1 Minutes of the regular monthly meeting of the Planning Commission of the County of Henrico, Virginia, held 2 in the Board Room of the County Administration Building, Parham and Hungary Spring Roads at 7:00 p.m., 3 May 13, 2004, Display Notice having been published in the Richmond Times-Dispatch on April 22, 2004 and 4 April 29, 2004. 5 6 Members Present: Mrs. Lisa D. Ware, C.P.C., Chairperson, Tuckahoe 7 Mr. Ernest B. Vanarsdall, C.P.C., Vice-Chairman, Brookland 8 Mr. C. W. Archer, C.P.C., Fairfield 9 Mr. John Marshall, Three Chopt

10 M. E. Ray Jernigan, C.P.C., Varina 11

Mr. Randall R. Silber, Assistant Director of Planning, Secretary

Mr. James B. Donati, Jr., Board of Supervisors, Varina

Others Present:

Mr. Ralph J. Emerson, Principal Planner Mr. Mark Bittner, County Planner Ms. Jean Moore, County Planner Mr. Thomas Coleman, County Planner Mr. Paul Gidley, County Planner Mr. Seth Humphreys, County Planner Ms. Samantha Brown, County Planner Ms. Audrey Anderson, County Planner Mr. David O'Kelly, Principal Planner Mr. Michael Cooper, County Planner Ms. Debra Ripley, Recording Secretary

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Good evening and welcome to the May 13, 2004 Planning Commission meeting for Ms. Ware rezoning cases. Since we have no one here from the press to recognize, I believe, this evening, I will turn the meeting over to the Secretary, Mr. Silber.

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Mr. Silber -Thank you, Madam Chairman. All of the members of the Planning Commission are present tonight, so we have a quorum and we can conduct business. The Commission has just finished a work session upstairs considering a number of items and we are now starting the 7:00 portion of the public hearing. We do have a number of deferrals this evening. Mr. Emerson, if you can tell us which ones those are, and the length of those deferrals, please.

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Mr. Emerson -Yes, sir, Mr. Secretary. The first deferral is on Page 3 of the Agenda.

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Deferred from the March 11, 2004 Meeting:

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James W. Theobald for Commercial Net Lease Realty Services, Inc.: Request to conditionally rezone from B-3 Business District and A-1 Agricultural District to B-2C Business District (Conditional), Parcel 741-761-8112 and part of Parcel 741-761-8532, containing approximately

2.899 acres, located at the southeast intersection of W. Broad Street (U. S. Route 250) and Three Chopt Lane. A retail use is proposed. The use will be controlled by proffered conditions and zoning ordinance regulations. The Land Use Plan recommends Office and Commercial Concentration. This site is within the

45 West Broad Street Overlay District.

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Mr. Emerson -The deferral is requested to the July 15, 2004 meeting. The request is to rezone to B-2C, Business District.

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Ms. Ware -Is there any opposition to the deferral of C-18C-03 in the Three Chopt District?

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Madam Chairman, I move that Case C-18C-03 be deferred to July 15, 2004 Mr. Marshall meeting at the applicant's request.

Mr. Vanarsdall - Second.

Ms. Ware - I have a motion by Mr. Marshall and a second by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

At the applicant's request, the Planning Commission deferred Case C-18C-03, James W. Theobald for Commercial Net Lease Realty Services, Inc., to its meeting on July 15, 2004.

 C-22C-04 James Theobald for Reynolds Development, LLC: Request to conditionally rezone from O-3C Office District (Conditional), B-3 Business District and M-1 Light Industrial District to O-3C Office District (Conditional) and B-3C Business District (Conditional), Parcels 767-744-9052, 767-744-6325, 765-744-6557, 766-745-8230 and 767-745-5402, containing 71.028 acres (31.192 ac. – O-3C; 39.836 ac – B-3C), located along the southeast intersection of I-64 and Glenside Drive and the southwest intersection of I-64 and W. Broad Street (U. S. Route 250). An office, hotel and retail development is proposed. The use will be controlled by proffered conditions and zoning ordinance regulations. The Land Use Plan recommends Planned Industry and Government. The site is in the Henrico County Enterprise Zone.

Mr. Emerson - Deferral is requested to the August 12, 2004 meeting.

Ms. Ware - Is there any opposition to the deferral of Case C-22C-04 in the Three Chopt District?

Mr. Marshall - Madam Chairman, I move that Case C-22C-04 be deferred to the August 12, 2004 meeting at the request of the applicant.

Mr. Vanarsdall - Second.

Ms. Ware - Motion made by Mr. Marshall and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

At the request of the applicant, the Planning Commission deferred Case C-22C-04 James Theobald for Reynolds Development, LLC to its meeting on August 12, 2004.

Deferred from the January 15, 2004 Meeting:

RFA Management, LLC: Request to amend proffered conditions accepted with rezoning case C-32C-89, on Parcel 740-750-0178, containing 12.415 acres, located at the northeast intersection of Ridgefield Parkway and Glen Eagles Drive, the northwest intersection of Ridgefield Parkway and Eagles View Drive, and the southeast intersection of Eagles View Drive and Glen Eagles Drive. The amendment would change the maximum density allowed from 7,850 square feet per acre to 8,975 square feet per acre. The existing zoning is B-2C, Business District (Conditional). The Land Use Plan recommends Commercial Concentration.

Mr. Emerson - The deferral is requested to the August 12, 2004 meeting.

Ms. Ware - Is there any opposition to the deferral of Case C-27C-02, in the Tuckahoe District? No opposition. I move that Case C-27C-02 be deferred to the August 12, 2004 meeting at the applicant's request.

Mr. Vanarsdall - Second.

Ms. Ware - Motion made by Ms. Ware and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

At the request of the applicant, the Planning Commission deferred Case C-27C-02, RFA Management, LLC, to its meeting on August 12, 2004.

