3 Roads at 7:00 p.m. on September 13, 2001, Display Notice having been published in the 4 Richmond Times-Dispatch on August 23, 2001 and August 30, 2001. 5 6 Members Present: C. W. Archer, C.P.C., Chairperson, Fairfield 7 Elizabeth G. Dwyer, C.P.C., Vice-Chairperson, Tuckahoe 8 Ernest B. Vanarsdall, C.P.C., Brookland 9 Allen J. Taylor, C.P.C., Three Chopt 10 Eugene Jernigan, Varina 11 David A. Kaechele, Board of Supervisors, Three Chopt 12 13 Others Present: John R. Marlles, AICP, Secretary, Director of Planning Randall R. Silber, Assistant Director of Planning 14 15 David D. O'Kelly, Principal Planner 16 Mark Bittner, County Planner 17 Thomas M. W. Coleman, County Planner 18 Lee Householder, County Planner 19 Debra M. Ripley, Recording Secretary 20 Todd Eure, Assistant Traffic Engineer, Public Works 21 22 The Planning Commission will come to order. Good evening everyone. Mr. Archer -23 Mr. Secretary, before we begin, I am aware that there are people present who have been directly 24 affected by the events of last Tuesday and probably there are some here who I don't know about, and in 25 reality I think we have all been affected to some degree and I don't think life on earth will ever be again 26 the way we are used to seeing it, but anyway, on behalf of the Commission I would like to offer 27 condolences to those people who have been personally affected, and, then secondly, to the rest of all of 28 us. And we suffered a great loss that I don't think that we can measure. With that, Mr. Secretary, I will 29 turn it over to you. 30 31 Mr. Chairman, we do have a quorum tonight. All of our Commission Mr. Marlles -32 members are here and present. The first item on the agenda is Request for Deferrals and Withdrawals, 33 and that will be handled by Mr. Mark Bittner. 34 35 Mr. Archer -Good evening, Mr. Bittner. 36 37 Mr. Bittner -Good evening. I would like to point out that we have gotten one more 38 deferral request beyond the three that you see on the list tonight. That is for the very first case on the 39 agenda, POD-42-01, Balzer and Associates for HHHunt Corporation and WSG Development Company. 40 41 PLAN OF DEVELOPMENT (Deferred from the July 25, 2001, Meeting) Balzer & Associates, Inc. for HHHunt Corporation and WSG POD-42-01 Spring Oak Retail -**Development Company:** Request for approval of a plan of W. Broad Street and Spring development, as required by Chapter 24, Section 24-106 of the Oak Drive Henrico County Code to construct a one-story, 5,780 square foot retail facility. The 0.71 acre site is located at the southeast corner of W. Broad Street (U.S. Route 250) and Spring Oak Drive at 11591 W. Broad Street on parcel 36-A-51. The zoning is B-1C, Business District (Conditional). County water and sewer. (Three Chopt) 42 43 Mr. Bittner -They have asked for a two-week deferral until the September 26, 2001

Minutes of the regular monthly meeting of the Planning Commission of Henrico, Virginia,

held in the Board Room of the County Administration Building, Parham and Hungary Spring

Plan of Development meeting.

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46 Mr. Archer - Thank you. Is there anyone here in opposition to the deferral of POD-47 42-01? No opposition. Mr. Taylor.

Mr. Taylor - Mr. Chairman, I move deferral of POD-42-01, Spring Oak Retail, to September 26, 2001, at my request.

Mr. Vanarsdall - Second.

Mr. Archer - Motion by Mr. Taylor and seconded by Mr. Vanarsdall. All in favor of the motion say aye. Those opposed say no. The motion carries.

The Planning Commission deferred POD-42-01, Spring Oak Retail, West Broad Street and Spring Oak Drive, to its meeting on September 26, 2001.

Mr. Bittner - The next deferral is Case C-49C-00.

THREE CHOPT:

Deferred from the March 8, 2001 Meeting

C-49C-00 James W. Theobald for Tascon Group, Inc.: Request to amend proffered conditions accepted with rezoning case C-45C-99, on Parcels 58-A-3, 6 and 6A and part of Parcels 58-A-4 and 5, containing approximately 38.3 acres, located on the north line of Three Chopt Road at its intersection with Pell Street. The amendment would allow a condominium development in place of a detached single-family development and assisted living facility. The Land Use Plan recommends Urban Residential, 3.4 to 6.8 units per acre, and Environmental Protection Area.

Mr. Bittner - I'd like to point out there is a mistake on our list of deferrals. The statement says it is deferred to October 11 and the applicant has requested a deferral to the March 14, 2002 Planning Commission meeting.

Mr. Kaechele - What is that, six months?

Mr. Bittner - I believe it is six months, but I am not sure. March 14, 2002. This is a request to amend proffered conditions accepted with Case C-45C-99 containing approximately 38 acres located on the north line of Three Chopt Road at its intersection with Pell Street. The amendment would allow a condominium development in place of the detached single-family development and assisted living facility.

Mr. Archer - All right. Is there anyone here opposed to this deferral? We have opposition to the deferral. All right, Mr. Taylor. How do you want to handle this?

Mr. Taylor- Well, let's hear from the opposition, Mr. Chairman.

Mr. Archer - Do we want to do that? Is that OK, Mr. Secretary?

Mr. Marlles - We can find out if they have a question or if there really is opposition.

Mr. Archer - OK. Will someone from the opposition come forward to speak to the issue, please?

Mr. David Kovacs - Hello. My name is David Kovacs and I have been before you several times on this property before. We had extensive discussions six months ago at which time we objected to the deferral at that point and time. This is the fourth time we have been here, and again this is beginning to be like going to the dentist every six months for your check-up, and I think the pain is

getting worse as we keep coming back here. I wish you would remove the abscess that I have and reject this deferral, and when a real proposal comes forward on this property, then have them file the proper papers again and start up with a real case.

Just to reiterate the history on this, the request to amend the proffers was made in May, 2000. In June, 2000, I met with Mr. Taylor, your Planning staff, neighborhood people and the applicant. We pointed out real concerns with the developability of the proposal and we were told by the attorney representing the client at that time that time was of the essence, and there definitely would not be a continuation. The staff report was written up containing our comments that we put forward and there was a request for continuation made and it was granted in the first one. Just before the September 14th hearing, actually on September 11th, the Planning staff received a fax stating that the site is more of a challenge to develop its product than they originally thought and, therefore, they would like this time to explore alternatives. A continuation was granted and the person that was involved with the project at that time with the product as a developer is no longer with the project. Prior to the next scheduled hearing, a request was filed to continue conducting engineering studies. At that hearing, we came forward and we asked, "What are the ground rules for continuances," and we don't want to have to be back here in another six months at the same place we were six months ago, and there was general discussion. There was discussion about adequate progress being made, development plans going ahead but some problems holding them up. Well, here we are six months later, myself will speak, Richard will speak, and we are no further than we were the last time.

Mr. Archer - Mr. Kovacs, if I may interrupt you sir, I understand why you are speaking. Perhaps Mr. Taylor could have the applicant come forward and we could request knowing why we have to defer this again for this period of time.

Mr. Taylor - I think that is an excellent idea, Mr. Chairman.

Mr. Archer - Mr. Theobald.

Mr. Chairman, ladies and gentlemen, my name is Jim Theobald I'm here on behalf of the Tedesco family, the owners of this property. As you know the site is a challenging site to develop and the original developer terminated his contract. We have been negotiating with a variety of other potential purchasers of this site, all of whom would benefit greatly by being able to pick up this application and amend it to the extent that it would require further amendment, and as such I think you would be doing a courtesy and a favor to the property owner for him to keep the case alive so that he doesn't have to sit out a year in order to bring back a substantially similar case and also has the benefit of the filing fees that were not insubstantial in bringing this matter forward. I submit to you that sometimes when we have had problems with deferrals I think there's a belief that you're trying to gain some advantage over perhaps opposition. I assure you that's not the case. I believe that keeping this matter on your agenda for another six months does nobody any harm whatsoever, and I believe that the Tedescos would very much appreciate your consideration of this request. It's not like staff has had to spend continued time on the matter, and we would appreciate being able to move forward with this particular developer with whom I've had discussions as recently as two days ago.

Mr. Archer - Mr. Taylor do you have any questions for Mr. Theobald?

Mr. Taylor - I just would like to make a statement for Mr. Theobald. That the site has proven in the past to be what we would call a challenging site particularly for the original use. Is there relative reason to believe that the next significant use would be different enough from the original premise that this would be an acceptable site for this project?

Mr. Theobald - I believe so. The uses that are being discussed are not greatly inconsistent with the uses already permitted for the property, but would likely still require some

152 amendments to proffers. The case that was originally filed on behalf of Tascon Group, as you know from 153 recent cases that quad-style condominium products that they build has an enormous footprint on the 154 ground and on slab construction. And that foot, the size of that footprint made it difficult to work 155 through the areas that were sensitive on the site. Other types of development, such as more traditional 156 town homes, you know even assisted living facility can better work, I think, with the land than the large 157 footprints that were being contemplated by Tascon. 158 159 Mr. Taylor -Would the intensity of the use from the previous use that slab on grade 160 to the future use, which are separate foundations, would the net coverage of the site be greater less? 161 162 Mr. Theobald -I honestly couldn't tell you. 163 164 Would we be perhaps benefited by a greater environmental sensitivity? Mr. Taylor -165 166 Mr. Theobald -I think anyone who is going to develop that site successfully, given the 167 limitations, is going to have to pay great deal of attention to those issues, so I believe the answer is yes. 168 I mean this new proposed contract purchaser has not completed any notion of a site plan, so I don't 169 want to mislead you that I've, that he's got a product ready to go with a site plan. But I believe that by 170 definition your statements got to be correct. 171 172 Mr. Taylor -Therefore, to help the Thedesco family you think we can... 173 174 Mr. Theobald -It would help them and I honestly don't think it hurts anybody to 175 approve this request. 176 177 All right, thank you sir. Mr. Taylor -178 179 Mr. Archer -Mr. Theobald before you sit down, do you feel that by granting another 180 six month deferral that this will be more ready at that point and time or could it be done earlier? 181 182 I think by the time somebody does, continues the extensive due 183 diligence and picks up a geotechnical studies that have been done, plans their project and rework with 184 neighbors, staff and you all again, that we probably won't be ready to come to a public forum for that 185 period of time. If I thought we could it in shorter period I certainly would have asked for that, so as not 186 to have to come back and ask you for more time. 187 188 Mr. Marlles -Mr. Chairman, this case has been deferred twice before for six-month 189 periods. One option that the Commission could consider is if you're inclined to grant another six-month 190 deferral, you could direct that that would be the last six-month deferral that you would be granting. 191 192 Mr. Archer -Thank you sir. 193 194 Mr. Theobald -Thank you. 195 196 In other words it's not likely that you would be, Mr. Theobald, not likely Mr. Vanarsdall -197 you will be asking for another deferment at all, is it? I know you can't guarantee that at this hour. 198 199 Mr. Theobald -I can't image that I'm going to be able to impose on your good graces,

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Mr. Vanarsdall - Thank you.

203 204 yet again in all candor, obviously, if the client asks me to come defer it, then I'm duty bond to come do

it, but I would hope that that would not be necessary. I certainly hear what you're saying.

205 Mr. Taylor - Mr. Theobald, is there anybody here from the Tedesco family tonight?
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207 Mr. Theobald - No, sir.

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209 Mr. Taylor - Thank you.

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211 Mr. Archer - All right. Mr. Taylor.

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Mr. Taylor - Mr. Chairman, if I could I would like for Mr. Kovacs again to come up to the podium.

