Minutes of the regular monthly meeting of the Planning Commission of the
 County of Henrico held in the County Administration Building in the Government
 Center at Parham and Hungary Spring Roads, beginning at 7:00 p.m. March 10,
 2016. Display Notice having been published in the Richmond Times-Dispatch on
 February 22, 2016 and February 29, 2016.

 Members Present: Mr. C. W. Archer, C.P.C., Chair (Fairfield) Ms. Bonnie-Leigh Jones, C.P.C., Vice-Chair (Tuckahoe) Mr. Eric Leabough, C.P.C. (Varina) Mrs. Sandra M. Marshall (Three Chopt) Mr. R. Joseph Emerson, Jr., AICP, Director of Planning, Secretary Mr. Frank J. Thornton (Fairfield) Board of Supervisors' Representative
 Member Absent: Mr. Robert H. Witte, Jr., (Brookland)

Also Present: Ms. Jean M. Moore, Assistant Director of Planning Mr. James P. Strauss, PLA, Senior Principal Planner Mr. Seth Humphreys, County Planner Mrs. Lisa Blankinship, County Planner Mr. William Moffett, County Planner Ms. Erin Puckett. County Planner Mr. John Cejka, County Traffic Engineer, Public Works Ms. Sylvia Ray, Recording Secretary

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8 Mr. Frank J. Thornton, the Board of Supervisors' representative, abstains 9 on all cases unless otherwise noted.

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Mr. Archer - The meeting will come to order. Good evening,
 everyone, and welcome to the March 10, 2016, meeting of the Henrico County
 Planning Commission, which is the night that we discuss rezoning and so forth.
 Before we start, I would like to ask everyone to please silence your telephones
 and stand with me, please, and let's salute the flag.

Thank you. I'd like to first recognize Mr. Frank J. Thornton, who is the adjunct from the Board of Supervisors this year. Welcome, sir. Good to have you.

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20 Mr. Thornton - Thank you.

22 Mr. Archer - And I'd also like to introduce a new person from the 23 *Richmond-Times Dispatch*, Mr. Elliott Robinson. How are you, Mr. Robinson? Is 24 there anyone else here from the media? Doesn't look like it.

26 Mr. Secretary, I'll turn it over to you, and we can get started.

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Yes sir, Mr. Chairman. First on your agenda this 28 Mr. Emerson evening is the presentation of a resolution. 29 30 **RESOLUTION PCR-1-16:** Presentation of a Resolution of Appreciation to 31 Mr. Thomas M. Branin in recognition of his service on the Planning Commission. 32 33 Mr. Emerson -I believe that is your honor. 34 35 Thank you, sir. Mr. Branin, if you will meet me down Mr. Archer -36 at the podium, I'd appreciate it, sir. 37 38 I will read the resolution of appreciation to Mr. Thomas Branin. 39 40 WHEREAS, it is the desire of the Henrico County Planning Commission to 41 acknowledge and show appreciation to individuals who have provided invaluable 42 service; and 43 44 45 WHEREAS, Thomas "Tommy" M. Branin, a native of Henrico County, and graduate of Freeman High School, entered public service to continue his 46 devotion to the County; and 47 48 WHEREAS, Tommy was appointed to the Planning Commission on March 8, 49 2005, and worked diligently to serve the citizens of Henrico County's Three 50 Chopt Magisterial District for ten years; and 51 52 WHEREAS, shortly after his appointment, Tommy served as Chairman of the 53 Planning Commission in 2007 and again in 2012; and 54 55 56 WHEREAS, Tommy's experience and knowledge of planning and development is rooted in his family's construction supply business, where he now serves as 57 58 vice president of National and International Sales; and 59 WHEREAS, in addition to his service on the Planning Commission, Tommy 60 shares his knowledge and experience as a member of the State Water Quality 61 Control Board, the Virginia Soil and Water Conservation Board, the Richmond 62 Regional Planning Commission, and is past chairman of the Henrico County 63 Republican Committee; and 64 65 66 WHEREAS, Tommy provided invaluable guidance during a time of economic hardship and was instrumental in some of the largest and most successful 67 developments that benefited the Three Chopt community; and 68 69 70 WHEREAS, over the course of his tenure, Tommy Branin was key in the 71 formulation of the 2026 Comprehensive Plan and the Innsbrook Area Study, and 72 the advancement of West Broad Village, West Broad Marketplace, Broad Hill

73 Centre, and the GreenGate developments; and

75 WHEREAS, Tommy served as a steward of the County and emphasized 76 upholding the principles of its Comprehensive Plan and Smart Growth initiatives 77 by supporting high quality and mixed-use developments with an emphasis on 78 pedestrian and bike-friendly service areas; and

- 80 WHEREAS, Tommy was consistently well prepared to discuss cases that came 81 before the Planning Commission, sharing his knowledge of the Zoning Ordinance 82 and planning principles with other members;
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NOW, THEREFORE, BE IT RESOLVED, that the Henrico County Planning
 Commission, along with the support of Planning Department staff, does hereby
 convey its deepest and sincere gratitude and appreciation to Tommy Branin for
 his service and leadership, and offers best wishes on his future endeavors and
 service as the Three Chopt Magisterial District Supervisor.

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90 Mr. Archer -

We'd like a few words from you, sir.

Mr. Branin - I thought I'd be able to slip out. To my fellow commissioners, best ten years ever. I got to see some people that helped raise me and had a hand in guiding and helping others. And I hope my experience that I brought to the Commission was used and was valid and good. Henrico's a great place. Unbelievable County. I'm proud that I got to spend ten years here and continue to serve. So thank you.

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Mr. Emerson - We do have an empty seat.

- 101Mr. Branin -And I'm sure Mr. Glover would appreciate me102straightening out the Brookland District in one night.
- 104 Mr. Archer Thank you, Mr. Branin. And on behalf of all the 105 Commission members, I would like to convey to you that Three Chopt is not 106 necessarily the best district in the County, but you always say that.
- 108 Mr. Branin And I have left you in fantastic hands. Ms. Marshall is 109 going to outdo me five times over.
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Mr. Archer - Thank you, sir.

113 Mr. Emerson - Mr. Chairman, we now move on to the next item on 114 your agenda, the Requests for Withdrawals and Deferrals. Those will be 115 presented by Mr. Jim Strauss.

How are you, Mr. Strauss? Mr. Archer -117

119 Mr. Strauss - Very good, thank you. And thank you members of the 120 Commission. Thank you, Mr. Secretary. We do have three requests for deferral 121 this evening. The first one is in the Brookland District. It's on page 1 of the 122 agenda. That would be PUP2014-00001, Mr. Bobby Marchetti. And the applicant 123 is requesting deferral to July 14, 2016 meeting.

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125 (Deferred from the September 10, 2015 Meeting)

Malachi M. Mills for Bobby Marchetti: Request for PUP2014-00001 126 a Provisional Use Permit under Sections 24-58.2(d), 24-120 and 24-122.1 of 127 Chapter 24 of the County Code in order to allow outdoor dining for a proposed 128 restaurant on part of Parcel 767-757-6829 located 95' east of the east line of 129 Hungary Spring Road approximately 1,025' south of its intersection with Staples 130 Mill Road (U.S. Route 33). The existing zoning is B-2C Business District 131 (Conditional). The 2026 Comprehensive Plan recommends Commercial 132 Concentration and Office. 133

Mr. Archer - All right, thank you. Is there anyone present who is opposed to the deferment of PUP2014-00001, Malachi M. Mills for Bobby Marchetti? I see none.

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139Ms. Jones -Then I would like to move the deferral of PUP2014-14000001, Malachi M. Mills for Bobby Marchetti, to the July 14, 2016 meeting.

142 Mr. Leabough - Second.

Mr. Archer - Okay. Motion by Ms. Jones and seconded by
 Mr. Leabough. All in favor of the motion say aye. Those opposed say no. The
 ayes have it, and the motion passes.

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At the request of the applicant, the Planning Commission deferred PUP2014-00001, Malachi M. Mills for Bobby Marchetti, to its meeting on July 14, 2016.

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151 Mr. Strauss - We also have a recommendation for deferral of 152 SIA2015-00002, Osborne Turnpike. That's the Dominion Virginia substation 153 proposal. That's on page 1 of the agenda. It's in the Varina District. Staff is 154 recommending deferral to the June 9, 2016 meeting.

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156 (Deferred from the October 15, 2015 Meeting)

SIA2015-00002 Osborne Turnpike - Dominion Virginia Power 157 **Electric Substation:** The Department of Planning has received a request from 158 Dominion Virginia Power to initiate a Substantially In Accord study of a proposed 159 site for an electric substation. The proposed substation site would use 1.53 acres 160 of part of Parcel 798-696-8886 located along the west line of Osborne Turnpike 161 approximately 1,150 feet south of Equestrian Way. The existing zoning of the 162 subject area is A-1 Agricultural District. The 2026 Comprehensive Plan 163 recommends Traditional Neighborhood Development. 164

Mr. Archer - Okay. Is there anybody who is opposed to the
 recommended deferral of SIA2016-00002, Osborne Turnpike – Dominion Virginia
 Power Electric Substation to the June 9th meeting?

- Mr. Leabough There being no opposition, Mr. Chair, I move that
 SIA2016-00002, Osborne Turnpike Dominion Virginia Power Electric
 Substation, be deferred at the request of the applicant to the June 9, 2016
 meeting.
- 175 Mrs. Marshall Second.

Mr. Archer - Motion by Mr. Leabough, seconded by Ms. Marshall.
 All in favor of the motion say aye. Those opposed say no. The ayes have it; that
 motion passes.

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- At the request of the applicant, the Planning Commission deferred SIA2016-00002, Osborne Turnpike – Dominion Virginia Power Electric Substation, to its meeting on June 9, 2016.
- 185 Mr. Strauss And finally, the third request for deferral this evening 186 is in the Three Chopt District. It's on page 2 of the agenda. REZ2016-00001, 187 Windsor Enterprises Corporation. The applicant is requesting a deferral to the 188 July 14, 2016 meeting.

REZ2016-00001 Andrew M. Condlin for Windsor Enterprises Corp.: 190 Request to conditionally rezone from A-1 Agricultural District and R-2AC One-191 Family Residence District (Conditional) to R-2AC One-Family Residence District 192 (Conditional) Parcels 741-771-6359, -3734, -2432, and part of Parcels 740-771-193 194 9736, 741-772-9212, -5941, -4776, and -0892 containing 25.37 acres located at the terminus of Ellis Meadows Lane and along portions of the eastern and 195 northern property boundaries of the Estates at Grey Oaks. The applicant 196 proposes a maximum of 50 single-family residences. The R-2A District allows a 197 minimum lot area of 13,500 square feet and a maximum gross density of 3.22 198 units per acre. The use will be controlled by proffered conditions and zoning 199 ordinance regulations. The 2026 Comprehensive Plan recommends Suburban 200 Residential 1, density should not exceed 2.4 units per acre and Environmental 201 Protection Area. 202

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204Mr. Archer -Is there opposition to the deferral of REZ2016-00001,205Andrew M. Condlin for Windsor Enterprises Corp? No opposition. Ms. Marshall.

Mrs. Marshall - Mr. Chairman, I move that REZ2016-00001, Andrew
 M. Condlin for Windsor Enterprises Corporation, be deferred to July 14, 2016, at
 the request of the applicant.

211 Mr. Leabough - Second.

Mr. Archer - Motion by Ms. Marshall and seconded by Mr. Leabough. All in favor of the motion say aye. Those opposed say no. The ayes have it; that motion passes.

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At the request of the applicant, the Planning Commission deferred REZ2016-00001, Andrew M. Condlin for Windsor Enterprises Corp, to its meeting on July 14, 2016.

Mr. Emerson - Mr. Chairman, if the Commission has no further deferrals to bring forward this evening, we now move on to the requests for expedited items. Those will also be presented by Mr. Jim Strauss.

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Mr. Strauss - Thank you, Mr. Secretary. The first request for approval on the expedited agenda this evening is in the Three Chopt District. It's on page 2 of the agenda. That would be REZ2016-00003, Starwood Corporation. With the proffers dated March 1, 2016, which were handed out this evening, staff is recommending approval. And staff is not aware of any opposition this evening.

