Minutes of the regular monthly meeting of the Planning Commission of the County of Henrico, held in the County Administration Building in the Government Center at Parham and Hungary Spring Roads, beginning at 7:00 p.m. Thursday, October 11, 2007. Display Notice having been published in the Richmond Times-Dispatch on September 20, 2007 and September 27, 2007.

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Members Present: Mr. Tommy Branin, Chairperson (Three Chopt)

Mr. E. Ray Jernigan, C.P.C., Vice Chairperson (Varina)

Mr. C. W. Archer, C.P.C. (Fairfield)

Mr. Ernest B. Vanarsdall, C.P.C. (Brookland)

Mrs. Bonnie-Leigh Jones (Tuckahoe) Mr. Frank J. Thornton (Fairfield)

Board of Supervisors Representative

Mr. Randall R. Silber, Director of Planning, Secretary

Also Present: Mr. Ralph J. Emerson, Jr., AICP, Assistant Director of

Planning

Planning

Ms. Jean Moore, Principal Planner Mr. Lee Tyson, County Planner Mr. Seth Humphreys, County Planner Ms. Nathalie Croft, County Planner Mr. Livingston Lewis, County Planner Mr. Benjamin Sehl, County Planner Mr. David Conmy, County Planner

Mr. Tim Foster, Assistant Director of Public Works

Mr. Mike Jennings, Traffic Engineer Ms. Sylvia Ray, Recording Secretary

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Mr. Frank J. Thornton, the Board of Supervisors' representative, abstains on all cases unless otherwise noted.

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Mr. Branin - Good evening, ladies and gentlemen. I'd like to reconvene the October 11, 2007 Planning Commission Rezoning meeting. We had a prior meeting earlier to go over some possible changes in the future, so we will now reconvene. Mr. Secretary?

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Mr. Silber - Yes sir. Thank you, Mr. Chairman. We do have all members of the Planning Commission present this evening. First on the agenda would be consideration of withdrawals and deferrals. I understand we have several of each. Ms. Moore, if you can tell us about those please.

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Ms. Moore - Yes sir. We have three and the first is on page 2 of your agenda in the Fairfield District. It is C-28C-07, Tetra Investment Group 14 LLC. This was a proposal for an office building under O-1C and has been withdrawn by the applicant. Therefore, no action is required.

25 Deferred from the August 9, 2007 Meeting.

Engineering C-28C-07 Morgan LLC Mike for Tetra **Investment Group 14 LLC**: Request to conditionally rezone from R-6 General Residence District and B-3C Business District (Conditional) to O-1C Office District (Conditional), Parcel 784-746-3173, containing 1.182 acres, located on the north line of Brook Run Drive (private) at Cliffbrook Lane, approximately 830 feet west of Brook Road (U.S. Route 1). The applicant proposes an office The use will be controlled by zoning ordinance regulations and The Land Use Plan recommends Commercial proffered conditions. Concentration.

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Ms. Moore - Next also on page 2 is C-39C-07, Herbert King. This has been withdrawn by the applicant.

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Deferred from the August 9, 2007 Meeting.

C-39C-07 James Theobald for Herbert S. King: Request to conditionally rezone from R-2A and R-4 One-Family Residence Districts and O-2C Office District (Conditional) to R-6C General Residence District (Conditional), part of Parcel 808-733-2903, containing approximately 18.23 acres, located on the south line of Harvie Road approximately 1,150 feet east of Laburnum Avenue. The applicant proposes an age-restricted multi-family residential community with a maximum of two hundred eighteen (218) units. The R-6 District allows a maximum gross density of 19.81 units per acre. The uses will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, and Office. The site is in the Airport Safety Overlay District.

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Mr. Silber - I don't know if Ms. Moore mentioned this, you may have. Rezoning requests for withdrawal do not require Planning Commission action.

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Ms. Moore - And the last withdrawal we received is on page 3 of your agenda, C-47C-07.

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Deferred from the September 13, 2007 Meeting.

C-47C-07 Andrew M. Condlin for Gregory A. Windsor: Request to conditionally rezone from A-1 Agricultural District to R-2AC One-Family Residence District (Conditional), Parcels 740-770-9386, 741-770-1920, 741-771-6359, and part of Parcels 740-772-8110 and 741-770-0218, containing approximately 20.81 acres, located on the north line of Shady Grove Road approximately 590 feet west of its intersection with Twin Hickory Road. The applicant proposes a single-family subdivision. The R-2A District allows a minimum lot size of 13,500 square feet and a maximum gross density of 3.23 units per acre. The use will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, and Environmental Protection Area.

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72	Mr. Branin - Okay. If anyone in the audience came to hear any of
73	these cases, these cases have been withdrawn so they will not be heard. Okay?
74	Ms. Moore?
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76	Ms. Moore - Next, we'll proceed to the requests for deferrals that
77	we've received, and we have two. The first is on page 3 of your agenda in the
78	Fairfield District. It is C-29C-07. The deferral is requested to the November 8,
79	2007 meeting.
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81	Deferred from the September 13, 2007 Meeting.
82	C-29C-07 Caroline L. Nadal for Creighton & Laburnum LLC:
83	Request to conditionally rezone from A-1 Agricultural District, B-2C Business
84	District (Conditional) and M-1C Light Industrial District (Conditional) to B-2C
85	Business District (Conditional) and M-1C Light Industrial District (Conditional),
86	Parcels 807-730-9116, 808-730-6309, -4825, -3946, -3162, -2377 and -6227,
87	containing approximately 27.04 acres (B-2C 7.37 ac; M-1C 19.67 ac), located at
88	the northwest intersection of N. Laburnum Avenue and Creighton Road. The
89	applicant proposes retail and office/service uses. The uses will be controlled by
90	zoning ordinance regulations and proffered conditions. The Land Use Plan
91	recommends Office/Service, Suburban Residential 1, 1.0 to 2.4 units net density
92	per acre, and Environmental Protection Area. The site is in the Airport Safety
93	Overlay District
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95	Mr. Branin - Is anyone in opposition to the deferral of C-29C-07,
96	Caroline L. Nadal for Creighton & Laburnum, LLC? No one?
97	M A I
98	Mr. Archer - Mr. Chairman, I move for deferral of C-29C-07,
99	Caroline L. Nadal for Creighton & Laburnum, LLC, to the November 8, 2007
100	meeting at the applicant's request.
101	Mr. Vanaradall Casand
102	Mr. Vanarsdall - Second.
103	Mr Propin Motion made by Mr Archar accorded by Mr
104	Mr. Branin - Motion made by Mr. Archer, seconded by Mr.
105	Vanarsdall. All in favor say aye. All opposed say no. The ayes have it, the
106	motion carries.
107	At the request of the applicant, the Planning Commission deformed C 20C 07
108 109	At the request of the applicant, the Planning Commission deferred C-29C-07, Caroline L. Nadal for Creighton & Laburnum, LLC., to its meeting on November
110	8, 2007.
110	0, 2001.

112 Ms. Moore - On page 4 of your agenda in the Brookland District is case C-10C-07. This deferral is requested to the December 6, 2007 meeting.

Planning Commission

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117 Deferred from the August 9, 2007 Meeting.

C-10C-07 David Johannas for Pied Venture LLC: Request to 118 conditionally rezone from B-2 Business District to R-6C General Residence 119 District (Conditional), Parcel 772-737-7160, containing 2.874 acres, located 120 between the north line of Fitzhugh Avenue and the south line of Markel Street, 121 approximately 236 feet southeast of Byrd Avenue. The applicant proposes 122 residential condominiums. The R-6 District allows a maximum gross density of 123 19.8 units per acre. The use will be controlled by zoning ordinance regulations 124 The Land Use Plan recommends Office and 125

and proffered conditions. The Land Use Plan recommends Office a Environmental Protection Area. The site is located within the Enterprise Zone.

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Mr. Branin - Is anyone in opposition to the deferral of C-10C-07, David Johannas for Pied Venture, LLC? No one.

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Mr. Vanarsdall - Mr. Chairman, with that I move that C-10C-07, David Johannas for Pied Venture, LLC be deferred until December 6, 2007, at the applicant's request.

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135 Mrs. Jones - Second.

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- Mr. Branin Motion made by Mr. Vanarsdall, seconded by Mrs. Jones. All in favor say aye. All opposed say no. The ayes have it, the motion
- 139 carries.

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At the request of the applicant, the Planning Commission deferred C-10C-07, David Johannas for Pied Venture, LLC, to its meeting on December 6, 2007.

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Mr. Chairman that concludes our request for deferrals.

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147 Mr. Branin - Thank you, Ms. Moore.

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- 149 Mr. Silber Are there any deferrals by the Planning Commission?
- Hearing none, next on the agenda would be consideration of expedited cases.

 These are cases that are placed on a separate agenda. These are cases that are
- somewhat minor in scale, smaller in size, there are no outstanding issues, and
- staff is recommending approval of these rezoning requests. If there is any
- opposition on these items on the expedited agenda, they would be pulled off of
- this agenda and heard in the order in which they're found on the full agenda.
- Tonight, we have two items that have been requested for expedited consideration.

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159 Ms. Moore - In the Varina District on page 2 of your agenda, this is case C-54-07.

C-54-07 John E. and Elizabeth T. Neagle: Request to rezone 162 from A-1 Agricultural District to R-3 One-Family Residence District, Parcel 819-163 729-9442, containing 0.68 acre, located on the east line of Forest Avenue 164 approximately 950 feet north of Polaria Street. The applicant proposes an 165 addition to an existing single-family residence. The R-3 District allows a 166 minimum lot size of 11,000 square feet and a maximum gross density of 3.96 167 units per acre. The use will be controlled by zoning ordinance regulations. The 168 Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density 169 per acre. The site is in the Airport Safety Overlay District. 170

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Mr. Branin -Is anyone in opposition to C-54-07, John E. and 172 Elizabeth T. Neagle? No one? 173

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Mr. Chairman, with that I would like to move that case 175 Mr. Jernigan -C-54-07, John E. and Elizabeth T. Neagle, be sent to the Board of Supervisors 176 with a recommendation for approval. 177

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Mr. Vanarsdall -Second. 179

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Mr. Branin -Motion made by Mr. Jernigan, seconded by Mr. 181 Vanarsdall. All in favor say aye. All opposed say no. The ayes have it, the motion 182 carries. 183

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REASON: 185 Acting on a motion by Mr. Jernigan, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend 186 the Board of Supervisors grant the request because it would not change the 187 188 existing residential use on the property and it is consistent with the adjacent zoning and the recommendations of the Land Use Plan. 189

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Ms. Moore -In the Three Chopt District on page 4 of your agenda 191 is case P-19-07. 192

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P-19-07 Gloria Freye for New Cingular Wireless PCS LLC: 194 Request for a Provisional Use Permit under Sections 24-95(a)(3), 24-120, and 195 24-122.1 of Chapter 24 of the County Code to construct a 155' high 196 telecommunications tower and related equipment, on part of Parcel 736-764-197 6294, located on the south line of I-64 approximately 540 feet east of Misty Cove 198 Court. The existing zoning is A-1 Agricultural District. The Land Use Plan 199 Recommends Mixed Use development. The site is in the West Broad Street 200 201 Overlay District.

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Is anyone in opposition to P-19-07? No one. Then I Mr. Branin -203 would like to move that P-19-07, Gloria Freye for New Cingular Wireless PCS 204 LLC, be put on the expedited agenda and moved forward for approval to the 205 Board of Supervisors. 206

208 Mr. Jernigan - Second.

Mr. Branin - Motion made by Mr. Branin, seconded by Mr. Jernigan. All in favor say aye. All opposed say no. The ayes have it, the motion carries.

REASON: Acting on a motion by Mr. Branin, seconded by Mr. Jernigan, the Planning Commission voted 5-0 (one abstention) to recommend the Board of Supervisors **grant** the request because it would provide added services to the community and when properly regulated by the special conditions, it would not be expected to adversely affect the public health, safety, welfare and values in the area.

Mr. Silber - Moving back to the top of the agenda in the Varina District we have three companion items. One is a request to rezone property and the second involves a Provisional Use Permit. But prior to hearing or acting on the rezoning request, it's necessary for the County to consider an amendment to the County's 2010 Land Use Plan Map (LUP-2-07). The first item relates to an amendment to the Land Use Plan, changing it from Suburban Residential 1 and Environmental Protection Area, to Urban Mixed Use. Again, this is necessary to consider rezoning of the property.