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216 Mr. Archer - All right, Mr. Kovacs, are you still here?

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218 Mr. Vanarsdall - And don't forget this is just a deferment, its not a hearing.

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220 Mr. Archer - We need to move along.

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222 Mr. Kovacs - Yes, sir.

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Mr. Taylor - Having gone over this site and having heard these conditions, and I understand and you'll understand probably by the two of us going over the area that there are some specific environmental and some specific geological conditions that need to be taken into view and into consideration if we are going to develop that site. Now with that and the fact that we had a slab on grade before and it was a little more intense. I think they were thinking about this time, and in both cases I would hope that there's significant opportunity for us to handle the environmental challenges that we face. What then do you see would be the disadvantage of going ahead and granting the family a sixmonth deferral?

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Mr. Kovacs -I don't believe we know what's in front of us, or the Commission knows what's in front of you. Mr. Theobald last time said, you know, it's the fees and its, as he said as I knew, which I didn't know, that if it was withdrawn they would be denied for a year for coming back to submit a proposal. Well later I read your code and it said a similar proposal. Well is it similar to what, is it similar to the approved project, is it similar to the amended conditions that are before you today? Are there two projects out there that a third project would be deemed considerable too? I think it's pretty realistic to say that we're not going to see either one of the first two. so whatever comes again is going to be substantially different from what's approved. I think you are better to clear the boards, so that the next time you get a staff report says here's the proposal and here's what's going on, and we don't have to deal with a lot of the past stuff and this intermediate stuff. I think you know we always say run government like business. Two years it will be before this thing comes back. These mailings that go out, putting the signs up, taking the signs down, sending mailings out, frustrations, I mean since I'm here, yes, I'm frustrated. It doesn't hurt anybody you know, people in our neighborhood, you know, think what does it mean to have a sign out, what does it mean to have a hearing if its going to be continued again, its going to be deferred? The agent brings his request in today. Is it going to be deferred? Is it going to be continued? We don't know what's going on with it. I'm frustrated, and you know I've been here eleven times on this property, four times on this continuation. So yes, I'm hurt.

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Mr. Archer - OK, Mr. Taylor, I guess we need to make a decision so we can get on with the agenda.

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Mr. Taylor - Mr. Chairman, in view of the past history and in view of the needs or the finances lets say the economics of the Tedesco family, I'm going to move that we defer this for six months at my request.

258 Mr. Archer -Did you want to add that this will be the last one? 259 260 Mr. Taylor -Yes sir, this will be the last until we, this will be the last time that we do 261 this. 262 263 Mr. Theobald -That would need to be at my request. 264 265 Mr. Taylor -All right. 266 267 Mr. Theobald -It needs to be at my request so you don't run out of time. I appreciate 268 your offer. 269 270 Mr. Taylor -All right. 271 272 Mr. Theobald -So you don't run out of time. We're going to have a problem if we do 273 that at your request. Please let me take it at my request 274 275 Thank you. Mr. Theobald for presenting me from having problems. I'll Mr. Taylor -276 rephrase that. The fellow with the red tie will pay for it. 277 278 Mr. Vanarsdall -Was that a motion? 279 280 Mr. Taylor-That is a motion. 281 282 Mr. Vanarsdall -All right. I will second the motion. 283 284 Mr. Archer -Motion by Mr. Taylor and seconded by Mr. Vanarsdall. Those in favor of 285 the motion say aye. All opposed say no. The ayes have it. The deferral is granted one last time. Thank 286 you, Mr. Theobald. Thank you, Mr. Kovacs. 287 288 At the applicant's request, the Planning Commission deferred Case C-49C-00, James W. Theobald for 289 Tascon Group, Inc. to its meeting on March 14, 2002. The vote was 5-0. Mr. Kaechele abstained. 290 291 P-10-01 Richard Moseley for American Tower: Request for a provisional use 292 permit under Sections 24-95(a) and 24-122.1 of Chapter 24 of the County Code in order to construct and 293 operate a 150' telecommunications tower and related equipment on part of Parcel 235-A-17, containing 294 10,000 square feet (0.223 acre), located on the west side of Osborne Turnpike south of Cornelius Creek 295 and approximately 1,000 feet south of proposed 1895 right-of-way (under construction). The existing 296 zoning is A-1 Agricultural District. The Land Use Plan recommends Rural Residential, up to 1.0 units net 297 density per acre, and Environmental Protection Area. 298 299 Mr. Bittner -Mr. Chairman, the next application for deferral is on page 3 of your 300 agenda. 301 302 Mr. Archer -OK, and how long is the deferment requested for? 303 304 Mr. Bittner -Deferral is one month to October 11th. 305 All right. Is there anyone here opposed to the deferment of P-10-01? 306 Mr. Archer -307 All right, Mr. Jernigan. 308

by request of the applicant.

Mr. Jernigan -

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Mr. Chairman, I make a motion that we defer P-10-01 until October 11th

311 312 Mr. Taylor - Second. 313 314 Mr. Archer - Motion by Mr. Jernigan and seconded by Mr. Taylor. All in fa 315 motion say aye. Those opposed say no. The ayes have it. The motion is granted. 316	
313 314 Mr. Archer - Motion by Mr. Jernigan and seconded by Mr. Taylor. All in fa 315 motion say aye. Those opposed say no. The ayes have it. The motion is granted.	
314 Mr. Archer - Motion by Mr. Jernigan and seconded by Mr. Taylor. All in fa 315 motion say aye. Those opposed say no. The ayes have it. The motion is granted.	
motion say aye. Those opposed say no. The ayes have it. The motion is granted.	wor of the
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At the request of the applicant, the Planning Commission deferred Case P-10-01, Richard M	
318 American Tower to its meeting on October 11, 2001. The vote was 5-0. Mr. Kaechele abstaine	a.
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Ralph Axselle, Jr. for The American Legion, Dept. of	
Request for a provisional use permit under Sections 24-51.1(a) and 24-122.1 of Chapter 24 of the section of the	
Code in order to use the property and existing building as a meeting place and offices for the Virgin	
of the American Legion and the American Legion Auxillary, on Parcels 93-A-11, containing 3.	
located on the east line of Bethlehem Road approximately 170 feet north of Dickens Road. The	ne existing
zoning is A-1 Agricultural District. The Land Use Plan recommends Government.	
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327 Mr. Bittner - The next and final deferral request for tonight is on page	4 of your
agenda. The deferral request is to the October 11, 2001 meeting.	
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330 Mr. Archer - All right, is there opposition to this deferment P-11-01? No o	opposition.
331 Mr. Vanarsdall.	
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333 Mr. Vanarsdall - Mr. Chairman, I move that P-11-01, Ralph Axselle, Jr. for	
Legion Department of Virginia, Inc. be deferred for 30 days to October 11 th at the applicant's re	quest.
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336 Ms. Dwyer - Second.	
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338 Mr. Archer - Motion was made by Mr. Vanarsdall and seconded by Ms. Dw	yer. All in
favor of the motion say aye. All opposed say no. The ayes have it. The motion carries.	
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341 At the applicant's request, the Planning Commission deferred P-11-01, Ralph Axselle, Jr	for The
American Legion, Dept. of VA, Inc., to its meeting on October 11, 2001. The vote was 5-0. Mr	. Kaechele
343 abstained.	
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345 Mr. Archer - All right. No withdrawals?	
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347 Mr. Marlles - No sir. Mr. Chairman, the next item on your agenda are item	ns that are
requested for expedited approval. Mr. Bittner.	
requested for expedited approval. Mr. Bittner. 349	
	Request to
349 350 C-52C-01 Foster & Miller, P.C. for Regional Development Co., LLC:	•
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349 350	containing Road. The
349 350	containing Road. The
350 C-52C-01 Foster & Miller, P.C. for Regional Development Co., LLC: 351 amend proffered conditions accepted with rezoning case C-48C-97, on part of Parcel 157-A-13, 352 15.179 acres, located on the north line of Meadow Road approximately 700 feet west of Taylor R 353 amendment is related to Proffer 10, minimum lot widths. The Land Use Plan recommends 354 Residential 1, 1.0 to 2.4 units net density per acre.	containing Road. The
350 C-52C-01 Foster & Miller, P.C. for Regional Development Co., LLC: 351 amend proffered conditions accepted with rezoning case C-48C-97, on part of Parcel 157-A-13, 352 15.179 acres, located on the north line of Meadow Road approximately 700 feet west of Taylor R 353 amendment is related to Proffer 10, minimum lot widths. The Land Use Plan recommends 354 Residential 1, 1.0 to 2.4 units net density per acre.	containing Road. The Suburban
350 C-52C-01 Foster & Miller, P.C. for Regional Development Co., LLC: 351 amend proffered conditions accepted with rezoning case C-48C-97, on part of Parcel 157-A-13, 352 15.179 acres, located on the north line of Meadow Road approximately 700 feet west of Taylor R 353 amendment is related to Proffer 10, minimum lot widths. The Land Use Plan recommends 354 Residential 1, 1.0 to 2.4 units net density per acre. 355 356 Mr. Bittner - The first expedited agenda item is in the Varina District, in	containing Road. The Suburban t's at the
350 C-52C-01 Foster & Miller, P.C. for Regional Development Co., LLC: 351 amend proffered conditions accepted with rezoning case C-48C-97, on part of Parcel 157-A-13, 352 15.179 acres, located on the north line of Meadow Road approximately 700 feet west of Taylor R 353 amendment is related to Proffer 10, minimum lot widths. The Land Use Plan recommends 354 Residential 1, 1.0 to 2.4 units net density per acre. 355 356 Mr. Bittner - The first expedited agenda item is in the Varina District, is 357 bottom of page 3 of your agenda, Case C-52C-01. The request would reduce the minimum	containing Road. The Suburban t's at the
350 C-52C-01 Foster & Miller, P.C. for Regional Development Co., LLC: 351 amend proffered conditions accepted with rezoning case C-48C-97, on part of Parcel 157-A-13, 352 15.179 acres, located on the north line of Meadow Road approximately 700 feet west of Taylor R 353 amendment is related to Proffer 10, minimum lot widths. The Land Use Plan recommends 354 Residential 1, 1.0 to 2.4 units net density per acre. 355 356 Mr. Bittner - The first expedited agenda item is in the Varina District, is 357 bottom of page 3 of your agenda, Case C-52C-01. The request would reduce the minimum from 75 feet to 73 feet.	containing Road. The Suburban t's at the
350 C-52C-01 Foster & Miller, P.C. for Regional Development Co., LLC: 351 amend proffered conditions accepted with rezoning case C-48C-97, on part of Parcel 157-A-13, 352 15.179 acres, located on the north line of Meadow Road approximately 700 feet west of Taylor R 353 amendment is related to Proffer 10, minimum lot widths. The Land Use Plan recommends 354 Residential 1, 1.0 to 2.4 units net density per acre. 355 356 Mr. Bittner - The first expedited agenda item is in the Varina District, is 357 bottom of page 3 of your agenda, Case C-52C-01. The request would reduce the minimum 358 from 75 feet to 73 feet.	containing Road. The Suburban t's at the
350 C-52C-01 Foster & Miller, P.C. for Regional Development Co., LLC: 351 amend proffered conditions accepted with rezoning case C-48C-97, on part of Parcel 157-A-13, 352 15.179 acres, located on the north line of Meadow Road approximately 700 feet west of Taylor R 353 amendment is related to Proffer 10, minimum lot widths. The Land Use Plan recommends 354 Residential 1, 1.0 to 2.4 units net density per acre. 355 356 Mr. Bittner - The first expedited agenda item is in the Varina District, is 357 bottom of page 3 of your agenda, Case C-52C-01. The request would reduce the minimum from 75 feet to 73 feet.	containing Road. The Suburban t's at the

Mr. Jernigan - Mr. Chairman, I'll make a motion to approve Case C-52C-01. This was a case where the County had to take some additional land for the road and this is just to straighten the proffers out.