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REZ2016-00003 F.P. Parker for Starwood Corp.: Request to 231 conditionally rezone from A-1 Agricultural District to R-3C One-Family Residence 232 District (Conditional) Parcels 735-755-9450 and 735-755-8657 containing 1.011 233 acres located on the north line of Church Road approximately 80' west of its 234 intersection with Waterford Way East. The applicant proposes 2 single-family 235 residences. The R-3 District allows a minimum lot area of 11,000 square feet and 236 a maximum gross density of 3.96 units per acre. The use will be controlled by 237 proffered conditions and zoning ordinance regulations. The 2026 Comprehensive 238 239 Plan recommends Suburban Residential 2, density should not exceed 3.4 units per acre, and Environmental Protection Area. 240

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Mr. Archer - Thank you, sir. Is there opposition to this case,
 REZ2016-00003, F.P. Parker for Starwood Corporation? I see no opposition.
 Mrs. Marshall.

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Mrs. Marshall - Mr. Chairman, I move that we follow the recommendation of the Planning staff and approve case number REZ2016-00003, F.P. Parker for Starwood Corporation, to conditionally rezone from A-1, Agricultural District, to R-3C, One-Family Residence District, parcels 735-755-9450 and 735-755-8657. The use will be controlled by proffered conditions and Zoning Ordinance regulations.

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Mr. Leabough -253 Second.

Mr. Archer - All right. Motion by Ms. Marshall and seconded by
 Mr. Leabough. All those in favor of the motion say aye. Those opposed say no.
 The ayes have it; the motion passes.

REASON - Acting on a motion by Mrs. Marshall, seconded by Mr.
 Leabough, the Planning Commission voted 4-0 (one absent, one abstention) to
 recommend the Board of Supervisors grant the request because it is appropriate
 residential zoning at this location and the proffered conditions will provide
 appropriate quality assurances not otherwise possible.

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Mr. Strauss - The second request for approval on the expedited agenda this evening is on page 3 of the agenda. It's also in the Three Chopt District. This is REZ2016-00004, Windsor Enterprises. This is a request to rezone from R-2A One-Family Residence District to C-1 Conservation District, as required in the original rezoning case. Staff is recommending approval of this request. Again, we're not aware of any opposition.

- Andrew M. Condlin for Windsor Enterprises: REZ2016-00004 272 Request to rezone from R-2AC One-Family Residence District (Conditional) to C-273 1 Conservation District part of Parcels 739-774-2846, 739-774-8240, 739-774-274 9656, 740-772-1643, 740-772-1934, 740-772-3171, 740-772-5076, 740-772-275 5158, 740-773-6853, 740-774-7338, 740-774-9829, 741-774-2056, and 741-775-276 2516 containing 14.0 acres located within the special flood hazard areas 277 throughout various portions of the Grey Oaks subdivision generally between 278 Grev Oaks Park Road and the northwest line of Grev Oaks Park Drive and Grev 279 Oaks Park Lane and the east line of Grey Oaks Park Drive. The applicant 280 proposes a conservation district. The use will be controlled by zoning ordinance 281 regulations. The 2026 Comprehensive Plan recommends Suburban Residential 282 1. density should not exceed 2.4 units per acre, and Environmental Protection 283 284 Area.
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Mr. Archer - All right. Is anyone present who is opposed to
 REZ2016-00004, Andrew M. Condlin, Windsor Enterprises Corp.? There is no
 opposition. Ms. Marshall. I'm sorry. Is there opposition?

290 Male - [Off microphone; inaudible.]

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 292 Mr. Archer - Can you come up to the microphone, please? State
 293 your name for the record, if you would.

Mr. Richardson - My name is John Gregory Richardson. I'm a resident for a year now in Henrico County, homeowner.

298 Mr. Archer - What is your opposition?

I'm 30-year military veteran, and this is one of those 300 Mr. Richardson things where you would say I don't know what I don't know. And in this particular 301 case, this notice that we have, it's written in a language that I have no idea what 302 it actually conveys. I'm happy as a County resident. I'm grateful as a 100-percent 303 disabled veteran. Don't look at me and judge. The folks that have taken care of 304 my wife and our transition retiring here have been fantastic. We have visited this 305 building, and the folks have taken very good care of us. And we very much 306 appreciate County employees. 307

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However, my issue is that we have absolutely no voice in our community. The developers still run our community. The homeowners' association really does not represent us. So in this particular case, I really don't know what I don't know. I have photographs here of a tree that fell once that if there had been a school bus or something, it would have been very deadly consequences for whoever the passenger was in the vehicle.

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Again, the association does not speak for us right now. We are still controlled by the developer as a community. So when it comes to issues like this and we get a notice we don't necessarily understand, I don't know what else to do because we're at a complete disadvantage.

Mr. Archer - Mr. Richardson, I think what we probably should do in this case—first of all, thank you for your service—

324 Mr. Richardson - Thank you.

Mr. Archer - —is pull this off the expedited agenda. And we'll just hear it as it comes up on the agenda. And that way, you'll be able to familiarize yourself with what's going on and be able to respond.

330 Mr. Richardson - Yes sir. Okay.

332 Mr. Archer - Okay? Have a seat, and we'll get to it in due time.

334 Mr. Richardson - And by the way, I was told to say this. My supervisor, 335 Tommy Branin, is the coolest supervisor in the world.

337 Mr. Archer - We can about guess who told you to say that.

339 Ms. Jones - Yes, we wonder who told you.

Mr. Archer - Okay, we'll hear that at the regular time instead of being on the expedited agenda. Anything further, Mr. Secretary.

Mr. Emerson - No sir, Mr. Chairman, that completes the expedited items, I believe. So that takes us to the first item on your agenda, which appears on page 2. It is REZ2016-00002, James W. Theobald for HHHunt. The staff report will be presented by Mr. Seth Humphreys.

REZ2016-00002 James W. Theobald for HHHunt: Request to 349 conditionally rezone from A-1 Agricultural District and R-2AC One-Family 350 Residence District (Conditional) to R-3C One-Family Residence District 351 (Conditional) (31.938 acres), R-5AC General Residence District (Conditional) 352 (142.165 acres), R-5C General Residence District (Conditional) (21.76 acres), 353 and RTHC Residential Townhouse District (Conditional) (53.4 acres), Parcels 354 779-773-9041, 780-771-0875, 780-772-9071, Parcels 780-773-2718, -3673, 780-355 774-2957, 781-773-3186, and part of Parcels 782-772-1447 and 778-772-7200 356 containing 249.26 acres located approximately 400' west of the intersection of 357 Brook Road (U.S. Route 1) and Magnolia Ridge Drive. The applicant proposes a 358 residential development consisting of a maximum of 50 single-family residences, 359 400 single-family residences on zero-lot lines, 300 townhome units, and 285 360 multifamily units. The R-3 District allows a minimum lot area of 11,000 square 361 feet and a maximum gross density of 3.96 units per acre. The R-5AC District 362 allows a minimum lot area of 5,625 square feet and a maximum gross density of 363 6 units per acre. The R-5C District allows a maximum gross density of 14.52 364 units per acre. The RTHC District allows a maximum gross density of 9 units per 365 acre. The uses will be controlled by proffered conditions and zoning ordinance 366 regulations. The 2026 Comprehensive Plan recommends Suburban Residential 367 1, density should not exceed 2.4 units per acre, Suburban Residential 2, density 368 should not exceed 3.4 units per acre, Office, and Environmental Protection Area. 369 370

Mr. Archer - All right. Thank you, Mr. Secretary. Is there any opposition to REZ2016-00002, James W. Theobald for HHHunt? Okay, we'll get to you. Thank you. Mr. Humphreys.

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Mr. Humphreys - Good evening, Mr. Chairman, members of the Planning Commission. In addition to its location 500 feet from the intersection of Brook Road and Magnolia Ridge Drive, the northern property line abuts the Chickahominy River and Henrico County's border with Hanover County. A power line easement bisects the northern portion of the property. The remainder of the property is predominantly wooded with deciduous trees and evergreens.

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The existing Magnolia Ridge subdivision and some acreage parcels are located 382 south of the proposal. More acreage parcels and A Thyme to Plant Herb Farm 383 border the request to the west. A commercial development, Virginia Center 384 Marketplace, containing a Martin's and a Target store as anchors is east of the 385 development along with an assisted living facility, Verena at Virginia Center. A 386 portion of the property was zoned R-2AC with rezoning case C-6C-05 for a 147-lot 387 subdivision; however, the proposed subdivision, Sweetbay Hill, was never 388 constructed. 389

The property is recommended for Suburban Residential 1, Suburban Residential 391 2. Office and Environmental Protection Area in the 2026 Comprehensive Plan. The 392 Office-designated portion of the parcel is also part of Prime Economic 393 Development Site #7. This request is not fully consistent with the land use 394 recommendations of the 2026 Comprehensive Plan. While the majority of the 395 development would be consistent with the Suburban Residential designations in 396 terms of being detached dwelling units, the overall density of 4.15 units per acre is 397 higher than the density recommendation ranging up to 3.4 units per acre. 398 Additionally, this request is not consistent with the recommendation of Office and 399 the designation as a Prime Economic Development Site on the eastern portion of 400 the site. While the request is not entirely consistent with all the recommendations, 401 it is generally consistent with the existing pattern of development which has 402 occurred in the vicinity. 403

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405 The 2026 Comprehensive Plan also contains the county's plans for existing and future road network via the Major Thoroughfare Plan. The MTP shows a Minor 406 Arterial, Concept Road 133, designated roadway crossing the property to extend 407 Woodman Road from its current termination at Greenwood Road to Brook Road 408 (U.S. Route 1). Generally this alignment. This concept road is essential in 409 providing an adequate road network to serve the planned growth in this area of the 410 county and to relieve Brook Road and provide an alternate point of access to 411 I-295. The conceptual plan proffered with this request shows the extension of 412 Woodman Road through the property. That alignment would be consistent with the 413 general alignment desired by the County. An additional proffer outlines the phasing 414 for construction of different lengths of Woodman Road Extended in conjunction 415 with the phasing of the proposed development. 416

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In addition to the conceptual plan, the applicant has proffered a maximum number
 of units, as previously stated. The proffers submitted with the original application
 as they appeared in the staff report also addressed the following:

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- Road phasing
- Trails
- Greenbelts
- 425 Sidewalks
- 426 Architectural elevations
- Minimum lot widths for the zero-lot-line units
- 428 Entrance features
- Street trees
- Exterior materials
- Foundations
- Garages
 - Amenities for the apartments
- Lighting
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436 Since the staff report was published, the applicant has submitted revised proffers.
437 Those were handed out to you tonight and would not require a waiver of the proffer
438 time limits. These include the following:

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- A prohibition on construction on Sundays,
- Minimum unit size of 2,200 square feet for the R-3C units, 1,700 square feet for the zero-lot-line units, and 1,400 for the townhouse units,
- Emergency access to be provided consistent with the requirements of the County,
- Amenities for the owner occupied units would consist of a minimum of a clubhouse, pool, and other recreational amenities,
- A clarification on the lot width proffer, and

• Street trees, landscaping, and lighting for the townhouse portion of the development.

The proposed development is located within the Greenwood Elementary, 450 Hungary Creek Middle, and Glen Allen High school attendance zones. Henrico 451 County Public School Department has indicated these schools are currently 452 operating at 92 percent, 105 percent, and 92 percent of functional capacity 453 respectively. The School Department has submitted revised comments stating 454 that with Hungary Creek Middle School already overcapacity, Henrico County 455 Public Schools staff will be presenting the School Board with several relief 456 options in the fall of 2016. If the proposed development is approved, the 457 development's impact will be considered as relief options for Hungary Creek as 458 they are developed. Additionally, they would continue to work with the Planning 459 Department to monitor the situation and make any other adjustments that would 460 be needed. 461

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Cultural resources have been identified on the property by the Department of Recreation and Parks. In addition to the remnants of an old mill adjacent to the Chickahominy River, they identified a family cemetery, a domestic Native American camp, and part of the Yellow Tavern Battlefield core area. The applicant has not submitted any information regarding a Cultural Resource Plan or other method of addressing the identified sites.

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As noted in the staff report, the applicant submitted a traffic impact analysis to the County and VDOT on February 1st. Since the publication of the staff report, VDOT comments have been received by the County, and the applicant has met with the Department of Public Works, and responded to County comments regarding the TIA.