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111 Deferred from the March 11, 2004 Meeting: 112

C-56C-03 John W. Nelson, Jr. and Elizabeth N. Gottwald: Request to conditionally rezone from A-1 Agricultural District to R-2AC One Family Residence District (Conditional) Parcel 802-696-9269 and part of Parcel 803-696-6866, containing 41.758 acres, located on the east line of Osborne Turnpike approximately 0.41 mile north of Tree Ridge Road and approximately 240 feet west of the western terminus of Harmony Avenue. A single family residential subdivision is proposed. The R-2A District allows a minimum lot size of 13,500 square feet. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre.

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120 Mr. Emerson -

The deferral is requested to the July 15, 2004 meeting.

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Is there any opposition to the deferral of Case C-56C-03 in the Varina District? Ms. Ware -There is no opposition. Mr. Jernigan.

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125 Mr. Jernigan -

Mr. Vanarsdall -

Madam Chairman, I move for deferral of Case C-56C-03 to the July 15, 2004 agenda by request of the applicant.

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Ms. Ware -Motion made by Mr. Jernigan and seconded by Mr. Vanarsdall. All in favor say aye.

131 All opposed say no. The motion passes.

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At the request of the applicant, the Planning Commission deferred Case C-56C-03, John W. Nelson, Jr. and Elizabeth N. Gottwald, to its meeting on July 15, 2004.

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Deferred from the March 11, 2004 Meeting:

Second.

C-13C-04 **J. Kevin Humphrey for Mike Fleetwood:** Reguest to conditionally rezone from A-1 Agricultural District, M-1 Light Industrial District and M-2 General Industrial District to M-2C General Industrial District (Conditional), Parcels 819-704-9284, 820-705-3941, 820-705-5372, 820-706-5002, 820-705-6725 and 819-703-7057, containing 105.164 acres, located at the southwest intersection of Monahan and Charles City Roads and the C&O Railroad. Light Industrial manufacturing with possible hotel/retail uses are proposed. The use will be controlled by proffered conditions and zoning ordinance regulations. The Land Use Plan recommends Planned Industry. The site is in the Airport Safety Overlay District.

Is there any opposition to the deferral of Case C-13C-04 in the Varina District?

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Mr. Emerson -The deferral is requested to the May 12, 2005 meeting, 12 months.

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Ms. Ware -

148 149 Mr. Jernigan -Madam Chairman, there has been a change on this case. Originally they were going to defer this for 12 months, but after we consulted on some things, I am going to defer it to the July 150 15, 2004 meeting by the request of the Commission. So with that I will make a motion to defer Case C-151 13C-04 to the July 15, 2004 meeting, by request of the Commission.

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> Mr. Vanarsdall -Second.

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156 Ms. Ware -Motion made by Mr. Jernigan and seconded by Mr. Vanarsdall. All in favor say aye. 157 All opposed say no. The motion passes.

The Planning Commission deferred Case C-13C-04, J. Kevin Humphrey for Mike Fleetwood, to its Meeting on July 15, 2004.

162 Mr. Silber - Does that conclude the deferrals? No withdrawals, tonight? Is that correct?

Mr. Emerson - That is correct.

Mr. Silber - I believe we have two items on the expedited agenda. These are items that the Commission, at this point, there are no outstanding issues. The staff is recommending approval of these items. The Commissioner from that district is comfortable with the request and unless there is opposition on these expedited items, they would be heard without public hearing. So, Mr. Emerson, if you can walk us through those two expedited items, please.

Mr. Emerson - Yes, sir. Mr. Secretary.

SUBDIVISION (Deferred from the April 21, 2004, Meeting)

Hunton Meadows

(April 2004 Plan)

Foster & Miller, P.C. for WWJ, L.C., Hunton Associates, L.L.C., RMA Hunton, L.C. and Atack/Eagle Hunton Meadows, LC: The 19.423-acre site proposed for a subdivision of 39 single-family homes is located on the northern line of Mountain Road, approximately 100 feet east of the intersection of Old Mountain Road and Mountain Road on parcels 763-772-8743 and 764-772-1731. The zoning is R-2AC, One-Family Residence (Conditional) and R-2, One-Family Residence District. County water and sewer. **(Brookland) 39 Lots**

Ms. Ware - Is there any opposition to hearing this case on the expedited agenda, Hunton Meadows (April 2004 Plan)? No opposition.

Mr. Vanarsdall - Madam Chairman, I move that we approve the Subdivision Hunton Meadows (April 2004 Plan), with the annotations on the plans and the following conditions Nos. 12 through 20.

Mr. Marshall - Second.

Ms. Ware - Motion made by Mr. Vanarsdall and seconded by Mr. Marshall. All in favor say aye. All opposed say no. The motion passes.

The Planning Commission approved Subdivision Hunton Meadows, (April 2004 Plan), subject to the annotations on the plans, the standard conditions for subdivisions served by public utilities and the following additional conditions:

- 12. Each lot shall contain at least 13,500 square feet.
- 13. Any necessary offsite drainage easements must be obtained prior to approval of the construction plan by the Department of Public Works.
- 14. The proffers approved as part of zoning case C-2C-04 shall be incorporated in this approval.
- 15. Prior to requesting the final approval, a draft of the covenants and deed restrictions for the maintenance of the common area by a homeowners association shall be submitted to the Planning Office for review. Such covenants and restrictions shall be in form and substance satisfactory to the County Attorney and shall be recorded prior to recordation of the subdivision plat.
- 16. Any future building lot containing a BMP, sediment basin or trap and located within the buildable area for a principal structure or accessory structure, may be developed with engineered fill. All material shall be deposited and compacted in accordance with the Virginia

- Uniform Statewide Building Code and geotechnical guidelines established by a professional engineer. A detailed engineering report shall be submitted for the review and approval by the Building Official prior to the issuance of a building permit on the affected lot. A copy of the report and recommendations shall be furnished to the Directors of Planning and Public Works.
- 17. Building permits for no more than 6 lots shall be issued prior to the construction of a second point of access.
- 18. The detailed plant list and specifications for the landscaping to be provided within the 25-foot-wide planting strip easement along Mountain Road shall be submitted to the Planning Office for review and approval prior to recordation of the plat.
- 19. The detailed plant list and specifications for the landscaping to be provided within the 25-foot-wide planting strip easement adjacent to Interstate 295 shall be submitted to the Planning Office for review and approval prior to recordation of the plat.
- 20. The applicant shall work with the Planning Staff to finalize the proposed location and size of the reserved parcel prior to final approval of the subdivision.