Mr. Vanarsdall - Second.

Mr. Archer - Motion was made by Mr. Jernigan and seconded by Mr. Vanarsdall. Those in favor of the motion say aye. Those opposed say no. The ayes have it. The motion carries. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Jernigan, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because the change does not greatly reduce the original intended purpose of the proffer.

Mr. Bittner - Thank you Mr. Archer. The next expedited item is at the bottom of page 4 of your agenda.

C-53C-01 Jack R. Wilson, III for Newco Properties, Inc.: Request to conditionally rezone from O-3 Office District to B3C Business District (Conditional), part of Parcel 92-A-24, containing approximately 0.255 acre (11,100 square feet), located at the Brookfield Office Park entrance on the east line of West Broad Street (U.S. Route 250) at its intersection with Forest Avenue approximately 170 feet south of the I-64 exit and approximately 700 feet north of Dickens Road. A variable message sign is proposed. The use will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Office.

Mr. Archer - All right. Is there anyone here who is opposed to this case, C-53C-01? I see no opposition, Mr. Vanarsdall.

Mr. Vanarsdall - I move that G-53C-01, Jack R. Wilson for Newco Properties, Inc. be recommended to the Board for approval on the expedited agenda.

Mr. Taylor - Second.

Mr. Archer - Motion by Mr. Vanarsdall and seconded by Mr. Taylor. All in favor of the motion say aye. All opposed say no. No opposition. The motion carries. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Vanarsdall, seconded by Mr. Taylor, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it would not be expected to adversely affect the pattern of zoning and land use in the area.

C-55-01 QMT for Gregory Windsor: Request to rezone from R-2C One Family Residence District (Conditional) and C-1 Conservation District to C-1 Conservation District, part of Parcel 64-A-26, containing approximately 7.2 acres, located along the west line of the Chickahominy River and at the south line of Faith Landmark Ministries. A conservation area is proposed. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, and Environmental Protection Area.

Mr. Bittner - The third and final expedited item is on page 5 of your agenda in the Fairfield District, case C-55-01 QMT for Gregory Windsor.

Mr. Archer - All right. Is there anyone here who is opposed to this case, C-55-01? Seeing no opposition, I move approval of C-55-01.

 416 Ms. Dwyer - Second.

Mr. Archer - Motion by Archer and seconded by Ms. Dwyer. All in favor of the motion let it be known by saying aye. Those opposed say no. The ayes have it. Recommendation for approval is granted. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Archer, seconded by Ms. Dwyer, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it conforms with the objectives and intent of the County's Comprehensive Plan.

Mr. Bittner - We are ready to move onto public hearings.

Mr. Archer - Yes, sir.

Mr. Marlles - Yes, sir.

Mr. Bittner - All right.

Mr. Archer - Mr. Secretary, anything else to introduce?

C-49C-01 Frederick D. Edwards for Mark E. Caskey: Request to conditionally rezone from A-1 Agricultural District to RTHC Residential Townhouse District (Conditional), part of Parcel 58-2-A-10 and Parcel 58-2-A-11, containing 4.38 acres, located at the south east intersection of Pemberton Road and Mayland Drive (Broad Acres Subdivision). Residential townhouses for sale are proposed. The applicant proffers no more than 33 units to be developed on the property. The Land Use Plan recommends Urban Residential.

Mr. Archer - Is there anyone here in opposition to this case? Mr. Bittner.

Mr. Bittner -Thank you, Mr. Archer. This property is partly wooded and fronts on the eastern side of Pemberton Road. The county has acquired the right-of-way for extension of Mayland Drive between Pemberton and the Culpepper Farms Apartments to the east. Some clearing has already taken place along this future corridor. The applicant has submitted a conceptual layout plan for this site. It shows entrances on both Pemberton Road and future Mayland Drive. The layout also shows 33 units with 25-foot landscape buffers along both Pemberton and Mayland. A proffered building elevation has also been submitted. It shows a very attractive design with colonial style elements. These elements include brick building materials, dormer windows, and varying doorway and window designs. The proffers submitted with this proposal provide many positive items including a minimum house size of 1,400 square feet and sound suppression measures between units. The proffers have also been revised to address the comments in the staff report. We have passed those revised proffers out to you tonight. The new proffers include the following: the 25 foot buffers along Pemberton and Mayland will now be in addition to required setbacks, and the site plan already reflects this standard; brick building materials on the fronts of units and the sides of units that fact the street or interior driveway area have also been proffered; ground-mounted project identification signage no more than 6 foot in height has been provided; and the applicant has prohibited cantilevered chimneys, gas vent units and closets. summary, the proposed zoning is an appropriate use for this property. The current proffers do address the comments in the staff report although the time limit would need to be waived to accept them. They were submitted yesterday. Staff recommends approval of this application. I would be happy to answer any questions you may have.

Mr. Archer - Thank you, Mr. Bittner. Are there questions from the Commission for Mr. Bittner?

 469 Ms. Dw yer -Mr. Bittner, the wet pond along Pemberton Drive, will that be an amenity 470 or a feature or will that simply be a wet pond? 471 472 Mr. Bittner -Well, it is a required BMP, but we have already suggested to the 473 applicant in the staff report that landscaping around that will be a key issue, that he should look carefully 474 at the POD stage because of it's fronting along Pemberton. It needs to be carefully designed to be 475 aesthetically pleasing. 476 477 Ms. Dwyer -So at this stage it's just going to be a functional BMP and we're 478 recommending landscaping to hide it from view from the public along Pemberton. It is going to be 479 treated as a water feature? 480 481 Mr. Bittner -We don't have all those details. Maybe the applicant has some more. I 482 don't think that we were suggesting it necessarily be hidden, but to just be enhanced and to be visually 483 attractive, although I think a lot of people would probably recognize it as a BMP facility. 484 485 All right, any further questions for Mr. Bittner? All right, we ready for Ms. Archer -486 motion. 487 488 Ms. Dwyer -Mr. Taylor, I would like to hear about the applicant's plans for the pond. 489 490 Mr. Taylor -Is the applicant here? Would you please yield to Ms. Dwyer's request 491 and describe a pond or dry pond or wet pond or water feature? 492 493 Mr. Edwards -Hi, my name is Freddie Edwards, I'm with the JJH Corporation 494 representing Mark Caskey and Bartley Pond the project. It's not our intention to hide the pond as a 495 normal type BMP, which is usually pretty unattractive, but to put a fountain in the pond, and to landscape 496 it extensively so that it becomes a water feature to the property, something that will draw people to walk 497 there, maybe, as opposed to a standard type common area that would be along the side or rear. 498 499 Ms. Dwyer -Would there be fencing around it or plans to do that? 500 501 Mr. Edwards -No. 502 503 Ms. Dwyer -No plans to do that. 504 505 Mr. Edwards -Landscaping and possibly somewhere to sit and a place to walk, possibly 506 to walk their dog or something like that. There are some migratory ducks that come there every year 507 that Mr. and Mrs. Bartley have enjoyed. So we don't want to do anything, obviously, to keep them from 508 coming back every year. 509 510 Mr. Taylor -But that pond basically has existed for a number of years, and it's not as 511 I see it, it's not terribly deep to pose a hazard of anybody in the neighborhood. 512 513 Mr. Edwards -No, it is not very deep. It is about 15" deep in the center and it's been 514 there, the property owners have been there 47 years; it's been there since they've owned the property. 515 516 Mr. Taylor -So you would be willing to attractively landscape it? 517 518 Mr. Edwards -Definitely. We intend to use it as a feature of the property, which is why 519

we call it Bartley Pond.

Ms. Dwyer -

520 521

Thank you.

523 Mr. Archer - All right. Any further questions before he takes a seat? Thank you sir.

524 All right, Mr. Taylor.

526 Mr. Taylor - I move approval of Case C-49C-01

528 Mr. Archer - Mr. Taylor, I think we need to approve the, need to waive the time 529 limits.

Mr. Vanarsdall - Yes, waive the time limits on the proffers.

Mr. Taylor - I'll move to waive the approval of the time limits on the proffers.

535 Mr. Vanarsdall - Second.

Mr. Archer - Motion by Mr. Taylor and seconded by Mr. Vanarsdall. Those in favor of the motion say aye. Those opposed say no. The ayes have it. The time limits are waived.

The Planning Commission approved waiving the time limits on Case C-49C-01, Frederick D. Edwards for Mark E. Caskey. The vote was 5-0. Mr. Kaechele abstained.

Mr. Taylor - Mr. Chairman, I'll move approval of Case C-49C-01.

Mr. Vanarsdall - Second.

Mr. Archer - Motion by Mr. Taylor and seconded by Mr. Vanarsdall. Those in favor of the motion say aye. Those opposed say no. The ayes have it. The motion is granted. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Taylor, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it reflects the type of residential growth in the area, it complies with the adopted Land Use Plan, and the proffered conditions assure a level of quality not otherwise possible.

Mr. Archer - This might be an opportune time to mention, and I've been asked to and I think we need to reiterate this from time to time about having proffers submitted in a timely fashion so that we won't have to waive the time limits on it. And as they say, a hint to the wise is sufficient, so I'll leave it at that.

C-50C-01 Balzer & Associates, Inc. for John W. & Luitgard H. Webb: Request to conditionally rezone from A-1 Agricultural District to R-3C One Family Residence District (Conditional), Parcel 18-A-16, containing approximately 14.7 acres, located on the east line of Shady Grove Road approximately 525 feet south of Old Nuckols Road. A single-family residential subdivision is proposed. The R-3 District allows a minimum lot size of 11,000 square feet. The Land Use Plan recommends Suburban Residential 2, 2.4 to 3.4 units net density per acre, and Environmental Protection Area.

Mr. Marlles - The staff report will also be given by Mr. Bittner.

570 Mr. Archer - Thank you sir. Is there anyone present in opposition to Case C-50C-01? 571 All right, Mr. Bittner.

Mr. Bittner - Thank you, Mr. Chairman. This proposal would yield approximately 44 single-family homes. The site is mostly wooded and is in an area with much new and future

development. Directly south of the site is the future Shady Grove Park. Further to the south is the new West Area High School. The Twin Hickory Planned Community is under development to the southeast. To the north is the new Townes at Shady Grove Townhouse Development and to the west across Shady Grove Road are two future single-family subdivisions, Mill Race and Hampshire South. The proffers submitted with this proposal provide many quality items including underground utilities, brick or stone foundations and minimum house sizes of 1,800 square feet for ranchers and 2,200 square feet for two story dwellings. The proffers have also been revised to address the comments in the staff report. And again, I would like to point out that the time limit would need to be waived on these as well. They were submitted yesterday, also. The revised proffers include the following: a 25-foot greenbelt for landscaping along Shady Grove Road. This greenbelt would be an addition to required building setbacks. It will also include landscaping equivalent to transitional buffer 25 as defined in the zoning ordinance and BMPs would also be prohibited within it. Cantilevered chimneys and closets have been prohibited and they will have foundations matching the house foundation. A sidewalk along Shady Grove Road in front of the subdivision has been provided and both the Hampshire South and The Townes at Shady Grove developments will also have sidewalks along Shady Grove Road. Fencing within 15 feet of Shady Grove Road has been limited to no more than 42" in height. A 20-foot pedestrian trail connection to Shady Grove Park has been provided along the sites southern border. This connection will include a payed or graveled footpath at least 5 feet in width. In summary, the proposed zoning is consistent with the Suburban Residential II designation of the property. The new proffers provide several positive items and address the issues in the staff report. Staff recommends approval of this application and I'd be happy to answer and questions you may have.