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Due to its density, the proposed development is not entirely consistent with the residential recommendations of the 2026 Comprehensive Plan. While also not consistent with the Office and Prime Economic Development Site recommendations, it is generally consistent with the existing pattern of development which has occurred in the vicinity. The revised proffers submitted with this request would provide several conditions which outline the intent of the
 developer. At this time, staff recognizes the merits of the proposal and
 recommends approval of the request.

- This ends my presentation and I would be happy to answer any questions you may have.
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488 Mr. Archer - All right. Thank you, Mr. Humphreys. Are there 489 questions for Mr. Humphreys from the Planning Commission?

Mr. Thornton - Mr. Chairman, I don't have a question for him, but one for Mr. Emerson. Mr. Emerson, would you be so kind as to give a brief discussion about how the Comprehensive Plan works? It's referred to many times when we have cases. Just show that maybe from time to time everything doesn't apply directly to that, but it's used as a blueprint. Would you mention that? I think it would be helpful to some who may not know the impact of that.

Certainly, Mr. Thornton. As you noted. Mr. Emerson -498 the Comprehensive Plan is a guide. The County is required by the Code of Virginia 499 to have and adopt a Comprehensive Plan to serve as a guide for the 500 consideration of growth in the County. In this case, you have several different 501 designations in this area. They're primarily residential. You can see them on the 502 map in front of you. You have SR-1 and SR-2, and you also have some Office 503 504 designations.

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The plan is a guide. And you also are to consider prevailing growth patterns and
also the demand for certain types of uses. And of course those change over time.
The Board and the Planning Commission do have the leeway to make decisions
based on the prevailing growth patterns in the area, but normally you stay fairly
close to your plan.

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In this case, this is primarily a residential development, but there is quite a bit of commercial-designated property in this area and potential redevelopment property, and the demand for Office isn't what it once was. So staff feels that a residential development in this area would create more rooftops and provide more demand to assist in revitalizing some of the commercial areas in this vicinity is in keeping with the plan.

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519 Mr. Thornton - Thank you, Mr. Emerson. Would you also be so kind 520 as to say a few words about the importance, the impact of zero-lot-lines? 521

522 Mr. Emerson - This development has what we call a zero-lot-line 523 type of development proposed. You have your normal detached R-3, which has 524 setbacks on both sides. It has to set off the property line on either side a certain 525 amount. I think normally it's 18 and 12 for a total of 30. In a zero-lot-line situation, 526 you have a narrower lot. And the structure is actually allowed to reside directly on the lot line, leaving additional area on one side. So each house will—if one house starts out on the right lot line, the next house will be on the right lot line. Equal cadence will stay equally apart. One side of the building will sit directly on the property line. In our case, normally they are a foot or two off in order to allow for maintenance. That in essence is a zero-lot-line style of housing. And we do have it in many areas of the County.

534 Mr. Thornton - Thank you very much. Sometimes people come to the 535 commissions and we use terminology. So I just wanted to kind of define a few of 536 them.

538 Mr. Emerson - Sure. That is the R-5A product, the zero-lot-line.

540 Mr. Archer - All right. Any further questions from the Commission? 541 Thank you, Mr. Humphreys. I have none as of now.

Lately we have been hearing from the opposition first and then from the applicant. In this case, I think I'd like to have a few minutes from the applicant, and then he can reserve some time to respond to the opposition.

547 Mr. Secretary, would you go over the ten-minute rule please?

Mr. Emerson -Yes sir, Mr. Chairman. As you noted, the Planning 549 550 Commission does have rules and regulations regarding the conduct of their public hearings, and they are as follows: The applicant is allowed ten minutes to 551 present the request, and time may be reserved for responses to testimony. The 552 opposition is allowed a cumulative ten minutes to present its concerns, meaning 553 all the comments need to be contained within that ten-minute period, not ten 554 minutes per individual. Commission questions do not count into the time limits. 555 The Commission may waive the time limits for either party at its discretion. And 556 the comments must be directly related to the case under consideration. 557

559 Mr. Archer - Okay, thank you. Mr. Theobald, would you like to 560 reserve some time?

562 Mr. Theobald - Two minutes, please.

563 564 Mr. Archer - Two minutes? Okay. For response. Go right ahead, 565 sir.

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567 Mr. Theobald - Thank you. Well Mr. Chairman, ladies and gentlemen, 568 I'm Jim Theobald, and I'm pleased to be here tonight on behalf of HHHunt, the 569 proposed developers of River Mill which, if approved, will undoubtedly be another 570 award-winning HHHunt community.

This is a request to rezone about 250 acres for a variety of residential homes with substantial proffered conditions. As an HHHunt community, it will exhibit the same attention to detail and quality as all of the other Hunt communities: pedestrian trails, community amenities, open space, greenbelts, landscaping, and strong residential covenants and development standards to assure the sustainability of River Mill.

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The site borders the Chickahominy River and Hanover County on the north. The Magnolia Ridge community is basically to the south. To the east, you can see the Route 1 corridor and the Martin's and the Target, and the Chick-fil-A over in this area. And to the west, close to Greenwood Park, an 88-acre park that the County is currently in the process of programming. It's going to be just a terrific resource for that part of the County.

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This is the concept plan showing the various development pods. But this slide emphases the amenities that will be attended to River Mill. The area along Chickahominy River is just spectacular with the bluffs and will be used for a river trail and a park. This area is truly, truly special. A clubhouse and pool area with the normal amenities will serve the townhome and the single-family-detached community. There is a separate set of amenities for the multi-family development.

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594 The VEPCO transmission line easement in here, we have been able to utilize these for passive and active recreation in our other communities with their 595 permission. We believe will be able to do so again at River Mill. You'll note a 596 597 number of pocket parks and green areas spread throughout River Mill, walking and bicycle trails along Woodman Road and the areas along here. And so highly 598 amenitized. Sidewalks throughout. Entrance features. A 25-foot greenbelt-599 which you see in just about every Hunt community from Twin Hickory to 600 601 Wyndham to Wellesley-along Woodman Road extended.

602

The apartment parcel is outlined here in yellow, and you'll see some of the proffered exterior elevations on this slide. Those proffers include that there will be no more than 285 units; 35 percent brick or stone on the building fronts in the aggregate; sound coefficient ratings in between units; and parking lot lighting no higher than 20 feet and directed to minimize glare on public roads and adjacent properties. And again, separate recreational amenities.

609

The townhome portion is in this area. And you'll note that we're moving in a transition away from the more active uses along Route 1. So we're transitioning our uses back from the Martin's and the Target with the multi-family and now the townhome community. You'll see elevations that have been made part of the case here to the right. Proffers include:

- 615
- 616 617
- A minimum of 1400 square feet of finished floor area
- No more than 300 townhomes

618 619

- Fifty percent of them have to have 15 percent brick or stone on the fronts
- All have a minimum of a one-car garage with decorative garage door features
- No more than six in a row
- Street trees
 - Plantings that wrap around the corners
 - Decorative lighting at the entrance doors.
- 624 625

620

621

622

623

The single-family component is the largest. The R-3 community is up at the top. 626 Again, we're transitioning back from Route 1. And the balance is in the R-5A 627 zero-lot-line category. You'll see elevations depicted that have been made part of 628 the case. Those proffers include for the R-3 portion a minimum of 2200 square 629 feet of finished floor area and a maximum of 50 homes. For the zero-lot-line 630 product, a minimum of 1700 square feet. And 65 percent of those lots have to 631 have a minimum lot width of 60 feet. The minimum lot width in an R-5A district is 632 50 feet. Twenty-five percent of them have a minimum lot width of 70 feet. These 633 categories are exclusive, so if you did the math, worse case only 35 percent 634 could be 50-foot-wide lots. But 25 percent of the units have to have 25 percent 635 brick or stone fronts and a minimum of two-car garages on our single-family-636 detached product. And again, street trees and foundation plantings. 637

638

The road network in this area is interestingly one that has been planned for 639 probably over 50 years. There's right of way dedicated for Woodman Road 640 Extended through the Little Five Azalea Farm, extending just about all the way 641 over to Greenwood Road. This will really be the first opportunity to start the 642 connection of that roadway to provide some relief and another route from Route 643 1 over to Greenwood Road. So with our first stage of development, you'll note 644 coming off of the road here, along this area, this is Magnolia Ridge Drive. We've 645 committed to extend the road from Route 1 to here-it ends now currently behind 646 the shopping center—and at least past our first entrance. 647

648

Now, importantly at this connection with Magnolia Ridge Drive, we have mixed 649 reviews from the community of Magnolia Ridge as to whether that should be 650 connected initially or only when Woodman Road Extended goes all the way. We 651 are prepared to barricade the road at this point. We've had discussions with 652 Public Works about it. I think they're not yet prepared to weigh in on whether or 653 not that's a good idea, but they committed to basically involve the community. the 654 Magnolia Ridge community in those discussions as to whether it makes more 655 sense to barricade it until the road system is completed or let it come in. There 656 are people who feel both ways about it in terms of being able to get back out in 657 an alternate way to Route 1. 658

659

660 Phase 2, Woodman Road Extended would be extended additionally up through 661 an additional part past two more entrances into our community. Phases 3 662 through 7 are basically the internal road networks in River Mill. The final 663 extension would be Woodman Road over to Greenwood Road. And this is a

project that County is planning to undertake. They're beginning the design, I 664 think, shortly. They believe that it would be in the nature of four to six years for 665 completion. When that's done, you'll be able to get all the way over to 295. 666 667 So with Hunt's proven track record, I think you can absolutely rely on that River 668 Mill will be a quality development. We believe our proposal to be generally 669 670 consistent with your Land Use Plan and that it will provide a major spark to revitalization in this area. In addition, the County will finally fulfill its long-plan 671 road network, while providing for large-tract development, which is rare to 672 accomplish in Henrico anymore. 673 674 For all these reasons, we would respectfully ask that you recommend approval of 675 this case to the Board of Supervisors. And I'd be happy to answer any questions. 676 677 Mr. Archer -678 Thank you, sir. Are there questions for Mr. Theobald? I have a couple, but I'll let the Commission go first. 679 680 Mr. Thornton -681 Mr. Theobald, you mentioned phases 1 and 2. What idea do you have relative to the build-out if this was to go through? What's the 682 amount of time we're talking about? 683 684 Mr. Theobald -685 It's about a nine-year-nine-to-ten-year build-out for the community. 686 687 Mr. Thornton -688 Nine to ten years? 689 Mr. Theobald -Yes sir. 690 691 Mr. Theobald -692 And we tried to phase our road improvements consistent with that build-out. Our traffic, coming back to Route 1, but we'll also 693 694 connect to Jeb Stewart Parkway. And build, if you remember, back in the Atack 695 case, there's a bridge that needs to go across some serious wetlands. We'll 696 actually have two ways to get back to Route 1. 697 698 Mr. Thornton -Thank you. 699 Mr. Archer -700 Anybody else? 701 Ms. Jones -702 I did want to just follow up with a concern that some citizens e-mailed, and it's about the traffic situation. The Woodman Road 703 704 Extension, right there in your very first phase behind Martin's and Target there, you said that road could possibly be barricaded off until such time as everybody 705 706 agrees that-but it would definitely occur. 707 Mr. Theobald -Yes. 708 709

Ms. Jones -710 Everybody understands this is not going to be 711 barricaded off forever 712 Mr. Theobald -Correct. 713 714 Ms. Jones -715 The traffic situation concerns me. Also, the roadway that was referenced—you may know about this or I can ask our Traffic folks. The 716 proposed roadway extension, putting a four-lane parkway immediately behind the 717 718 properties at the north end of Pruett Court here, being used to route semi-trucks from Woodman Road north off of I-295 and US 1. Do you have any comment 719 about the commercial traffic routing along there? 720 721 722 Mr. Theobald -No. 723 Ms. Jones -724 Okay. 72.5 Mr. Theobald -I really don't. The traffic coming off of 295 will sort of 726 go in that direction. Whether they'll be utilizing Woodman Road, which is 727 designed to be a four-lane road, it's hard to say. 728 729 Ms. Jones. I think the answer to that is the road will 730 Mr. Emerson be designed to where it could handle that type of traffic. It wouldn't necessarily be 731 routed. 732 733 Ms. Jones -734 Okay. 735 736 Mr. Emerson -But if a truck wanted to traverse that, certainly it would be built to the point where it could accept it. I don't think it would be prohibited. 737 738 739 Mr. Theobald -I think the commercial traffic is going to continue to get off on Route 1. In fact, we think that when Woodman Road Extended goes 740 through, it'll actually take some traffic off of Route 1 because you'll now have an 741 alternate way to get all the way over to the west end into 295. And so we still 742 believe commercial traffic, for the most part, will go 295 and north on Route 1 to 743 serve that commercial area. 744 745 But this road is really well equipped to take care of Ms. Jones -746 commercial traffic should-747 748 Mr. Theobald -Yes. And long-planned. And most of the right of way 749 is in place. 750 751 Well that was my understanding, but I wanted to Ms. Jones -752 double-check with that. I have some other questions about schools and other 753 cultural items that staff has brought up. Do you want to address those now or? 754 755

