Minutes of the regular monthly meeting of the Planning Commission of Henrico County held in the County Administration Building in the Government Center at Parham and Hungary Spring Roads beginning at 7:00 p.m. Thursday, March 14, 2019. Display Notice having been published in the *Richmond Times-Dispatch* on February 25, 2019 and March 4, 2019.

Members Present: Mr. Gregory R. Baka, Chairman (Tuckahoe)

Mr. William M. Mackey, Jr. (Varina) Mr. Robert H. Witte, Jr. (Brookland) Mrs. Melissa Thornton (Three Chopt) Mr. Frank J. Thornton (Fairfield)

Board of Supervisors' Representative

Members Absent: Mr. C. W. Archer, C.P.C., Vice Chairman (Fairfield)

Mr. R. Joseph Emerson, Jr., AICP, Director of Planning

Secretary

Also Present: Ms. Jean Moore, Assistant Director of Planning

Ms. Lee Ann Anderson, Senior Assistant County Attorney

Mr. Andrew Newby, Assistant County Attorney

Mr. Mark Strickler, Director, Community Revitalization Mr. James P. Strauss, PLA, Senior Principal Planner Mr. Benjamin Blankinship, AICP, County Planner

Mr. Seth Humphreys, County Planner Mr. Benjamin Sehl, County Planner Mrs. Lisa Blankinship, County Planner Ms. Luanda Fiscella, County Planner Mr. Miguel Madrigal, County Planner

Mr. William Moffett, CPTED Planner, Police

Ms. Sylvia Ray, Recording Secretary

Mr. Frank J. Thornton, the Board of Supervisors' representative, abstains on all cases unless otherwise noted.

Mr. Baka - I call this meeting of the Henrico County Planning Commission to order. This is our Rezoning meeting for March 14, 2019. At this time, I'd like to ask that you take a moment to silence your cell phones. Please stand with the Commission for the Pledge of Allegiance.

... PLEDGE OF ALLEGIANCE IS RECITED ...

Mr. Baka - Do we have anyone with us in the audience tonight in the news media? OK. We are pleased tonight to welcome Mr. Frank Thornton, our representative from the Board of Supervisors, who is sitting with the Planning Commission for this year 2019. Thank you for being here, Mr. Thornton.

March 14, 2019

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Mr. Thornton -Thank you, Mr. Chairman. 22

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Mr. Baka -And, Mr. Thornton abstains on all cases unless otherwise 24 noted. 25

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We do have a majority of our Commissioners present here tonight, and we have a quorum 27 and we can conduct business. So, at this point, I'll turn the Agenda over to Ms. Moore, our Secretary for this evening.

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Ms. Moore -Thank you, Mr. Chairman, first on your agenda is 31 consideration for deferrals and withdrawals and, these will be presented by Jim Strauss. 32

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Mr. Strauss -Thank you, Madam Secretary, we have two requests for withdrawal this evening. The first is on page three of your agenda and it's in the Varina District. It's REZ2018-00019, Liberty Homes. The applicant has withdrawn this case.

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(Deferred from the December 6, 2018 Meeting)

REZ2018-00019 Mark Rempe for Liberty Homes: Request to rezone from B-3 Business District to R-3 One-Family Residence District Parcel 825-720-6242 containing .24 acres located on the west line of E. Nine Mile Road (State Route 33) approximately 150' north of its intersection with Elsing Green Way. The applicant proposes a single-family residence. The R-3 District allows a minimum lot area of 11,000 square feet and a maximum gross density of 3.96 units per acre. The use will be controlled by zoning ordinance regulations. The 2026 Comprehensive Plan recommends Suburban Residential 2, density should not exceed 3.4 units per acre. The site is in the Enterprise Zone and the Airport Safety Overlay District.

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Mr. Strauss -The second case for deferral this evening ... I'm sorry, the second case for withdrawal this evening is in the Three Chopt District, on page three of your agenda, REZ2019-00007. Again, the applicant has withdrawn this case and no action is required by the Commission.