The next request, which is a companion to the amendment to the Land Use Plan, would be the rezoning request itself, which is listed second on your agenda. This is C-52C-07. Again, this is the same property containing 531 acres of property located along the James River and the west line of Osborne Turnpike.

Finally, as a part of this request is a Provisional Use Permit, which is listed third on your agenda. This is P-17-07.

Deferred from the September 13, 2007 Meeting.

AMENDMENT TO THE HENRICO 2010 LAND USE PLAN MAP (LUP-2-07):

The Planning Commission will consider an amendment to the Henrico County 2010 Land Use Plan Map to designate the Tree Hill Farm Site – comprised of 530.9 acres and generally bordered by the James River, Old Osborne Turnpike, Osborne Turnpike, and Mill Creek as an Urban Mixed Use Development Area (UMU).

Deferred from the September 13, 2007 Meeting.

C-52C-07 Daniel K. Slone and Gloria L. Freye for Gray Land and Development Company-Tree Hill, LLC: Request to conditionally rezone from A-1 Agricultural District and M-2 General Industrial District to UMUC Urban Mixed Use District (Conditional), part of Parcel 797-706-5048, containing 530.9 acres, located between the James River and the west line of Osborne Turnpike and Old Osborne Turnpike, generally located between McCoul Street and the intersection of New Market Road and Osborne Turnpike. The applicant proposes

an urban mixed use development including office, commercial and civic uses and a maximum of 2,770 residential units (including single-family, townhouse, condominium, and multi-family units). The uses will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, and Environmental Protection Area.

Deferred from the September 13, 2007 Meeting.

Daniel K. Slone and Gloria L. Freye for Gray Land P-17-07 and Development Company-Tree Hill, LLC: Request for a Provisional Use Permit under Sections 24-32.1(a), 24-32.1(b), 24-32.1(e), 24-32.1(g), 24-32.1(k), 24-32.1(l), 24-32.1(m), 24-32.1(p), 24-32.1(t), 24.32.1(u), 24-32.1(v), 24-32.1(w), 24-34.1(c), and 24-122.1 of Chapter 24 of the County Code, related to a Master Plan for The Town of Tree Hill Urban Mixed Use development and to permit certain uses and exceptions to permitted height, density, and design for uses within the proposed UMU, on part of Parcel 797-706-5048, containing 530.9 acres, located between the James River and the west line of Osborne Turnpike and Old Osborne Turnpike, generally located between McCoul Street and the intersection of New Market Road and Osborne Turnpike. The existing zoning is A-1 Agricultural District and M-2 General Industrial District. The property is also subject to rezoning request C-52C-07. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, and Environmental Protection Area.

Mr. Branin - Mr. Secretary, before we go any further, I want to ask a question. Are we going to take these one by one or are we going to take them as a group?

Mr. Silber - I believe the staff presentation is one presentation. When it comes to acting on these, it will be necessary to have three separate motions.

Mr. Branin - Okay. Then I'm going to start off like this. Is anyone in opposition to the Tree Hill Farm Project, as well as the change in the urban land amendment? One, two, three. Okay. Then let me explain to you how this works. We're going to get the presentation by a staff member, Mr. Tyson, at which time we'll allow you to come down and speak in opposition. Before you speak, we'll hear from the attorney and allow them some rebuttal time. Mr. Secretary, what is the amount of time allowed?

Mr. Silber - Mr. Chairman, typically, on a rezoning request, the Planning Commission's policy is 10 minutes by the applicant to present the case and 10 minutes collectively by the opposition. In this particular case, there are really are two requests—a rezoning request and a Provisional Use Permit. The Planning Commission may want to extend that period of time. And, as you indicated, there is a period of rebuttal that is provided for the applicant. So, the

applicant presents his case, or her case, there is time for opposition to speak, and then the applicant may have some time for rebuttal.

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303 Mr. Branin - Okay.

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Mr. Silber - In this case, if there is interest among the Planning Commission, I would suggest to you that you may want to extend the 10-minute period.

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Mr. Branin - We'll look at that when the time comes. All right, Mr. Tyson, take it away.

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Mr. Tyson - Mr. Chairman, Mr. Thornton, members of the Commission, Mr. Secretary, good evening.

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The subject property is currently designated for SR1 Suburban Residential 1, at a density of 1.0 to 2.4 units per acre, and Environmental Protection Area. In order to be considered for the requested UMU zoning, the applicant has filed a request to amend the 2010 Land Use Plan designations for the property to UMU, or Urban Mixed Use.

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In order to be appropriate for the UMU designation, the proposal must be consistent with the Urban Mixed Use Development Guidelines in the 2010 Land Use Plan and must be consistent with the following criteria:

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- It is compatible with existing land uses.
- It has adequate infrastructure and cannot contain uses that will stress the County's ability to provide services.
- It has sufficient public facilities and public services contained within it.
- It is served by necessary transportation facilities.
- It provides sufficient design guidelines that demonstrate a high level of quality.
- It demonstrates a desirable mix and balance of various land uses.
- It meets the design standards set forth in the Urban Mixed Use District.

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The property is currently zoned A-1, Agricultural and M-2, General Industrial. The site is still actively farmed. No industrial uses are currently taking place on the site. The site is surrounded by a mixture of residential, agricultural uses, and some industrial uses, and the proposed development would be compatible with these.

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The applicant has provided the following project summary. The total size of the project is 530.9 acres. The UMU District regulations require 25% of the building square footage on the site be devoted to commercial uses unless this requirement is otherwise waived by the Board of Supervisors. The applicant has proffered the lesser of 20% of the total building square footage or 1.16 million

square feet, whichever is less, that would be devoted to these uses. Provisions have been made for a 300,000-square-foot corporate office center.

No more than 2,770 dwelling units (including a mixture of single-family detached, townhouses, apartments, and mixed-use buildings) will be constructed across six distinct neighborhoods. The approximate density of the project is 8.7 dwelling units per acre.

Approximately 250 acres of the site will be in open space, including an extensive park system integrated into the community and a 150-acre park along the James River that will serve the dual purpose of providing stormwater management for the entire project. While the riverside park will be maintained and controlled by the developer and homeowners' association, the applicant has proffered public access to the site.

Parking will be provided through a mixture of parking spaces on individual lots, parking structures, and on-street parking in the commercial center of the site. Approximately 9,000 parking spaces will be provided throughout the development.

In order to provide public water and sewer to the project, the applicant will be required to provide significant upgrades to utility infrastructure. The Department of Public Utilities has reviewed the applicant's utility plans and has determined they are adequate to address the project's impacts and will not place an undue burden on the County's ability to provide services.

The Finance Department has reviewed the required Fiscal Impact Statement and has determined the project would have a positive fiscal impact.

The Town of Tree Hill is divided into six distinct neighborhoods (East Entrance, Hilltop, Schoolhouse, Town Center, North Village, and North Entrance), all of which are centered on a particular component of the project. For instance, the Hilltop neighborhood will be centered on the renovated existing Tree Hill house, which may serve as the office for the Homeowners' Association as well as housing restaurant and meeting space. Other neighborhoods will center on park space, civic uses, and similar plan components.

In order to meet the requirements for the UMU designation, the applicant is required to provide spaces for public interaction. A library/museum site will serve as the central point for the Town Center, and the applicant has worked closely with the recognized tribes of Virginia to identify an approximately seven-acre site that can be developed for uses that celebrate the rich Native American history associated with the property. The State Department of Historic Resources has commended the applicant on their preservation and adaptive re-use efforts, and a copy of the letter from the Department has been provided to you. The Varina Beautification Committee has also expressed their support of this application and

a copy of their letter of support has been supplied to you as well. All of these sites, in addition to the other proffered civic and open spaces, would be available not only to the residents of Tree Hill, but to the general public as well.

Besides the park areas and civic uses already mentioned, the applicant has also proffered a 10-acre elementary school site that will serve as the focal point for the schoolhouse neighborhood. Discussions with the Schools Administration Office concerning the adequacy of this site are ongoing.

Each neighborhood within the project has a proffered development program that identifies approximate amounts of residential uses as well as commercial square footages within the neighborhood. The developer has retained the right to adjust the total number of housing units within each neighborhood by no more than 25%, but only if a corresponding reduction in the number of dwelling units in other neighborhoods takes place. In no instances, would the total number of residential uses exceed the proffered maximum of 2,770.

In addition to being governed by the proffered development program, each neighborhood will be developed in accordance to a strict design code that, while containing common elements, is also unique for that particular neighborhood. This approach will allow the design code to set the regulatory framework for how the built environment within that neighborhood is constructed, while still carrying through a high level of quality and distinction.

For example, the East Entrance Design Code sets forth the parameters by which the various uses within that neighborhood can be built.

Each Design Code chapter contains an overview of the neighborhood, which relates the story of that development component and how the elements within that neighborhood relate to the whole.

Each Design Code will also address such elements as neighborhood character, the key design principals that predominate within the neighborhood, and the approved building types for that neighborhood.

As part of the Design Code, the developer has identified architectural elements and construction materials that will be permitted within each neighborhood.

Also part of the Design Code are development standards for each neighborhood that will regulate such elements as lot size, lot coverage, building height and setbacks for each building type within the neighborhood. These are presented not only in text form, but are also illustrated for ease of reference and administration. For instance, these represent how buildings could be set on potential lots indicating side yard setbacks, rear yard setbacks, loading areas, etc.

The applicant has also proffered conceptual images and requirements for such elements as signage and lighting for the development.

In order to be considered for the UMU designation, the applicant must also demonstrate that an adequate transportation network will be in place.

The applicant has designed the Tree Hill community to be served by a variety of street types and widths. The main avenue of the development, which will stretch from the North Entrance to the southern edge of the property at Mill Creek, is identified as the Concept Road on this diagram, and is intended to carry traffic through the site. Neighborhood streets will then branch from this main artery to accommodate local, intra-development traffic.

For each type of street presented, the applicant has developed graphics and text descriptions of rights-of-way widths, pavement sections, and other design elements.

As required by both the Zoning Ordinance and State law, the applicant has submitted a Traffic Impact Study identifying potential impacts on the local transportation network and potential improvements needed to address those impacts. VDOT has determined the TIS is satisfactory from their perspective with the addition of supplemental appendices. The applicant has proffered alternatives for improvements to Route 5 based on two different scenarios of right-of-way acquisition and plan approval by VDOT. The Department of Public Works is continuing to work with the developer and VDOT to review these scenarios and the applicant has indicated that they would like to particularly address this issue during their presentation.

 Urban Mixed Use districts are intended to be more urban in character, containing a mixture of uses, and a well-defined sense of place that is designed around pedestrian movement, walkability, and interaction among residents and visitors. These goals can be accomplished by having well-identified and carefully placed public spaces, buildings that are close to the street and which encourage foot traffic, and buildings that are vertical in orientation.

Staff believes the applications meet the criteria of the Urban Mixed Use district designation in the 2010 Land Use Plan and the intent of the UMU district regulations. Staff can recommend approval of the applications subject to the proffered conditions submitted to you, the recommendations presented for P-17-07, and subject to the resolution of the discussions concerning the improvements of Route 5.

Prior to the meeting, the applicant did amended Proffer 4, which is in your packet, to restrict the total number of rental units from the original 600 to no more than 450.