756 Mr. Theobald -Sure. 757 Okay. When I read the staff report, there are things on Ms. Jones -758 these big properties that have been there for many, many years. And I think it's 759 respectful and correct that we pay attention to what they are and evaluate how to 760 move forward. The ones that were mentioned in the staff report were the old mill 761 adjacent to the Chickahominy River, the cemetery, the Native American camp, 762 and part of a battlefield area. Can you just go over those and how your client's 763 going to handle this? 764 765 Mr. Theobald -Yes, I can. Let me sort of preface that by saying we're 766 going to need to disturb some minor amount of wetlands in this project. So we 767 will be required by the federal government to do a complete cultural resource 768 inventory of all of these things. That will better identify exactly what is and is not 769 there. We know there's an old Schimmerhorn, cemetery. We're not a hundred 770 percent sure if it's on our property. We've had at least two other folks suggest 771 that maybe—it's right close to the line. Until it's finally surveyed, I don't know. But 772 if it's on our property, it'll be preserved. Not relocated, but preserved. 773 774 Preserved. Okay. Ms. Jones -775 776 777 Mr. Theobald -And along the river-you know, every river in Virginia has Indian encampments. Again, that will come out during the historic resources. 778 We can't really disturb that area down in there because it's going to be flood 779 plain, wetlands, etc. The mill, I believe there's not a lot left of the mill, if I'm 780 correct. But again, that'll all be assessed during that time. The Battle of Yellow 781 Tavern I believe was referenced. That's a huge footprint. I think this has cropped 782 up in cases I've done in Hanover County and elsewhere. Not much I can say 783 784 about that. 785 Ms. Jones -When is that cultural study done? 786 787 Mr. Theobald -788 When we submit for a permit to disturb wetlands, which comes up pretty much very early in the process. 789 790 Ms. Jones -791 And obviously has to be completed before you can move forward with your site plans. 792 793 794 Mr. Theobald -With any disturbance of wetlands, right. I'm not sure there are any wetlands in the apartment phase. Nor is that near any of the 795 cultural resources. 796 797 Mr. Archer -798 Mr. Theobald, when the cultural resource study is completed, could there be anything in it that would have an impact on the 799 development? 800 801

802 803	Mr. Theobald -	I'm not aware of anything, no.	
803	Mr. Archer -	Okay. You understand what I'm asking.	
805		enay. Fou andorotana what fin doking.	
806	Mr. Theobald -	l do.	
807			
808	Mr. Archer -	Would you have to do something differently.	
809	Mr. Theobald	These areas are proth, much well defined and proth.	
810 811	Mr. Theobald -	These areas are pretty much well defined and pretty ng the river. And the cemetery is on one of the very	
812		it, so it would not interfere with that development. Civil	
813	War battles are another th		
814			
815	Mr. Archer -	Okay. Any other questions?	
816			
817	Mr. Leabough -	One quick question, if you don't mind, Mr. Chair.	
818			
819	Mr. Archer -	Yes, go right ahead.	
820	Mr. Leabough -	As far as the timing of the amenities, can you speak	
821 822	•	nd is that consistent with how development progresses	
823		is that all back-end loaded? Can you speak to that,	
824	please?		
825			
826	Mr. Theobald -	There is no timeline with regard to the amenity	
827		e homes back here. We have found that it's very	
828		a certain number of homes, then build a major facility to	
829	support this whole community, then put the burden of that on 20 or 30 lots. But		
830	it's in our interest to build that as soon as possible, because that's what sells lots		
831 832	and homes. That's a hallmark of an HHHunt community. So I think that will take care of itself without fail. And the apartments, I don't know whether we had a		
833	timeline in here or not, but I believe they go in with the first phase, again so we		
834	can market.		
835			
836	Mr. Archer -	Anyone else?	
837			
838	Mr. Theobald -	And if I misspeak, you'll stop me over there, right?	
839	Okay, thank you.		
840	Mr. Arober	Okay Mr. Thesheld I'm auro you'll have to come	
841 842	Mr. Archer -	Okay. Mr. Theobald, I'm sure you'll have to come estions after the opposition speaks, but thank you for	
843	that, sir.	estions after the opposition speaks, but thank you for	
844			
845	Mr. Theobald -	We may have someone who would like to speak in	
846	favor.		
847			

Okay. I'll let you determine when to call them. Mr. Archer -848 849 Mr. Theobald -I'm not sure if they're here or not. 850 851 Okay. Mr. Archer -852 853 There he is. Mr. Theobald -854 855 Before the opposition comes forward, how many Mr. Archer -856 people attended the community meeting that was held at the recreation center a 857 couple weeks ago? How many people didn't? 858 859 [Off microphone.] How many people were aware of Ms. Morrow -860 the community meeting? 861 862 Good question. Thank you for asking it. Okay. Well, Mr. Archer -863 before she speaks, have you all had any other kind of communication concerning 864 this development that would not have been at the meeting? You can answer, 865 ma'am. 866 867 [Off microphone.] There was a sign up for this Ms. Morrow -868 meeting, which is why I'm here. I saw a sign a day or two ago on the back side of 869 870 Martin's parking lot. 871 I just need a short answer because you're supposed Mr. Archer -872 to be at the microphone. Is there anyone here who represents the homeowners" 873 association for Magnolia Ridge? You do, sir? 874 875 Male -[Off microphone.] Yes. 876 877 Okay. Thank you. All right. Go ahead, ma'am. Mr. Archer -878 879 Ms. Harlow -Hi. Good evening, Commissioners. My name is Selma 880 Harlow. I am the executive director at Verena at Virginia Center, which is the 881 118-apartment, independent senior living building, which is right on Brook Road, 882 which this development will be behind. We have had communication with the 883 applicant, and we have no problem with the development. We look forward to it. 884 Our seniors are restricted in their travel, and we've noticed that the area around 885 Verena has actually gone downhill. The mall area is no longer really safe for 886 them to conduct business. They need additional amenities. They need more 887 shopping, more dining experiences. Once you are north of Verena-granted, that 888 is Hanover County, but that's where Henrico and Hanover are. And we feel that 889 the development would do nothing but add value. In Hanover County, Kings 890 Charter is right across the road. So I think that a lot of people would benefit. Our 891 residents are actually looking forward to it and have no problem whatsoever with 892 the development. 893

	894		
	895	Mr. Archer -	So you're not in opposition.
	896		
	897	Ms. Harlow -	No we're not.
	898		
	899	Mr. Archer -	Okay. Thank you.
	900		
	901	Ms. Harlow -	Looking forward to it.
	902		
	903	Mr. Archer -	All right. Mr. Secretary, I don't know if we should
	904	count her time as oppositi	on time or not.
	905	Mr. Emerson -	Sure.
	906	WIT. EMerson -	Sule.
	907 908	Mr. Archer -	Well it was only like a minute or so
	908	MI. AICHEI -	Well it was only like a minute or so.
	909	Mr. Emerson -	Right.
	911	WIT: EITICISON	Nght.
	912	Mr. Archer -	Okay. Those in opposition, you still have ten
	913		hoever would like to come forward and speak. Come
	914	forward, sir. Opposition no	
	915	······································	
h.	916	Mr. Heyel -	Good evening. My name is John Heyel. I'm a 17-year-
	917		dge and member of the Magnolia Ridge Board of
	918	Directors.	
	919		
	920	I first want to say that HH	Hunt has been very good partners in engaging with our
	921	board and community wi	th information about the River Mill development. My
	922		g actions under discussion is that the community
	923		oning which allows for single-family and high-density
	924	-	having a clear plan on how to deal with already
	925		age 7 of the HHHunt staff report prepared for the
	926		hat is already well known, which is simply that this
	927		ut even considering other development in the area, will
	928		crowding at all the schools in questions. Additionally, I
	929		ates and others by the County understate the student
	930		idenced by the current overcrowding issue already
	931		Creek Middle School. That issue has the County
	932		to find a solution that won't be discussed until this fall velve months. Additionally, there are no public plans of
	933 934	adding new schools to add	
	934	adding new schools to add	diess any of these issues.
	935 936	This zoning decision is c	itical because it may mean significant financial impact
	930		olia Ridge. This development represents a heightened
	938	•	will be remapped to alternative schools in the area.
1	939	• •	ment by the County, the alternative schools simply do
			, , ,

not meet the same academic standards as the current schools our children 940 attend. Magnolia Ridge residents have been purchasing homes over the last ten 941 years with the belief that our neighborhood will attend Greenwood Elementary, 942 Hungary Creek Middle School, and Glen Allen High School. This zoning decision 943 makes the school situation very uncertain, and a change in the school lineup will 944 likely result in a material drop in the home value for all residents as families 945 choose to move to an area of a higher standard of education for their children. 946 And it will likely mean that fewer homebuyers will consider our neighborhood for 947 a purchase, leading to depressed home values for a significant period of time. 948 949 Myself, the residents of Magnolia Ridge, and our board of directors find this 950 951 outcome simply unacceptable. When the very successful HHHunt communities at Twin Hickory and Wyndham were developed, the schools were an integral part of 952 the planning and integrated into the community. Thus we urge the Commission to 953 work across departments in the County to resolve the school questions before 954 this land is approved for residential development. 955 956 Thank you. 957 958 Mr. Archer -Mr. Heyel, are you saying that your board of directors 959 is in opposition to this? 960 961 962 Mr. Heyel -We're in opposition to the timing of this. We think there needs to be some serious questions answered about the schools before 963 this moves forward. We think this would be much like the Verena residential 964 things. We think this could add value to the general area, but we think some 965 school questions need to be addressed first before we go forward and approve 966 over 1,000 homes that will populate this area. 967 968 969 Mr. Archer -Okay. Thank you, sir. Any questions for him before he takes a seat? Thank you, Mr. Heyel. Next? 970 971 972 Mr. Letourneau -Good evening. My name is Brian Letourneau, and I've been a resident of Magnolia Ridge since-973 974 Mr. Archer -975 I'm sorry. Say your name again? 976 977 Mr. Letourneau -Brian Letourneau. L-e-t-o-u-r-n-e-a-u. I've been a resident of Magnolia Ridge since 2009. Like the representative from our board. 978 979 I'm not wholly opposed to River Mill. HHHunt builds very nice homes. I'm sure the division itself when constructed will be very nice. But like John, I'm very 980 981 concerned about the schools. My wife and I, when we were looking for homes in 982 2008 and 2009 did not consider Magnolia Ridge until Henrico County schools rezoned and changed at the middle school and high school level from Brookland 983 984 and Hermitage to Hungary Creek and Glen Allen. That was more appealing to

\$20,000. A change in a different direction would have an equally negative impact.
Which again I think John addressed those concerns as well. So very concerned
about the schools.

989

I'm also on Peterfield Lane, which like Pruett Court that was mentioned earlier, it's one of the roads that's closest to this new subdivision. We would go from having wooded land behind us to having essentially Twin Hickory Lane behind us. That's a major change. HHHunt has their 25-foot greenbelt, which is a lot of shrubs, but it's just not going to cut it with the noise and increased traffic. Some type of earthen berm would be a much better division between our neighborhood and the road and the new subdivision.

997

And finally, living on that end of the community, we'd like to keep that barricade 998 between the new version of Magnolia Ridge running behind Target and Martin's 999 and the Magnolia Ridge neighborhood up as long as possible. Connecting that 1000 road while I understand from a traffic engineering standpoint makes it fluid, it also 1001 makes our neighborhood cut-through. There's no other purpose. We're wholly 1002 residential. There are no other outlets. All that does is add more traffic. We don't 1003 have a capacity problem getting out of our neighborhood. I don't have to wait ten 1004 minutes to turn. We may have a speed problem, but that's our own fault. The cut-1005 through, however, all it does is add traffic to our neighborhood. And it takes cars 1006 that are trying to cut through to save time and most likely speeding right by our 1007 common area, our pool, bus stops in the morning, and bus stops in the 1008 afternoon. I understand from a traffic engineering standpoint it makes sense, but 1009 from a practical standpoint of living in that neighborhood, connecting that road I 1010 think ultimately is not a good idea. I appreciate it being barricaded for as long as 1011 it possibly can. 1012

1013 1014 Thank you.