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(Deferred from the February 14, 2019 Meeting)

REZ2019-00007 Brian Duke for Belfast Road, LLC: Request to amend proffers accepted with Rezoning case C-18C-06 on Parcel 744-763-5359 located on the east line of Belfast Road at its intersection with Stanford Mill Road. The applicant proposes to amend proffers regarding exterior materials. The existing zoning is R-3C One-Family Residence District (Conditional). The R-3 District allows a minimum lot area of 11,000 square feet and a maximum gross density of 3.96 units per acre. The 2026 Comprehensive Plan recommends Traditional Neighborhood Development.

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Mr. Strauss -So, we can move on to the deferrals. 63

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Mr. Baka -Thank you. 65

Ms. Moore - Mr. Chairman, now we move on to the items requested to be expedited on the agenda. Which will be presented by Mr. Strauss.

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Mr. Strauss - Deferrals.

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Ms. Moore - Oh, I'm sorry ... deferrals.

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Mr. Strauss - So, we have four requests for deferral this evening. The first request is on page one of your agenda. It's an ordinance item to amend the proposed ordinance related to Short Term Rentals. The staff is recommending that we defer this request to the June 13, 2019 meeting.

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ORDINANCE - To Amend and Reordain Section 24-3 Titled "Definitions," Section 24-12 Titled "Conditional uses permitted by special exception," Section 24-13 Titled "Accessory uses permitted," Section 24-13.01 Titled "Development standards and conditions for permitted uses," Section 24-28 Titled "Principal uses permitted," Section 24-94 Titled "Table of regulations," Section 24-96 titled "Off-street parking requirements," and Section 24-121 Titled "Conditional zoning or zone approval" of the Code of the County of Henrico. This ordinance allows for short-term rentals of real estate for periods of fewer than 30 consecutive days. Specifically, this ordinance allows hosted short-term rentals by right in the R-0, R-0A, R-1, R-1A, R-2, R-2A, R-3, and R-3A residential districts up to 30 days in a calendar year. For all other short-term rentals in those districts, this ordinance requires the operator of the rental to obtain a conditional use permit. All short-term rentals would be subject to regulations limiting rentals to the operator's primary residence owned by him and limiting the use of guesthouses, the number of short-term renters and pets, and the length of rentals. The ordinance would also prohibit rentals to minors and doublebooking, and require: provision of life-safety equipment consistent with the building code, posting of certain information within the rental, designation of responsible persons to respond to complaints, keeping of records of short-term rentals, and provision of off-street parking. Finally, the ordinance adds and revises definitions related to the rental of real estate.

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Mr. Baka - Ok, we've heard the staff's recommendation. What's the pleasure of the Commission?

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Mr. Witte - Mr. Chairman, I move the Commission defer action on the Amendment on Short Term Rentals to the June 13, 2019 meeting to allow time for additional research and study and discussion prior to making a recommendation to the Board.

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Mr. Mackey - Second.

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Mr. Baka - We have a motion by Mr. Witte, second by Mr. Mackey to request deferral to June 13, 2019. All those in favor, say aye.

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The Commission - Aye.

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114	Mr. Baka -	Opposed, say nay. Motion passes.	
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116	Mr. Strauss -	The next two requests for deferral this evening are both in the	
117	Brookland District. The fi	rst one is on page two of your agenda. It's REZ2017-00032, The	
118	McGurn Company, and i	n this case, the applicant is requesting deferral to the May 9th,	
119	2019 meeting.		
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121	(Deferred from the Dece	ember 6, 2018 Meeting)	
122		ur McGurn for The McGurn Company: Request to conditionally	
123	rezone from R-2 One-Family Residence District and [R-6C] General Residence District		
124		e-Family Residence District (Conditional) Parcels 767-760-8701	
125	,	ning 4.305 acres located at the northeast intersection of Hungary	
126		ds. The applicant proposes a single-family development. The R-3	
127	0 , 1 0	n overall density of 3.96 units per acre. The use will be controlled	
128		nd zoning ordinance regulations. The 2026 Comprehensive Plan	
129		Residential 2, density should not exceed 3.4 units per acre.	
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131	Mr. Baka -	Is there anyone present in opposition to the deferral of	
132		McGurn for The McGurn Company? Mr. Witte, your motion.	
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134	Mr. Witte -	Mr. Chairman, I move that REZ2017-00032, Arthur McGurn for	
135	The McGurn Company,	be deferred to the May 9, 2019 meeting, at the request of the	
136	applicant.		
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138	Mr. Baka -	Second.	
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140	We have a motion by Mr.	Witte, second by Mr. Baka, to defer this case to May 9th. All those	
141	in favor, say aye.		
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143	The Commission -	Aye.	
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145	Mr. Baka -	Opposed say, no. Motion passes.	
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147	Mr. Strauss -	And again, the next request for deferral is also in the Brookland	
148	District on page two of yo	our agenda. REZ2018-00045, that's the Hunt Club LLC. Again,	
149	the applicant here is requesting deferral until the April 11, 2019 meeting.		
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151	(Deferred from the Febr	uary 14, 2019 Meeting)	
152		reston Lloyd for Hunt Club LLC: Request to conditionally	
153		ral Residence District to R-6C General Residence District	

