mind? Well, I would say, and the applicant can certainly address that, but 2504 the County's Land Use Plan does recommend office on this development, so a rezoning that would 2505 be consistent with the Comprehensive Plan for the County is not out of line. It certainly will be 2506 reviewed. Any development on this site will be reviewed for all the County's various development 2507 standards, including traffic. Often we will get a conceptual plan for a specific use at the time of 2508 rezoning, but it is not totally unusual not to or out of the ordinary, but I would also add, I will allow 2509 the applicant to respond to that question, too. 2510 2511 Mr. Vanarsdall -When you had your Community meeting, that was the first 2512 question you should have asked, well, what do you want to put there, and that determines 2513 everything else. So, and if he'd said, "Well, I don't know what I am going to put there," then it 2514 would not have been any surprise to you. 2515 2516 Ms. Griffin -We didn't have a Community meeting. 2517 2518 Mr. Taylor -I realize that. In fact, before you start, Mr. Kidd, just let me say 2519 this. Let me explain why you didn't. And that was because when I reviewed this case, and looked 2520 at the land use, and I visited the site and I talked to Pastor Denton, it looked perfectly reasonable 2521 to me that on that particular site, as Mr. Vanarsdall points out, that the O-1 use is a good use right 2522 along Parham Road. It is consistent with the use along there. It is consistent with what is on the 2523 site now and the issue that appealed to me immediately that we had to solve was the issue of 2524 transportation and parking, and we have worked very hard on that issue, to the point that I am 2525 quite satisfied that VDOT, one way or another, can solve the traffic problem that exists there. I am 2526 also convinced from talking to Mr. Kidd about the fact that it will be O-1, and that means basically 2527 O-1 when it gets to the next stage, and we will review the type of structure in there, we will review, 2528 to an extent, by reviewing that what the use will be, and the intensity and the arrangement of the 2529 site, and I feel, after conferring with everybody that this is a perfectly reasonable beneficial use of 2530 the site, and it will fit. The applicant has agreed to lots of landscaping and we can solve the traffic 2531 problem in and across the church and in that neighborhood either by lights or fixing up the road. 2532 So, it seemed perfectly reasonable to me, and the staff. Would you like to speak to that, Mr. Kidd? 2533 2534 Mr. Kidd -Well, very briefly. I would just say in terms of a neighborhood 2535 meeting, in advance of the December Planning Commission meeting, I did send a letter notice to 2536 adjacent property owners. I didn't hear anything back, but at the December Planning Commission 2537 when it was indicated opposition, I did speak to some of the folks out in the lobby and we talked

about what we would try to do between then and now, and I think we have been consistent with
that. I have been in communication with Mr. Shearin primarily on their behalf. We did have a
meeting earlier today. I think I have answered that question in terms of proposed use.

Mr. Vanarsdall - In all fairness, I talked to Mr. Kidd and he told me, "Well, I would have been glad to have a community meeting, but I got absolutely no interest from the letters."
So, when we send out letters like that in my district and we don't get any response, we just say that nobody cares.

2547 Mr. Kidd -The letters went to the adjacent property owners. Not all of you 2548 are adjacent property owners, and I understand it took time for that to filter down. Again, what the 2549 standard practice is and what the County does and what we do is send those notices to the 2550 immediate adjacent property owners. I don't think there is any real, you know, difference of 2551 opinion there. I just want to reinforce what was said in terms of the zoning process and the POD 2552 process. Given the fact that this property is zoned O-1 and has been zoned O-1 since 1985, we are 2553 only asking for a tweak in the proffer, and it is very restricted in terms of the type of use and with 2554 the additional proffers, I think that any question about the details can very legitimately and 2555 appropriately in following good land use and planning practices be dealt with at the POD stage, and 2556 I think this is a good use for this property. It is really the only appropriate use, given all of the 2557 factors and considerations, and I again ask you to recommend approval. 2558

2559 Mr. Taylor -Thank you, sir. The time is up. I will just say that consistent with 2560 what Mr. Kidd has said and looking at the property and looking at the alternatives, and talking to 2561 the staff, I had no calls from any neighbors with the exception of Rev. Denton, and my number is 2562 available to everybody, and I am convinced that every issue that has been raised can be resolved 2563 to everybody's satisfaction, either through a series of meetings or using the O-1 by-right 2564 development for the parcel. At the POD stage we will be able to work out whatever refinements 2565 that we need to make for the benefit of the entire community. So, with that, I will move approval 2566 of Case C-72C-01. 2567

2568 Mr. Jernigan - Second. 2569

2570 Mr. Taylor - Motion made by Mr. Taylor and seconded by Mr. Jernigan. All in
2571 favor say aye. All opposed say no. The ayes have it. The motion passes.