Deferred from the April 15, 2004 Meeting:

P-2-04 Ale House of Innsbrook, Inc.: Request for a Provisional Use Permit under Sections 24-58.2(a), 24-58.2(d), 24-58.2(e) and 24-122.1 of Chapter 24 of the County Code to allow four (4) video games and one pool table in a restaurant with outdoor dining, along with extended operating hours for restaurant use and billiard parlor, containing 9,700 square feet (billiard parlor 900 square feet), on part of Parcel 747-760-9391, located at 4040 Cox Road (The Innsbrook Shoppes). The existing zoning is B-2C Business District (Conditional). The Land Use Plan recommends Commercial Concentration.

Ms. Ware - Is there any opposition to hearing this case P-2-04 on the expedited agenda, in the Three Chopt District?

Mr. Marshall - Madam Chairman, I move approval of P-2-04, Ale House of Innsbrook, Inc.

Mr. Vanarsdall - Second.

Ms. Ware - Motion made by Mr. Marshall and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

REASON: Acting on a motion by Mr. Marshall, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it is reasonable in light of the surrounding uses and existing zoning on the property.

Mr. Emerson - That concludes the expedited, withdrawals and deferrals for tonight.

Mr. Silber - OK. Thank you very much.

FAIRFIELD:

C-20C-04 Eric L. Walker: Request to conditionally rezone from A-1 Agricultural District to RTHC Residential Townhouse District (Conditional), part of Parcel 807-733-6105, containing 17.827 acres, located along the west line of N. Laburnum Avenue approximately 1,360 feet southeast of its intersection with Harvie Road. The maximum density allowed in the RTH District is nine (9) units per acre. The Land Use Plan recommends Office. The site is in the Airport Safety Overlay District.

Ms. Moore - Good evening, Commissioners. Thank you, Mr. Secretary.

Ms. Ware - Is there any opposition to this case? No opposition. Go ahead, Ms. Moore.

Ms. Moore - The applicant has submitted two rezoning cases and if I could refer to Mr. Secretary, would we like to hear both of these cases at once?

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Mr. Silber - Yes. I think you reminded me of that earlier, but I forgot. Yes, why don't we call both cases. They are across the street from one another and the request for rezoning is the same.

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C-21C-04 Eric L. Walker: Request to conditionally rezone from A-1 Agricultural District to RTHC Residential Townhouse District (Conditional), part of Parcel 807-733-6105, containing 18.563 acres, located at the southeast intersection of N. Laburnum Avenue and Harvie Road. The maximum density allowed in the RTH District is nine (9) units per acre. The Land Use Plan recommends Office. The site is in the Airport Safety Overlay District.

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Ms. Ware - Let me restate again. Is there anyone in opposition to C-20C-04 and C-21C-04, both in the Fairfield District. There is no opposition. You may begin, Ms. Moore.

Ms. Moore -Thank you. As we explained, the applicant has submitted two rezoning cases, C-20C and C-21C-04. We are proposing to hear both cases together since essentially they have the same proffers and exhibits, and it will be developed as one project. They are splitting into two cases because Laburnum Avenue divides the property. Together, this request would rezone 36.69 acres from A-1 Agricultural to RTHC, Residential Townhouse District (Conditional), to allow the development of townhouses for sale. The RTH District permits up to 9 units per acre. Therefore, the potential number of units with this development would be 327. The sites are designated as office in the 2010 Land Use Plan and is also located within the Airport Safety Overlay District. The site is also listed as a prime economic development site in the 2010 Land Use Plan. This request is not consistent with the designation in the Land Use Plan. In addition, there are a number of existing and planned multifamily and townhouse developments within the surrounding area. Staff has concerns this request will produce an over concentration of townhouse development within this area. The cumulative effect of the multifamily development along Laburnum Avenue and Creighton Road Corridor will further reduce the amount of available land suitable for office and office-service development. This would also reduce the diversity of land uses and the diversity of the tax based desired in this area. The applicant has submitted proffers dated March 22, 2004, and proffered elevations, conceptual plan, and a planting plan. Major aspects of the proposed proffers include, but are not limited to landscaping, which includes a transitional buffer along Laburnum, sod and irrigation in the front yards, and foundation planting. Architectural treatments would include 50% brick on the front elevations as shown on the sample elevations. In addition, there would be a minimum unit size of 1200 sq. ft. with 25% of the units having a minimum of 1400 sq. ft. These exhibits are the same exhibits approved with C-68C located south of the property on the east side of Laburnum. The agglomeration of townhouse developments and cumulative effect of repetitive design would adversely affect the character on this corridor. It would also diminish the opportunity to create a mixed tax base of support services in the area as stated prior. In addition, staff has the following concerns regarding the submitted proffers and elevations.

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- 1. The proposed density is not in keeping with the density recently approved with similar townhouse developments within the County and the immediate area. These recently approved requests are more in keeping with six units per acre.
- 2. The Major Thoroughfare Plan shows a minor collector, Watts Lane, which is planned to transverse in the middle of the site from North Laburnum east to Sandy Lane. The conceptual plan shows this right of way, but the specification and language for construction is not provided.
- 3. There are other site design issues, including but not limited to the linear design of a project, the lack of common space, garages and street trees.
- 4. Finally, there are various architectural and design feature issues, including but not limited to the quality of façade materials, lack of provision for porches, the massing and over concentration of townhouse units in a repetitive design.