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(Conditional) Parcel 770-749-9008 and part of Parcel 770-750-4811 containing 19.13 acres

located on the south line of Bremner Boulevard, approximately 170' east of Beth Road. The

applicant proposes a continuing care retirement community. The R-6 District allows a max

density of 19.8 units per acre. The use will be controlled by zoning ordinance regulations

158 Residential. 160

and proffered conditions. The 2026 Comprehensive Plan recommends Multifamily

Mr. Baka -Is there anyone present here tonight in opposition to the 161 deferral REZ2018-00045, Preston Lloyd for Hunt Club LLC? Seeing none. 162

163 Mr. Witte -Mr. Chairman, I move that REZ2018-00045, T. Preston Lloyd 164 for Hunt Club LLC, be deferred to the April 11, 2019 meeting, at the request of the applicant. 165

Second. Mrs. Thornton -167

169 Mr. Baka -

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We have a motion by Mr. Witte, second by Mrs. Thornton. All 170 those in favor, say aye.

172 The Commission -Aye.

Opposed say, no. Motion carries. 174 Mr. Baka -

Mr. Strauss -And the fourth request for deferral this evening is in the Varina 176 District, on page three of your agenda. REZ2019-00001, Liberty Homes, and the applicant 177 in this case is requesting deferral to the May 9, 2019 meeting. 178

(Deferred from the February 14, 2019 Meeting)

RVA Land for Liberty Homes: Request to rezone from A-1 REZ2019-00001 Agricultural District to R-2 One-Family Residence District Parcel 821-679-0872 containing 5.381 acres located on the west line of Buffin Road, approximately 2,700' north of Kingsland Road. The applicant proposes two single family dwellings. The R-2 District allows a minimum lot area of 18,000 square feet and a maximum gross density of 2.42 units per acre. The use will be controlled by zoning ordinance regulations. The 2026 Comprehensive Plan recommends Suburban Residential 1, density should not exceed 2.4 units per acre and Environmental Protection Area. The site is in the Airport Safety Overlay District.

Is there anyone present in opposition to the deferral of Mr. Baka -REZ2019-00001. RVA Land for Liberty Homes? Seeing none, Mr. Mackey.

Mr. Chairman, I move that REZ2019-00001, RVA Land for Mr. Mackey -194 Liberty Homes, be deferred to the May 9th, 2019 meeting, at the request of the applicant. 195

Second. Mrs. Thornton -197

198 We have a motion by Mr. Mackey, second by Mrs. Thornton, to Mr. Baka -199 defer this case. All those in favor, say aye. 200

The Commission -Ave.