Mr. Archer - Thank you, Mr. Bittner. Are there questions from the Commission?

Mr. Kaechele - The access to the new park site, does that run along the whole southern line or is there a trail?

Mr. Bittner - The exact location of that would be determined at the subdivision stage. What this is the POD for the park. The rezoning site is on this property up here (referring to slide).

Mr. Kaechele - OK.

Mr. Bittner - And you might see this dashed line (referring to slide), that is a planned trail through the park and the idea would be to have a trail connection from that over to the subdivision.

Mr. Kaechele - OK.

Mr. Bittner - And as you are probably aware, we've done similar type facilities in Deep Run Park.

Mr. Archer - All right. Any further questions? Mr. Bittner, were these proffers on time?

Mr. Bittner - No, the time limit would need to be waived. They came in yesterday.

Mr. Archer - No other questions from the Commission? Mr. Taylor, you have any questions? Would you like to hear from the applicant?

Mr. Taylor - No sir, Mr. Chairman. I agree with Mr. Bittner that this is keeping with the, this project is in keeping with the high quality nature development in the area. It's consistent in the neighborhood with the other neighbors and it takes adequate recognition of the facilities that are in that area and I think it's going to be another positive addition to Henrico real estate. So I will move approval of the, or I wanted to waive the proffers in the case of C-50C-01.

628 Mr. Vanarsdall - Second.

630 Mr. Archer - OK. Motion to waive the time limit made by Mr. Taylor and seconded by 631 Mr. Vanarsdall. All in favor of the motion say aye. Those opposed say no. The ayes have it. The motion is approved, and now the case.

The Planning Commission approved waiving the time limit for the proffers for Case C-50C-01. The vote was 5-0. Mr. Kaechele abstained.

637 Mr. Taylor - So with that Mr. Chairman, I will move approval of the basic project, 638 Case C-50C-01.

640 Mr. Vanarsdall - Second.

Mr. Archer - Motion by Mr. Taylor and seconded by Mr. Vanarsdall. Those in favor of the motion say aye. Those opposed say no. The ayes have it. The motion is granted. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Taylor, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it is appropriate residential zoning at this location, it complies with the Land Use Plan, the proffered conditions assure a level of quality not otherwise possible, and it would provide greater access to adjacent public facilities.

Deferred from the August 9, 2001 Meeting

C-37C-01 Robert Stout for The Dakota Group, Ltd.: Request to conditionally rezone from A-1 Agricultural District to R-3C One Family Residence District (Conditional), Parcel 192-A-20, containing 8.254 acres, located on the west line of Midview Road approximately 70 feet south of Habersham Drive and on the north property line of Varina Station Subdivision. Single-family residential development is proposed. The applicant proposes no more than twenty (20) lots. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre.

Mr. Marlles - Staff report will be given by Mr. Lee Householder.

Mr. Archer - Is there opposition to C-37C-01? We have opposition. Mr. Householder.

Mr. Householder - Mr. Chairman, it's my understanding that there is an intention to defer the case from Mr. Jernigan.

667 Mr. Archer - OK, Mr. Jernigan.

669 Mr. Jernigan - I'm going to use my Commission deferral.

671 Mr. Archer - OK.

673 Mr. Jernigan - But Ms. Roberts is here. Do we normally hear opposition if the case is deferred?

676 Mr. Archer - We don't necessarily need to when it's being deferred. We don't, no.

678 Mr. Jernigan - OK.

680 Mr. Archer - All right, then we'll need a motion.

Mr. Jernigan - I will make a motion that we defer case C-37C-01 to October 11th at the request of the Commission.

Ms. Dwyer - Second.

Mr. Archer - Motion by Mr. Jernigan and seconded by Ms. Dwyer to defer at the request of Commission. Those in favor of the motion say aye. Those opposed say no. No opposition. Deferral is granted to October 11th.

The Planning Commission deferred Case C-37C-01, Robert Stout for The Dakota Group, Ltd. to its October 11, 2001 meeting. The vote was 5-0. Mr. Kaechele abstained.

C-51C-01 Laraine Isaac for Allen Brock: Request to conditionally rezone from A-1 Agricultural District to M-1C Light Industrial District (Conditional), Parcel 172-2-2-26, containing 3.0 acres, located on the north line of Charles City Road approximately 310 feet west of Glen Alden Drive (2372 Charles City Road, Garden City Subdivision). A one-story office, shop and warehouse are proposed. The use will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Planned Industry. The site is also in the Airport Safety Overlay District.

Mr. Marlles - The staff report will also be given by Mr. Lee Householder.

Mr. Archer - All right. Is there opposition to C-51C-01? All right, Mr. Householder.

Mr. Householder - Thank you, Mr. Chairman, members of the Commission. This application would rezone 3 acres from A-1 to M-1C. The subject property is a long narrow parcel with 200 feet of road frontage along Charles City Road. Properties adjacent to this property also have a similar shape and road frontage on Charles City Road. Other developments in vicinity of this request are industrial in nature and they've been in developed in various stages over the last 30 years. The applicant in this case is proposing a one-story workshop and warehouse for HVAC and plumbing business and they've submitted this preliminary site plan that shows how the site may be developed with this being Charles City Road here (referring to slide).

There are several aspects of this request that do not conform with the recommendations of the 2010 Land Use Plan and I'd like to go over those. First the 2010 land use plan recommends planned industry for this location. Areas that are recommended for plan industry typically have industrial usages that have high quality environmental standards, minimal impacts on adjacent uses. They function as a part an interrogated development and they would require a large tract of land, larger than what's seen in this case. Secondly, development intended for planned industry areas typically have one or more, one or two major entrances to a project in an industrial park setting, and they have typically coordinated signage, attractive entranceways, pad sites that would be serviced by an on-site road system. Staff feels a onestory office workshop that is requested doesn't conform to this recommendation of the 2010 Plan. In addition, staff feels that a lack of coordination with adjacent parcels would encourage additional access points along Charles City Road. Charles City is a designated as a major arterial on the County's Major Thoroughfare Plan, and we feel that access to this road should be limited and minimized when possible. Staff, therefore, would recommend consolidated access that could serve several parcels at one point. Also, because the request is between two adjacent residential rezoned properties, staff is concerned with the impact upon these residential areas. In the staff report, staff points outs that there is a house, which in the reports said it's on the western side and it is incorrect. It's meant to say that it's on the eastern side right there (referring to slide). I mean it's on the western side; I'm left handed, so I get those backwards sometimes. So to clear that up, there is a house that is close to the property line. When I visited the site it appears that the house is occupied. But the applicant has told me it hasn't been occupied for some time. But, nonetheless, it has been zoned residentially, and has potential for

residential development, and this property would only be setback about 25 feet. A building would only be 25 feet from the property line. Overall, staff feels that the proposed use is not appropriate at this time, and we feel that it would set a precedent for future uses on the north side of Charles City Road. Staff encourages the applicant to coordinate the proposal with the adjacent properties to the east and to the west, in order to create a higher quality development that is consistent with the 2010 Plan and this would also reduce impact upon surrounding properties. At this point, staff recommends denial of the request and I'll be glad to answer any questions you may have.

Mr. Archer - Thank you, Mr. Householder. Are there questions from the Commission

for Mr. Householder?

Mr. Jernigan - Mr. Householder did you say that is limited access, that Charles City Road is limited access?

Mr. Householder - It's not required to be limited access, but being a major arterial it should, we try to limit the access when possible. So by developing in one small point, it really encourages another separate development here and here (referring to slide), so instead of having possibly one access point you end up with three in this case.

Mr. Jernigan - All right, I guess we'd better hear from the applicant.

Mr. Archer - OK. Anybody else have questions before Mr. Householder takes his seat?

Ms. Isaac - Good evening, Laraine Isaac, representing Allen Brock in this zoning case.

Mr. Archer - Good evening.

Ms. Isaac - In this zoning case, Mr. Allen Brock, the owner of Lakeside Heating Air Conditioning and Plumbing Service, is not a developer with the time and finances to put together a large tract of property that he does not want and does not need. At a time when layoffs and business closings are occurring, the County has the opportunity to have a new business relocate from the City. The opportunity to turn a marginal piece of property into a productive tax generating property and the opportunity to possibly stimulate interest in an area of the County that has been overlooked and bypassed for over 20 years. Economic development is critical to any locality and it is especially critical in areas such as Garden City Subdivision. But the County's Land Use Plan denies the property owners worth in their individual properties because one owner cannot act independently, but must work with adjacent neighbors even though their goals may be different.

From the County's tax records it appears that only one lot is owner occupied. If a rental property is producing even a marginal income, there may not be an incentive to sell. There may also not be an incentive to sell at a reasonable price considering the cost of capital improvements that will be required to develop any property in this area. The staff report has failed to consider that the real estate market is not dedicated by the County's desires, that the recommendation to acquire more property may not be financially feasible, and that the Land Use Plan does not adequately reflect the reality of having several property owners agreeing to a common end. The approval of this rezoning request will not have an adverse impact on the surrounding properties, as there are no adjacent occupied dwellings and this business will produce only about 22 vehicular trips a day. It will not be disruptive. With that I request that the Commission review what is presently before them and recommend approval of the rezoning. I would be happy to answer any questions and Mary Lou Paine, who represents the seller, is also here and I would like to have the Commission hear from her at some point.

787 Mr. Archer - All right. Thank you, Ms. Isaac. Are there questions for Ms. Isaac from the Commission?

790 Mr. Jernigan - Yes, I've got a few. Ms. Isaac, I spoke to you as soon as I new that we had a problem on this property.

793 Ms. Isaac - Yes, we've had several conversations.

Mr. Jernigan - And I know that lot 27 and 28 is not for sale at this time and that's the reason when I called you back I told you that you could become the main entrance.

Ms. Isaac - Right.

Mr. Jernigan - And we discussed at that time that if on that entrance if you moved your building back some, and two-story it or give/make a building smaller to where we could use you as a main entrance, and have stub roads running east and west, that would feed lots 27 and 28 and the lots prior to that that, we could probably work a deal.

Ms. Isaac - Mr. Brock.

Mr. Jernigan - But we don't have that in black and white.

Ms. Isaac - Mr. Brock is willing to work with adjacent property owners on joint access. At the time of plan of development, we will be happy to delineate where those access points will be. His concern is one, the major one is safety to his employees and he wants to be sure that if joint access is allowed through his property that whatever use is going to use his entrance is compatible with his use and does not adversely affect the safety and welfare of his employees. Yes, he is very willing to work with anyone who wants to develop adjacent property.

Mr. Jernigan - You understand why we want to do this?

Ms. Isaac - Yes, and Mr. Brock understands, also.

Mr. Jernigan - I agree with the county on this because we'll have curb cuts all up and down there if we don't put a plan together. There's not much I can say about it. Do we, did you say we have another speaker?

Ms. Isaac - Yes.

826 Mr. Archer - She has someone she would like to speak.

Ms. Isaac - The seller's, the representative for the seller is here and I would like for the Commission to hear from her.

831 Mr. Jernigan - I'm going to hear from her again before we make a final decision on this thing. Thank you.

Ms. Isaac - All right.