5. It should also be noted that student enrollment, especially at the secondary level, is nearing capacity. Henrico County Public Schools Department of Research and Planning states the schools in the district would accommodate the potential enrollment generated by this request, but the cumulative effect of growth in this area would require additional relief in the near future.

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Overall, this plan is not in keeping with the Land Use Plan's designation for office, or as a prime economic development site. Given the number of existing approved pending multifamily developments in this area, the proposal would contribute to an over concentration of townhouse development. It could also set another precedent for more multifamily development in the area. In addition, the request the area is slated for is office uses. Therefore, staff cannot support this application and recommends denial of both C-20C-04 and C-21C-04. This concludes our presentation. I'd be happy to answer any questions you may have.

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Ms. Ware - Are there any questions for Ms. Moore from the Commission? Mr. Archer, would you like to hear from the applicant?

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Mr. Archer - I think the applicant wants to speak.

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Mr. Jim Theobald -Good evening, Madam Chairman, ladies and gentlemen. My name is Jim Theobald and I am here this evening on behalf of Mr. Eric Walker. Mr. Walker is in business with Bob Atack's son. They trade under the name of Atack-Walker Construction and Mr. Walker is the applicant in this case. These cases have obviously not found favor with staff and, frankly, not with our meetings with Mr. Archer nor discussions with Mr. Thornton. So why are we still here presenting this case? Well, Mr. Walker believes that these cases have merit and they deserve at least to be discussed, rather than just withdrawing the case and going home. The Land Use Plan for this area suggests that office use is appropriate and it has for some time, and yet we have never seen any demand for office use in this portion of Laburnum Avenue, and I doubt seriously that any of us would invest in property there for office development. The demand, however, in that area is for owner-occupied affordable housing. Affordable housing in these times is anything but affordable, based on what we all paid for our first homes, but the demand exists for people trying to buy their first owner-occupied residence. Mr. Walker, in the best tradition of capitalism, is attempting to fill that need in the east end and on Laburnum Avenue and obviously on a proffer along the way. He has provided a number of substantial proffered conditions, which are an effort to mirror the case that Bob Atack tried and that was approved next to Kingspoint Apartment. Those proffers include significant landscaping along Laburnum Avenue and if you look at the map provided you will see the amount of frontage that these two parcels constitute is significant and since every place is a gateway to somewhere in Henrico County, this would provide a significant piece of landscaping and aesthetic enhancement to this part of Laburnum Avenue. He has proffered at least 50% of the front shall be brick. He has proffered the same elevations as in the case approved again next to Kingspoint Apartments. He has proffered the size of the units to be somewhere between 1200 and 1400 square feet in size with quarantees on percentages of those. He has also offered sidewalks, souded yards, sound suppression standards, passive recreational amenities as well as curb and gutter. I submit to you that the Land Use Plan designation in this area is just not realistic. The market really ought to dictate what occurs on this site. These cases are consistent with other development in that area and I think it is obvious that they exceed the quality of many of the existing developments in that area, if not all. Often we pay homage to sprawl, but we refuse to embrace density. We also salute the notion of affordable housing, but we eliminate small lots in our ordinances and we push bigger and bigger lots and bigger and bigger homes. These cases have merit if not perhaps in the world of Planning, then perhaps in the world in which we really live. I very much appreciate your consideration of these points and I'd be happy to answer any questions.

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Ms. Ware - Any questions for Mr. Theobald from the Commission?

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Mr. Theobald - Thank you.

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Ms. Ware - Thank you.

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We have had several discussions on this and we have met with Mr. Walker last Mr. Archer – week, but in any event I think this case has, my objection to the case has less to do with the townhouses themselves than the fact that Ms. Moore indicated in her report. We have in this area simply been inundated with townhouses and other multifamily-type residences, and I call your attention to Page 3, the third paragraph, bottom line, some of the projects that Ms. Moore mentioned and this project would equal to 813 townhouse units and 176 condominiums, and many of these projects have not been undertaken yet. so we don't really know what it is going to look like when it all shakes out. Did everybody hear what I said? Cause if you didn't I have got to say it again. In any event, based on the fact that there is very little office or office/service space in that particular area now and the fact that we will have this abundance of townhouse units, I think it would be somewhat unreasonable to approve another request for townhouses, so based on that, my recommendation to the Board would be that these two cases be denied.

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374 Mr. Archer -

My recommendation for Case C-20C-04 is for denial.

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Mr. Vanarsdall -

Second.

378 379 Ms. Ware -Motion made by Mr. Archer and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

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REASON: Acting on a motion by Mr. Archer, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **deny** the request because it does not conform to the recommendations of the Land Use Plan nor the Plan's goals, objectives and policies and would set an adverse zoning and land use precedent for the area.

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My recommendation for Case C-21C-04 is for denial.

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Mr. Vanarsdall -

Mr. Archer -

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Ms. Ware -Motion made by Mr. Archer and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

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REASON: Acting on a motion by Mr. Archer, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **deny** the request because it does not conform to the recommendations of the Land Use Plan nor the Plan's goals, objectives and policies and would set an adverse zoning and land use precedent for the area.

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Deferred from the April 15, 2004 Meeting:

Second.

C-18C-04 Gooss & Associates, AIA: Request to conditionally rezone from R-3 One Family Residence District and B-1 Business District to B-1C Business District (Conditional), Parcels 829-715-3035, 829-715-4034, and part of Parcel 828-715-8918, containing 0.71 acre, located at 325 and 335 E. Williamsburg Road (U. S. Route 60) approximately 100 feet west of East Lake Drive. A restaurant and shops are proposed. The use will be controlled by proffered conditions and zoning ordinance regulations. The Land Use Plan recommends Commercial Concentration and Suburban Residential 2, 2.4 to 3.4 units net density per acre. The site is in the Airport Safety Overlay District.