484 485 486		y questions you may have. If you wish to take action ght, the time limits must be waived.
487	Mr. Branin -	All right. Thank you, Mr. Tyson. Does anybody have
488	any questions for Mr. Tyso	
489	arry questions for IVII. Tysc	лт:
490	Mr. Thornton -	Mr. Tyson, what's the position of the Planning staff
491	relative to this?	wii. Tyson, what's the position of the Flaming stan
492	relative to this:	
493	Mr. Tyson -	Staff believes that they have met the criteria for the
494	•	ported the application, pending resolution of the traffic
495	and school issues that ren	
496		ian catatang.
497	Mr. Branin -	Anyone else have any other questions for Mr. Tyson?
498	No one?	, , ,
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500	Mr. Jernigan -	I just want to say, Mr. Tyson, you've done an
501	excellent job on this case	and I appreciate it.
502		
503	Mr. Tyson -	Thank you. It was very much a joint effort between
504	• •	ning staff. I certainly can't take more than my share of
505	credit, but it's the Planning	staff and everybody else.
506		
507	Mr. Branin -	No one would know any better.
508	Ma Jaminan	The CrayCo people have been year, good to work
509	Mr. Jernigan -	The GrayCo people have been very good to work
510	with, Dan Sione, Gioria Fit	eye and all their people. It's been great.
511 512	Mr. Branin -	All right.
513	Wii. Diamii	7 th right.
514	Mr. Jernigan -	I don't have any questions at this time.
515	ga	The second secon
516	Mr. Branin -	Anyone?
517		•
518	Mrs. Jones -	How are we to resolve the pending issues? How will
519	that be phrased as we go	through this?
520		
521	Mr. Jernigan -	The school issues I thought we had solved. I'm pretty
522		e're going to have some more discussions on that prior
523	5 5	Supervisors. The road issue is clear as far as what the
524		ng. We just have some other issues that are not
525	•	particularly, but I guess some future plans that we're
526		goes to the Board. I know that Tim Foster is going to
527	·	sibility of a phasing for this project. I've told Mr. Donati
528		v, until the other negotiations on the road issues have leave the phasing up to the Board of Supervisors.
529	moved along, i m doind to	reave the phasing up to the board Of Subervisors.

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530	Maria Laura	
531	Mrs. Jones -	Okay.
532	Mr. Jornigon	I didn't make that yery along
533	Mr. Jernigan -	I didn't make that very clear.
534 535	Mrs. Jones -	No, you did. I'd like to hear more.
536	Wis. Jones -	Ivo, you did. To like to flear filore.
537	Mr. Jernigan -	We've got some things working. But I can't say
538	<u> </u>	ght now, because it's not official.
539	drything that 5 going on hig	grit now, because it a not omolal.
540	Mr. Branin -	Mr. Jernigan, would you like to hear from the
541	applicant?	will bornigari, would you like to floar from the
542	арриоатт.	
543	Mr. Jernigan -	Yes, Ms. Freye, I would like hear from you. Thank
544	you, Mr. Tyson.	res, mer rege, r meana me near nem year mame
545	, , , , , , , , , , , , , , , , , , , ,	
546	Ms. Freye -	Good evening, Mr. Chairman, members of the
547		reye and I'd like to introduce to you Dan Slone, my
548		s. We are here on behalf of the applicant. I echo what
549	•	Mr. Tyson and the Planning staff. They have been
550	outstanding to work with.	We started working on this, I guess conversations
551	actually started in May of	2006. So, they've had to talk to us a lot, but they've
552	been very accommodating	g and worked with us every step of the way, and
553	actually helped enable us	to get here this evening to be before you. And we very
554	much appreciate their outs	tanding work as well.
555		
556	I would like to ask for two r	minutes of rebuttal.
557		
558	Mr. Branin -	Thank you.
559	–	
560	Ms. Freye -	And Mr. Chairman, if possible, we would like to have
561		do have a couple of people who are here to speak in
562	• •	to make sure they have that opportunity following our
563	presentation.	
564	Mr. Propin	Ma Fraya when we call up the people that are in
565	Mr. Branin -	Ms. Freye, when we call up the people that are in
566 567	• •	rum. If they're in support, they're welcome to come up ed to set aside time for support. They can join in with
	the opposition.	ed to set aside time for support. They can join in with
568 569	пе оррозион.	
570	Mr. Silber -	Actually, Mr. Chairman, what we have done in the
571		support of the applicant take some of the time of the
572	•	g the case. If there are people in support, it should be a
573		in extend that time, if you would like. I would suggest
574		15 minutes or 20 minutes and then go from there.
575	J - 112.112 12 213.11 11.11	

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Mr. Jernigan - It's two cases. We normally get 10. So, let's just go ahead and make it 20 minutes now.

579 Mr. Silber - If you decide 20 minutes, that'll be fine.

Ms. Freye - Thank you very much. Mr. Tyson has done such an excellent job laying out the details of this case, what we'd like to do is to focus our comments on the issues that you referred to, Mrs. Jones, the open space, the school situation, the commercial component of this, and the road improvements. I would like to turn the mike over to Mr. Slone right now and he'll get us started.

Mr. Slone - Thank you. We are very proud to be a part of this team. And as most of you know, this began with the charrette process in which we invited a whole lot of folks in the room. No one was sure how that would work. It worked very well. We got a lot of input from the community and that has been a part of what we've been working with since then, as we've continued conversations in the community in working through any issues that were out there.

As you have heard, the project begins as a large piece of land, but has a number of focal points in the plan that was developed with the community at the charrette, and has come forward, those focal points, which you see circled here, the Surrender Tree, the Manor House, the barn, and the Native-American village site, have formed the plan that you see. They've been the centerpiece of what's come forward with a commitment to restore the Manor House; to give access to the grounds to the public—it's been in private ownership in the past; to restore the dairy to make it part of a park complex; to convey to the Native-Americans a wonderful site along the river that they have committed to turn into a park-like setting that they've gone through a charrette themselves on. All of that ties in to the river frontage, the open space. The open space along the river is 150 acres.

Our commitment is to give the same access to the public that the homeowners' association has and we'll put that in writing. We'll have it run with the land. That open space is important to us because we use it for a number of things. It ties into the rest of the project. There is about 250 acres of open space in this project, and that's tied together with about five miles of bike trails that lead you down from the Capital Trail that runs along the front, then through the project, tying things together. And green spaces, plazas, parks—It has a wide range of open spaces from very urban to natural along the river, all of which will be available to the public.

Along the river, that natural area, what we've done is incorporate our stormwater into naturalized forms, incorporated constructive wetlands so we get higher water quality out of the stormwater. I'd like to make a note here. I understand someone called and asked a question about whether this project would have any

impact on their wells. Of course, we'll be on water from the County, so we won't be doing withdrawals. As far as the site runoff, remember, 250 acres of open space, much of that riparian zones around the existing creeks. Basically, what we anticipate is the same sort of infiltration that is occurring there now and the stormwater ponds, also, for infiltration. So, there would be no impact on a well.

So, you see the weaving together of the natural area into these stormwater control basins. We've worked through with the County staff to make sure that we are meeting all of the requirements for runoff on the site, and they've been very helpful in working on these innovative approaches.

Sort of in between these features of historic elements and open space, we've weaved together a town. That capacity you see, those 2,770 units and the million square feet of commercial, is woven around those as our center points, and a live town comes together. Always conscious of giving back to the community an amenity. What you see in front of you is Lafayette Park proposed along Old Osbourne, and you see the viewshed going down to the Manor along that street. So, that town is woven together around those pieces. This is another focal point intended to be the library or museum from the County, put in a place of honor and focus in the community.

Ms. Freye - The one thing I wanted to add about this on the commercial development is that it does—and Mr. Tyson referred to this—include a 300,000-square-foot corporate office site. That was designed to be reserved so that that would be an economic development opportunity for the County to attract perhaps a corporate headquarters tenant to the site.

Mr. Slone - Our commercial density puts us in the upper part of the UMU's that have been mixed use UMU's. We're not quite as high as West Broad and its commercial location, but at 20%, we are one of the strongest commercial mixes.

So, that all comes together in this plan. Each part of this plan has a centerpiece of one of the elements that I've described. You see the schoolhouse district. We are not casual about the property that the school occupies, and that's led to extended discussions as we've tried to get people comfortable with the notion that if we give actual useable land, if we give an amount of acreage that can be used for the actual functions of the school, then that can be a smaller acreage than sometimes people are used to. Our architects and planners have worked very closely with the staff of the School Board, in locating, actually going out and looking at the existing schools, translating those templates onto the property, going through things like—On this property, you don't have to handle stormwater on the school property. We handle stormwater for you in that 150 acres.

We have worked through the play areas including the ability for the school to have special days in which they take over the park and are able to have a fair or something like that and completely control the adjoining park. The result of that is what we've proposed is a smaller school site than people are used to. But it only looks smaller until you actually go through some of the numbers. Greenwood was one site that we compared it to. If you look at the amount of wetlands and zoning setbacks and stormwater management on that site, you see that the actual net acreage gets down to about 11.5. If you look at the way Tree Hill over on the far right actually works through how the property is being used, you see it's very comparable. The actual working numbers are very comparable.

What we think is, we've offered up a site that meets the school's needs and works in a neighborhood. So, it allows us to continue to have the walkability that we need for this sort of site and we would like to have this site in the community. We would like for it to be the centerpiece that we've planned it for. But we can't do that if it's 20 acres. That becomes a completely different sort of use and undermines the neighborhood. But we're working through that. We're working on that use.

Finally, the roads. To put it in context, I have in front of you the picture that shows Tree Hill and Wilton and Rocketts Landing, so you sort of have the location of all the significant uses that have been approved at this point along that corridor. And you see the concept roads that come from the County's 2026 plans. You see that coming from Old Osborne, coming down through Tree Hill and extending along the river.

What Tree Hill has proposed to do is an alternative. I'll give you the less preferred alternative first, because it's the fallback. If the other doesn't work, this is what we would do. This is the sort of normal. This is what a project would do, which is we would come to our two entrances and we would four-lane those so that they absorb the background traffic. Now, understand, we're dealing with an existing problem, so this isn't what we create. We would four-lane those to absorb the existing traffic at those points, and we would do all of our turns and lanes and those sorts of things that would be necessary. And we would go ahead and four-lane the concept road through Tree Hill down pretty much to its edge. That's our fallback.

What we've actually proposed to do instead, because we recognize that this is sort of a hopscotch, which allows Rocketts to improve to a certain point. Then we drop down into two lanes. And then Tree Hill improves and then we drop down into two lanes. And then Tree Hill improves again, and then we drop down into two lanes. It really doesn't solve a problem for the County. And when we were at the charrette, the residents often spoke of their concern going back toward Richmond.

And so that's what we've proposed. We've proposed as our preferred alternative what we would do. If VDOT agrees and the County agrees, what we would do is go to our north entrance, four-lane there, and four-lane between us and where

Rocketts Landing's commitment is. So, that would give us a completely four-lane stretch going in from our entrance to the City. We would still do our turn lanes and the elements at our east entrance that are made necessary because of our project. We would still give the easement for four lanes of the concept road, and we would build four lanes through the active center of our town, but we would drop down to two lanes below that. And we would martial those monies into actually putting a solution forward to the County, which is a complete four-lane section from our entrance on into the City. We've had discussions with VDOT on this. We've had good signals that they think this is wiser than the hopscotch method, that they think this is a solution. But, of course, they're finishing up their studies in which they can't actually say anything until every "i" is dotted and every "t" is crossed.

This not only gives a real current solution, it also sets up the solution in conformance with the 2026 Plan with the concept road ultimately being there to take traffic off Old Osbourne.

Ms. Freye -The other thing that I would like to add to the record is in addition to the charrette, which was very successful. It was a week long and had a lot of participation, a lot of input, a lot of information shared there, there subsequently have been a lot of effort for outreach to the community since then. Letters were sent to the adjacent landowners. The developer has met individually with neighbors, more than once on several occasions. Most of those have been visited by the developer. There were also several meetings with the Varina Beautification Committee as we developed our application and shared the details of that with them. We also had another community meeting the end of August at Dory Park. That was well attended and fairly well received. We have received letters of support from the Varina Beautification Committee, from the Department of Historic Resources, and from Ms. Margaret Burely Hazelgrove, who actually grew up on this property, and compliments the sensitivity that's been given to the development of this property that preserves the legacy that it has. We do have some folks here that want to speak in support.

In closing, you know that we do have these multiple companion cases that need to be voted on. We would be glad to also let the record reflect that as to the Provisional Use Permit, that the developer has reviewed each of those conditions and is in agreement with those. So, those are acceptable. We do also request the waiver of the time limits for the proffers that were submitted yesterday and today. And we would be glad to answer and respond to questions that you have. Mr. Jernigan - I don't have any questions, because you all have done a great job on this. I just want to make a statement so the Commission will know. We had a meeting at 1:30 yesterday afternoon to try to clear up the two outstanding issues with the school and VDOT on the roads. I thought we were on board with the School Board at the time, that Tree Hill was dedicating 10 acres plus 2 acres of parkland that can be used at their discretion. The School Board feels that they need 20 acres. I made it clear that I don't agree with that.

I'm okay with the 10 acres and I think that the school, the average footprint of an elementary school, from what I hear, does not exceed 100,000 feet. Most of it's about 80,000 square feet. So, if you double-decker, if you make that a two-story school, it's a 40,000-square-foot footprint. So, that leaves you about 8-1/2 to 9 acres for parking. After thinking about that, I'm comfortable with that and I'm satisfied. And that's one reason that we're moving this case along tonight.