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204 205	Mr. Baka -	Opposed say, no. Motion carries.
206 207 208	Ms. Moore - the agenda, which will also	Ok, Mr. Chairman, now we move on to our expedited items on be presented by Mr. Jim Strauss.
209 210 211 212 213	page three of your agenda a request to rezone 2.4 ac	Thank you, Madam Secretary. We have two requests for the Expedited agenda. The first one's in the Brookland District, a. REZ2019-00008, Hungary Road Investments, LLC. This is res in the C-1C District as required by the original rezoning case. proval. We are not aware of any opposition.
214 215 216 217 218 219 220 221 222 223	REZ2019-00008 Rick Melchor for Hungary Road Investments, LLC: Request to conditionally rezone from R-5AC General Residence District (Conditional) to C-1C Conservation District (Conditional) part of Parcel 756-761-2574 containing 2.443 acres located along the north line of Hungary Road, approximately 340' west of Fairlake Lane. The applicant proposes a conservation district. The use will be controlled by zoning ordinance regulations and proffered conditions. The 2026 Comprehensive Plan recommends Environmental Protection Area and Suburban Residential 2, where density should not exceed 3.4 units per acre.	
224 225 226	Mr. Baka - Rick Melchor for Hungary	Is there anyone here tonight in opposition to REZ2019-00008, Road Investments, LLC? Alright, seeing none, Mr. Witte.
226 227 228 229 230	Mr. Witte - Mr. Chairman, I move that REZ2019-00008, Rick Melchor f Hungary Road Investments, LLC, move to the Board of Supervisors with recommendation of approval on the Expedited agenda.	
231 232	Mr. Mackey -	Second.
233 234 235	Mr. Baka - approval on the Expedited	A motion by Mr. Witte, second by Mr. Mackey, to recommend agenda. All in favor, say aye.
236 237	The Commission -	Aye.
238 239	Mr. Baka -	Opposed, say no. Motion passes.
240 241 242 243 244	REASON - Acting on a motion by Mr. Witte, seconded by Mr. Mackey, the Planning Commission voted 4-0 (one absent, one abstention) to recommend the Board of Supervisors grant the request because it conforms with the objectives and intent of the County's Comprehensive Plan.	
244 245 246 247 248 249		The other item on Expedited agenda this evening is on page HHunt River Mill LLC. Again, it's a request to rezone 4.4 acres sired by the original zoning case. Staff is recommending approval ny opposition.

Timmons Group for HHHunt River Mill LLC: REZ2019-00004 Request to conditionally rezone from R-3C One-Family Residence District (Conditional) to C-1C Conservation District (Conditional) part of Parcels 780-774-2957 and 781-773-2686 containing 4.452 acres located along the Hanover County, line approximately 2,000' northeast of the terminus of Winfrey Road. The applicant proposes a conservation district. The use will be controlled by zoning ordinance regulations and proffered conditions. The 2026 Comprehensive Plan recommends Environmental Protection Area and Suburban Residential 2, where density should not exceed 3.4 units per acre.

Mr. Baka - Is there anyone present tonight in opposition to Expedited approval of REZ2019-00004, Timmons Group for HHHunt River Mill LLC? Seeing none.

Mr. Witte - Mr. Chairman, I move that REZ2019-00004, Timmons Group for HHHunt River Mill LLC, be approved with the proffers in the staff report dated February 13, 2019 on the Expedited agenda.

Mrs. Thornton - I second.

Mr. Baka - A motion by Mr. Witte, second by Mrs. Thornton, to recommend approval on the Expedited agenda. All in favor, say aye.

The Commission - Aye.

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Mr. Baka - Opposed, say no. Motion carries.

REASON - Acting on a motion by Mr. Witte, seconded by Mrs. Thornton, the Planning Commission voted 4-0 (one absent, one abstention) to recommend the Board of Supervisors **grant** the request because it conforms with the objectives and intent of the County's Comprehensive Plan.

Ms. Moore - Mr. Chairman, now we move on to your regular agenda, starting on page one. Actually, it's the only item left. This is an ordinance to amend and reordain Section 24-110 of the Code of the County of Henrico Titled "Violations and Penalties" to Set the Penalties for Violations of the Zoning Ordinance in Conformance with State Law. This presentation will be handled by Mr. Andrew Newby.

ORDINANCE – To Amend and Reordain Section 24-110 of the Code of the County of Henrico Titled "Violations and penalties" to Set the Penalties for Violations of the Zoning Ordinance in Conformance with State Law

This ordinance would eliminate the minimum penalty for violations of the zoning ordinance and set the maximum penalty at \$1,000. If the violation is uncorrected at the time of conviction, this ordinance would set the maximum penalty for failing to abate or remove the violation within a time period established by the court at \$1,000. This ordinance would set the maximum penalty for failing to abate or remove the violation within a succeeding 10-day period at \$1,500 and any subsequent 10-day period at \$2,000.