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Ms. Ware -Is there any opposition to Case C-18C-04 in the Varina District? There is no opposition. Good evening, Mr. Bittner.

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Good evening, Ms. Ware. The 2010 Land Use Plan recommends most of this site for Commercial Concentration. The applicant has proffered a modern building elevation that is generally attractive in design.

It is important to note the location of this site within the Sandston Special Strategy Commercial Area. As a result, staff suggests the applicant comply with as many of the Sandston Area's strategies as possible. To that end, the applicant has submitted revised proffers, which would require waiving of the time limit because they were submitted today. These revised proffers include:

- No more than one-quarter of the required parking spaces to be in front of the building;
- A pedestrian sidewalk, bench and waste receptacle along Williamsburg Road;
- Lighting consistent with the recommendations of the Sandston Area Study that will minimize glare on the residential properties to the rear;
 - The prohibition of several uses including check cashing/payday loan establishments; child care centers; adult novelty stores; and convenience stores; and
 - Screening equivalent to the ten-foot transitional buffer along the rear of the property.

In addition to these, staff believes the applicant should consider complying with the following items also recommended by the Sandston Area Study:

- Utilizing a traditional architectural style more in keeping with the area;
- Locating all of the parking behind the structure or if need be beside, but not in front of the structure;
 and
- Providing screening equivalent to a transitional buffer 25 along the adjacent residential neighborhood to the rear.

If the applicant could address the concerns outlined tonight, staff could fully support this request.

This concludes my presentation. I would be happy to try and answer any questions you may have.

Ms. Ware - Are there any questions for Mr. Bittner?

 Mr. Jernigan - Mr. Bittner, item #1 said there would be no more than ¼ of the required parking. The building was moved up, so there won't be any parking in the front. One of the things that was in the staff report before that you wanted moved, so everything in front of the building will be landscaped. So, item #1 actually will go away.

Mr. Silber - Item No. 1 is a proffered condition, so you may be recommending this case without proffer No. 1, Mr. Jernigan.

Mr. Jernigan - Well, yes. I mean, in the original staff report the building was set back and one of the things that staff wanted was to move the building up 25 feet.

Mr. Silber - Right. I understand, but from a procedural standpoint, the applicant will have to delete that proffer or else you can recommend it to the Board without that proffer.

Mr. Bittner - The building could be located with no parking in front under this proffer, because it says no more than ¼, so 0 is less than ¼ and would comply with the proffer.

459 Mr. Silber - By deleting that proffer, it furthers the staff's objective.

Mr. Bittner - Yes, it does.

Ms. Ware - So, let me get this straight. The building has been moved up close enough to the street so that there could not be any parking.

Mr. Bittner - That is right. I talked with Ted McGarry in the Planning office, who is working on a plan of development, which is coming up at your May 26 meeting, and he told me yes, that right now the intent is to move the building up as close to Williamsburg Road as possible. The exact location and exact depth off of Williamsburg Road has not yet been determined, but that will be done soon. So, again, from a procedural standpoint, leaving that proffer in will not prevent that from happening. Taking it out would further...

Mr. Jernigan - That is fine. We will just leave it in.

Ms. Ware - And you don't want a proffer that would say there will be no parking.

477 Mr. Silber - It could be modified to say that.

479 Ms. Ware - There will be no parking in front of the building. And then there wouldn't be a question.

Mr. Jernigan - We will ask the applicant when he comes up. He can clear that up. And he is proffering putting a 6 foot fence on the back. And what did you want? You wanted a 25-foot buffer and then a 10-foot area? The 25-foot...

Mr. Bittner – We suggested a buffer equivalent to a transitional buffer 25 as defined in the zoning ordinance. And that would permit some deviations and alternatives, fencing options to reduce the width. Right now they are proffering a 10-foot transitional buffer, which the standards are lower than a 25, but it is still a buffer along there.

491 Mr. Jernigan - But 10-foot is Code?

493 Mr. Bittner - Yes.

Ms. Ware - But what you are suggesting is perhaps changing the fence type or height and increasing the planting in order to create the buffer. Is that what you....

498 Mr. Bittner - We are suggesting the standards of a 25-foot transitional buffer. They have 499 proffered a 10-foot transitional buffer.

501 Ms. Ware - With the fence.

503 Mr. Bittner - Yes, with the fence.

505 Mr. Jernigan - OK, thank you, Mr. Bittner.

507 Ms. Ware - Would you like to hear from the applicant now?

9 Mr. Jernigan - Yes, please.

Mr. Larry Gooss - Madam Chairman, I am Larry Gooss with Gooss and Associates. I guess to address the first question, the first proffer, we did move the building forward to approximately the 25 foot line. At this point it is not an exact measurement and that is why the quota of the required parking statement was left in as part of the original proffers. There may be one or two spaces to the side that someone could define as being in front of the building, so I think it actually is not bad to keep that in. The intention is not to put the parking in front, but to put it at 25 feet.