836 Mr. Jernigan - Thank you.

Ms. Paine - Hello, my name is Marylou Paine and I'm here to represent Mary Molyneaux, the current owner, as her power of attorney. She is currently a resident in a nursing home,

95 years old, depending on Medicaid for her existence at the current time because the master plan zoning has preempted her right to sell her property. I know that the planners had best of intentions when they set up this planned industry zoning. Things don't always develop the way you want them to. The best laid plans of mice and men and you know the rest of that. Though it wasn't intended at the time, the net result of this zoning has been to confiscate from the owners access to their assets and from Ms. Molyneaux. She has one asset. One asset only and that's the home. She has a 63 year old disabled daughter who stands to gain nothing of her mother because the value on the property is so depressed, even on the market now, because of the trials of going through the zoning process that the price we're getting for the property is way below probably what it should be for commercial property. She has no choice but to sell. Medicaid dictates that the property must be sold. She has no choice. The property to the west is residential and has been abandoned. There are curtains on the windows, furniture in the house, but it's been approximately ten years since anyone has lived in the house. In fact, the out buildings are falling down. The owner is holding the property, waiting for the day when somebody will come in and buy up the lot. The property all up and down from Glen Alden Drive up towards Williamsburg Road has been setting for years and years with for sale signs on it. It's become a blighted area. The houses are being torn down as they're vacated and fall down. The County dump is across the road. You're talking about access and traffic, when there were dump trucks the county sent up and down the road for years. I think that there comes a time when the planners have to reconsider the impact on the citizens of what their Master Plan has set in place and this is an instance where the Master Plan has out lived it usefulness, and owners are being denied access to their rights to use there assets to mere existence. And I might just add that before Ms. Molyneaux went into the nursing home, with no assets, she was left living in a home with no hot water. It was at great length that she was able to get water from the county. The situation was desperate at the time she went into the nursing home, but she couldn't sell her property the way it was, and we think that in this case Mr. Brock is a savior and we really would like to see you give positive consideration to his request for rezoning. Thank you.

Mr. Jernigan - Ms. Paine, I have a question. You said the house next door is for sale on lot twenty?

Ms. Paine - No, it's not for sale. But that's the owners intention is just to hold it until it can be sold at some later date because she doesn't want to sell it now because there is no value in that property for what it's potential could be.

Mr. Jernigan - You know, I'm not against her selling this property and I explained this to Ms. Isaac. We just had to firm up an entrance. If she can sit there and tell me right now that they're going to put two stub roads in, I'll ask for approval on it. But when I spoke to her the other day that's the reason I gave her time before this Commission meet, that we could work out the fine lines and the county is denying it because of this, is that if we don't have a plan there, then there'll be curb cuts all the way up and down Charles City Road and it'll be chaos. You know, if we could have, cut it down to two entrances, which Ms. Molyneaux's property be one of them.

Ms. Paine - Right.

Mr. Jernigan - Then I'm OK with that.

Ms. Paine - Well, I would hope that Mr. Brock and Ms. Isaac can work that out with you. I can't address that. That's their situation.

Mr. Jernigan - I know, but I want you to know the County is not denying this, and we would like to see you sell your property, but we've got to work this out with the developer.

Ms. Paine - OK. Thank you very much.

893 894	Mr. Jernigan -	OK, thank you, ma'am.
895 896	Mr. Archer - or Ms. Isaac, I'm sorry. I die	Mr. Jernigan, do you think we need to defer this to work these issues out dn't mean to interrupt you, go ahead.
897 898 899 900	Ms. Isaac - tee intersection in. We will, I to go forward, showing at least	Mr. Jernigan, Mr. Brock and I just been talking. He is willing to put your would like to reserve, I would like to submit a plan, if you recommend this
901	to go for ward, showing at least	. that chiralice area.
902 903	Mr. Jernigan -	Yes, ma' am. I'd like to have it.
904 905	Ms. Isaac -	To be made a part of case.
906 907	Mr. Jernigan -	Yes, ma'am.
908 909	Ms. Isaac -	I will do that.
910	Mr. Jernigan -	Will coming in off of Charles City Road be wide enough for two tractor-
911 912	trailers to come in and immedia	
913	Ms. Isaac -	It would have to meet the traffic engineers. We would meet his
914	requirements, come in and it w	ill tee off
915		
916	Mr. Jernigan -	Two stubs.
917		
918	Ms. Isaac -	We will. We can have that entrance made part of the plan if you
919	recommend this plan to go forward	vard.
920		-u
921	Mr. Jernigan -	OK.
922		
923	Ms. Dwyer -	May I ask a question, please?
924	Nan Nandon	Man land and the form of a
925	Mr. Marlles -	Ms. Isaac, are you agreeing to put that, or your client, in the form of a
926 927	proffer and a plan? Did I hear	you say that?
927 928	Ms. Isaac -	We will have the plan and proffer that plan so that it would be a two
928	part between now and the Boa	We will have the plan and proffer that plan so that it would be a two-
930	part between now and the boa	ru meeting.
931	Mr. Marlles -	OK. Between now and when the Board meeting is scheduled?
932	Will Wallies -	OK. Between now and when the board meeting is scheduled:
933	Ms. Isaac -	Yes.
934	WS. TSudo	165.
935	Ms. Dwyer -	Mr. Secretary, would there be any additional statement required in the
936	5	ent property owners would actually have access to that tee access point?
937	,	,
938	Mr. Marlles -	I think that that is important consideration Ms. Dwyer. We, of course,
939	can't do anything that require	es those adjacent property owners to tie up to that road. But certainly
940	through the plan we can make	sure that it extends to the adjacent, the side property lines, and that it is
941	accessible. But we really car	n't do anything, I think, that would be an offsite requirement on those
942	adjacent properties.	
943		
944	Ms. Dwyer -	Well, I'm not talking about offsite. I'm talking about on this site.
945		

Mr. Marlles - Right.

Ms. Dwyer - Is there a commitment on the part of this applicant to allow access no matter what to adjacent property owners? Typically when we do this, it is in subdivisions we have stub roads, but those are public streets, so there's not question that anyone who needs to have access to that stub road can do it because it is a public street. This is not a public street. This is private property.

Mr. Marlles - Right.

Ms. Dwyer - So that's why I asked the guestion.

Ms. Isaac - There would have to be legal agreements between Mr. Brock and any adjacent property owner. There would have to be matched; there would have to be joint access agreements. I think that Mr. Brock is showing a great willingness to work with people. I think and I've said this, that he's concerned about the safety of his employees and that it, any business to either side of him be compatible. BFI is just down the street, and I think that if they wanted to come in develop next to him to park garbage trucks that he would be very concerned about the use of his property and the safety of his employees. But I think this is also something that's going to have to be worked out prior to any rezoning case that comes before you, so that it's not something that's going to happen automatically outside of your concerns.

Ms. Dwyer - I've two points to make about that. One is, I understand the concern about what might be located on either side and that really is precisely what's staff's concern is. Staff is saying too small a parcel to develop at this point; it's not right for rezoning. Certainly the owner could sell it as it is. But if we are going to increase the zoning on this piece of property than maybe this is not the right time to do that, precisely because we don't know what's going to go on either side and because its such a small parcel.

Ms. Isaac - But...

Ms. Dwyer - May I finish? So that, I understand your argument and I don't blame you, but I think that goes to support staff's concern about this rezoning at this point. The other question, the other point is that if there's no commitment to allow access from the two adjacent property owners than I'm not sure of what value for having that tee access point ultimately is.

Ms. Isaac - I think that if Mr. Brock is willing to build that tee he has shown a great deal of saying, "Yes, I'm willing to work with it," and I think that no one can do anything without a rezoning. And I think that he's become a pioneer in this section on Charles City that has been overlooked for years. So, I think the kind of business he's operating is going to set the standard for what you will probably approve on either side of him and that it be compatible with his development in terms predominantly of safety.

Ms. Dwyer - Well, for example, one of the reasons we have proffers is because lots of times ownership changes, and your client, say five years down the road, for some reason, sells the property and the new owner hasn't made a commitment, a moral commitment to allow access to the adjoining property owners. If its not in the proffers then the County's hands are tied, and there's no way that the adjacent property owners can be, required, allowed to have access or there's no way the County can enforce that. So that's my point.

Ms. Isaac - Well, you know, I understand your point, but if he would build the property, we have a proffer in place showing joint access. Any rezoning would be, you could come and say, you know this was provided, and that was the intent. And once the plan of development is approved for his property that entrance would then physically be in place. I think that it is so difficult in

999 a case like this, when you have so many property owners, you cannot put the property together. 1000 Nothing has been done here for 30 years and Mr. Brock wants to bring a nice business from the City and 1001 I think maybe that will jump start some interest, and maybe there is a developer out there who wants to 1002 put some land together. But Mr. Brock is a business owner. He's not a developer and would like to come 1003 to Henrico County, and I've given you all the assurances I think I can and that Mr. Brock can give you at 1004 this time.

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Mr. Jernigan -Well, I'm interested in seeing you put the business out there. We've just got to fall in the guidelines. Mr. Householder, from what Ms. Isaac has said, do you see any problems in coming off and putting two stubs headed east and west?

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I think the two stubs would certainly be an improvement to this case. I Mr. Householder can tell you that staff did not review this request in terms of possible approval. I would think staff would like more time to analyze some other quality elements on this that could even more enhance the property. I think the major concern is access and coordination and that can go together, but there are also concerns with I would say the landscaping and taking a closer look at the proposed site plan. Things like that. I think we could work with the applicant to even get a better quality product.

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1017 Mr. Jernigan -Do you think that you could review it before it comes before the Board of Supervisors?

1018 1019

> Yes, sir. Mr. Householder -

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1022 Mr. Jernigan -Ms. Isaac on your word that you'll get a set of plans together that will 1023 show stubs, I will ask for approval of C51C-01, with conditions that when it goes to the Board of 1024 Supervisors they will scrutinize it a little tighter.

1025 1026

Mr. Taylor -Second.

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1028 Mr. Archer -Motion made by Mr. Jernigan and seconded by Mr. Taylor. All in favor of 1029 the motion let it be known by saying aye. Those opposed say no. The vote was as follows:

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1031 Mr. Taylor, Mr. Jernigan,

Mr. Vanarsdall 1032 Aye

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Ms. Dwyer No

1034 1035 1036

Mr. Archer No

1037 1038

The motion carries. The vote was 3-2. Mr. Kaechele abstained.

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REASON: Acting on a motion by Mr. Jernigan, seconded by Mr. Taylor, the Planning Commission voted 3-2 (one abstention) to recommend that the Board of Supervisors grant the request because it is generally compatible with other uses in the area.

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Mr. Secretary, just for the record and information of people here tonight, Mr. Kaechele as the Board of Supervisors' representative to the Commission it's the practice of the supervisor not to vote on issues that come before the Board for final decisions. So, any if any of you have observed me not voting tonight, that's the reason. Thank you.

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1049 Mr. Archer -All right. The motion passed three to two. Mr. Secretary.

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1051 Ms. Isaac -Thank you. 1052

Mr. Archer -

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Mr. Archer -

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Deferred from the August 9, 2001 Meeting

W. Gerald Yagen: Request to conditionally rezone from R-3 One Family C-46C-01 Residence District and O-2 Office District to O-3C Office District (Conditional), Parcels 60-A-74 and 61-A-36, containing approximately 3.9 acres, located on the north line of E. Parham Road approximately 240 feet east of Hermitage High Boulevard and Prince Henry Drive and approximately 130 feet west of Dixon Powers Drive. Office development is proposed. The use will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Office and Environmental Protection Area.

Thank you, Ms. Isaac.

Is anyone here in opposition of C-46C-01? Mr. Householder.

OK, thank you, Mr. Chairman. The Planning Commission did defer this Mr. Householder request from the August 9th meeting to allow time to work with the applicant to deal with issues that were discussed at great length at the last meeting. Since the last meeting the applicant has provided a layout, a preliminary layout, and they've also provided possible elevations for the site, but none of these exhibits have been proffered. We also have this possible façade that's been given to us by the applicant. The proffers that I passed out to you this evening address landscaping, and the proffer was revised to improve the language which staff feels over the last language that was accepted by staff.