Mr. Newby - Thank you Madam Secretary, Mr. Chairman, and members of the Commission. I'm Andrew Newby with the County Attorney's Office. Today you have before you a Public Hearing, a proposal initiated by the Board of Supervisors to increase the penalties for violation of our zoning ordinance in conformance with state law.

Just a very brief summary ... and for members of the audience, I'm sure y'all have reviewed the white paper that was submitted ... that which has a greater level of detail. The current penalties in the County Code are, if it's fair to say ... outdated, and certainly insufficient in certain cases to gain compliance, especially in very serious cases.

The best example of this is that the current penalties for the violation of our zoning ordinance is only \$100, \$250 if the violation is willful. We were able to trace that back to 1942, unchanged. And I'm not sure how much further back it goes, but I think it's fair to say that in 75 years, these penalties have not been touched. Although state law has changed significantly to allow increased penalties. In most, if not all of our surrounding jurisdictions ... I should say ... have opted for penalties commiserate with state law.

Before I get into the very nitty gritty of the proposal, here's some context:

Penalties are only imposed if they go to court and court cases are very, very rare. One percent in the last year have resulted in court cases. And only a smaller percentage of those have actually resulted in any kind of conviction penalty. As you know, our goal with any zoning violation that comes into staff is to gain voluntary compliance. So that whatever the violation is, it gets remedied. That's what we really want. We're not out for fines or commissions, or anything like that. We're looking for compliance with the zoning ordinance. And so, staff spends a great deal of time getting voluntary compliance; even putting forth resources for those who aren't able financially, perhaps, to come into compliance. We can help in certain cases. But for cases where property owners are unwilling to bring the property into compliance, occasionally as you can see, 25 in one year, and 40 in the next would go to court and there, the judge, will work with the property owner and give him another chance to bring the property into compliance before any kind of penalty is proposed. And only if the person is then unable to bring the property into compliance will it ever result into any kind of court penalty or fine. Just what we talked about here today.

Here's the proposal in all of its detail. You see in the middle column what current code provides and then, on the right, is what proposed county code would provide, which incidentally, matches state law exactly.

The current penalty in the middle column is a minimum of \$10 and a maximum of \$100 if the offense "be not willful" in the words of the code, or \$250 if it "be willful." We would propose to change that to no minimum penalty. If a judge thinks that no penalty is appropriate, we shouldn't have to slap them with a minimum \$10 penalty. We would request the maximum penalty be raised to what state law allows, \$1,000. Simply because

of the judge's discretion in serious cases, and those are rare, but in serious cases for the court to impose more than the modest penalty that's currently imposed.

The next two rows show what a court can do if a violation after a first conviction continues. The code anticipates that the case will stay before the court and a judge will keep the case and keep imposing penalties until the property is brought into compliance. What we would ask to do is simply conform those subsequent penalties to state law so that it mirrors what state law allows and what the other jurisdictions are doing. It gives the judge the full discretion of what he or she may need to bring a property into compliance in the very serious cases.

So, that's the overview in a nutshell. The Board of Supervisors initiated this proposal after a work session in January. And, today is a public hearing before this body to come up with a recommendation for the Board of Supervisors, after any public input that you may receive ... and then it would go back to the Board of Supervisors, of course. Just like every ordinance amendment ... refer for their consideration and then advertise for public hearing. And that's my presentation this evening. I would be glad to answer any questions.

Mr. Baka - Any questions from the Commissioners for Mr. Newby?

Mr. Witte - Are these fines enough to cover our costs?

Mr. Baka - That's a good question.

Mr. Newby - No. The fines would never cover our costs.

Mr. Witte - Ok?

Mr. Newby - No, even if increased. The amount of staff time that goes into helping residents come into compliance far outweighs the fees.

Mr. Witte - Now that ... I guess we have the county attorneys going to court, too.

Mr. Newby - Yes. Yes, sir ... and the court's time ... and police officers' time in serving summonses ...

379 Mr. Witte - Ok.

Mr. Baka - So, you want to increase to one-thousand dollars maximum, at the discretion of the judge from zero to a thousand? ... It covers a portion of the county's expenses but we can't go past that because that's the State law. So, it would appear to be a reasonable request is my point.