518 Ms. Ware - I need a little explanation on side being front.

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520 521	Mr. Gooss -	Williamsburg Road being the front façade?	
522 523	Mr. Silber -	I think that is a good point.	
524 525 526 527	Mr. Jernigan - Of course, now, that is the first drawing. The building has moved up. Actually, the front yard would be anything in front of the front, whether it is on the side or not. We will leave that like it is and that will cover us up.		
528 529 530 531	Mr. Gooss - One would normally interpret that as a line across in front of the building. The other we have with the constraints of the site and the additional parking required for the restaurant use, the 10 ft. buffer is what we need to stick to. We would love to give more of a buffer in the back, but we just don't have the depth in the site to accommodate that.		
532 533 534 535 536	reduction in that vertical	OK, let me ask you this question and maybe you have already given it some was saying a 25 ft. buffer, the code allows for a fence in that buffer to allow the all space. For example, with a 6 ft. fence you can reduce the buffer by twice the you can reduce the 25 feet down to 13 feet.	
537 538 539	Mr. Gooss - that.	We just don't have the space. Again, I would love to be able to accommodate	
540 541 542 543	Mr. Marshall - wanted planting to the	I thought it was a planting issue, that they wanted the 10 foot to stay, but they equivalent of a 25 foot.	
544 545	Mr. Silber -	I think if I heard Mr. Bittner	
546 547	Mr. Jernigan -	I think Mr. Bittner wanted the 25-foot.	
548 549	Mr. Marshall -	He wanted the planting	
550 551 552	Mr. Jernigan - buffer.	OK, but that was what I was saying. The plantings of a 25-foot in the 10-foot	
553 554	Mr. Marshall -	Yes, that is what I think Mr. Bittner was talking about.	
555 556	Mr. Jernigan -	You want the 25-foot plantings in the 10-foot buffer?	
557 558 559	Mr. Silber - foot area.	I stand corrected. What staff is asking for additional landscaping within this 10-	
560 561 562 563 564	we can actually reduce	And the further, I guess the final, what we believe we can provide, and I am not g exactly correct, but in a 10-foot transitional buffer, but if we have a 6-foot fence, that 10-foot depth by approximately three feet, about half of the height of the own to 7 foot, with plantings.	
565 566	Mr. Silber - feet you would have to	The minimum that you would be able to provide would be 10 feet. Within the 10 erect your fence.	
567 568	Mr. Gooss -	All right. I stand corrected.	
569			

Mr. Jernigan - What it is, it was supposed to be 25 and with the fence you can reduce it half, which brings it down, and I think he calculated 13. What we are looking for is the difference between a 10-

foot plantings and 25 foot. Instead of having two trees, you may have three trees, and instead of three shrubs you may have five shrubs. Are we OK with that?

575 Mr. Gooss - Yes, that is no problem at all.

577 Mr. Jernigan - All right. That is all I have.

579 Ms. Ware - Are there any more questions? Thank you.

581 Mr. Jernigan - All right. This case was deferred last month because...

583 Mr. Marshall - Are we going to have to add that as a condition now? The 25-foot plantings?

Mr. Silber - He will need to amend his application or proffer form by adding that in now or else Mr. Jernigan could recommend this forward with him correcting that before the Board takes action.

Mr. Jernigan - Well, I think he proffered that he is willing to do that, so what we will do is, we can just add that in as a proffer now.

Mr. Silber - He needs to write that in the file. The proffered condition that he is offering is not like a condition that you can write yourself.

Mr. Jernigan - I know. He is offering it. But does he have to write it down before we vote on it?

Mr. Silber - I would prefer that he did that.

Mr. Jernigan - OK, can you do that Larry? Just see Mr. Bittner and on the form they will write down it will be the 25 foot planting in the 10 foot buffer. OK. On this case, like I said, this was deferred last month and there was a discrepancy because of the Sandston Study on the building design. I spoke with the applicant and after reviewing the case, this building definitely is an asset to the Sandston community. It may not fall in line with the Sandston study, but in this zoning case, this property is already zoned business. The only piece of property that is being zoned is a small area right in the back for parking. By right, they could build and not come for a rezoning case, but I think the building looks good. They have met all of the proffers. They have given us the proffers that staff requested, so with that I am going to make a motion to waive the time limits on case C-18C-04.

Mr. Marshall - Second.

Mrs. Ware - Motion made by Mr. Jernigan and seconded by Mr. Marshall. All in favor say aye. All opposed say no. The motion passes.

The Planning Commission voted to waive the time limits on Case C-18C-04, Gooss and Associates.

615 Mr. Jernigan - And with that I will move for approval of Case C-18C-04, Gooss and Associates.

617 Mr. Marshall - Second.

Ms. Ware - Motion made by Mr. Jernigan and seconded by Mr. Marshall. All in favor say aye.

All opposed say no. The motion passes.

REASON: Acting on a motion by Mr. Jernigan, seconded by Mr. Marshall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it continues a

form of zoning consistent with the area and it provides for a higher quality of development than would otherwise be possible.

C-23-04 Eugene A. Peay III: Request to rezone from B-1 Business District to R-3 One Family Residence District, Parcel 802-694-8618, containing 1.451 acres, located on the east line of Osborne Turnpike at its intersection with Wilton Road. A single-family residence is proposed. The R-3 District allows a minimum lot size of 11,000 square feet. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre.

Ms. Ware - Is there any opposition to C-23-04 in the Varina District? No opposition.

Mr. Bittner. Thank you. The land at this intersection has been zoned B-1 Business for many years. However, most of the properties have been grandfathered for use as single-family residences, a non-conforming use.

The original home on this site has been torn down, resulting in the loss of its non-conforming status.

The Zoning Ordinance does not allow non-conforming uses to be reconstructed. Nonetheless, a building permit for a new single-family residence was issued, and construction of that home is almost complete.

In an effort to bring the site into compliance with the County's zoning ordinance, the applicant has applied to rezone the property to R-3, One-Family Residence.

Given the residential use of most of the adjoining properties, approval of R-3 zoning for this site could be appropriate, especially since the 2010 Land Use Plan recommends residential development for this area. As a result, staff can support this request.

This concludes my presentation. I would be happy to try and answer any questions you may have.

Ms. Ware - Are there any questions for Mr. Bittner?

Mr. Jernigan - I don't have any questions for him.

Ms. Ware - Thank you. Would you like to hear from the applicant?

Mr. Jernigan - I just want to ask him one question. Please come up, sir. Just state your name and address for the record.