The second thing on the road is that with the changes that have been made—and I feel myself—that it's better to have the four lanes going into the city rather than going from two to four, back to two, to four, back to two. That, to me, is dangerous. So, we have, at this time, the nod, I'll say, from VDOT. We just don't have it in black and white. But I'm satisfied at that point that we've solved that and that's the reason this case is moving along tonight.

774 Mr. Branin - Thank you, Mr. Jernigan.

776 Mr. Jernigan - Okay.

778 Mr. Thornton - Mr. Chairman.

780 Mr. Branin - Yes sir.

 Mr. Thornton - May I ask a few questions? First of all, I want to compliment the staff. This plan seems rather ambitious and innovative. But it is something that's totally new and I think an appropriate question might be—I believe I would like for the applicant to answer this, but you speak, perhaps, for the applicant. Why is this the right time for Tree Hill?

Mr. Slone -Why is this the right time for Tree Hill? There are lots of parts to that answer. One begins back when this applicant and the County began talking about what the County was considering for zoning and what it was putting in its comprehensive plan. The County began focusing on a version of smart growth that said this is the right place for density. Coming out of the City, this is the right place to put density. This applicant came forward and said, well, not only do we want to respond to that call, we are a good developer who can deal with smart growth and we want to do it in a way that establishes a legacy property in the Varina District that is comparable to the great work that the County has done on the West End and the western part of the County that would give that same sort of character and actually a destination into the Varina District. We said at the beginning, and we still say as we watch this project come forward. that people will land at the Richmond Airport and they will ask to go here. Why now? Because you have to start building it now. It takes a while to build something of this size and depth. But now's the right time to start and we think the Varina District deserves a great project.

Mr. Thornton - As I hear you articulate that, then part of it, the raison d'etre is then Tree Hill would help to create an impetus for Eastern Henrico, for the Eastern corridor so that in the future we'll have less of two Henrico's.

Mr. Slone - Yes sir.

Mr. Thornton - Okay. My second question is, from my educational hat, is the school. Now, the school system is asking for 20 acres for a school, and you are stringently suggesting 10 acres. I don't know whether or not the 20-acre requirement is one that one needs to adhere to. But I don't know about the 10 acres that you are putting on the table there. So, my second question is, then, we want to make sure we make the right decision from the educational side there, and have you fully thought that out? This 10 acres, is that it, or are you open to maybe going maybe a little bit higher than that? I heard what Mr. Jernigan said, how he feels about it. But how far are you willing to go on that, or is this it?

Mr. Slone -Yes sir. We've worked very hard on this issue. I think it's rare for a developer to go out and hire architects to work with folks to come up with making sure that, in fact, their program can be met not only at a two-story level, but also at a one-story level so that they have the flexibility that they are looking for. If you look at the figures that I showed you a moment ago, this school district has dealt with pretty much 10 acres before. They've gotten sites that have six acres of wetlands on them and they weren't able to do anything on those. They've had to do their own stormwater on their sites. They've had to do their road system coming in. What we've done is been very, very careful to pull those pieces out and make sure that in working with them and listening to them, that all of their needs could be met on the remaining land. That back and forth has gone through many, many meetings and, as Mr. Jernigan indicated, we thought everything was resolved because of those listening sessions and response. We didn't hear any more needs expressed. When you look at it, we've not just offered up 10 acres. When you add back in our off-site stormwater and the other things that we put in, and the periodic use of the two acres adjacent to it, it ends up being closer to about 15 acres that is on the table in terms of useful land. It's just arrayed so that they're not responsible for the stormwater. The things that we've done all seem to make sense to us that it's better for us to be responsible for the stormwater, for us to do it in the green way that we propose to do it. And we believe we've met all the needs.

We are pretty much as tight as we can get because if we were to do 20 acres, that would essentially be putting a big box in the neighborhood and we don't want to do that. It changes the way people walk. And it is a suburban school design, which is great in those locations where you expect everybody to drive, where it's not a big interruption in the neighborhood, where it doesn't create concerns about people walking by it at night. We're looking for something that's part of the neighborhood and we feel very strongly about the architecture. Of course, we'll

always work with everyone and we continue to stand up and look for an expression of what the need is we need to accommodate. And we've responded. Each time we've heard a need, we've stepped up and responded. We're not aware of any outstanding needs that we haven't met. We'd have to understand what it is that was necessary before I could answer the real meat of your question, which is could you do something more? If we saw that something more had to be done to meet an identified need? But frankly, we've worked so long on it, we're not aware of what that need would be.

Mr. Thornton - I appreciate your response to that. Finally, many Henrico citizens and really people in the United States are now having a challenge with buying a house. What is your commitment to this Board, to the County, to the future of the County as these houses are built to the concept of affordability?

Mr. Slone -Yes sir. It's a very, very important issue. One that this particular type of development, which is a new urban development, has a very strong response to. This development—and you'll see it if you look in the design code that we've put forward—is committed to a wide range of housing types and sizes. We believe the best way to respond to the market is to make sure that those varying types and sizes of lots are brought onto the market in a good mix so that this is not one place that you've got, oh, those are the little tiny lots, and those are the great big lots. What we've committed to is that mix of housing that allows everybody to have the same respect, the same sidewalks to share, and to meet a range of market conditions. We've included an element of multi-family in this that's also in a form that would be a minor amount of rental, but also condominiums. The total design is supposed to respond to multiple parts of the market. It would be very easy to come to a riverfront location and put nothing but the high end in. What we wanted to do was to do something that gave you the quality of the high end, and that's what our architectural code does. but to vary size of the housing product so a lot of people could get access to that.

Mr. Thornton - Obviously there are some things that are beyond your control, but, to me, demographics are very important. What would be any projections on your part, if you could make some, about the demographics of Tree Hill?

Mr. Slone - We actually have market studies that make those projections and I'd be happy to share those with you. What we find is—And you can see some of it at Rocketts as it begins. The front part of those projects are pioneers who are willing to come into the city, who are willing to come to the edge there. So some of those are people who are moving in from the County, moving in from other places, wanting to be closer to jobs, wanting to be closer to the urban area. Some of them are people who want to be close to the river. Who makes up those demographics are a mix of retirees, empty-nesters, people with kids. What happens with these projects is people come and have these

discussions and they'll often say, well, you know, it'll be mostly empty-nesters and that sort of thing. But what actually happens on the ground is these are beloved communities. And the ability to have a place that has these types of parks, where you can walk down to the riverfront and those sorts of things. It makes it very difficult to predict the demographics of people who will simply look at this and say, "I really want to be there," and will make it happen. I'll be happy to share with you. We paid a lot of money for people to predict those sorts of things, but the fact of the matter is, my own experience with lots of these is those are rough predictions.

Mr. Thornton - Thank you very much, Mr. Slone. I notice that you use rather interesting terminology, and it's very laudable. You said it's "a beloved community." Hopefully, that will be done. Thank you.

911 Mr. Slone - Thank you, sir.

913 Mr. Branin - Does anybody else have any questions for Mr. Slone 914 or Ms. Freye?

Mr. Jernigan - I wanted to tell Mr. Thornton that also, as far as the fire site, there is not a fire site on the premises, which we had discussed previously. But they have put into a fund for fire \$250,000 to purchase a site off premises to wherever the fire department feels that they need to be. They really didn't want to be down deep in here because of access to Route 5. They need to get moving quick. So, they will either have a site up on Route 5 or Osborne.

Mrs. Jones - I'd like to ask two questions, if I could. Well, I'd like to make the first a comment here. The proffers that I have that are dated the 10th, the school proffer, which is E#1, is the most current version, is that correct?

927 Ms. Freye - Yes ma'am, it is.

Mrs. Jones - Okay. I am so happy to see that school in there. The school becomes, for these kinds of traditional neighborhoods, a real focal point and a gathering spot, and obviously serves an education purpose. But I would have been sorry to see that change. I think we would be hard-pressed to find an urban neighborhood with a 20-acre school site. I just wanted to make sure I had the last version.

The second thing was the VDOT comments. My understanding, if I heard you correctly, is that this has not all been received yet. It hasn't been totally reviewed?

940 Mr. Slone - It has been reviewed. And what we've gotten is a 941 letter that says that you are in substantial conformance. We want these additional 942 pieces to be in the appendix for this. And they gave us a list of the zoning on the adjoining properties and a list of i-dotting and t-crossing that they wanted in order to finalize their report. But—

946 Mrs. Jones - Is that a wish list or is that a list which you can deliver?

Mr. Slone - Oh, it's easily met, easily met. We saw the list and the only concern we have is because—We are, as you know, in a new part of the process with VDOT and the way they go through this review, our only concern was getting it at the last minute. But VDOT's worked very hard to continue learning their process as well. It's a new process for them. Everybody's working hard to get there. We would have had all of these items in.

956 Mrs. Jones - So, there were no surprises, is what you're telling me.

958 Mr. Slone - No surprises.

Mrs. Jones - Okay. And the other thing is just a quick comment I'd like to make because as some of you have never attended a charrette before. I had the privilege of being down there for several sessions and watching the public, watching the incredible work by the professional planners and the banks of computers. This has been an amazing process to watch. It's been an overwhelming process. It's not even my district and it's overwhelming. I'm not sure how you all have dealt with it. But I want to just tell you how informative and enlightening it was to be part of the actual long-term process of developing this. For me personally, I have enjoyed it tremendously and I've learned a lot from it. I wanted to tell you how very much I admired the process that it went through.

Mr. Slone - That's great to hear. Thank you.

Mr. Vanarsdall - The UMU and the traditional zoning is supposed to be compared to small town America. And in small town America, you can live in a mansion or you can live in a small house, and still you have what you feel like is a quality house. I think what you've done in this is the square footages of some of this, maybe I could buy one and someone who wants one larger can buy it. It's just a good mix.

Mr. Slone - Yes sir, you've hit the heart of it.

Mr. Vanarsdall - What you started out with, what this was when we had the first meeting, and this is the first time since I've sat on the Commission that we ever had that. I think it certainly paid off. There may be some people here tonight against this, but if you hadn't have had that, I think the house would be full. I think you'd see a lot.

988 989 990	Mr. Slone - getting to listen and working	It's an incredible thing when you start the process by ng with people.
991 992 993	Mr. Vanarsdall - day, the first hour, the first	You included the people in the beginning, the first night.
994 995	Mr. Slone -	Yes sir.
996 997 998	Mr. Branin - Slone?	Does anyone have any questions for Ms. Frye or Mr.
999 1000 1001 1002	Mr. Archer - potential committed uses identified that said they was	I had one question. At this point, are there any s of the commercial portions? Has anybody been ant to be there?
1002 1003 1004 1005 1006 1007 1008	know that we periodically	I don't think that we've closed with anyone. I know bstantial discussions. This has had a lot of press and I hear about some of the discussions. But I don't know ly signed a Letter of Intent. We really just haven't been
1009 1010	Mr. Archer -	Understood. Just curious.
1011 1011 1012	Mr. Vanarsdall -	It's too early.
1013 1014	Mr. Branin - Tyson or Traffic with Mr. F	Does anyone have any questions, again, for Mr. Foster?
1015 1016 1017	Mr. Jernigan -	We have Mike Jennings and Mr. Foster.
1017 1018 1019 1020 1021	Mr. Branin - for them? No one? C reinforcement?	Brought in the big guns. Anybody have any questions Okay. Ms. Freye, you want to call in your positive
1022 1023 1024	Ms. Freye - few statements. He's one	Yes sir. Mr. Funk is here and he would like to make a of our neighbors.
1024 1025 1026 1027	Mr. Branin - you to state your name for	You have just over five minutes. Sir, I'm going to ask the record when you come up to the mike.
1028 1029 1030 1031 1032 1033	neighbor and I, we own that is enveloped by this between Mr. Garber, who	Mr. Chairman, Mr. Vice Chairman, members of the Mahlon Funk. I live in a parcel on Route 5 that with my ogether the larger part of the white area that you see planned community. So, I think it is fair to say that is my neighbor, and myself, we are as significantly ody in Varina or anywhere else in Henrico. I have lived

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there 30 years. My neighbor, Mr. Garber, has lived there 60 years, and his wife and her family were there 90 years in the aggregate. I would be disingenuous and less than candid if I didn't say to you that in the abstract world, I would wish we were not here and that there was no development taking place because for those many years that the two families, mine and the Garber's, have lived there, we have enjoyed the beneficence and the beneficial use of this property, thanks to the Burley family that has owned it about 100 years, as I understand. We've had the benefit of all the accoutrements of country living a hop, skip, and a jump from downtown and, in my case, my office. And you can't beat that. But, we don't live in the abstract. Time moves on; it stands still for no man or woman, and Varina has been discovered.