1015

1018

1016 Mr. Archer - Thank you, sir. Any questions for Mr. Letourneau? 1017 Good evening, ma'am.

1019 Ms. Gulasky - Hello. My name is Michele Gulasky. I am also a 1020 resident of Magnolia Ridge and a resident on Peterfield Lane. I was one of the 1021 first residents to move onto that street. I picked that street because of the serene 1022 wooded line in the back yard of my home and was promised that I would have a 1023 good 25 feet of at least a tree line as a buffer if anything were to ever be built 1024 behind my home.

1025 1026 1027	Mr. Archer - you?	Excuse me. Ms. Gulasky. Who made that promise to
1028 1029	Ms. Gulasky -	Ryan Homes.
1030 1031	Mr. Archer -	Oh they did. Okay.

1033 Ms. Gulasky - In addition, I feel like not all residents in the 1034 neighborhood were adequately notified. The residents on Peterfield Lane were; 1035 however, the rest of the neighborhood was not adequately notified.

1036

1032

There are going to be issues with the neighborhood with the view of the parkway
and apartments instead of nice nature, scenic trees, impacting our stress levels,
keeping us feeling good versus listening to traffic when we can already hear the
traffic on Brook Road, 295, and 95.

1041

The trees that are left-according to the HHHunt plan-are the ones that are 1042 1043 going to be for the new neighborhoods and not the existing residents of Magnolia Ridge. So the build-out is completely impacting us, leaving a very flat 1044 1045 neighborhood without many mature trees anyway to be completely plowed down. the few that are there behind my street. This is going to have a direct impact on 1046 home values. I cannot put my house up for sale. No one wants to buy a house 1047 that has such severe traffic and a parkway behind it. The crime rates are also 1048 higher, much higher in transient areas where there are a higher number of 1049 1050 apartment residents.

1051

The density of the new neighborhood, the land that it's being built on, seems like there are too many homes and residences for the amount of space that's there. I know that the study has been done. I'm not an expert. But it seems like a thousand additional people is a lot for the number of acres that are being proposed, plus a parkway, plus other streets, and a park and everything else.

1057 1058

1058 I think Brian already alluded to the fact that it makes our neighborhood a cut-1059 through with unwarranted traffic. We don't have really bad traffic issues right 1060 now. Brook Road is not normally a problem, from my experience. Again, I've 1061 lived there for 15 years. But I think the addition of a thousand new residents will 1062 impact that traffic. The noise level is going to be an issue. There is going to be no 1063 buffer around our neighborhood.

1064

And of course the immediate constraint on the schools, given the fact that the apartment is in the first phase. That has the most residents in it. And that would be done before any additional school planning could be in the works. So we're of course very concerned about that. I have three young boys that are currently school. They're technically in trailers, but they're calling them *learning cottages*. I don't think that we can have many more *learning cottages* on these school properties.

1072

1073 That's my feedback. Thank you for listening.

1075 Mr. Archer - Thank you, Ms. Gulasky. Ms. Gulasky, we hear this 1076 all the time, and I'm always curious. Do you have anything in writing in your deed 1077 or anything that says 25 feet of wooded area would be left behind your property?

1078			
1079	Ms. Gulasky -	Not that I'm aware of, but I will validate that and	
1080	confirm. Those were the promises that were made by our realtor when we firs		
1081	built the home.		
1082			
1083	Mr. Archer -	But they didn't put it in your contract?	
1084		But they diant put thin your contract.	
1084	Ms. Gulasky -	Fifteen years ago. I think at some point we found that	
		ndment to it or new information that was brought to light	
1086			
1087		ed property was actually a 20-foot bare easement that	
1088		so there's no sound or environmental or noise buffer	
1089	between us and anything that would be built. So although that was a promise that		
1090		ng, I have since learned that the 25-feet of a wooded line	
1091	has turned into a 20-foot	bare easement.	
1092			
1093	Mr. Archer -	A bare easement.	
1094			
1095	Ms. Gulasky -	Yes.	
1096			
1097	Mr. Archer -	But there's nothing contractual that was conveyed at	
1098	the time you purchased	your property that conveyed this property to you in any	
1099	way?		
1100			
1101	Ms. Gulasky -	No. But like I said, I haven't looked at it in 15 years.	
1102			
1103	Mr. Archer -	I understand that.	
1104			
1105	Ms. Gulasky -	So I'll have to go back and double-check.	
1106	ino: ouldoity		
1107	Mr. Archer -	I'm asking because we hear it so often, that people	
1107		roods would never go away or this would never go away.	
1108		by body that actually has that in a contract that specifies it	
	and makes it a legal, bind		
1110	and makes it a legal, bind		
1111	Ma Culcolar	Diabt	
1112	Ms. Gulasky -	Right.	
1113		Man understand what lies any ing	
1114	Mr. Archer -	You understand what I'm saying.	
1115			
1116	Ms. Gulasky -	Yes, absolutely.	
1117			
1118	Mr. Archer -	Okay.	
1119			
1120	Ms. Gulasky -	It's what we were promised by our agent. Like I said, I	
1121		nguage that was put into the contract, but I can go back	
1122	and confirm that.		
1123			

1124 1125	Mr. Archer - Thank you, Ms. Gulasky.	Okay. Thank you. Anybody else have questions?
1126 1127	Ms. Gulasky -	Thank you.
1128 1129 1130	Mr. Archer -	How much time do we have left, Mr. Secretary?
1131 1132 1133	Mr. Emerson - Okay. Anyone else want to	Mr. Chairman, you have approximately two minutes. speak?
1134 1135 1136 1137 1138 1139 1140 1141	density of this developm severely impact her educa at Glen Allen Elementary where there are already for	Hi, my name is Jennifer Acker, and I live in the gh my daughter does go to Glen Allen Elementary, the nent—I'm not opposed to the development—would ation. Right now she's in a trailer or a learning cottage , and just looking in a year to go to Hungary Creek our learning cottages. I believe Glen Allen High School pacity. Last time I checked.
1142 1143 1144		cern is how this is going to impact the schools that are ver capacity, and how that will be addressed.
1145 1146	Mr. Archer -	Okay. And what was your last name again, ma'am?
1147 1148	Ms. Acker -	Acker. A-c-k-e-r.
1149 1150 1151	Mr. Archer - Okay. Thank you, ma'am.	Thank you so much. Any questions for Ms. Acker?
1152 1153	Ms. Acker -	Thank you.
1154 1155	Ms. Morrow -	My name is Sue Morrow. M-o-r-r-o-w.
1156 1157	Mr. Archer -	Good evening, Ms. Morrow.
1158 1159 1160 1161 1162 1163	issues is how are people	I've got a couple questions for the County. If we're -I applaud the park; that's just fabulous. One of my going to get from this wonderful development to the I that. We're still a society built with cars. It would be there.
1163 1164 1165 1166 1167 1168 1169	extensive wetlands to go battle—oh, they're everyw to that. My father donated	oint I have, the wetlands—oh, the wetlands, they have over. That is not something to blow off. The Civil War here; we don't have to worry about them. I take offense an extensive amount of land to provide a park for the not something to just to blow off.

Another thing is street trees. What are street trees? You have a bunch of trees. 1170 Why not save the trees and build around them? You have a resource that you 1171 are not going to use because you're going to plow down everything and then 1172 rebuild. That is very un-environmentally safe. 1173 1174 That's it. 1175 1176 Mr. Archer -1177 Thank you, ma'am. Any questions? Would you state 1178 your address for the record, please, ma'am? 1179 1180 Ms. Morrow -Beg pardon? 1181 Mr. Archer -1182 What is your address? 1183 Ms. Morrow -1184 My address. I'm in Patriot Circle, which is not in the Ridge. We are surrounded by the Ridge. And one of the main thoroughfares is 1185 going to go right past our house. It's right beside Target. We are by the wetlands. 1186 I am very, very sensitive to the wetlands. Just blowing them off is not-that's just 1187 not something that should be done. I'm asking for a deferral or whatever we can 1188 1189 do to just wait and see what we can figure out before we say oh yeah, go for it. 1190 1191 I was not told that there was a community meeting. Patriot Circle was not told there was a community meeting. I went around this week and asked people, hey, 1192 did you know that there was a meeting about this. The manager-the head 1193 manager at Martin's had no idea what was going on. And that's Martin's, you 1194 know, on that map. I talked to one person who said, "Well, the County's going to 1195 do whatever the County does." I talked to several people that said, "Oh man, I 1196 wish we'd known about this beforehand." That's Patriot Circle, which is very 1197 involved in this matter. 1198 1199 Mr. Archer -Can you show us on the map where Patriot Circle is? 1200 Can somebody help her, please? 1201 1202 Ms. Morrow -It's right in the UR. Yes. 1203 1204 Mr. Emerson -Ms. Morrow, is your neighborhood part of the 1205 Magnolia Ridge Homeowners' Association? 1206 1207 We're condominiums. We have 1208 Ms. Morrow -No sir. a homeowners' whatever, but it's not that active. A lot of people are in their 60s, 1209 70s, and 80s. And I guess they'll just take this is as oh well, can't do anything 1210 about it. There are more younger people moving into those homes. And I'm sure 1211 they would like an active part of this. The sign, parked behind the truck, not 1212 visible advertising this meeting was dirty pool. And I don't know who did it. It was 1213 an accident, I'm sure. But that was dirty pool. How else do we know about it? 1214

1215 Why were there not multiple signs about this? This is extensive. This is going to 1216 affect a lot of people.

1217

As soon as you build this, then Hanover's going to take off. And your trucks that come off of Woodman and go across to Route 1. If you have an accident on 295 and 95, which happens a good bit, then they're going to come 295 off Woodman and straight up 95. If there is an accident on 95, they come off onto Brook Road and go straight up.

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Thank you. Any questions?

1226 Mr. Archer - Any questions before she takes a seat? Okay, I think 1227 we're about out of time, but I can listen to another person if someone has a short 1228 comment to make. Yes ma'am.

1230 Male - [Off microphone.] She's in support.

1232Mr. Archer -Well come on down. I think Mr. Theobald will probably1233want to hear from you.

1235 Ms. Gammon - Hello. My name is Sharon Gammon. I reside on 1236 Mountain Road in Glen Allen. I, along with my husband Stuart and his Uncle 1237 Herman Fletcher, own part of the property being discussed tonight known as the 1238 Little Five Azalea Farm.

1239

Little Five is a third-generation family-owned nursery that has served the Glen 1240 Allen and greater Richmond community for 66 years. Through all these years, we 1241 were respectful of the property rights of others. We did not complain or speak in 1242 opposition when our neighbors chose to sell their property, which is, what is now, 1243 Magnolia Ridge. Nor did we speak in opposition to the zoning application for all 1244 of the commercial development along the Route 1 corridor. While those 1245 developments greatly changed the landscape of our property and impacted us 1246 personally, we respected the rights of others and trusted Henrico County to 1247 ensure that the roads and public services were adequate for the development. 1248

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The County has done a great job in this, going so far as to ensure access to our property by purchasing the Woodman Road Extension right-of-way through our property in roughly 1958—which was about 58 years ago—knowing that it would be needed. There is no reason to believe the County would not continue in this regard going forward.

1255

My husband, Stuart, and his Uncle Herman, who is 81 years old, have had many offers in the past from people and companies who wanted to buy our property. When they decided it was time to sell, they were drawn to HHHunt's impressive vision for the area, a vision my husband believed would help many other property owners, including those selling their land, and those owning land and homes nearby. If you look at HHHunt's track record, you see that where they have built
 communities, property values have improved, and there has been a revitalization
 in the area, the likes of which is sorely needed along the Route 1 corridor.

I would have much preferred that my husband, Stuart, be here to address you this evening. He worked with his uncle at Little Five for 33 years. Unfortunately, Stuart was diagnosed with cancer in 2013 and passed away this past July at the young age of 51. He fully knew that his business could not sustain itself and continue to be viable into the future without him. Stuart did not live to see the end result of his hard work, so I am left to see his plan through.