With regard to the remaining issues in this case, access was still an outstanding concern with staff and that the applicant has indicated that there are no plans to coordinate access with the nearby Courthouse Commons project, which is right here (referring to slide). Staff feels this is still a Courthouse Commons have submitted in a letter that they do not want the other property to access through theirs. The other concern with this case still is the overall appearance of the structure. While staff feels that brick would be a quality building material, there are other developments in the Parham Road corridor that some of them being colonial in architecture, and they exhibit some neat features and attractive features in this area and this exhibit, while not proffered, it's simply a Borders Bookstore and it doesn't fit. We would prefer to see an exhibit that maybe is closer to what the intended product is on this site. Overall, the staff does feel this use conforms with the Land Use Plan because it is office and that the use itself would be consistent with existing office development, and if the applicant could address these concerns with access and the appearance of the structure, staff could recommend approval of this request. I will answer any questions that you have.

All right, thank you, Mr. Householder. Are there questions from the Commission? There was no opposition, was there?

Mr. Vanarsdall -Mr. Householder, you still have problems with the access that still have with the rendering as we talked today. Also the, what you just had on the screen was the Borders Bookstore. Do you like that, is that the type of?

I think it's difficult to, I like the appearance of the Borders itself, but it's Mr. Householder difficult to take this and make it look, if it was an office I'm not sure. In taking in consideration with nearby Courthouse Commons, which is an very, very attractive office development and then if you take this façade, the applicant only needs to build one story and they are not really maximizing their potential use. They're really developing this master plan and I would say in a sound way that has limited impact on the site. But, this structure is rather plain, and if at all possible, like we had in other cases in this area, we think that the architecture should be significant.

Isn't this where we knocked off last month? Mr. Vanarsdall -

Mr. Householder - We left off with landscaping, access and the appearance of the building, and they have addressed landscaping. And also there was the disposition of, there is a private road that runs where I'm moving this hand here (referring to slide), and we asked the applicant to investigate vacating that area (referring to slide). They have obtained a survey of the property and they have discovered that its been transferred in ownership to someone back in the 1930's and finding that owner will be very difficult. Staff is content that this issue can be addressed in the future and this case could go on without the disposition of this small parcel. So those were the issues of the last meeting, with the only two remaining being the access and the appearance.

Mr. Vanarsdall - It seems like I remember the last time that Mr. Blake said he would make the building 100% brick and now it's 90%. So let me finalize this. We have two issues; we don't have a rendering that he can proffer that you're satisfied with or me.

1117 Mr. Householder - Correct.

1119 Mr. Vanarsdall - And they haven't worked out the access?

1121 Mr. Householder - Correct.

1123 Mr. Vanarsdall - OK.

1125 Mr. Householder - One comment I'll make on 100% brick is reasoning is for not wanting

1126 100%...

1128 Mr. Vanarsdall - I have no more questions, Mr. Chairman.

1130 Mr. Householder - Accents and things like that. I mean if you look at the accent on this

1131 building.

1133 Mr. Archer - All right, any further questions from the rest of the Commission

1134 members?

1136 Mr. Vanarsdall- I'd like to hear from the applicant.

1138 Mr. Archer - All right, will the applicant come forward please? Good evening, Mr.

1139 Blake.

Mr. Blake - Paging Mr. Vanarsdall. Mr. Chairman, members of the Planning Commission, I'm Donald Blake and I'm here to represent Mr. Yagen, who is applicant, and of course the two owners of the property, one living in Colorado, one living in a nursing home in Richmond, who is incapacitated, and looking forward to selling this piece of land. As you know it's been for sale for a number of years and this is the best proposal we've had. People have wanted to put mini-warehouses on it, put a nursing home on it, put a day care center on it, and we've held out for office use because we felt that in the past those other uses would not be permitted.

To address Mr. Householder's concerns, and we've had a number of meetings on this and they've all been friendly discussions, and we tried to resolve all the issues. But we just can't resolve the access issue. It is impossible for the applicant or the landowners to resolve that. We discovered just recently that the 15-foot road that we thought was just an easement, is in fact a deeded piece of land, although the County records don't show that. But it was deeded in 1897 to two sisters and passed on; one sister died, the other sister lived and died in 1939 and passed it on to a son in 1939. And so we have a 15-foot less than a half-acre of land, a long narrow piece of land that actually belongs to someone. We know who used to own it back in 1939; if the gentleman is still living, he would be rather old by now, I guess. But

that's something that the title people and the attorneys will try to figure out how to deal with. But I think that may involve a court situation to actually vacate that piece of property. None of us own the property, neither does Courthouse Commons doesn't own it and the two adjoining landowners don't own it.

In regards to access through Courthouse Commons, the pictures show that, how the buildings were laid out. The owners of Courthouse Commons are concerned that traffic through there would come through at an angle, take another angle, take another, make three turns to get out of Courthouse Commons and it would be a danger to the occupants of that office park and they have flatly refused to allow access to the property. Even if they did allow access that 15-foot road, you can't build across somebody else's property anyway. But that's an issue that the applicant nor the current landowners can address, it's impossible for them to address it at this time.

The issue about the appearance of the building, we had last month a rendering which I think most of you thought it was a pretty good rendering, but it needed a roof. So we went back to the drawing board and tried to figure out how could be put a roof on here. This building would be 153 feet long and 100 feet deep and you just can't put an A-roof like you would on a residential home on a one-story building that will look good. So we came up with the idea of a false roof, which the Borders does have, that would look from the perimeter to be a roof. It would hide the air conditioning units and so forth, which we proffered to do, and we think it will look good. We did proffer before a 90% brick and, Mr. Vanarsdall, you asked me if I would agree to 100% brick that you might approve it last time. The gentleman who's buying the piece of property will have about a 2 million dollar investment in this piece of property. His intention is to build a quality building. The people who are working on this project now plan to be involved with it all the way through the construction process. In fact, two of us who are involved live and work in Courthouse Commons, and we're involved in that project over there. So our intention is to make this building one that we as neighbors in Courthouse Commons can be proud of, but also that the County of Henrico, with a facility across the street, can be proud of and have a good facility. I've would ask that you approve this knowing that we've done due diligence and we can't get rid of that 15 foot road without probably going to court about it and its going to take many months to do that, and that you have good faith with us and let us have good faith with you to come up with a design between now and POD approval that'll be pleasing to all people, the County and to the adjoining property owner, Courthouse Commons. That's what I ask you to consider. I ask you to approve that, let us go forward with the next meeting and go forth with our POD work. The owner would like to develop this property in the spring time and to do that we just need to move forward and let him get his zoning closed on the property, pay for it. He'll invest almost 50 thousand dollars just in drawing the plans for the building. Engineering alone would be another 40 thousand dollars. So this man will invest over a half million dollars in the property before he even digs a building, digs a footing to build the building. This will be an expensive property and it'll be a pleasing asset to the County and I ask you to approve this tonight and let it go forward. I'll be glad to answer any questions.

Mr. Archer - Thank you, Mr. Blake. Are there questions for Mr. Blake from the Commission?

Mr. Blake, we left off last month on the same two issues that were phased tonight. You had thirty days to take care of those, yesterday afternoon you haven't done the rendering to my satisfaction, or to Mr. Householder, or staff. I asked you yesterday afternoon would you like to defer it to get it ready again for the Board. The Board is not going to pass on this without knowing what the building is going to look like. It's right across the street from here. We're not asking you like if it was a dozen buildings or something. I will pass it on to the Board, but not with a recommendation to approve. If the Commission wants to go against my wishes, that's OK. But I can't understand why you can't just do what everyone else does and just get us a rendering of what the building is going to look like, do the access. That's all that he asked you to do.

 1209 The access I already explained to you. We cannot, we can't deal with Mr. Blake -1210 the access, we just cannot. 1211 1212 Mr. Vanarsdall -Do you want to defer it tonight? 1213 1214 Mr. Blake -Pardon? 1215 1216 Mr. Vanarsdall -Do you want to defer it again tonight? You made me use my deferment 1217 last time, so I can't defer it. 1218 1219 Mr. Blake -That's all right, Mr. Vanarsdall. 1220 1221 Mr. Vanarsdall -Do you want to defer it tonight, or do want us to action on it? That's all 1222 I'm asking. 1223 1224 Mr. Blake -But I'd like you to act on it. I think the man has a right to build a 1225 building and try to work with the County and POD and to come up with the best building. I just know he 1226 isn't going to build a building there that is going to be found objectionable by the County. So I would like 1227 to act on it and let the case go forward. 1228 1229 Mr. Vanarsdall -That's all the questions I had, Mr. Chairman. 1230 1231 Mr. Archer -Anyone else have any further questions? 1232 1233 Mr. Kaechele -Yes, Mr. Blake, did you just indicate that that legal question on the 1234 private road can or would be resolved prior to POD? 1235 1236 Mr. Blake -I don't know. We have discussed two methods of resolving that road, 1237 well, actually three. If we can find an heir to the road, then the heir can quit claim a deed and just be rid 1238 of it because the road has no value. If we can't find an heir, we would have the choice of asking the 1239 County, which maybe the simplest way, to have the County claim the property for lack of back taxes, 1240 with no tax been paid on it probably since 1897. It doesn't show up on the County records. So the 1241 County perhaps could take it for back taxes and then they could, the Board could vote to give part of the 1242 property to each landowner like you do a vacated street. That's one way it could be handled. That 1243 would take months to do that. Now the other way, and I know that the cases have happened in the past 1244 at Henrico County. I'm familiar with one that was recently handled this summer was to sue the last 1245 known heir and bring it to court, and then let the judge make disposition of the property. You can only 1246 do it those two days, well three ways if you could find an heir to the property who could sign off on it 1247 and a title insurance agency would have to recognize that person as an heir to the property. The three 1248 ways, but whatever way it is, I think it's going to take many months to do it, especially if you have to go 1249 to court about it. 1250 1251 Mr. Kaechele -But you are proffering that that would be done prior to POD right? 1252 1253 Mr. Blake -I had the proffer in there last month and I was advised to take the 1254 proffer out. 1255 1256 Mr. Kaechele -Oh. OK.

Mr. Kaechele -

Mr. Blake -

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No, I didn't notice that it was taken out.

I'll be glad to put it back in there.

1262 Mr. Blake - I think it was taken out...

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1264 Mr. Householder - I'll address the taking out of the proffer. It was recommended because the letter of intent was that they, the surrounding next-door property, was that they didn't want access anyway, and so it kind of removed this strip from being an issue in the case, and they did find out what the issues were with the strip. So it was recommended that it be removed at that time.

1269 Mr. Archer - Thank you, Mr. Householder.

Mr. Blake - I'll be glad to put the proffer back in it because it is intended...

1273 Mr. Kaechele - No, no.

1275 Mr. Blake - It is intended to go forward and find out who owns the property and to clear it up.

Mr. Kaechele - After you acquire access to their property then that would become part of the landscape or whatever of the property.

Mr. Blake - It would become a buffer. As far as the Courthouse Commons people are concerned, we're just going to leave it there, as an initial 15 foot buffer or so.

Mr. Kaechele - That's just natural.

Mr. Blake - Just natural.

Mr. Archer -

1290 Mr. Taylor - I had one just because what I think we passed over quickly.
1291 Recognizing the limitations you have on trying to work with the owners, has anybody given thought to

All right, are there further questions for Mr. Blake?

what the plan view would be though with the building footprint and the access from Parham?