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> I start for Mr. Garber and myself, if you will let me speak for him as well, with a statement in staff's study that is on page 4 that says, "The applicant, GrayCo, is encouraged to provide appropriate transition areas along the shared edges of the site to lessen the potential impacts to the residential neighbors," me and Mr. I come to you and say that GrayCo, whose representatives Mr. Garber. Middleton, Mr. Dempsey, Mr. Ewing, and through his counsel, Ms. Freye, have worked hand-in-glove with us. They have met every one of our desires and needs in the transition area along a very substantial border. All of Cattle Drive running down to the barn is the border between the shared properties that I'm speaking on behalf of tonight, and all along-It looks like the southern edge, but actually it's the western edge, the edge that is the town center edge. Running all along that is the lane that runs perpendicular to the existing barn. They have worked with us hand-in-glove and met all of our desires, needs, and wants there. They have explained to us fully, as we have heard tonight through staff and through your questions, all of the things that have been discussed. We are convinced that since we don't live in an abstract world, that if it has to be developed, we are very fortunate to have such a quality and integridible developer, as evidenced by the things that you all have said, and the charrettes, and the way they've worked with us. We are convinced that if the plan that has been presented to you all and is in the big booklet that was given to me, and the proffers that have been made, that if that is held to by the developer, and I am confident that it will be based on our dealings with them and my prior dealings of over 30 years with Gloria, and if it is held to by this Commission and by the Board, that we will have a quality development here. Which in comparison to what could be with other developers, other plans, and other ideas, in comparison to those, it's an A+. So, we commend this to the Commission. We ask for your approval because we think it will work well with us, and that is especially true in light of all the potential of other things it could have been. Thank you very much.

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Mr. Branin - Thank you, Mr. Funk.

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1077 Ms. Freye - Next we'd like to ask Steve Atkins to come forward.

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1079 Mr. Branin - You have two minutes remaining.

Mr. Atkins -Good afternoon, Mr. Chairman, members of the Planning Commission. When I walked in, I was struck with the slogan, "Proud of Our Progress; Excited About Our Future." At the risk of sounding impertinent, I think you might add, "Building and Learning from Our Past." Add that to it. And I'll give you some context for that because as I look at this project and my involvement in it from essentially the outside. GrayCo has been very active in ensuring that the historical aspects of this property are maintained. I say that in light of the fact that, historically, Virginia hasn't been that kind as it relates to African-American sites or Native-American sites of historical importance. Typically, they find themselves under a bulldozer's blade, under asphalt, or under concrete. In this instance, the Native-American community believes that Tree Hill Farm is the site or the birthplace of Chief Powhatan, paramount chief of over 35, 40 tribes that were here indigenous to this area when the settlers landed in 1607. So, I think GrayCo has stepped up and answered especially my desire, my need around maintaining the historical aspect as it relates to Native-Americans on this site, to the extent that they have delineated 7-1/2 acres that we will use to both teach history and practice history, and talk about who Native-Virginians are today. Lots of time we're relegated to 17th Century artifacts or museum pieces. This will tell a living dynamic history of Virginia Indians, of all the tribes in Virginia.

Significant to note that on May 23, 2007, 400 years after the settlers ventured up to the Richmond area and planted a cross, talking about forever establishing friendly relations with the native tribes, 400 years to the date, GrayCo established the first permanent Native-American settlement in Virginia in 15,000 years when they deeded 7-1/2 acres, or began the process under the tutelage of Mr. Charles Ewing to eventually convey that land to Native-American people. The two oldest reservations in the United States are Native-American Virginia Reservations, the Mattaponi and Pamunkey. But they're in a trust relationship with the State, and you have to look at those trust relationships because that land has continued to diminish over the years. With this one, we have the option to have it fee-simple. It says we own it. So, it's the first permanent settlement to people who have been here in this land for over 15,000 years. So, it's very significant. And I get a little emotional thinking about it.

When I first heard of this, I said, here's my opportunity. I have to talk to these folks. And I thought when I entered the room, I might get kicked out. I said, "Here's some things we want. We want to maintain the historical value, the historical authenticity of this birthplace, and we want to use that as a forum to teach the people about the Virginia Indians and let them know how important this is to us. To do that, we'd like a building. We would like some parkland. And we would like to make it look natural and inviting and be a destination point for people who want to learn more about Virginia and about us." Surprisingly, they didn't kick me out. And they were very receptive to the concept.

l'm sure l'm out of time, but I want to say that the Native-American community, the eight state-recognized tribes in Virginia strongly endorse this. We demanded and we asked for an eco-friendly development. We asked for the inclusion of as many green buildings as possible, because we believe we've gotta be compatible with nature, and we believe we need to preserve this fine land for the next seven generations. Thank you very much.

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Mr. Branin - Ms. Freye, would you state his name for the record, please?

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1135 Ms. Freye - Steve Atkins.

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1137 Mr. Branin - Thank you, sir. Okay. You are out of time.
1138 Opposition.

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Mr. Silber - Is there anyone who wants to speak in opposition to the request may come forward now.

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[Unintelligible.]

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1145 Mr. Branin - Yes sir. And please state your name for the record.

1146

Mr. Dowdy -My name is Horace Dowdy. I'm really not in 1147 opposition. I think it's a great plan and everybody knows that Varina is going to 1148 start growing. I do have a concern and I don't know if it quite got across 1149 correctly. My land connects with Tree Hill Farm and I'm the one about the well. I 1150 knew that you all were going to be on public water, so I realize they wouldn't be 1151 drawing any water out of the ground. I was more concerned about the 1152 construction and the digging. Recently when they put in 895, a lot of wells went 1153 dry around that area around 895. I want to know if they start putting in the roads, 1154 putting in the infrastructure, putting in the foundation for what they told me was 1155 going to be a six-story building, what happens if my well goes dry? And I want to 1156 know what is the plan for that, what is the trigger, what is the mechanism, who do 1157 I call? Am I calling the County? Am I calling GrayCo? I just want to know who 1158 do I call and what is the response to that type of scenario because of putting in 1159 the infrastructure that wells go dry. That's it. 1160

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Mr. Slone, please respond to that.

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Mr. Slone - I'll be happy to respond to that. I think, as you've already heard, GrayCo has established itself as a good neighbor. What would happen is we'd get a call from a neighbor and we'd look and see if this was something that, in fact, was the circumstance, that we had caused the problem and we would respond to it. It's easy. I think that as you heard from Mr. Funk, the approach that we've taken in the community is to go out, hear concerns, and

respond to them. I don't know that there's anything else we can do other than tell you you've already proven that we're there and we're a good neighbor.

Mr. Branin - Okay, thank you sir. Mr. Dowdy, I would recommend also, if for some reason this does occur and you do call the applicant and the applicant doesn't respond in a timely fashion, we would implore you to immediately call the County and let us know.

1178 Mr. Slone - If there's any question about where to call, we have a website and we'll be happy to give you a whole bunch of numbers tonight. You'll have personal numbers for people to call.

1182 Mr. Dowdy - That would great.

1184 Mr. Vanarsdall - Good.

1186 Mr. Branin - Anyone else in opposition? Please come down.

Ms. Price - Good evening. I'm Annette Price and I'm bordering along the Mill Creek there, the 57 acres next door. As Horace said, I'm not opposed to the building at all. It's very nice, it looks good, and we want to go along with it very well. What we're concerned about right now, when all of the building starts and the paving goes in and you put down your storm drains, all of those things, what is going to end up running into Mill Creek? Is there going to be runoff from the single-family homes, runoff from the businesses? The runoff from the creek that comes from the barn that empties into Mill Creek into my property, and another creek that empties there in another spot onto my property. And then what about what's coming along, the nature area and ending up in my swamp? Is anybody going to be testing these waters and seeing what's in there now and what's in there later?

1201 Mr. Branin - That's it?

1203 Ms. Price - That's it.

1205 Mr. Branin - Okay. I'm going to ask the applicant to address that 1206 as well, and then Mr. Foster to come out and make some comments on what the 1207 County has seen.

Mr. Slone - Yes sir. We have worked with some of the best stormwater people out there. This site has a lot of topography. It's been important from the beginning and obvious from the beginning that we needed to be very conscious of stormwater runoff. So, there has already been aggressive discussion about where construction ponds need to be, if they need to be in higher locations, higher up on the site as temporary measures. As the pieces of the site come together, the target is for the lower part of the site, to send that into

the nature area. There it goes into constructed wetlands. The whole design of that is so that it's got a fore bay for catching sediment, and then it goes into constructed wetlands to make sure that any water coming out of the site has been polished, as it's called, going through to the wetlands. So, what I'd say is we have a combined program that will all, of course, be subject the County's erosion and sediment control supervision. But a lot of detailed thought because of the topography on the site to make sure that there are no runoff problems.

Mr. Branin - Mr. Slone, you have taken into consideration Mill Creek?

Mr. Slone - We have taken into consideration all of the creeks. We are a little unusual in that we don't fill any wetlands on the site, we don't fill any of the creeks. We create riparian zones around all of the creeks. We basically began this site with the appropriate setbacks and worked from the very beginning, because of the County's own concerns, to make sure that from the beginning, those creeks were protected and the stormwater was appropriately dealt with.

Mr. Branin - Okay. Mr. Foster, if you wouldn't mind coming up and telling us what the County has seen.

Mr. Foster - Yes sir. I am Tim Foster, the Assistant Director of Public Works. In any plan like this, big or small, they will be required, as Mr. Slone said, to have an Erosion and Sediment Control Plan. They will also need to have adequate outfalls for all runoff on the plan. We have environmental inspectors that will be reviewing the plans, as well as our normal inspectors. We also want to make sure with that E & S plan, Erosion and Sediment Control Plan that we have the proper silt fencing in, we have the proper runoffs, and that we have wetland delineations by not only our wetlands people, but also the Army Corp will have to review that as well.

1248 Mr. Branin - Okay. Does anybody have any questions?

1250 Mrs. Jones - Is there actual testing done, water testing?

Mr. Foster - What we look at would be—For example, we have silt fencing around some the creeks and that type of thing. If we start seeing mud or get calls or complaints about water with excess silt or mud or that type of thing, that would probably be a violation of the Erosion and Sediment Control program and we'd have our inspectors go out and take care of that.

1258 Mr. Branin - Ms. Price?

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Ms. Price -[Off mike.] I'd like to say I'll be testing in the next 1260 couple of days, because I've already got the call on that. But we're going to be 1261 continuing to monitor that so that we don't find the problem later on. 1262 1263 Mr. Branin -1264 Ms. Price, you got me before I could speak. I was just going to say, just like the gentleman before, if there are problems, the applicant 1265 seems to be a good neighbor and is working hard to be a good neighbor. But the 1266 only way we'll know is if you let us know. Okay? 1267 1268 Mr. Jernigan -I wanted to say something else for the folks that live 1269 on Kukymuth, which you all do, that one of the other things that came up in our 1270 meeting yesterday was that Mr. Brown had had some water problems which they 1271 felt was coming off of Tree Hill, and we wanted to address that. They've already 1272 had engineers go out there and he's definitely had a problem. I know it washed 1273 his pond out once or twice. 1274 1275 1276 Mrs. Jones -With him. 1277 Mr. Jernigan -Yeah, with him. But anyway, they've determined now 1278 that he does have a problem, that's not directly related to Tree Hill. The 1279 engineers feel that more of that water is coming off of Route 5 and coming down. 1280 But the engineers with Tree Hill have said that they are going to help him through 1281 this process to take care of that problem also. I just wanted to let you know 1282 they're kicking in on that, too. 1283 1284 1285 Mr. Branin -Anyone else? Come down, ma'am. And when you get down, if you could state your name for the record. 1286 1287 Ms. Wagner -My name is Susan Wagner and I'm a homeowner in 1288 the area. In reality, isn't most of the nature area topographically a floodplain? 1289 1290 Ma'am, would you repeat that? I didn't quite hear 1291 Mr. Branin -1292 you. 1293 1294 Ms. Wagner -In reality, I believe that most of the nature area is topographically a floodplain. I could be mistaken, but I believe it is. 1295 1296 Mr. Jernigan -No, you're right. 1297 1298 Mr. Silber -1299 You're right, it is.