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As much as it saddens us to see our business come to an end and see the disappointment in our many customers, we know that our memory will carry on in the many plants that have been provided to Henrico County's parks and all throughout the community. Stuart made sure to see this plan to fruition before he passed away. Without Stuart here with us in the future, this sale would provide future security for myself and my two daughters and also retirement for his uncle, which at 81 is well deserved.

So members of the Planning Commission, it's our time. And to further burden this 1280 case or deny us our time would be a true disappointment to my husband, Stuart. 1281 What is proposed is consistent with the spirit of the County's Comprehensive 1282 Plan with sensitivity to revitalizing the declining Route 1 corridor uses, 1283 connections that were contemplated and a matter of public record prior to any of 1284 the adjacent homes being developed and sold, and is enhanced with HHHunt's 1285 commitment to quality and responsible development principles. This community 1286 deserves the future improvements and revitalization of this corridor. 1287

1288

1289 I respectfully request your recommendation for approval this evening. Thank you 1290 for your consideration.

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Mr. Archer - Thank you, Ms. Gammon. I'm sorry for your loss.

1294 Ms. Gammon - Thank you.

Mr. Archer - Any questions for her before she takes her seat? Okay. I know we're being a little bit fast and loose with the time rules tonight, but I want to make sure that everybody's heard that has something valid to say. So, I apologize for that, but I think it's important.

Okay. Since she spoke in favor of, I did ask if there was anyone else in opposition who wanted to make a short statement. Is there anyone else? Okay, Mr. Theobald, I think you have some questions to answer. I'll let you get started.

1305 Mr. Theobald - Fred, can I have the PowerPoint back up please?

I must say I'm a little surprised at the tenor of Mr. Heyel's comments. We spoke with the Magnolia Ridge HOA just yesterday. And while he did express that the community has questions and concerns about schools, he also said that he thought the community was generally satisfied with having the HHHunt development next door. That's not the impression I got with Mr. Heyel's comments, so I don't know what the disconnect is there exactly. It was my understanding that their board did not take a formal vote on this matter.

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1315 I should say that we met with the HOA board back in January before we met with 1316 anybody else. Sat down, showed them our plans. As a result of that, that plan 1317 was posted on their Facebook page, which is the way I understand they 1318 communicate with their residents.

1319

When we planned our community meeting, not only did we send notices to adjacent property owners and some beyond, the HOA again posted notice of the meeting on their Facebook page. There was a very large article in the *Richmond Times-Dispatch* about this project. There was another big article in *Richmond BizSense* about this. I can't speak to the posting of signage, but I'm positive staff complied with all the laws attending to that. We had 40-some people at the community meeting and had a full discussion of the plan.

1327

1328 With regard to schools, I can't make that issue go away. Roads, utilities, and schools don't happen until development happens. I think Henrico County does 1329 some of the best job of any jurisdiction around in anticipating that. As you heard 1330 by the School's published comments this evening, they're already looking into the 1331 overcrowding. I know they've got some money in the CIP plan for certain 1332 expansions and renovations of some schools. I'm not sure they're necessarily 1333 these schools. That's something the School Board is well attuned to. And we all 1334 1335 who work with planning and development on a daily basis understand how that process works. 1336

1337

Here's Peterfield Lane you can see here that was the subject of comments by two of the speakers. I have no idea what, if anything, Ryan Homes told these folks. This right of way has been there—the dedicated right of way has been there, been on the map since 1958. This is one where people should have known, had an opportunity to know. You can see that the homes are pulled back from the rear yards. There is about 180-plus feet between the rear of their homes and the first building that you can see in this area here.

1345

We have a very similar situation is Twin Hickory, which HHHunt developed. They decided where to put the single-family homes and where to put the apartments. This is extremely similar. What you'll see in this graphic is basically the rear of the homes to the back of the lot to the area that's in the right of way. It's a twolane divided road system with a planted median in between, and pedestrian areas, walkways. And then the apartment side is literally ten feet lower than then grade of this road. This is an area where there's a transitional buffer and additional landscaping. This is an area when we come with a landscape for the
 multi-family units that will deserve special attention. And it will get special
 attention like it does in all of the Hunt communities.

I don't believe apartments produce crime. I hear that often. These are serious 1357 rents for these units. In fact, we think that the provision of River Mill will actually 1358 reduce crime in the area. River Mill will lift up all of the areas around it. We 1359 believe it will preserve and enhance the property values of Magnolia Ridge, 1360 which was a beautifully designed neighborhood, still is, but exists in an oasis. An 1361 absolute oasis. It's not that often you get an opportunity to master plan a 1362 community of 250 acres and guarantee the guality, not only through the proffered 1363 conditions, but having a developer with a track record, and significant restrictive 1364 covenants, and homeowner association governance, and development standards 1365 that far exceed any proffer that we've ever put on a case. So we honestly believe 1366 the areas where HHHunt has developed have been pulled up and transformed. 1367 We believe that will happen here. 1368

1370 I've tried to hit the points that I heard. I'll be happy to answer any more questions.

[Off microphone.] I have a question.

Come on up to the microphone, ma'am.

Thank you, sir. Are there questions for Mr. Theobald?

I'm just wondering if the intent was to make sure that

Ma'am, would you restate your name for the record,

1372 Mr. Archer -

Ms. Gulasky -

Mr. Archer -

1377 1378 Ms. Gulasky -1379 all of— 1380

1381 Mr. Emerson -1382 please?

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Michele Gulasky, Magnolia Ridge, Peterfield Lane. Ms. Gulasky -1384 I'm just wondering if the intent to inform all of the residents was really there. Why 1385 were only some sent a notification through the mail and not the whole 1386 neighborhood or not everybody that was impacted by this? Not everybody reads 1387 the paper now. Not everybody is on Facebook. Not everyone even has an e-mail 1388 account. My two next door neighbors are 75 years old. And yes, they had the 1389 opportunity to come to one of the meetings at Hunton, but a lot of these meetings 1390 were scheduled so quickly with very little time to plan changes in our schedules 1391 1392 so that everybody could be represented.

1393

I went to a school function tonight for my son. And I saw other people there from my neighborhood who have kids, and I told them where I was going, and asked them if they were planning to come. And they knew nothing about this. They don't have Facebook. They didn't come to the recent HOA meeting. So not everybody has been properly information. I think that we need to take some time, make sure that the full community is informed about this, has a chance to voice
their opinion. It seems like these plans are fully laid out. Looking at this
landscape—yeah, it looks nice, it's helpful. But taking new trees to replace
mature trees doesn't have the same impact on carbon uptake and noise barrier
as something that's been there for hundreds of years.

1405 It would be very appreciated if we could have a little bit more time for more 1406 proper information, to read the staff report, which I understand just came out, to 1407 really get a better understanding of how all of this is going to impact people. And 1408 I'm not discounting that River Mill looks like a beautiful community, and maybe 1409 there is an upside to it. But there's also a severe downside to the current plan as 1410 it stands now.

1412 Mr. Archer - Thank you, ma'am. Ma'am, we're out of time. Did you 1413 have something you wanted to say very quickly?

1415 Ms. Morrow - I just wanted to say we have faith in you all. You are 1416 going to do the right thing, we all hope. I hope you do a deferral so that we can 1417 do more notification. The other thing is, if you look at that landscape, you have 1418 trees, you have shrubs, you have everything. You have fertilizer, you have 1419 pesticides and all that stuff. And the Chickahominy's where? Like right there. And 1420 the runoff. And it's beautiful, but it will not be what will protect the Chickahominy.

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1422 I'm not totally opposed, but I'm not totally for it. I think we need more study.
1423 Thank you.

1425Mr. Archer -Thank you, ma'am. I think we've about utilized1426enough time. I think we've heard from everybody from both directions.

1427

As far as the notification for this meeting is concerned, Mr. Secretary, will you
 explain how these meetings are notified? They're not done on Facebook. I don't
 think we do.

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Mr. Emerson - No sir, no sir. We have a series of different types of notifications that are going on here. First you have the community meeting. That was sponsored by the developer. It's my understanding that they had two of those. Am I correct? Yes. And they did a broader notification than we would have done. And they also notified the homeowners' association, who we're all dependent upon to get information out to those residents within those communities.

1439

For a public hearing, the Code of Virginia spells out very clearly whom you notify for a public meeting. Essentially, these are the folks who are directly adjacent to the property being considered for rezoning. Now, I don't believe we have our map of notification loaded in this slide show. In Henrico, we always go a little bit deeper. Would we notify the entire community of Magnolia Ridge? No, we 1445 wouldn't do that because we notify the homeowners' association, we run ads in the newspaper, which is required by the Code of Virginia. And of course we do 1446 post signs. We can't explain why somebody would park a vehicle next to a sign 1447 and block its view. We don't have control over that, 1448 1449 1450 Excuse me? 1451 Ms. Morrow -1452 [Off microphone] Where were the other signs? 1453 Mr. Emerson -1454 Ma'am, I'd have to pull the file and tell you where there were, but there were several. You can come by our office, and it's open for 1455 your review. But there were several signs posted, including the one that I 1456 understand was blocked by the truck. We don't have any control over that. 1457 1458 1459 But that is our normal mode of notifying people. And it historically has worked very well. And of course it's the method prescribed by the Code of Virginia. 1460 1461 Thank you. Okay. I have to make a decision tonight to Mr. Archer -1462 do one thing or the other, but I have a few things I'd like to say before I get 1463 started. 1464 1465 One is that-Mr. Secretary, I guess you can back me up on this. We got very 1466 mixed signals from the homeowners' association. This is the first time I've heard 1467 1468 that the homeowners' association was almost diametrically opposed to this. 1469 Mr. Emerson -Yes sir. 1470 1471 1472 Mr. Archer -In fact, we heard almost exactly the opposite. There are a few things that I wrote down as comments that I'm going to try to touch on 1473 all of them. If I do it a little randomly, you'll have to forgive me. 1474 1475 1476 The thing about schools. As Mr. Theobald said, we're looking at a nine- to tenyear build-out of this if it were pass the Board of Supervisors. A nine- to ten-year 1477 build-out, which means that a child who is in elementary school now, who may be 1478 six years old, would be well through high school by the time this is done. A child 1479 that's already in high school would probably be married and have children of their 1480 own at that point of time in ten years. Things change a lot in ten years. 1481 1482 1483 As far as school overcrowding is concerned, it's a condition that we have to listen to practically all of the time. Any time anything is built anywhere that will bring 1484 families, it's going to have an impact on schools. It's going to have an impact on 1485 roads. All of us in here have houses, we have cars, and we have an impact on 1486 roads. We hear a lot about cut-through traffic. I'm not a person who speaks in 1487 favor of cut-through traffic, but I bet all of us in here cut through somewhere in a 1488 day going wherever we have to go. It's just the way the road network is. 1489 1490

Home values? There are arguments that can be made for home values on both 1491 sides. In this particular instance, one thing that is beginning to disturb me very 1492 much is the deterioration and decline of the Virginia Center Commons. Anybody 1493 who has visited there recently knows that Virginia Center Commons is really 1494 heading in a downward spiral, by my estimation. And I would think that having 1495 more rooftops in that area would probably be something that would be a 1496 significant benefit to them in rebuilding themselves somewhere near their former 1497 glory. At one time, it was one of the destination shopping centers to go to. So you 1498 can look at both sides of the issue there. 1499

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I was impressed by Ms. Gammon's comments at the Little Five Azalea Farm.

1503 The cultural resources, I think Mr. Theobald answered as well as he could about 1504 what would happen once that study has been made.

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The other thing that we all get disturbed by up here is when people buy houses and somebody makes promises to them that whatever is here now will be here forever. Unless they sell you the particular piece of land that they're discussing, that's not ever going to happen. I regret that it does, because I think anybody who buys from a realtor expects that the person that they buy from is telling them the truth. And, you know, they want to sell the house.