Mr. Blake - The, it's a lot of green out there. How do you bring this thing back? (Referring to slide)

Mr. Taylor - Or basically, how the site will be used in those, I guess, that one down in the lower right hand corner, is that the troublesome piece? That is that dark shady green piece. The only access is, is right off of Parham, right.

Mr. Blake - Off Parham Road, that's correct. The reason, there's a logical reason that staff would like to see it to go through Courthouse Commons, so people could come out and make a left hand turn. Here they have to come down the street, they have to come out and make a right-hand turn and go somewhere else. What you have to do from Courthouse Commons during, twice a day during rush hour anyway. It's heavily green there, and we proffered a buffer there and agreed in the proffer to add additional landscaping to make it compatible with the landscaping at Courthouse Commons and with the County right across the street from it. We have, we're proposing a 153-foot building with 100, that's 90% brick but, of course, we'll have a lot of glass in the building, but its juvenile building just belongs to the County of Henrico. It's almost across the street from it. This is where we build. We are better looking than the juvenile building would be, for sure. We just can't put an A-roof on it. All we can do is to try and find a way of putting a façade that looks like a roof. But to try to span 100 foot on a one-story, you can image a ranch home trying to make it something colonial, and having a 100-foot roof span. It just, it would actually be unattractive. But the way, the Borders was done with a false roof looks pretty good, and we chose that picture because we liked that roof. We thought it met the needs

and the request of the County to put a roof on the building. So we went out to find a roof and said how can we build a fake roof that will cover the air conditioning and look good and be a transition from the, what the County has here is sort of a contemporary building, and then Courthouse Commons is a colonial building. We think a transitional building would be appropriate.

1320 Mr. Taylor - But the elevation that you show really isn't a transitional building in my judgment.

Mr. Blake - The roof is, and then we're looking at that roof, and we brought the building, we had this building last time with a flat roof, for those of you who remembered...

1326 Mr. Taylor - But that would be a long access, and I think what you're really looking at, at Parham is the shorter access. Do you have an elevation of what that shorter access would look like at this point?

1330 Mr. Blake - No, I don't. But we'll have some more elevations. We'll be more precise by the time of the Board of Supervisors meeting.

1333 Mr. Taylor - The point that's been raised is the architectural fit here with the adjacent
1334 Government Complex, and I think one of the things that might mollify some of the concerns that people
1335 have is if architecture that was provided be a Georgian or whatever really was a real nice fit, the
1336 landscaping was above par, to make up for the other limitations that we have on this site.

1338 Mr. Blake - But we had some limitations on there because, there are some floodplain wetlands on there.

Mr. Taylor - I understand that, but what I'm saying is understanding all of those limitations, approving the project is somewhat a leap of faith given that it doesn't exactly match to the surrounding facilities over in the Government Complex.

Mr. Blake - I know and I think this a case where you ought to make a leap of faith. Let's trust this guy; let's trust this developer, and the people working on the project. They developed the property next-door, right next-door to it and it's a colonial. A little faith in here, it's a proposal that minimizes the use. You could build three times the size building. You can build a 45,000 square foot building in here. They only want 15,000 square feet and I don't want two stories. I want one story, so that people can walk from, without having to use the elevators or stairs, they can go from one end of the building to the other. That's all I want, and I'm willing to do it out of almost all brick and I'm willing to put a roof on it that would be compatible, but I don't want to put an A-roof because architecturally it's, you can't do it.

Mr. Taylor - I like quite agree, but I think you could come up with an elevation that was, that had all the limitations included and was compatible with the architecture across the street in keeping with Georgian context to kind of satisfy everybody at this point, given the other warts and hares.

Mr. Blake - I agree with you, too. I mean I'm the next door neighbor, so I been looking at this building to our regard, so I want it to look as well as it can look. I don't think that, you know, along Parham Road there's really probably aren't any properties along Parham Road that the County is ashamed of and we wouldn't want to be the first one, right across from the Government that the County of Henrico would be ashamed.

I know that we have between now and POD time, we have a number of months to work out a plan and, you know, we've got another 30 days between now and the Board of Supervisors to come up some elevations that maybe you can handle. I think it's, I understand the concerns of the Commissioners and

the staff, and I appreciate Henrico staff. I've worked with Henrico County now for almost 30 years. Some of my first projects and I've always had a good relationship. We've always done things that have turned out well and they've looked out for the County and for the citizens and I'm a citizen. I think we will work this out between now and POD time and we'll have a building we're all proud of. I just want to move the case forward, let the man close on his property, and work on the POD and start a building in the spring of next year.

1375 Mr. Archer - Thank you. Any further questions? All right. Mr. Vanarsdall.

1377 Mr. Vanarsdall - I move that C-46C-01 be recommended to the Board of Supervisors for denial. I need a second.

1380 Mr. Archer - Yes, sir.

1382 Ms. Dwyer - Second.

Mr. Archer - Motioned by Mr. Vanarsdall and seconded by Ms. Dwyer. All those in favor of the motion let it be known by saying aye. Those opposed say no. The ayes have it. The motion is granted. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Vanarsdall, seconded by Ms. Dwyer, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **deny** the request because of accessibility issues associated with the site and because the proffered conditions did not assure a level of quality consistent with development in the surrounding area.

Mr. Vanarsdall - Thank you.

Mr. Blake - Thank you, gentlemen.

1397 Mr. Archer - The Commission will take a brief recess. Let's reconvene at no later that 8:50, please.

THE COMMISSION TOOK A RECESS AT THIS TIME.

THE COMMISSION RECONVENED.

Mr. Archer- The Commission will please come back to order. All right, Mr. Secretary.

Deferred from the August 9, 2001 Meeting

C-47C-01 Atack Properties: Request to conditionally rezone from A-1 Agricultural District and O/SC Office/Service District (Conditional) to R-5C General Residence District (Conditional) and RTHC Residential Townhouse District (Conditional), part of Parcel 12-A-4B, Parcel 12-A-5, and part of Parcel 21-A-2, containing 33.719 acres, located on the north line of Hunton Park Boulevard approximately 700 feet northeast of Staples Mill Road (State Route 33). Apartments and townhouses are proposed. The R-5 District allows a density up to 14.52 units per acre. The RTH District allows a density up to 9 units per acre. The Land Use Plan recommends Office/Service and Environmental Protection Area.

Deferred from the August 9, 2001 Meeting

C-48C-01 Atack Properties: Request to conditionally rezone from RTHC Residential Townhouse District (Conditional) and O/SC Office/Service District (Conditional) to R-5AC General Residence District (Conditional), part of Parcels 13-A-24 and 21-A-5, containing 23.088 acres, located along the northwest line of Mill Road between hterstate 295 and Long Meadow Drive. A residential subdivision for

older persons is proposed. The minimum lot size allowed in the R-5A District is 5,625 square feet. The Land
Use Plan recommends Urban Residential, 3.4 to 6.8 units net density per acre, and Office/Service.

Mr. Marlles - The staff reports will be given by Mr. Mark Bittner.

Mr. Archer - All right. Thank you, Mr. Secretary. Is there opposition to C-47C-01? All right. Thank you. We'll get to you. Mr. Bittner.

Mr. Bittner - Thank you, Mr. Archer. As you know, these cases were heard at the previous Planning Commission Meeting in August, and at that meeting staff recommended approval of both applications. Staff continues to recommend approval of both cases tonight. No new information for either case has been submitted to staff. The proffers for both cases remain unchanged from what was reviewed in August with the exception of two minor modifications, and you should have those new proffers in front of you. For the apartment proposal, which is C-47C-01, the applicant has clarified that the proffers in question pertain to the R-5 portion of the property only. The RTH portion of the property would be subject to the original Hunton Properties proffers established in 1990. That RTH portion is this small strip right here on the edge of the property (referring to slide), which is adjacent to this townhouse development right here (referring to slide). The original Hunton proffers also apply to the adjacent RTH property to the north. Therefore what is happening is that the new RTH property would be subject to the exact same development standards as the existing.

For the Manor Homes application, which is C-48C-01, the proffers now include a minimum square footage for individual dwelling units. Each unit would have at least 2,000 square feet of floor area and each building would have at least 4,000 square feet of floor area. Staff has no objections to either of these modifications. The time limit would need to be waived to accept both sets of these proffers. As I said before, staff continues to recommend approval of both of these applications. I would be happy to answer any questions you may have.

Mr. Archer - All right, are there questions for Mr. Bittner from the Commission? Mr. Secretary, since we're hearing these together, should I have asked for opposition on both cases at the same time or, I guess, we need to handle them individually?

Mr. Jernigan - I would say so.

1455 Mr. Marlles - I would ask if there is opposition to the second case.

Mr. Archer - Is there opposition to C-48C-01? So there is? I sorted of suspected there was. OK, then Mr. Vanarsdall, do we need to hear from the applicant?

Mr. Vanarsdall - Oh, yes, sir.

Mr. Archer - All right.

Mr. Marlles - Mr. Chairman, while the representative for the applicant is coming up to the podium, since there is opposition to this case, I would like to read the policy of the Commission when there is opposition to a case.

Mr. Archer - OK

1470 Mr. Marlles - Ladies and gentlemen, when there is opposition to a case it is the policy of the Commission to grant 10 minutes to the applicant to present his or her case and for rebuttal, and 10 minutes to the opponents to the case to present their concerns and issues. The 10 minutes does not include answering questions from the Commission. To make the most effective use of the 10 minutes,

the opponents to the case may want to consider having a spokesperson or persons present the case and both parties should avoid repetition. Ms. Freye, would you like to leave some time for rebuttal?

Ms. Freye - Yes, sir, Mr. Marlles. I would like to follow the same approach that we used last time is allow about two minutes rebuttal and allow time for people to speak in support of the project. I think we allowed four minutes for the support for each case last time, and that seemed to work fairly well.

1482 Mr. Marlles - OK. So two minutes for rebuttal plus four minutes for other supporters of the case?

1485 Ms. Freye - Yes, sir.

Mr. Vanarsdall - Ms. Freye, you may have a couple of people here in favor of this case.

Ms. Freye - Yes, sir. Yes sir, we do and they would like to speak and so we want to make sure that if we have four minutes for each case that would be a total of eight minutes.

Mr. Vanarsdall - OK.

1494 Ms. Freye - For them to speak as well. If you would, will you help me watch the 1495 time, I'd really appreciate it.

Mr. Archer - We'll make a good effort, Ms. Freye.

Mr. Freye - Mr. Chairman, members of the Commission, my name is Gloria Freye, I'm an attorney here on behalf of Atack Properties, the applicant. Mr. Atack is also here and will speak on these cases. As we explained last time, this property is part of the original Hunton zoning that was done about 10 years ago and involved over 400 acres and when it was owned by RF&P it was rezoned Office Service and Residential Town homes. There is residential town home development adjacent to Rock Springs Estates that's being underway now. What this case would do is rezone a portion of that property for R-5 to permit 300 apartments on that property that would be north of the Hunton Park Boulevard, which would leave most of the office service development on the southern part of Hunton Park Boulevard. It's important to note that this case will not change the proffers, the buffers that were approved with the prior case that were in the fence. That was approved in a prior case that protects Rocks Springs Estate.

This apartment project would be about a mile from the Rock Springs Estate development as the crow flies, and about three miles travel by car. So, in effect, what this apartment and multi-family rezoning would do is provide an even greater distance in buffer for single-family homes between them and the office service warehouses that could be developed south of Hunton Park Boulevard. This proposed development for apartments, residential use is much more compatible with the town homes and the residential character that's now taking place north of the Park Boulevard, Hunton Park Boulevard, than the office service. The other advantage of this zoning is that will actually generate less traffic and, of course, all that traffic will go out to Staples Mill Road. We do ask that you waive the time rule and allow the one change that was; well I guess it was actually two changes to the proffer that clarifies the proffers that are applicable to the apartments and the one that's applicable to the RTH. It's really just a clarification there.