Ms. Wagner - It looks very good on paper. I'm opposed to the project. It's been very well presented, but I think it's going to have a terrible impact on the environment. I don't know where all the wildlife on that land is going to go. Daily, I see carnage on the street from deer to bunnies. I know the

Burley's. It functioned as a family farm for a long time. I'd like to still see 1305 farmland, a working farm. 1306 1307 1308 Mr. Branin -Thank you, Ms. Wagner. Is there anyone else that would like to voice opposition or concerns? No one? Okay. Then I'm going to 1309 turn it over to Mr. Jernigan. 1310 1311 Mr. Jernigan -Mr. Chairman, I'm ready to make a motion. Mr. Silber, 1312 can I waive the time limits on all three at one time, or do they have to be 1313 separate? 1314 1315 Mr. Silber -I think the time limits only need to be waived for 1316 acceptance of the proffered condition, so that would be on C-52C-07. 1317 1318 1319 Mr. Jernigan -All right. I'll start off by first recommending approval of the Land Use Amendment, LUP-2-07, for Tree Hill Farm, and send that to the 1320 1321 Board of Supervisors for their approval. 1322 Mr. Vanarsdall -Second. 1323 1324 Mr. Branin -Motion made by Mr. Jernigan, seconded by Mr. 1325 Vanarsdall. All in favor say aye. All opposed say no. The ayes have it, the 1326 motion carries. 1327 1328 On C-52C-07, I'd like to waive the time limits. 1329 Mr. Jernigan -1330 1331 Mr. Vanarsdall -Second. 1332 Mr. Branin -Motion made by Mr. Jernigan, seconded by Mr. 1333 Vanarsdall. All in favor say aye. All opposed say no. The ayes have it, the motion 1334 1335 carries. 1336 1337 Mr. Jernigan -I would like to move for approval of case C-52C-07, Tree Hill Farm, to send to the Board of Supervisors for their approval. 1338 1339 1340 Mr. Vanarsdall -Second. 1341 Mr. Branin -Motion made by Mr. Jernigan, seconded by Mr. 1342 1343 Vanarsdall. All in favor say aye. All opposed say no. The ayes have it, the motion carries. 1344 1345

Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend

the Board of Supervisors grant the request because it would provide for a unified

large tract development, it would not adversely affect the adjoining area if

Acting on a motion by Mr. Jernigan, seconded by Mr.

REASON:

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1350		oposed, and the proffered conditions will assure a level
1351	of development not otherw	vise possible.
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1353	Mr. Jernigan -	And I move for approval of the Provisional Use
1354	Permit, P-17-07 Tree Hill	Farm, to send to the Board of Supervisors for their
1355	approval.	
1356		
1357	Mrs. Jones -	Second.
1358		
1359	Mr. Branin -	Motion made by Mr. Jernigan, seconded by Mrs.
1360	Jones. All in favor say ay	ye. All opposed say no. The ayes have it, the motion
1361	carries.	
1362		
1363	REASON:	Acting on a motion by Mr. Jernigan, seconded by Mrs.
1364	Jones, the Planning Com	mission voted 5-0 (one abstention) to recommend the
1365	Board of Supervisors gra	nt the request because it would provide for a unified,
1366	high quality development	and when properly developed and regulated by the
1367	recommended conditions,	it would not be detrimental to the public safety, health,
1368	or general welfare.	
1369	_	
1370	Mr. Jernigan -	I would like to thank staff. You've done an excellent
1371	job, all the attorneys, Gray	Co and everybody for making this a great case. Thank
1372	you.	
1373		
1374	C-56C-07	John S. Smart for Ginter Park Congregation of
1375		Richmond, VA: Request to conditionally rezone from
1376	A-1 Agricultural District to	B-1C Business District (Conditional), Parcel 800-729-
1377	2497, containing 3.486 ac	cres, located at the northeast corner of Mechanicsville
1378	Turnpike (U. S. Route 30	60) and St. Claire Lane. The applicant proposes to
1379	construct a place of wors	ship. The use will be controlled by zoning ordinance
1380	regulations and proffere	ed conditions. The Land Use Plan recommends
1381	Commercial Concentration	n. The site is in the Enterprise Zone.
1382		
1383	Mr. Branin -	Mr. Secretary, I'm going to hold on a minute until the
1384	room clears, if you don't	mind. Okay. I think we're good now. Is anyone in
1385	opposition to C-56C-07,	John S. Smart for Ginter Park Congregation of

evening.

Mr. Sehl - Good evening, Mr. Chairman, members of the Commission. This is a request to conditionally rezone 3.5 acres from A-1 to B-1C, Business District to permit the development of a place of worship. The property is located on the east line of Mechanicsville Turnpike at St. Claire Lane. The property is currently improved with a two-story frame dwelling, which was constructed in 1910.

Jehovah's Witnesses of Richmond, Virginia? Anyone? No one? Mr. Sehl, good

This request proposes to develop two structures containing a total of 10,000 square feet. Revised proffers, dated October 9, 2007, and distributed to you this evening, limit the use of the property to a place of worship. The 2010 Land Use Plan designation for the subject property is Commercial Concentration. The requested zoning and use would be consistent with this designation.

The applicant has proffered a conceptual plan depicting an entrance on St. Claire Lane with two buildings and associated parking. This plan indicates the existing dwelling would not remain. Staff does note that the Division of Recreation and Parks originally requested to photo-document the structure if it were not to remain, but has since indicated that a fire within the structure earlier this year, as well as subsequent training by the Division of Fire, left little to be documented. Therefore, Recreation and Parks no longer requests access for photo-documentation prior to the demolition of the structure.

The applicant has also proffered that any building constructed on the site would be similar to these elevations. The elevations indicate that any structure on the property would be one-story in height with a pitched roof and surfaced in brick on all four sides. Other major aspects of the proffers include: transitional buffers along the northern and eastern property lines as well as Mechanicsville Turnpike; height limits for any parking lot lighting standards; screening for trash receptacles and HVAC equipment; and detached signage would be limited to monument-style signage on a brick base.

The applicant has also committed to providing sidewalk along Mechanicsville Turnpike and preserving the cemetery on the site.

All concerns outlined in the staff report have been addressed by the applicant, and the requested zoning and use are consistent with the recommendations of the 2010 Land Use Plan. Staff supports this request and recommends it be approved.

I would be happy to answer any questions you might have, and the applicant and his representative are available as well.

1431 Mr. Branin - Thank you, Mr. Sehl. Does anybody have any 1432 questions for Mr. Sehl?

1434 Mr. Thornton - Yes, I have a question. Montezuma, that's the building that's on there? Did you say that was damaged?

Mr. Sehl - The indication that was given to me—Recreation and Parks had originally requested that if it couldn't be preserved, which the applicant had indicated that it was not to be preserved, that they be allowed to photo document it. Subsequently, they learned that there had been a fire. Actually, on staff visits to the site, the Division of Fire was out there practicing with their

trainees, I guess being able to bust through walls and things like that. So, I think that has left the structure not necessarily in a preservable state. They're proposing to remove it. The applicant indicated that they'd be very willing to allow Recreation and Parks to do any sort of documentation that they wished to do, but they didn't believe the structure was able to be saved.

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1448 Mr. Thornton - Thank you.

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Mr. Branin - Any other questions for Mr. Sehl? None? Mr. Archer, would you like to hear from the applicant?

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1453 Mr. Archer - I don't think it's necessary, Mr. Chairman.

1454

1455 Mr. Branin - Well, I'm okay with that as well.

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Mr. Archer -All right. I had guite a bit of discussion with Mr. Sehl 1457 1458 on this, and he and I talked a bit about trying to preserve the house that's not preservable. I found out something that I didn't know, that there's a family 1459 cemetery on that property that will be preserved. But in any event, I think the 1460 proposed building would be a nice transition from the current neighborhood and 1461 also into the impending, new development that's coming about next door to it. 1462 With that in mind, and with the staff's recommendation, I move for approval of C-1463 1464 56C-07 and send it along to the Board with a recommendation for approval.

1465

1466 Mr. Jernigan - Second.

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Mr. Branin - Motion made by Mr. Archer, seconded by Mr. Jernigan. All in favor say aye. All opposed say no. The ayes have it, the motion carries.

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REASON: Acting on a motion by Mr. Archer, seconded by Mr. Jernigan, the Planning Commission voted 5-0 (one abstention) to recommend the Board of Supervisors **grant** the request because it conforms to the Commercial Concentration recommendation of the Land Use Plan and the proffered conditions will assure a level of development not otherwise possible.

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- Deferred from the September 13, 2007 Meeting.
- C-46C-07 James Theobald for Atack Properties: Request to conditionally rezone from A-1 Agricultural District to R-3C One-Family Residence District (Conditional), Parcel 750-773-1173 and part of Parcel 751-773-4286, containing approximately 34.9 acres, located between the terminus of Opaca Lane and the Chickahominy River. The applicant proposes a single-family residential subdivision with a maximum of 90 units. The R-3 District allows a minimum lot size of 11,000 square feet and a maximum density of 3.96 units per acre. The use will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Rural Residential, not to exceed 1.0

unit per acre, Suburban Residential 2, 2.4 to 3.4 units net density per acre, and Environmental Protection Area.

1491 Mr. Branin - Is anyone in opposition to C-46C-07? One, two, 1492 three. Okay. You all were here earlier. You heard the ground rules for 1493 opposition? Would you like it restated? No? Okay. Then Mr. Lewis.

Mr. Lewis - Good evening Mr. Chairman. Thank you. This is a request to rezone approximately 35 acres from A-1 to R-3C between the north line of Opaca Lane and the Chickahominy River. Single-family residential neighborhoods are adjacent to the site's western and southern boundaries, and a 120-foot wide utility easement runs between the site and a large A-1 residential lot to the east.

On the 2010 Land Use Plan, the majority of the site is recommended for Suburban Residential 2. Two other smaller portions are designated Rural Residential and Environmental Protection Area. The 2010 Major Thoroughfare Plan shows Concept Road 10-1, a minor collector, extending eastward across the subject site and intersecting Concept Road 19-1, also a minor collector, approximately a third of a mile east of the site. The subject property is also part of the Nuckols Road / I-295 Small Area Land Use Study.

As shown on this unproffered conceptual plan, the applicant proposes a single-family residential subdivision on the site. Revised proffers dated October 9, 2007, which you now have, include the following commitments: A maximum of 90 homes; minimum finished floor area of 2,000 square feet; two-car garages; consideration of traffic calming measures; a sidewalk along the north side of Holman Ridge Road Extended; and a list of potential exterior building materials to be used.

Other proffers relate to foundation materials, cantilevering, underground utilities, covenants, floodplains, entrance features, and severance. None of the proffers would apply to the existing home on the property, which on the conceptual plan is represented by this lot right here.

While these proffers contain many positive elements, staff believes opportunities are available to provide additional clarity about several issues and further increase compatibility with adjacent properties.

Holman Ridge Road is shown being extended into the subject property, although, it is unclear if this extension would be consistent with existing Holman Ridge Road as it relates to landscape buffers, sidewalks, home orientation, and prohibition of direct driveway access. To illustrate compatibility with the area road network and adjacent development, the applicant is encouraged to provide proffer language to address this concern related to Holman Ridge Road.

1534			
	This proposal could als	so be improved if the applicant would consider the	
1535		proffered minimum house size to 2,500 square feet;	
1536		ions; committing to a minimum percentage use of	
1537	masonry on external walls; adding closets and windows to the list of features not		
1538	to be cantilevered; sodding and irrigating front and side yards; providing for street		
1539	trees; and committing to brick steps and stoops.		
	trees, and committing to t	onick steps and stoops.	
1540	The 2010 Land Lies Dier	a cupporta single family residential use for the site, and	
1541		n supports single-family residential use for the site, and	
1542		ed use could be an appropriate extension of residential	
1543	development in the area; however, staff recommends the request be deferred to		
1544	provide the applicant time	e to address the remaining issues.	
1545			
1546	This concludes my presei	ntation. I will be happy to take any questions.	
1547			
1548	Mr. Branin -	Okay. Does anybody have any questions for Mr.	
1549	Lewis?		
1550			
1551	Mr. Jernigan -	What did you say about closets, cantilevering closets?	
1552			
1553	Mr. Lewis -	To add closets and windows to the list of features not	
1554	to be cantilevered.		
1555			
1556	Mr. Jernigan -	Okay.	
1557			
1551			
1558	Mrs. Jones -	I'd like to ask a question. I'm not sure if you would	
		I'd like to ask a question. I'm not sure if you would are the issues that you've just gone over that staff still	
1558	know right off hand, but	·	
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1558 1559 1560 1561 1562 1563 1564	know right off hand, but would like to have add compatible with the R-3 d	are the issues that you've just gone over that staff still dressed, would those issues make this development developments that it adjoins? Yes.	
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Okay.