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1513 I think there are some other things here that probably I could touch on, but I do want to make everybody understand that regardless of how we vote on this 1514 tonight, there will be another hearing on it in 30 days when the Board of 1515 Supervisors has to take this up. Looking at this project in its completeness, 1516 there's a lot. A thousand residences is a lot. But at what point in time do we just 1517 say well we can't build anything else until such time as the people who already 1518 here have moved on and gone somewhere else. It does not work in the scheme 1519 1520 of things. We don't plan by favoritism. We try to plan by good, sound planning principles things that would be in the best interest of everybody concerned on the 1521 whole and not just a few people. We're sympathetic to what everybody has to 1522 say. But at the same time, there's only so much that you can do without taking 1523 people's land from them and just saying, "Well you just can't build anything here 1524 until some other time in the future." 1525

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As far as traffic is concerned, the roadway network would be completed to something, as Mr. Secretary said, that has been desired by the County for well over 20 years, before Magnolia Ridge was built. I've been on this Commission for 20 years now. And one of the first things that I was welcomed with when I came over here was the Woodman Road Extension. Everybody had wanted to do it, but it has never happened. I don't see how that could really be much less than a benefit to anybody who had to use that corridor.

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1535 So I'm probably not saying enough to satisfy everybody, but between now and 1536 the time the Board meets—which would be when, Mr. Secretary? 1538 Mr. Emerson -

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I believe that would be April 12th, Mr. Chairman.

Mr. Archer -Okay. Perhaps the applicant would like to have 1540 another community meeting to discuss some of these issues with you. But they 1541 have been very helpful to us in the things that we have done to help them to 1542 revise their proffers and get this case to a place where it is suitable. And I don't 1543 see very much that could be gained by deferring it out beyond another 30-day 1544 period. They would have the option, if they wanted to, between now and the time 1545 the Board meets, if they felt like there were issues that they had not covered 1546 tonight, they could defer it again if they wanted to. And of course when it gets to 1547 the Board, they have the option of also doing that. 1548

1550 But for right now, what I'm seeing is an overall value to the community. And when I say the community, I mean the community at large, and that includes the 1551 shopping centers that are there, the houses that are there, and the people who 1552 may have the benefit of having a place to live in the future. There's something 1553 here for everybody. There are apartments for people who are just getting started. 1554 There are townhouses for people who want to move up or, in some cases, senior 1555 citizens who want to move down. There are single-family residences for those 1556 who want to better the housing situation that they're in. 1557

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Bear in mind that not everybody who moves into a new subdivision comes from somewhere outside of Henrico. A lot of people move within the County, which means that if they have children, they're already in the school system.

So I guess I'm tired of hearing myself talk now. Anyway. With that, I hope that you will see fit to discuss this with the developer at another time if you want to have some of your questions answered. But for now, my motion would be to move to send this to the Board of Supervisors with a recommendation for approval.

1568 1569 Ms. Jones -

Second.

1571 Mr. Archer - Motion by Mr. Archer, seconded by Ms. Jones. All in 1572 favor of the motion say aye. Those opposed say no. The ayes have it; the motion 1573 passes. The Board will meet again when, Mr. Secretary?

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1575 **REASON** - Acting on a motion by Mr. Archer, seconded by Ms. 1576 Jones, the Planning Commission voted 4-0 (one absent, one abstention) to 1577 recommend the Board of Supervisors <u>grant</u> the request because it reflects the 1578 type of residential growth in the area.

1579	Mr. Emoreon	On April the 12th.
1580 1581	Mr. Emerson -	On April the 12th.
1582	1582 Mr. Archer -	April the 12th. In this room. Thank you for coming

Mr. Emerson - Mr. Chairman, we now move on to REZ2016-00004,
 Andrew M. Condlin for Windsor Enterprises. The staff report will be presented by
 Ms. Erin Puckett.

REZ2016-00004 Andrew M. Condlin for Windsor Enterprises: 1588 Request to rezone from R-2AC One-Family Residence District (Conditional) to C-1589 1 Conservation District part of Parcels 739-774-2846, 739-774-8240, 739-774-1590 9656, 740-772-1643, 740-772-1934, 740-772-3171, 740-772-5076, 740-772-1591 5158, 740-773-6853, 740-774-7338, 740-774-9829, 741-774-2056, and 741-775-1592 2516 containing 14.0 acres located within the special flood hazard areas 1593 throughout various portions of the Grey Oaks subdivision generally between 1594 Grey Oaks Park Road and the northwest line of Grey Oaks Park Drive and Grey 1595 Oaks Park Lane and the east line of Grey Oaks Park Drive. The applicant 1596 proposes a conservation district. The use will be controlled by zoning ordinance 1597 regulations. The 2026 Comprehensive Plan recommends Suburban Residential 1598 1, density should not exceed 2.4 units per acre, and Environmental Protection 1599 Area. 1600

Mr. Archer - Hi, Ms. Puckett. Is there anyone here who is opposed
to this case, REZ2016-00004, Andrew M. Condlin for Windsor Enterprises? Sir,
is this the one you had questions about? Okay. Well maybe you'll understand a
little bit better after we go through our process. All right. Thank you, sir.
Ms. Puckett, how are you, ma'am?

1608 Ms. Puckett - I'm good. How are you?

1610 Mr. Archer - Pretty good.

1612Ms. Puckett -Thank you Mr. Chairman, members of the1613Commission.

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The applicant is requesting to rezone 14 acres from R-2AC One-Family Residence District (Conditional) to C-1 Conservation District. This request is to comply with Proffer 15 accepted with rezoning case C-015C-03, which requires areas within the 100-year floodplain to be rezoned to a Conservation District. The subject acreage contains a portion of the Grey Oaks subdivision common area located within the 100-year floodplain. This area traverses multiple sections of the subdivision and includes portions of 13 parcels.

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Proffer 15 from the 2003 rezoning case specifies that the request to rezone the floodplain area to C-1 must be made no later than the time of recordation of the final subdivision plat for the development. At this time, a plat for the final phase has been submitted to the Planning Department for review, but has not yet been recorded.

The 2026 Comprehensive Plan's recommended future land use for the impacted portions of the subject parcels is Environmental Protection Area, with a small portion of the subject property in Suburban Residential 1. This request is consistent with the Plan's recommendations and would fulfill a proffered requirement. Therefore, staff supports this request.

1635 This concludes my presentation and I would be happy to answer any questions.

1637Mr. Archer -Thank you, ma'am. Any questions for Ms. Puckett1638from the Commission?

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Mrs. Marshall - I do. Ms. Puckett, I think it would help the Richardsons if you could explain to them what you mean by conservation, exactly what that means, what can go on there, what can't go on there. I think that what the people from the neighborhood received from Mr. Condlin, it used a lot of big terms. And so I think it would be helpful for them to understand the use of this.

Ms. Puckett - Certainly. We know there has been a little bit of confusion because there have also been a couple of different rezoning cases going on in this area. This one specifically, rezoning to this Conservation District, essentially what happened in 2003 when the developer came in to rezone the entire subdivision to a Residential District, they volunteered or proffered a condition that they would come back in and rezone the central common area of flood plain areas to our C-1 District.

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Essentially, it's not really physically changing anything in the area. That is 1654 currently a 100-year-flood-plain area, so nothing can really be constructed in 1655 there anyway. Essentially, this is an extra layer of land-use protection, that this 1656 would be explicitly putting it into a Conservation District where really you couldn't 1657 construct much of anything. The C-1 District does allow some low-impact uses as 1658 a principal use, but with the odd shape and the narrowness of this area that's 1659 being rezoned, essentially the intent is to keep it as common space and 1660 Environmental Protection Area. 1661

1663Ms. Jones -Just another thing. This is commonly done for our1664rezoning cases.

1665 1666

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1662

Yes.

1668 Ms. Jones - This is nothing unusual, even though the 1669 gobbledygook in the notices is very scary language. We do understand that this 1670 is part of a lot of rezoning cases. And I guess it might be helpful to mention why 1671 this is usually done at the end of the process versus right in the beginning when 1672 they're coming in with their initial plans.

1673

Ms. Puckett -

1674 Ms. Puckett - Sure. And I know that part of the reason they held up 1675 to the end for this one is because there are some small areas of that 100-year 1676 flood plain that do fall into the rear of the some of these single-family properties. 1677 Those areas are not included in this rezoning. They waited until the end so they 1678 have those designated common area lots. And those are the only areas that are 1679 falling into the rezoning at this time.

1681 Mr. Emerson - And also, we don't have the detailed engineering at 1682 the time of rezoning. Once the subdivision has gone through subdivision 1683 planning, we have the actual detailed engineering. We know exactly where that 1684 conservation area needs to lie.

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Mr. Archer -

Okay. Anyone else?

Is that helpful?

1688 Mrs. Marshall -

1689 1690 Male - [Off microphone.] It is. [Inaudible.]

1692 Mr. Archer - Certainly, come on up.

1694 Mr. Richardson - My name again is John Gregory Richardson.

1696 Mr. Archer - Thank you, sir.

My concern is not necessarily stopping what's Mr. Richardson -1698 happening here. I would like to say in our particular case we have not had our 1699 community turned over to us yet from the developers. So we're literally in this 1700 limbo right now that is essentially-we have no representation, we have no voice 1701 in this process. Just anecdotally, we've had someone call because the kids 1702 sometimes come around and sell candy, it might be legitimate, it might be a 1703 scam. Someone called our HOA to voice their concerns. And we were told that 1704 the "no solicitation" signs at the entrances to our communities only apply to the 1705 common areas. We've owned several homes. We've always served on the 1706 homeowners' association wherever we lived. And I've never heard of such a 1707 thing. 1708

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Again, I don't know if I'm allowed to do this, but I have photographs of a tree that fell, and it was huge. It went from one side of the street and literally to the other side. It was probably at least 12 inches in diameter. This would have killed someone or heavily damaged a school bus. These are the kinds of issues, safety issues, that we have no voice in right now. This situation is a good example of that.

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So my concern is, number one, I'm not quite grasping what's going on, but I am very certain that we have absolutely no voice. The developers represent continued building. And we're trying to navigate this process, and we really don't have anyone that's really sort of helping us through this as a community. And I'm very disappointed, but I'm not surprised that we're the only ones here. We're retired. We both served 65 years military and government service. Both of us are disabled veterans. The malaise that's in the community right now, that people just don't even care what's going on outside their front doors is just amazing to us. But I'm not surprised that we're here by ourselves.

That's primarily it. I've been a fixer in the military. I'm the person that gets the project that nobody wants turned over to them because everybody else has pretty much driven it into the toilet to begin with. That's what my background has been. That's also what my wife's background has been. She's much smarter at these kinds of things than I am.

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My concern is, as you said, Mr. Chairman, the thing about the land will never be built on, that's happened to us right now. And this is our retirement home. So in my particular case, if this is continuing, then we need to get this addressed legislatively because it amounts to—I guess a breach of contract or fraud. And if it's happening this commonly, then as leaders we need someone to help us change the behavior of the people that are doing this sort of thing.

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Supervisor Branin has been very helpful. Commissioner Sam, we met with you 1740 folks. We met with some of the Planning people. I'm extremely happy with how 1741 we've been treated as new residents to this County. And this is my only 1742 disappointment. And I'm not really disappointed because I don't know enough to 1743 be disappointed. I know that the hawks that we saw mating in one of our trees 1744 vesterday, red-shouldered hawks are there. Deer come in the back, the foxes. 1745 And after everything that I've gone through as a veteran—and it's not necessarily 1746 the stuff we deal with, it's the betrayal we have to deal with when we come home 1747 that is really the toughest part to get over. The things that I watch out my back 1748 window are what are helping to heal me. And now potentially I'm going to lose 1749 that if they decide to build into this area. Supervisor Branin was very right. He 1750 said that before you were here, someone else didn't want you here. So I 1751 understand that progress and commerce and all that has to continue. 1752

1754 Is there anything I left out, Baby? I'm not sure.

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1756	Ms. Jones -	May I ask where you live?
1757 1758	Mr. Richardson -	Yes ma'am.
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1760 1761	Ms. Jones -	Right on this map.
1762	Mr. Richardson -	Yes. As a matter of fact, I even pointed that out to-
1763	I'm sorry, sir. Lot 51 or 52.	
1764		NATUL (In second s
1765	Ms. Jones -	With the cursor, can you just show me?