2573The Planning Commission approved recommendation to the Board of Supervisors of Case C-72C-012574-Edward B. Kidd for Louis Clifford Schroeder.

REASON: Acting on a motion by Mr. Taylor, seconded by Mr. Jernigan, the Planning Commission
voted 5-0 (one abstention) to recommend that the Board of Supervisors grant the request
because the proffers continue to assure a quality form of development with maximum protection
afforded the adjacent properties.

2581 Mr. Marlles - Ladies and gentlemen, this will come up before the Board of 2582 Supervisors at the February 12, 2002 meeting, at 7:00 p.m.

Mr. Taylor - And if anybody would like to meet on this, I will give you some
cards and we can have a neighborhood meeting, and I am sure Mr. Kidd and the applicant will be
happy to resolve most of the problems that we see. Mr. Marlles, is there anything else on the
agenda?

2589DISCUSSION:Set Public Hearing for Capital Improvement Program 02-259003 to 06-07 for February 14, 2002 (6:15 p.m.).

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2591 2592 Mr. Marlles -Yes, sir. There are two items left. The first item has to do with 2593 setting a public hearing for presentation of the Capital Improvement Program for 2002-2003 to 2594 2006-2007. 2595 2596 Mr. Vanarsdall -Why don't we have them go out before we talk about this? I 2597 cannot half hear. 2598 2599 Mr. Marlles -Ladies and gentlemen, if you would, adjourn to the lobby, 2600 please, so we can continue our meeting. 2601 2602 Thank you very much for coming. Mr. Taylor -2603 2604 Mr. Vanarsdall -Go ahead, Mr. Marlles. 2605 2606 Mr. Marlles -Thank you, Mr. Vanarsdall. The staff is requesting that the public hearing on the CIP be scheduled for the February 14 meeting and traditionally we do this 2607 2608 before the regular meeting. We are requesting that it be set at 6:15 p.m. 2609 2610 Mr. Vanarsdall -In the past that time has always suited the people who have to 2611 come, which is every administrator in this County. 2612 2613 Mr. Marlles -Yes, I believe that is correct. Yes, sir. 2614 2615 Mr. Vanarsdall -They don't have to go home and come back. My only question was "Are we going to get dinner at 5:30 p.m.?" 2616 2617 2618 Mr. Marlles -Staff will have to look into that, Mr. Vanarsdall. I am sure the 2619 Commission's budget has sufficient funds for dinner in it. 2620 2621 If there is no opposition, I will move that we have the public Mr. Vanarsdall -2622 hearing on the CIP on February 14 at 6:15 p.m. and dinner at 5:30. 2623 2624 Mr. Jernigan -Second. 2625 2626 APPROVAL OF MINUTES: December 13, 2001 2627 2628 Mr. Taylor -The next item on the agenda is the approval of minutes? 2629 2630 Mr. Marlles -Yes, sir, for December 13, 2001. 2631 2632 Mr.Taylor -Has everybody had the opportunity to read the minutes? Is 2633 there a motion? First, are there any corrections? 2634 2635 Mr. Vanarsdall -I move that the December 13, 2001 minutes be approved. 2636 2637 Mr. Archer -Second. 2638 2639 Motion by Mr. Vanarsdall and second by Mr. Archer. All in favor Mr. Taylor -2640 say aye. All opposed say no. The motion passes. 2641 2642 Mr. Chairman, before we close, are you ready to adjourn? I Mr. Archer -2643 want to thank the Director for making the copies of the article Stucco Woes and distributing it to

| 2644<br>2645<br>2646 | the members, and I hope you got something out of it. We might have to do something about this one day.  |  |
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| 2647<br>2648         | Mr. Jernigan -  | I make a motion that we adjourn the meeting.                               |
| 2649<br>2650         | Mr. Vanarsdall -  | Second.  |
| 2651<br>2652         | Mr. Taylor -<br>by Mr. Vanarsdall. The meeting  | We have a motion for adjournment by Mr. Jernigan, seconded g is adjourned. |
| 2653<br>2654         | Thoro boing no further husiness   | s acting on a motion by Mr. Vanarsdall, seconded by Mr. Jernigan           |
| 2655                 | There being no further business, acting on a motion by Mr. Vanarsdall, seconded by Mr. Jernigan, the Planning Commission adjourned its meeting at 10:12 p.m. on January 10, 2002. |  |
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| 2662                 |   | Allen J. Taylor, C.P.C., Chairman  |
| 2663                 |   |  |
| 2664<br>2665         |   |  |
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| 2668                 |   | John R. Marlles, AICP, Secretary   |
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