Mr. Peay - My name is Robert Peay. I am the uncle of my nephew who is going to live in the property. The property has been in our family since 1890 something, and what happened was he didn't know that he shouldn't have torn the old house down prior to building the new one.

Mr. Jernigan - We are all right on that. I just want to ask you one question. You are going to put only one house on this property?

Mr. Peay - One house.

Mr. Jernigan - OK, that is all I need to know.

673 Mr. Peay - It is a family piece of property and there had better not be anything else on it but 674 this one house.

Mr. Jernigan - Well, you built it in the middle of the lot, but I just wanted to make sure later you weren't going to come back. With what you are doing, I am OK with, but I just wanted to make sure you are not planning on putting another house in there.

Mr. Peay - No, sir.

Mr. Jernigan - OK, thank you. This is a pretty simple case. They tore a house down. They got a building permit to build another one and it slipped through the cracks. They didn't know it, so it was an honest mistake. They have stated for the record that they are not planning on building any other residences on here. It will be a one single-family dwelling, so with that I am going to move for approval of Case C-23-04 to the Board of Supervisors.

Mr. Vanarsdall - Second.

Ms. Ware - Motion made by Mr. Jernigan and seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes.

REASON: Acting on a motion by Mr. Jernigan, seconded by Mr. Archer, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it reflects the type of growth in the area.

P-4-04 Deborah Crowley for Omnipoint Communications CAP Operations LLC:

Request for a Provisional Use Permit under Sections 24-95(a) and 24-122.1 of Chapter 24 of the County Code in order to allow construction of a 130' tall monopole communication tower with antennas at 130' RAD center and an unmanned communication equipment platform at its base, on part of Parcel 819-725-1866, containing a lease area of 4,500 square feet, located on the south line of Nine Mile Road (State Route 33) between Forest Avenue and Knight Drive. The existing zoning is M-1C Light Industrial District (Conditional). The Land Use Plan recommends Commercial Concentration. The site is in the Airport Safety Overlay District.

Ms. Ware - Is there any opposition to P-4-04 in the Varina District? No opposition. Mr. Bittner.

Mr. Bittner - Thank you again. The tower site is adjacent to the J and J Corporation, Newbridge Square Shopping Center on Nine Mile Road, and the parcel is M-1C and designated commercial concentration on the 2010 Land Use Plan. The tower is somewhat close to residentially zoned property to the south and east. However, the tower meets required setbacks to these areas. Due to the combination of existing walls, fences, and mature trees, the base of the tower and related equipment would be largely screened from view from adjacent properties and rights-of-way.

The applicant has provided staff with sufficient information to evaluate this request including:

- a "letter of intent" to provide for the collocation of additional providers;
- a site plan demonstrating this request would meet setback requirements; and
- evidence there were no alternatives for collocation in the vicinity of this tower.

In summary, this site is not objectionable for a tower, and staff recommends approval of this application.

This concludes my presentation. I would be happy to answer any questions you may have.

Ms. Ware - Are there any questions for Mr. Bittner? No. Do you need to hear from the applicant?

Mr. Jernigan - Not really. This is in an industrial area. We don't have any houses close by. I feel this is proper. This is a good spot for a tower. We have these apartment over here, but they are out of the range. They met the distance requirements. So, with that I will move for approval of P-4-04, Omnipoint Communications CAP, to be sent to the Board of Supervisors.

Mr. Archer - Second.

Ms. Ware - Motion made by Mr. Jernigan and seconded by Mr. Archer. All in favor say aye. All opposed say no. The motion passes.

REASON: Acting on a motion by Mr. Jernigan, seconded by Mr. Archer, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it would provide added services to the community and would create little or no impact on residential areas.

RESOLUTION: Henrico Government Center Expansion Site – Substantially In Accord with the County Comprehensive Plan (Brookland District)

Mr. Silber - This requires a Substantially in Accord review by the Planning Commission recommendation to the Board of Supervisors, and action by the Board.

Ms. Ware - Good evening, Ms. Moore.

Ms. Moore - Good evening. Thank you, and also for the record we are quantifying this as Substantially in Accord 01-04.

At the request of the General Services Department, the Planning Office conducted a Substantially In Accord Study to determine whether the proposed site for the Government Center expansion is substantially reasonable in light of the Comprehensive Plan's recommendations for this area.

In March 2004, the County accepted the recommendations of Mosely Architects, who produced a study of the programmatic needs of the County government. In their report titled **Government Center Programming and Land Utilization Study**, they state population growth has caused increasing demand for services provided by the agencies occupying the Juvenile and Domestic Relations Court and the Human Services Building.

The operational requirements for space in these buildings have evolved and both buildings have become inadequate in size and configuration. The long-term needs of these agencies are predicted to increase and adequate space must be available to accommodate the required expansion for operational needs. It should be noted the expansion would consist of administrative office uses and would not include an additional detention area for juveniles.

Other County agencies not located on the Government Center campus have also been similarly affected by the increased demand for services. One of the study's objectives was to develop a plan to accommodate these agencies' current and future facility needs. The study identified an opportunity to expand the government center on the east side of its current campus between Dixon Powers Drive and Staples Mill Road.

The proposed expansion area that requires a substantially in accord finding encompasses twenty-two parcels. It includes three parcels on the south line of E. Parham Road and extends south to encompass most of the area bounded by Dixon Powers Drive, Hooper Road, Willis Road and Staples Mill Road.

The subject area also includes three parcels on the south line of Willis Road adjacent to Bliley Funeral Home and the Human Services Building. The total acreage is approximately 22.75 acres.

The site is predominantly flat and includes vacant land and parcels with improvements. There are no known floodplains on the site or other topographical constraints that may hinder development.

The subject area is predominantly zoned R-3, One Family Residence District, which permits detached single-family homes. The area also encompasses land zoned O-2 Office District, O-2C Office District (Conditional) and B-2C Business District.