Mrs. Jones -

Mr. Silber - I think, Mrs. Jones, one of the points is that the proffered conditions on the property adjacent to this do not contain some of those elements that staff has asked for, so I wanted to clarify that.

1582 Mrs. Jones - They do not.

Mr. Silber - Do not. What is built next door contains some of these elements, but what has been proffered next door does not.

1587 Mrs. Jones - Okay.

Mr. Branin - Does anybody else have any questions for Mr. Lewis?
None? Okay. I would like to hear from the applicant. Would the applicant like to reserve any time?

1593 Ms. Nadal - Yes, Mr. Chairman, I'd like to reserve two minutes for rebuttal.

1596 Mr. Branin - Okay.

Ms. Nadal - Good evening, Mr. Chairman, members of the Commission. My name is Caroline Nadal and I'm here on behalf of the applicant, Atack Properties.

This is a proposed 35-acre development at the end of Opaca Lane, and it's adjacent to the Wyndham developments of Rivers Edge and Chappell Ridge. This property has been considered for a number of uses to include condominiums, townhouses, and single-family homes. When we originally filed this case, we did so as RTH, but realized that that was not going to satisfy the community, so we amended that to make it single-family homes.

What we're proposing, as Mr. Lewis explained, was a limit to a 90 single-family, detached home development. It is going to be of similar or exceeding quality to that which is surrounding it. In today's market, we're proposing homes that would sell somewhere in that half-million dollar range. Very importantly, this request is consistent with the Small Area Use Plan, which calls for almost an almost entirely SR2. Our proposed density is 2.58 acres and this is certainly at the lower end of the 2.4 to 3.4 acre density of the SR2 designation. When we filed this case and we drafted the proffers, we used the Wyndham Forest proffers as our guide in drafting our own so that we would be at least consistent. And in some instances, we've exceeded their requirements. For example, our proffer, on square footage is actually a higher minimum square footage for the homes than it is in the Wyndham Forest development, where they have for their R-3 portion, 1,850. So, we've exceeded that.

I believe that the intention of the applicant is to—as has happened in Wyndham Forest—ultimately construct larger homes, but would like to maintain a little bit of flexibility.

A couple of other things. And I won't go over everything that Mr. Lewis went over, but we have, in response to staff's most recent concerns, we have added some proffers to address those concerns, one of which is a sidewalk on the north side of Holman Ridge Road; an entrance feature; potential traffic calming measures, as we understand that there is concern from the neighbors about the traffic impact. I think that we have gotten this to a point where it is consistent with, and in some instances exceeding the proffers of the Wyndham Forest development. That's the proposed entrance, and then this is the concept plan that we have provided.

In closing, I'm happy to answer your questions, but we believe that we have done everything we can to make this a quality development. We believe that it will be equal to or exceeding what is neighboring it. I'm happy to answer your questions.

Mr. Branin - That you, Ms. Nadal. Does anybody have any questions for Ms. Nadal? No one? Okay. Then I would like to hear from the opposition.

Mr. Silber - Why don't you all come forward and sit close by. As one finishes, the other can come up to speak.

Mr. Branin - A quick reminder. Please state your name for the record.

Ms. Reichert - Good evening. My name is Kathy Reichert and I live in Chappell Ridge on Lot 31, which three pieces of property would be coming together in our backyard. My main opposition is to the rezoning. Henrico, at least in the West End as I've seen it, has not done a very good job of keeping some green areas and having some park areas. This area does not have any parks whatsoever. I would really like to see some green space preserved. The horse barn on the other side of the Rivers Edge Elementary School, to our understanding, has been under sealed bid. The owner died and there will be another housing subdivision going in there, crowding the schools. I will admit I don't have any more children in school, but I have been a big public school advocate and an advocate of community schools. Adding 90 more homes, that's at least two cars per house. However, I have two grown children and that's four cars for my house. It just doesn't seem to quite fit. I don't know if the density needs to be lesser or someone needs to put a park in.

I don't know exactly what needs to be done. I don't feel it was a very open process to the neighbors. We didn't know what to do. This isn't really an open process. I would like to see the Planning Commission consider this a little

longer. I understand some of my objections would be at another meeting, another type of meeting. I really do oppose the rezoning of this land. Our children need some green space. Thank you.

1673 Mr. Branin - Thank you, Ms. Reichert.

Mr. Wade - Good evening and thank you for the opportunity to speak. My name Chet Wade and I live at 5557 Holman Drive in Wyndham Forest. I'm here tonight as the authorized representative of the Wyndham Forest Homeowners' Association Board of Directors. Wyndham Forest is a community of about 350 single-family homes made up of the Wyndham Forest, Chappell Ridge, and Rivers Edge neighborhoods.

Two of our neighborhoods, Chappell Ridge and Rivers Edge, adjoin the site of the conditional rezoning request and a proposed development called, as we believe, Hollow Way. All of the members of our association would be in some way affected by the development.

Overall, we are not opposed to the rezoning and development, per se, according to the Board's instructions. We recognize it wasn't that many years ago that our homes were the site of farms and fields and forests, and that there needs to be room for the additional residents of a growing and prospering Henrico County. But we do have several concerns about the proposal, as we understand it.

First, we believe, as the staff does, that the minimum house size should be larger than 2,000 square feet. We believe it should be something more in the neighborhood of 2,700 to 3,000 square feet, which would be more in line with the homes that exist in the communities today.

Second, we're concerned about protecting the privacy and viewscape of the Wyndham Forest homeowners, particularly those property owners who abut the area asked to be rezoned. There are approximately 19 homes along Riverplace Court and Chappell Ridge Place that would abut the rezoned property. If you look at the plan laid out for us, particularly on the left side, you'll see that in some cases, side yards would abut the rear yards of our property owners and make those homes very close to the existing homeowners.

When Chappell Ridge was installed, the County required that a common area be installed and maintained behind some of the homes in Chappell Ridge to maintain the privacy of the homeowner on Opaca Lane. Given that precedent, we believe that it would fair that a green buffer be installed and properly maintained on Hollow Way property between the yards of Hollow Way and Wyndham Forest homes, where the two communities abut. As an alternative, we would suggest that it appears that the drawing here contains a second layer where a previous layout design was considered. On the left side of the drawing, there were fewer

homes and more space between the Wyndham Forest and the Hollow Way community. So, that may be an option to consider.

We also note that while there appears to be some consideration on the drawing to maintain a certain amount of green space and trees, there is nothing in the proffers that would indicate that there's a commitment to do so. We would encourage the applicant to retain as many mature trees as possible, both for the benefit of the homeowners in Hollow Way and our community as well.

Third, we're concerned about something in the staff report about this project, about the possibility of closing Opaca Lane to traffic connecting it to Nuckols Road. It currently intersects Nuckols at a four-way intersection where the County recently installed a traffic signal. Closing Opaca would divert all of the traffic of the proposed development through our community and past the Rivers Edge Elementary School. According to the staff report, that would be a minimum of 861 vehicles a day past the school, therefore creating a safety hazard. It might also create problems for Mt. Vernon Baptist Church, which is in the process of moving forward with a 1,500-seat expansion of its property, or of its facility, and I believe that they had hoped to exit onto Opaca Lane to come to the traffic signal to help with the traffic from their facility.

A small point. We suggest that the applicant be required to extend a sidewalk along Holman Ridge Road, as mentioned in the amended proffers, to make sure that it does connect, in fact, with the existing sidewalk so that we don't end up with a little bit of a dead zone there, because it doesn't currently go all the way to the property line. In fact, it might not be a bad idea to have sidewalks on both sides of the extended Holman Ridge, because that's what exists already.

Finally, we were a bit disappointed that the Board, our Wyndham Forest Board did not have sufficient notice to attend the meeting the applicant had with some of the adjoining homeowners. As we understand it, the initial invitation may have been misdirected and our Board did not learn about that event until after it was over. We would like that opportunity to have a good dialogue with the applicant.

So, respectively, we ask that should the Planning Commission be inclined to recommend approval of the conditional rezoning, that the Commission include our requests, or that you defer the request until these issues can be addressed. Thank you very much.

Mr. Vanarsdall - Thank you.

Mr. Vanderbush - My name is Gil Vanderbush. I live at the last house on the right-hand side of Opaca Lane. By the way, what you said is going to be a little bit tough to follow. You did a great job. From my line of sight, the biggest complaint that I have about this is the secondary ingress and egress onto Opaca Lane. I think clearly that this is going to create a cut-through situation between

the Chappell Ridge and Rivers Edge property through Opaca Lane out to the traffic light. I mean, that's going to be the shortest way to get onto 295. And all of those homes for the proposed development, as well as many others in the existing development over there are going to be cutting through on Opaca. Opaca, to the best of my knowledge, was not designed for that type of traffic on it. I would recommend that what would be considered would be fewer homes so that the secondary ingress and egress is not needed and that the primary Holman Road ingress and egress can be used for the entire development. My understanding is that the cutoff point is somewhere around 50 homes. If you have 90 homes selling for a half-million dollars, isn't that the same as 50 homes selling for \$900,000?

I'm certain that Mr. Atack will build terrific-looking homes in this development, and I certainly don't begrudge him the opportunity to do that. And I certainly don't begrudge the Holloway's and Houston's for wanting to sell their property. But as Mr. Thornton pointed out with the belovedness of our properties, I mean, Opaca Lane has provided myself and my family with a beloved home for about 23 years, and this development has no plus side, the way I look at it, for the quality of life that my family and I are going to experience on Opaca Lane. That's all I have to say.

Mr. Branin - With 34 seconds remaining. You guys did it perfect.
All right. Would the applicant please come up and address some of these issues?

1785 Ms. Nadal - Absolutely. I'll go through all of the concerns mentioned by Mr. Wade and Mr. Vanderbush.

1788 Mr. Branin - Let's start with Ms. Reichert.

Ms. Nadal - Oh, and Ms. Reichert. Ms. Reichert as well. The one comment I did want to say to her is that she was concerned that it hadn't been an open process to the neighbors. There was a community meeting held last week. Mr. Atack has committed to, will commit to having another between now and the Board hearing, and we'll give plenty of notice to the homeowners' association, as well as the surrounding community, so we will do that and have further discussions with the neighbors about the site.

Turning to Mr. Wade's comments. He mentioned the minimum house size, and while their houses might be averaging 2,700 to 3,000 square feet, all that was proffered was1,850. Mr. Atack is a very well-known developer and he has never built the minimum that he's proffered, but he would like to maintain that flexibility. His intention is to build approximately 3,000-or-above square feet. He would like to meet the market needs and committing to that level is a little too high for us.

Secondly, I'd like to discuss the issue that Mr. Wade brought up about in the Wyndham Forest case, there was a small portion of common area designated. Let me find it in my slide and I can show you. It's a little hard to see on this, but right along here, that's what he was talking about. That is a small area of common area. It's between the properties. The reason that was added is because the homeowner on this site actually built the home virtually right up against the property line facing those lots. And so, it was worked out for a very, very specific situation to designate a small portion of common area, but if you look along the rest of the development, you don't see any type of common area. That was a very specific instance. It's not in the Code and it's never, to my knowledge, been the County's policy to buffer residential against residential. And certainly, Mr. Atack would bear the onus of that.

Also, I heard Mr. Wade's concern about preservation of trees. It's certainly Mr. Atack's intention to do that, to preserve as many trees as he can, especially along the boundary between the properties.