Mr. Newby -Yes, that's exactly right. This isn't about recouping our cost 386 necessarily, but ... that's a very fair point to think about what we're actually doing here. 387 388 Mr. Baka -Yeah. 389 390 Mr. Newby -This is about trying to get compliance, where we can. 391 392 Mr. Baka -Ok. 393 394 Mr. Newby -... in difficult cases ... 395 396 397 Mr. Baka -Any other questions? 398 Yes. How many times do you try and remedy the situation Mrs. Thornton -399 before you go into court? 400 401 Mr. Newby -Several times. What will happen first ... and Mr. Strickler's 402 here in case I go astray, he's our Director of the Department of Community Revitalization 403 ... but first, once we get a complaint we'll contact the property owner with a note and 404 business card asking them to contact us. It will be explained orally by staff what we're 405 seeing the problem is and what they need to do to come into compliance. They're given 406 a period of time to work it out and if it's not resolved, then we'll go to a formal Notice of 407 Violation, which is required by state law. And, there, they'll have the option of appealing 408 the violation to the Board of Zoning Appeals if they disagree with us, our ruling ... or bring 409 the property into compliance within 30 days. If not brought into compliance within 30 410 days, then and only then, will we ask a magistrate to issue a summons based on a 411 complaint ... and then that summons would be served by a police officer and set for a 412 court date, usually months later. So, there even greater opportunity in time for someone 413 to bring their property into compliance. And then, once you get to the judge, the judge ... 414 if you ask ... in many cases will allow a continuance ... one more bite at the apple ... 30 415 days, 60 days, whatever is reasonable to the judge, to give them one last chance to bring 416 the property into compliance. And then, if it's not brought into compliance ... like I'll do 417 tomorrow morning ... I'll go to court tomorrow morning and ask for a fine. But, those are 418 rare cases and at the end of the rope. 419 420 Mrs. Thornton -Ok. 421 422 423 Mr. Baka -If there are no other questions from the Commission, we'll open the public hearing as required. And, thank you, Mr. Newby. 424 425 Is there anyone present here tonight who would like to speak about this proposed 426 ordinance change for penalties for zoning violations? Any one at all? Ok. 427 428 Mr. Baka -Can we have a motion to close the hearing, then ... if there is 429 nobody? 430

132 133	Ms. Moore - so inclined.	Actually, just a if you want to, just a motion to vote, if you're
434 435 436 437	Mr. Baka - and if there are no questio to make on this matter?	Ok. Seeing that there are no speakers tonight on this issue, ans of the Commission does the Commission have a motion
438 439 440	Mrs. Thornton -	I make a motion to move it to the Board of Supervisors.
441 442	Mr. Baka -	Ok.
443 444	Mr. Mackey -	Second.
445 446	Mr. Baka -	The motion by Mrs. Thornton, and
447 448 449	Ms. Moore - and moving it forward o	So that would be a motion to move it ok so, supporting ok.
450 451 452	Mr. Baka - approval by Mrs. Thornton	Motion to support it and move it forward to recommend for and seconded by Mr. Mackey. All those in favor, say aye.
453	The Commission -	Aye.
454 455 456	Mr. Baka -	Opposed, say no. Motion passes.
457 458	Thank you for your time.	
459 460	Ms. Moore - discussion items I don't	Ok, that concludes our items and we don't have any believe So, that goes on to our minutes
461 462 463 464	Mr. Baka - front of you? There are f order.	Any corrections to the minutes, other than the errata sheet in our items on the errata sheet. If none, a motion would be in
465 466 467	Mr. Witte -	I move to accept the amended minutes as presented.
468 469	Mr. Mackey -	Second.
470 471	Mr. Baka - amended minutes. All who	Motion by Mr. Witte, and second by Mr. Mackey, to accept the o's in favor, say aye.
472 473 474	The Commission -	Aye.
474 475 476	Mr. Baka -	Opposed, say no. Motion carries.
77	Ms. Moore -	And that concludes our agenda for this evening.

478 479	Mr. Witte -	Move to adjourn.
480 481 482	Mr. Baka -	Do we have a second?
483 484	Mrs. Thornton -	Second.
485	Mr. Baka -	All in favor to adjourn, say aye.
487 488	The Commission -	Aye.
489 490	Mr. Baka -	Meeting is adjourned.
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