1766 Mr. Richardson -I'm sorry. 1767 1768 Mrs. Blankinship -No, you're fine. 1769 1770 So we were just-in that particular cul-de-sac area, Mr. Richardson -1771 1772 again, the owner of the home, the title company, the real estate broker-I mean, when we found out about this, there were a lot of people scrambling. I'm sure it's 1773 because of our reputations. We get involved when we have to get involved. But I 1774 know that we were told that there was old Army Corps of Engineer tape in the 1775 back. There's a creek that runs right in our back yard. There's also an obvious 1776 small swamp area. And farther back, there's an area that when we walked the 1777 1778 property-1779 Mr. Archer -Excuse me. Mr. Richardson? 1780 1781 Mr. Richardson -Yes? 1782 1783 Mr. Archer -Move a little close to the microphone. 1784 1785 1786 Mr. Richardson -I'm sorry. Yes. 1787 Mr. Archer -That's all right. Go ahead. 1788 1789 1790 Mr. Richardson -There's an area that was free of debris, so it had recently been washed out. And I know some of the folks at the other meeting 1791 showed the flooding that was literally encroaching onto their private lots. So the 1792 1793 issue we have is it's safety, it's flooding, and then it also has to do with property values. The other homeowners who are not here-1794 1795 Mr. Richardson? 1796 Mr. Emerson -1797 1798 Mr. Richardson -Yes sir. 1799 1800 Mr. Emerson -Just as a point of clarification. You do understand that this is not the rezoning of the property to the rear of you. That case was deferred 1801 tonight. This is merely a protection of the environmental areas of which you're 1802 speaking. This is a C-1 zoning that would preclude any development within those 1803 areas. 1804 1805 Mr. Richardson -1806 Yes sir, I do understand that. And I wandered through my explanation and kept going. But again, my point is that we-I understand 1807 what's happening here tonight, and I'm not opposed to that. But going forward, I 1808 1809 do want you to know as a Planning Commission that we have no one that is speaking for us. We don't have a homeowners' association. I'm already a 1810 1811 disabled veteran that has hired-I have attorneys that I'm paying right now

because I was fired from my job because I was injured on my fifth deployment.
And quite literally from a federal job. So you don't even want to know what I'm
dealing with as a veteran.

1816 And so—I'm sorry. Just sort of lost my point. I'm not opposed to what's going on tonight. But I am concerned about-coming from living in the project at Compton. 1817 Compton's real popular nowadays. I grew up in Compton. I lived in the projects at 1818 one point. The military is what made me the person that I am today. It's the same 1819 for my wife. She grew up in Dayton, Ohio. So it's really tough to start serving in 1820 1981-and I'm still serving right now in this moment-to get here and to think 1821 you've arrived at a place of peace and rest, and to find out that you've got to go 1822 right back into some sort of fight to preserve what you've purchased because 1823 people aren't being honest or they're not fully disclosing what the land around 1824 you represents. And I still think there's a legislative issue here that you commonly 1825 hear. And so I'm always one of those persons if you keep hearing the same 1826 problem, then go up stream or go down stream-go wherever and fix the 1827 problem. 1828

1830 So I think this is something that your regular everyday citizens probably need 1831 help with. I don't know how that starts, but I do think if you hear it that often, then 1832 there needs to be a legislative solution.

1834 Mr. Archer -

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Mr. Richardson—and I don't mean to interrupt you.

1836 Mr. Richardson - Yes sir.

1838 Mr. Archer - The process that we go through here really doesn't 1839 have much of a civil aspect to it. What you're talking about is a civil case. And if 1840 someone has wronged you, then the courts will have to be the persons to decide 1841 or the person to decide if you've been wronged and what punitive measures 1842 could be brought because of it.

1844 Mr. Richardson - Yes sir.

1846 Mr. Archer - But here, we're in the process of rezoning cases and 1847 trying to make sure that the zonings are lived up to when we do the plan of 1848 development process.

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1850 Mr. Richardson - Yes sir.

1852 Mr. Archer - But we're not—we hear people who say what you 1853 say. But we're not in a position that we can legislate anything. We are more of an 1854 advisory board. We make recommendations to the Board of Supervisors as they 1855 pertain to zoning.

1857 Mr. Richardson - Yes sir.

1858 But I hear what you're saying, and I'm very Mr. Archer -1859 sympathetic. I think we all are. I just don't know what the right course of action is 1860 to bring against those people who make you promises and then don't keep them, 1861 except in civil court. 1862 1863 Understood, Again, I thank you. I'm very happy with Mr Richardson -1864 the services that we've been provided. And anytime you see someone, especially 1865 nowadays, that has that disabled veteran license plate, they should get a medal 1866 just for getting that license plate on their car because you have no idea what we 1867 have to go through. Coming down to this building and having people help us. it 1868 was easy, it was great. And I appreciate it. Thank you for listening. 1869 1870 Well we thank you for your stewardship, sir. Thank Mr. Archer -1871 1872 you. 1873 Sir, you want to speak to the case? Come on up. 1874 1875 My name's Mark Baker. I'm with Roth Doner Jackson. 1876 Mr. Baker -I'm here on behalf of Windsor Enterprises. 1877 1878 Could you speak a little closer to the microphone? Ms. Jones -1879 1880 You're so tall. 1881 Mr. Baker -I'm sorry. It's the tall-yeah, the height thing. Mark 1882 Baker from Roth Doner Jackson. I'm here on behalf of Windsor Enterprises. I 1883 think staff did a good job summarizing the case at hand, and I think there's been 1884 some good discussion. It sounded like some misunderstanding as to what this 1885 case is about, so I didn't really intend to get up here at this point to talk about it. 1886 But what I did want to say is with regard to the case that has been continued. I 1887 am sympathetic to the gentleman's concerns. And I'm willing, certainly, to sit 1888 down with you and hear your concerns right now, as well as to get your 1889 information, make sure you have mine, and to make sure you are included in that 1890 1891 ongoing discussion as we move forward towards what would now be a July hearing. But I certainly want to offer that. 1892 1893 I don't know that in terms of discussion of the case tonight that there's much 1894 more I can offer, but if you have any questions. 1895 1896 Mr. Archer -Thank you, sir. Any questions? And I apologize for 1897 overlooking you, sir. I got enthralled in Mr. Richardson's story. 1898 1899 No worries. Mr. Baker -1900 1901 Mrs. Marshall -I think his wife has something she wants to say. 1902 1903

1904 Mr. Archer - Ms. Richardson, did you want to say something?

1906 Ms. Richardson - [Off microphone; inaudible.]

1908 Mr. Archer -

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Yes ma'am. He says you're smarter than he is.

Ms. Richardson -1910 [Off microphone; inaudible.] I'm Tara Richardson, Grey Oaks Estates Court. This is the concern or the issue, if you will, that I have 1911 1912 with the two concurrent and separate zoning requests. One is for this conservation area, which is a good thing. I agree with that, and my husband and I 1913 1914 don't really oppose that. The concern is there's another area that's adjacent and right behind our home that is a wetlands area and may be a conservation area. I 1915 don't know. We don't know that. So my concern was taking a piecemeal 1916 approach rather than considering the community as a whole in these new deals 1917 that are going on. 1918

So one of the examples that I can offer to you is something that happened 1920 recently in the Wyndham community that we just learned of. They had a rezoning 1921 request. The builder did something very similar and promised the committee, 1922 1923 Planning committee—and this is what we were told by a Wyndham resident that we'll do this backroom deal with the Commission, and we'll reserve a piece 1924 of property for conservation wetlands and then this other piece we'll build upon. 1925 Well the other piece they did build upon and, in the homeowner's view, ruined 1926 some of these other areas. But that was the deal. 1927

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So I'm concerned with—not to say that there's a deal being made here, but immediately I thought about that example that was relayed to us recently. I don't want this zoning request, this initial request, made and then there's a deal later that well we have enough wetlands area in this particular community or in this particular area. I'm ignorant to how that works and if there is a requirement to have a certain acreage that should be conservation. I don't know. I'm a total novice at these types of discussions, so excuse my ignorance in that.

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But that was my concern when I saw this request coming through and some of the other neighbors, we talked about it. And then the Wyndham example was brought up. I fear of an okey doke coming later on. That's my only concern. And perhaps they can address that later.

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As much land as they can conserve, great. But if we're having a problem in the wetlands area, some of the wetlands area already—and that's what my husband was getting to with the trees falling down. On our property alone, we've had to bear the expense of removing a few trees that have fallen and work with the builder in the common area to take down some trees because they were a danger to the surrounding area and to some of the children who play in the common area.

That, again, is my concern with the different rezoning requests that are coming 1950 instead of taking a holistic approach with the community. 1951 1952 Thank you, Ms. Richardson. Mr. Archer -1953 1954 Ms. Richardson -Thank you. 1955 1956 Mr. Archer -Does anybody have any comment to make to speak 1957 to what she's saying? I realize these zoning cases have to be handled on an 1958 individual basis. 1959 1960 1961 Ms. Jones -And this is from a 2003 zoning case. 1962 Mr. Emerson -Correct, correct. And of course our environmentally 1963 protected areas that come back for rezoning, once they have been through the 1964 subdivision and---in some cases plan of development when it's an R-5A or an 1965 RTH case, that's when we actually have the true data regarding what needs to 1966 be protected. There is no specific amount of wetlands to be preserved. It is 1967 basically what is there and what meets the criteria. In this case, it's flood plains. 1968 And this really isn't a piecemeal approach. It's a fairly large portion. It was a large 1969 planned property. As far as the land in the future, again, once a development 1970 plan comes forward on it, these areas would be delineated and they would be 1971 preserved and are protected as provided by state and federal law. That's the 1972 criteria that we're bound to follow. 1973 1974 I know we didn't answer everything that you all 1975 Mr. Archer wanted to hear tonight. Don't beat up on yourselves for being, as you said, 1976 ignorant about the process. You're really not. Nobody who sits out there, unless 1977 1978 they've been through one of these processes before, knows exactly what's going on. But there are a lot of departments within the County who can give you that 1979 information and are more than willing to help you with just a phone call. I hope 1980 you get that worked out. Thank you for coming again. 1981 1982 All right, Ms. Marshall, I guess you have to make a motion, don't you? 1983 1984 Mrs. Marshall -All right. Mr. Chairman, I move that we file the 1985 recommendation of the Planning staff and approve case REZ2016-00004, Mark 1986 Baker for Windsor Enterprises Corporation, to rezone from R-2AC One-Family 1987 Residence District (Conditional) to C-1 Conservation District part of Parcels 739-1988 774-2846, 739-774-8240, 739-774-9656, 740-772-1643, 740-772-1934, 740-772-1989 3171, 740-772-5076, 740-772-5158, 740-773-6853, 740-774-7338, 740-774-1990 1991 9829, 741-774-2056, and 741-775-2516 containing 14.0 acres located within the 1992 special flood hazard areas throughout various portions of the Grev Oaks 1993 subdivision generally between Grey Oaks Park Road and the northwest line of Grey Oaks Park Drive and Grey Oaks Park Lane and the east line of Grey Oaks 1994

1995 1996	Park Drive. The applicant proposes a conservation district. The use will be controlled by zoning ordinance regulations.	
1997 1998 1999	Mr. Leabough -	Second.
2000 2001 2002 2003	Mr. Leabough. All in favo	Okay. Motion by Ms. Marshall and seconded by r of the motion say aye. Those opposed say no. The asses.
2003 2004 2005 2006 2007 2008	Leabough, the Planning C recommend the Board of the objectives and intent of	Acting on a motion by Mrs. Marshall, seconded by Mr. Commission voted 4-0 (one absent, one abstention) to Supervisors grant the request because it conforms to f the County's Comprehensive Plan.
2009 2010 2011 2012 2013	Mr. Emerson - the consideration of appro You also do have an erra	Mr. Chairman, the next item on your agenda would be oval of your minutes from your February 11th, meeting. ta sheet that was at your seat when you came in this
2013 2014 2015	Mr. Archer -	Okay. Is there a motion on the minutes?
2016 2017	Ms. Jones -	So move the minutes as corrected.
2018 2019	Mr. Archer -	Thank you. Second?
2020 2021	Mr. Leabough -	Second.
2022 2023 2024	The minutes stand approv	Motion by Ms. Jones, seconded by Mr. Leabough. ed.
2025 2026 2027	Mr. Emerson -	Mr. Chairman, I have nothing further for the
2028 2029	Mr. Archer -	All right. Anybody else have anything further?
2030 2031	Mr. Leabough -	I move for adjournment, Mr. Chair.
2032 2033		So adjourned at 8:58 p.m.
2034 2035 2036 2037 2038		Mr. C. W. Archer, C.P.C., Chairman
2038 2039 2040		

oseph Emerson, Jr., Secretary