He also mentioned, and it's a bit of a—we have two different viewpoints on this where the folks in the developments, in Wyndham Forest don't want the Opaca Lane closed, but the folks on Opaca Lane might have a different position on that. It's really outside of our control whether—and what we're talking about is Opaca Lane here, that Opaca Lane would actually be closed, would be cul-de-saced off to Nuckols Road. And that's nothing that we can really address. It's off of our property. We need the access because we're going to have over 50 lots and that's a Code requirement that we have two points of access. We don't really have a position on whether Opaca Lane is ultimately closed or not.

The next issue I heard Mr. Wade mention was the connection of sidewalks and sidewalks on both sides of the Holman Ridge. We've already proffered that we'll include sidewalks on the northern side of Holman Ridge. We will also amend to include that they would be on the southern side of Holman Ridge.

I believe that should address—I do have one other issue and that is Mr. Vanderbush brought up a point about worrying about traffic on Opaca. How we designed the site is so it's not going to be just a straight shot down Holman Ridge and then moving off into Opaca. It's actually going to be rather discouraging for folks to just, to use Opaca as their main entrance point, or as a cut-through in the proposed development. They would have to sort of zigzag around the development. So, we've tried to design it in a way that would be discouraging for cut-through traffic.

I'm happy to answer your questions. I also have Mr. Holloway here, who would like to make a couple of comments very briefly.

Mr. Branin - You are out of time.

Ms. Nadal - May I request that he be given just a couple of minutes to make a couple of comments?

1854 Mr. Branin - Okay, Ms. Nadal.

1856 Ms. Nadal - Thank you.

Mr. Holloway - I'll make this as brief as possible. Mr. Chairman and members of this august body, I'm Ben Holloway. I thank you for the opportunity to offer a few prepared comments.

I live on Opaca Lane approximately 300 yards from the parcel of land being considered here this evening. My wife and I have resided on this road for 55 years, building our first home at the age of 27. At that time, Opaca Lane was a dirt right-of-way and we identified it as Holly Lane. There were three other houses on the road. All surrounding properties were woodlands and/or farmlands. The parcel in discussion is a part of my wife's homeplace, which was acquired by her parents in December 1929. Her pre-teen and teenage years were spent in that location until our marriage in 1944. Through the years, we witnessed the rezoning of farmlands in our area, followed by development of delightful communities such as Wyndham Forest, Chappell Ridge, Rivers Edge, and others. We have benefited from these and added amenities resulting there from. This was made possible in part by construction of I-295 and the ensuing improved infrastructure, which resulted from the visionary leadership of Henrico County officials.

We recently learned that when Opaca Lane was constructed by the County in 1963, area studies and site planning was done for the specific purpose of qualifying the new road to handle the traffic which would be generated from our property at such time development occurred. This is yet another example of the vision and excellent planning of our elected and appointed officials of Henrico County. Every person who owned land at that time along the proposed road, conveyed a part of it to the County for construction of Opaca Lane. My wife and I were among those who gave parts of their front yard to accomplish the development of the new road. There are others present here tonight who were among the original grantors of their portion of the road's construction.

In the spring of this year, we decided to offer a part of my wife's land for sale. We conferred with several developers, some of whom were out of the area. Several offers came to purchase and we received and carefully, deliberated and researched. We elected to enter an agreement with Mr. Atack. Our decision was predicated on Mr. Atack's past performance in the delightful communities he had developed and his reputation for integrity. In addition, his plans for development were consistent with the surrounding communities and conformed to the long-range plan of Henrico County for our property.

1897 1898 1899	We hope that it's the plearezoning. Thank you.	sure of this Commission to approve our request for the
1900 1901 1902 1903 1904 1905	Thanks again. Mr. Atack	Thank you, Mr. Holloway, and I'm glad I gave you the many great things about our County and our vision, may I see you for one minute please? Just for the g in a sidewalk on both sides of Holman Ridge now,
1906 1907	Mr. Atack -	Yes sir. We committed to do that.
1908 1909	Mr. Branin -	Staff's concerns about brick steps and stoops?
1910 1911	Mr. Atack -	Sir, I wasn't aware of those concerns until—
1912 1913 1914 1915	Mr. Branin - and we would be looking POD. Okay?	All right. I would like you to take it under consideration at this possibly for the Board of Supervisors, if not at
1913 1916 1917	Mr. Atack -	Yes sir.
1918 1919 1920 1921	Mr. Branin - about the land backing up feelings on that?	At our neighborhood meeting, you heard concerns to neighborhoods and preserving trees. What are your
1921 1922 1923 1924 1925 1926 1927 1928 1929 1930	very attractive site because intention is to save as manufacture the residents who back up them individually, and to we have a straight or the same and the same and the same are save as the save	We are in agreement with preserving trees. It is an nodity in residential housing. This particular site is a se it's a wooded site, it's a heavily wooded site. So, our ny trees as possible. As well, I made a commitment to to the property line, to our property line, to meet with walk their property line along with ours, so that we can saving of vegetation along both of our property lines,
1930 1931 1932 1933 1934 1935 1936 1937	announcement in the prop meeting before the Board	Okay. Now, there was a comment from Mr. Wade appell Ridge, Rivers Edge didn't feel that they got the per amount of time. I've requested, which you know, a of Supervisors, which would be November 13 th . Will another meeting so they can voice their concerns and
1938 1939	Mr. Atack - his fellow officers of his as	Yes sir. We'd be happy to meet with Mr. Wade and sociation and discuss this in its fullest.
1940 1941 1942	Mr. Branin - have any questions for Mr	Okay. And that's all I had for you. Does anybody . Atack?

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1944 Mrs. Jones - I'd like to just ask about the site plan. This is not proffered. This is your conceptual plan.

1947 Mr. Atack - Yes ma'am.

1949 Mrs. Jones - The concerns about the neighbors who have backyards coming against your side yards, certainly it looks to me, at first glance, that this might be solved by reducing by one or two lots, and making those cul1952 de-sac lots as you have elsewhere in this development. Have you considered that or are you planning to change this in ways that you're already thinking about?

Mr. Atack - Well, that's a good question, Mrs. Jones. This plan, and, in fact, the staff report mentions in the plan about the frontage of our lots. Under the ordinance, the lot is allowed to be 80 feet wide. The plan that is before you, these lots are a minimum of 85 feet wide. So, we are exceeding those ordinances and we are continuing to work on this plan, and we will continue to do so. We really would like to try to maintain the less-than-rifle-shot access to Opaca Lane, as Ms. Nadal spoke of, so that it would be more of a traffic-calming event. But we will evaluate. There are two lots I believe you're referring to right at the end of that cul-de-sac?

Mrs. Jones - Yeah. It seems that those could be adjusted so that the side yards weren't smack up against the back yards and leading to the issues that the neighbors raised.

1970 Mr. Atack - Yes ma'am.

Mrs. Jones - I hope you'll give that thought. This has to be a design that accomplishes your goal, obviously, as well as, hopefully, resolves their problems. I would hope that you could address that.

Mr. Atack - Yes ma'am. And we'd like to meet with those residents. Just glancing at this, there may a scenario in which we would do fencing on this property line that would give them greater protection for screening their property, as well as trying to adjust those lot lines. I'm sensitive to the fact that these homes that are backing up would have two houses that would be on the side of their houses.

Mrs. Jones - Okay. The other thing is about the proffers you have.
Everyone understands the type of home that you're hoping to put on there. It just
seems curious to me that knowing what has been in the adjacent
neighborhood—for instance, just on square footage—that 2500 would not be an
acceptable square footage to you. I'm curious to know. Flexibility is one thing,

but you have to maintain the neighborhood consistency as well. So, why is that really a sticking point?

Mr. Atack - That's a very fair question, Mrs. Jones. We have just built four homes on Opaca Lane ourself, and those houses each exceed 3,000 square feet, so that sort of affirms the direction that you're referring to, as well as staff's. Our concern is this. We are in a very depressed real estate market today. We are very concerned about this real estate market today. In fact, one of the questions that was brought to us at the meeting with the residents was a fear that this development would be started and not completed because of the market conditions today. We are hoping that by the time we have homes here, that the market will have recovered. This is an excellent location. We hope that it will. But we feel like it is fair that we have exceeded the proffered conditions of the adjoining property, and that that example was a fair example that was used at its time.

2004 Mrs. Jones - Thank you.

Mr. Atack - Thank you.

2008 Mr. Branin - Okay. Ms. Reichert, did you raise your hand again? You're going to have to come down.

2011 Ms. Reichert - Thank you. And it's Reichert.

2013 Mr. Branin - I'm sorry.

Ms. Reichert - Okay. I'm concerned about the three properties adjoining our property on Lot 31 in Chappell Ridge. I don't know if you all can see that. My other concern is green space. I think when you did your planning 10, 15, 20 years ago, that wasn't a big deal. But I think green space is really important now. I'm sorry that Chappell Ridge doesn't have more green space. I do think the Planning Commission needs to take a look at that. I would suggest that maybe this be deferred to another meeting. Thank you.

Mr. Branin - Thank you, ma'am. Does anybody else have any other questions for the applicant? None? All right. Ms. Nadal, when you have your next meeting, I would like to be informed so I can attend, please.

2027 Ms. Nadal - Absolutely.

2029 Mr. Branin - With this moving on to the Board, normally I wouldn't

2030 be—

2032 Ms. Nadal - Right. We'll provide you that notice, no problem.

2034 2035 2036		Thank you. All right. With that, I would like to move neobald for Atack Properties, be approved and move spervisors with a recommendation for approval.
2037 2038 2039	Mr. Jernigan -	Second.
2039 2040 2041 2042 2043	Mr. Branin - Jernigan. All in favor say carries.	Motion made by Mr. Branin, seconded by Mr. aye. All opposed say no. The ayes have it, the motion
2044 2045 2046 2047 2048 2049 2050	the Board of Supervisors continuation of the one-fa	Acting on a motion by Mr. Branin, seconded by Mr. ommission voted 5-0 (one abstention) to recommend a grant the request because it represents a logical amily residential development which exists in the area cans will assure a level of development not otherwise
2051 2052 2053 2054 2055 2056	tonight. We have the m	Mr. Chairman, that completes your agenda for tonight, ne minutes. We have two sets of minutes to approve ninutes of the Planning Commission work session of d then the minutes of your regular monthly meeting on
2057 2058	Mr. Branin -	Are there any changes?
2058 2059 2060	Mrs. Jones -	Hold on. Yes sir.
2061 2062	Mr. Branin -	To the work session.
2062 2063 2064 2065 2066	Mrs. Jones - opposed to "Mr. Axel." Ar feet." Just little typo things	Yes sir. On page 6, line 229, it's "Mr. Axselle," as nd on page 11, line 465, it's "75,000 or 80,000 square s, that's all.
2067	Mr. Branin -	Okay. Is anyone else with the work session?
2068 2069 2070	Mrs. Jones -	That's it.
2071 2072	Mr. Branin -	No one. Motion?
2072 2073 2074	Mrs. Jones -	I move they be approved as corrected.
2075	Mr. Jernigan -	Second.
2076 2077 2078 2079	•	Motion made by Mrs. Jones, seconded by Mr. aye. All opposed say no. The ayes have it, the motion d not vote as he had already left the meeting.]

2034

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2080 2081	For the meeting.	
2082 2083 2084 2085 2086 2087	make sense the other w	I just have a couple of those, as well. Just little typos. pposed to the word, "they'll," it is "there'll." It doesn't ay. On page 22, line 953. "Residents" as opposed to s. And I either stopped there or there were no more ny more pages marked.
2088 2089	Mr. Branin -	Anyone else? No one? Motion?
2090 2091	Mrs. Jones -	I move the minutes be accepted as corrected.
2092 2093	Mr. Jernigan -	Second.
2094 2095 2096 2097	Mr. Branin - Jernigan. All in favor say carries.	Motion made by Mrs. Jones, seconded by Mr. aye. All opposed say no. The ayes have it, the motion
2098 2099	Any other business we no	eed to address?
2100 2101 2102		Mr. Chairman, I do need to let you know that at the th, Mr. Silber and I will be out of town at the Urban Land Mr. O'Kelly will be running the meeting.
210321042105	Mr. Branin - Okay. So noted. Anyone	Okay. And we will also have two public hearings. e else? All right, we are adjourned.
2106 2107 2108 2109 2110	The meeting was adjourn	ed at 9:11 p.m.
211121122113		Randall R. Silber, Secretary
2114 2115 2116 2117		
2118 2119 2120		Tommy Branin, Chairperson
212U		ronning branin, Onanperson

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