The 2010 Land Use Plan recommends Suburban Residential 1 and Office for the subject area. The parcels along the south line of E. Parham Road extending to the south line of Hooper Road are designated Suburban Residential 1. The remaining parcels to toward the south are designated Office.

Section 15.2-2232A of the Code of Virginia, requires government uses to be located in areas designated for Public Use, unless it can be determined the proposed uses are in substantially in accord with the Comprehensive Plan.

The proposed uses for the County Government will consist of administrative offices, which staff believes is in keeping with the portion of the area designated for Office in the 2010 Land Use Plan.

A small area on the north side of the subject site is designated for SR1; however, the development trends in the vicinity show a transition from residential to office uses. The presence of the existing Government Center also changed the landscape of this area, making residential development in this area less suitable or likely.

Given the changes in the land use trends over the years, the proposed expansion would be a cost effective and reasonable approach to continue to provide qualify facilities and services to the County's growing population in the future.

Staff has determined, use of the subject site for the proposed Government Center expansion is not in conflict with, or a significant departure from the Goals, Objectives and Policies of the Land Use Plan. In addition, the proposed location for the government expansion would be consistent with the development trends in the area and would support the goals and objectives of the Land Use Plan, including the goals to:

maximize opportunities for service to the County's residents; and

 promote orderly growth and development of County facilities and services based on the needs of its growing population.

Therefore, staff recommends the Planning Commission approve the resolution to find the Government Center Expansion site is substantially in accord with the County's Comprehensive Plan.

This concludes my presentation, I would be happy to answer any questions you may have.

Ms. Ware - Are there any questions for Ms. Moore?

Mr. Silber - We do have tonight Mr. Bill Smith who is with the County's Department of General Services and has more information and knowledge of this subject if the Commission has any questions of him.

831 Mr. Marshall - Do they have plans for the actual building for this site? Is that what we are seeing on there? Or is it just...

Mr. Smith -My name is Bill Smith and I am with the Facilities Management Division of General Services. Mr. Marshall, the indication you see here is a land coverage plan. The way we started off with this project is we knew that we had crowded conditions and the buildings that we have at that edge, and we saw natural boundaries and natural expansion that could take place there. So, our problem was could we find out what we really needed. There are two things that are driving the train here, one is the Human Services Building, is about 30% short on space. The Juvenile Courts Building, JC&P, exclusive of detention, not fooling with detention, but the JC&P project has been expanded. It can be expanded to its ultimate size that we will need in 15 years. Beyond that it can't be expanded an inch, so it would be shortsighted to continue along that path. So, what we have done basically is we have identified about a 70,000 sq. ft. building. The round shaped building at the bottom is what we are calling a transition building. It is there because the ultimate uses of that building require loading capabilities. We have surplus sales. We have library use. We have community development ultimately going there. That is not its first use. Its first use is to take those people that are packed into the Human Services Building and move like Recreation and Parks over there, allowing us to work in Human Services. So, it is a programmed size building but it is not a designed building. Similarly, the larger building in the center of the site is about 100,000 feet, representing the ultimate size of the Juvenile Courts and Probation Facility, and what we would do with old JC&P, which was just expanded, that would become home then to the Recreation and Parks group, who we first move and temporarily house, and ultimately we would put them over there. So, it is a domino game that we'd have to play in order to create space to have space to move in. So, the actual design has not been prepared. The square footage is a very accurate programming forecast, and would take us 25 years, we believe.

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Mr. Vanarsdall - I have a question, Madam Chairman. Bill, usually on the schools and libraries, the final plans, I don't mean final plans but usually we don't have preliminary plans for those either until the land is acquired, do you?

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Mr. Smith - No, sir.

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Mr. Vanarsdall - That is what I thought. Thank you.

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Mr. Smith - We would not want plans at this stage, anyway. We would to be found Substantially in Accord first. Then we would move on with that.

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Mr. Marshall - Right. Then you start buying.

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Ms. Ware - Any more questions for Mr. Smith from the Commission? Thank you.

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Mr. Vanarsdall - I move to approve Substantially in Accord 01-04 with the attached Resolution prepared and submitted by staff. The attached Resolution is in this packet on the second page.

872873874

Mr. Marshall - Second.

875 876

Ms. Ware - Motion made by Mr. Vanarsdall and seconded by Mr. Marshall. All in favor say aye. All opposed say no. The motion passes.

877 878 879

APPROVAL OF MINUTES: Planning Commission April 15, 2004

880 881

Mr. Archer - I have one correction, Mr. Secretary, on Page 24, Line 850, delete the word "is" in front of exacerbate.

882 883

Mr. Vanarsdall - You know business is slow when Mr. Archer has time to read all of these minutes.

886 887 888	Mr. Jernigan - time.	You must have a boring life if you sit over there and read those minutes all the
889 890	Mr. Marshall -	All of these deferrals are helping him out.
891 892 893	Mr. Vanarsdall - Archer.	I move that the April 15, 2004 minutes be approved with the correction by Mr.
894 895	Mr. Marshall -	Second.
896	Ms. Ware -	Motion made by Mr. Vanarsdall and seconded by Mr. Marshall. All in favor say aye.
897	All opposed say no. Th	ne motion passes.
898		il 15, 2004 perceting wave approved by the Diagrains Commission
899 900	The minutes of the Apr	il 15, 2004 meeting were approved by the Planning Commission.
901	Mr. Archer -	I move for immediate adjournment.
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903	Mr. Vanarsdall -	I second it.
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905	Ms. Ware -	Motion made by Mr. Archer and seconded by Mr. Vanarsdall. All in favor say aye.
906 907	All opposed say no. The	e meeting is adjourned at 7:56 p.m.
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912		Lisa Ware, C.P.C., Chairman
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918		Randall R. Silber, Secretary