We did spend some time at the last hearing going over all the proffers that addressed the concerns that were raised by staff that addressed the quality of the proposed development. And I will be glad to answer any questions about those, but I think that I'll let Mr. Atack speak to the quality of these apartments because I think it germane to the economics, the marketing, and that will effect the number

of school children and some other concerns that the neighbors have commented on. I think that what I'll do at this point is let Mr. Atack take a few minutes to address that, and then we can move on to the Manor Homes.

Mr. Archer - All right. Good evening, Mr. Atack

Mr. Atack -Good evening Mr. Chairman, members of the Planning Commission, my name is Bob Atack. I'm the applicant before you this evening and to elaborate more with regard to our luxury apartment homes, what we have before you is two exhibits (referring to slide), one that shows an actual copy of the apartments, which is on your far left. To your right is our amenity package, which is a community center, which we have proffered would be a minimum of 5,000 square feet. There is outdoor swimming, tennis. Mr. Bittner has put up an example of one of the actual apartment buildings, but these apartments are truly luxury apartments. In fact what we have found is that there is a market of people who do not want to own a condominium, do not want to own a home, and will pay a premium for luxury home living. We expect that the rents will be approximately \$1,000 per month. We have done an extensive market sturdy that these apartments will probably be as expensive if not the most expensive apartments built to date in Henrico County. Some of the amenities that they have are nine foot ceilings. crown molding, they have up fitted bathrooms with granite counter tops. A lot of units have garages and some of the units have attached garages. I think this elevation represents a very high quality community and speaks well of what our plans are as far as the specific product itself. And if you have any questions with regards to those apartments, I'll be glad to answer them.

Mr. Archer - All right. Are there questions for Mr. Atack from the Commission? All right. Ms. Freye.

Ms. Freye - Thank you. I would like now to address the next case that deals with the Manor Home proposal on the other part of this property. Mr. Atack is proposing to develop a 90-lot subdivision for Manor Homes that are aged qualified to 55 years and older. That's on the eastern side of the Hunton property on about 22 acres. To do this, the property does need to be rezoned to R-5A. The age restriction has been proffered and that requirement there will be a management company, a property management company that will be responsible for compliance with that requirement to meet the age qualification. Sixteen proffers have been filed with this case. Again we ask you to waive the time limit and accept the one proffer change that does proffer a minimum square footage of 2,000 square feet per unit or these buildings actually have the appearance of one building, so it would be 4,000 square feet per building. The proffers do say that if the access is to Mill Road then there would be no connection to Mill Road from Hunton Park Boulevard, so that there's no risk to the community that there would be office service traffic entering Mill Road. All that traffic would go out to Staples Mill.

Another important proffer is the 35-foot or hunt and setback or 100 foot buffer from Mill Road. There are residents that live immediately across Mill Road where it's very important to them to keep the natural vegetation, to keep the rural feel of Mill Road and the residential character. We've actually had people in the community say that every time this property goes through zoning it just gets better, and this is an example where instead of having office service, office buildings or service buildings or warehouses that could be as close as 100 feet to Mill Road and very visible and somewhat looming on Mill Road that you would have a residential community of very high quality and the natural vegetation along Mill Road. Plus we've proffered that 50% of the homes would have brick or stone fronts. The conceptual designs have been proffered, which Mr. Atack will go over and we've also proffered sound suppression measures between the units. The rezoning is an improvement for the reasons that I just stated. Having a residential community here actually protects the single-family development that's adjacent and uses Mill Road now, because it serves as a better buffer between them and the office service zoning that's there now. Rezoning the property to the Manor Home development would not have a negative impact on the adjacent properties, it is compatible, it has been studied very closely by the staff, and staff has concluded that the residential development of this type would be actually more compatible with residential

development along Mills and the current zoning. The traffic projected on Mill Road as reported in the staff report because this is age qualified and because we have proffered the number of lots to 90 would be about 350 vehicles per day. Because the development is going to be age restricted that means that the cars that would be generated, the trips generated by this development, would not have an impact in the peak hours of 7 to 9 in the morning. The staff concluded that the roads are adequate to serve this development. There is a need for this type of development, there has in recent times been zonings for age restricted communities, but still in this area there is a need for this. There are waiting lists list and, as I understand it, one of the statistics is that every 8 seconds an American turns 50. So unless you have questions for me right now I'll turn this over to Mr. Atack and let him explain the product.

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Mr. Archer - Another American turned 50 while you were coming up Mr. Atack.

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Mr. Jernigan - I've aged just in the last few seconds.

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We are very enthusiastic about this product because it does offer a high Mr. Atack quality life style that compliments the existing residential community that this property abuts as opposed to the current Office Service zoning. I would say the biggest concern that we have had with our adjoining constituents, and for the record I would mention this makes our 4th public meeting. As well, I have met on five different occasions with residents in the community. But I believe that it would be fair to say the single biggest concern of the community has been access to Mill Road from our property. We are requesting that we be able to access Mill Road so that this community can be a part of the residential community along Mill Road, so that the residents who live here will be able to share in the same amenities, churches, recreations and parks that currently exist in a close vicinity to this site. I would say that is probably our single biggest point of debate with residents. Also, I think its fair and appropriate for me to clarify a question with regards to traffic. When we had our first meeting with the residents and we had filed our zoning case, the staff report reflected the approximate number of traffic increase based on the full development potential of this site. That number was 1500 units per day. That was prior to us proffering a maximum number of homes. We have since proffered that there will be no more than 90 homes on this site, and as Mrs. Freye reiterated earlier, that reduces the traffic to less than 500 units of traffic per day. In addition, we did employ a traffic engineering company, DRW, to do a consulting and do a traffic study for us. We have had the study done and they have given us a summary of that report in which they also conclude that the traffic would be adequate for the roads, and with only one period of time causing a delay, and that would be during this time that school is open there would be a delay between 7:30 and 7:45 in the morning, and primarily between 7:40 and 7:45 a.m. I'll be glad to answer any questions that you may have.

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Mr. Archer - Thank you Mr. Atack. Are there questions from the Commission?

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1618 Ms. Dwyer - I have one question about ownership. Will these be rental units or owner occupied?

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Mr. Atack - These will be owner occupied, Ms. Dwyer.

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Ms. Dwyer - OK. But that's not part of the proffer that they will be offered for sale or that's part of the future plan.

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Mr. Atack - That is our plan, I'm not sure that, we've had a lot of experience in age qualified housing; just my the nature of this product it really wouldn't lend itself to being a rental unit.

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1629 Ms. Dwyer - Because of the cost?

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1631 Ms. Atack - Yes.

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1633	Ms. Dwyer -	I can't read the floor plan from, my copy is a little fuzzy. There's one
1634	bedroom downstairs and two p	olus a study upstairs. Is that the floor plan?
1635	•	
1636	Mr. Atack -	There are a number of different floor plans, Ms. Dwyer. But yes, in
1637		as two rooms upstairs, either an extra bedroom or an office or two, and
1638	sometimes as many as two bat	•
1639	sometimes as many as two bar	ins upstalls.
	M D	
1640	Ms. Dwyer -	But they all have first floor baths?
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1642	Mr. Atack -	Yes.
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1644	Ms. Dwyer -	OK.
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1646	Mr. Atack -	Yes, I'm sorry. They'll have at least a one and a half full baths on the
1647	first floor.	
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1649	Mr. Archer -	All right. Any further questions from the Commission?
1650	IVII : AICHEI -	All right. Any further questions from the commission:
	Ma Dunior	Lhous one more question shout assess. Droffer E cous if assess is from
1651	Ms. Dwyer -	I have one more question about access. Proffer 5 says if access is from
1652		emergency will be provided to Hunton Boulevard. So as I look at the plan
1653	in our packet, would Hunton Be	oulevard just stub at the property line?
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1655	Mr. Atack -	That is correct. Yes ma 'am.
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1657	Ms. Dwyer -	Then how would the emergency access be configured?
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1659	Mr. Atack -	Well the emergency access would have to be approved during the POD
1660		believe access to that stub road through the back of the community. The
1661	•	yer, is 82 units without the emergency access.
1662	maximum, excuse me, ivis. Dw	yer, is 02 units without the emergency access.
	Ma Dunior	Would you mind just showing me where the emergency access would
1663	Ms. Dwyer -	Would you mind just showing me where the emergency access would
1664	come on this site plan that you	nave?
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1666	Mr. Atack -	Certainly. You get access here, here (referring to slide). There's a
1667	number of different points. The	ere would be access (referring to slide).
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1007	Mr. Vanarsdall -	Do we have that portable mike? Excuse me, Mr. Atack.
1670	Mr. Vanarsdall -	Do we have that portable mike? Excuse me, Mr. Atack.
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1670 1671	Mr. Vanarsdall - Mr. Bittner -	Do we have that portable mike? Excuse me, Mr. Atack. No, we don't have the portable mike.
1670 1671 1672	Mr. Bittner -	No, we don't have the portable mike.
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1670 1671 1672 1673 1674	Mr. Bittner - Mr. Atack -	No, we don't have the portable mike. I'm sorry. I'll to speak up Mr. Vanarsdall.
1670 1671 1672 1673 1674 1675	Mr. Bittner - Mr. Atack - Ms. Dwyer -	No, we don't have the portable mike. I'm sorry. I'll to speak up Mr. Vanarsdall. So what that means is you'd give up a lot for the emergency access
1670 1671 1672 1673 1674 1675 1676	Mr. Bittner - Mr. Atack -	No, we don't have the portable mike. I'm sorry. I'll to speak up Mr. Vanarsdall. So what that means is you'd give up a lot for the emergency access
1670 1671 1672 1673 1674 1675 1676 1677	Mr. Bittner - Mr. Atack - Ms. Dwyer - according to this (referring to s	No, we don't have the portable mike. I'm sorry. I'll to speak up Mr. Vanarsdall. So what that means is you'd give up a lot for the emergency access slide)?
1670 1671 1672 1673 1674 1675 1676 1677 1678	Mr. Bittner - Mr. Atack - Ms. Dwyer - according to this (referring to some standard content of the sound content	No, we don't have the portable mike. I'm sorry. I'll to speak up Mr. Vanarsdall. So what that means is you'd give up a lot for the emergency access slide)? That is a possibility Ms. Dwyer, but we believe that it won't be necessary
1670 1671 1672 1673 1674 1675 1676 1677 1678 1679	Mr. Bittner - Mr. Atack - Ms. Dwyer - according to this (referring to s Mr. Atack - because this would be a typic	No, we don't have the portable mike. I'm sorry. I'll to speak up Mr. Vanarsdall. So what that means is you'd give up a lot for the emergency access slide)? That is a possibility Ms. Dwyer, but we believe that it won't be necessary cal emergency access that would be done in pavers, with grass growing
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1670 1671 1672 1673 1674 1675 1676 1677 1678 1679 1680 1681 1682	Mr. Bittner - Mr. Atack - Ms. Dwyer - according to this (referring to s Mr. Atack - because this would be a typic through, and then a permaner ballaster of some sort, but it co	No, we don't have the portable mike. I'm sorry. I'll to speak up Mr. Vanarsdall. So what that means is you'd give up a lot for the emergency access slide)? That is a possibility Ms. Dwyer, but we believe that it won't be necessary cal emergency access that would be done in pavers, with grass growing at structure. Either it can be a gate, it could be a cable, or it could be a build be available for emergency access but not for vehicular access.
1670 1671 1672 1673 1674 1675 1676 1677 1678 1679 1680 1681 1682 1683	Mr. Bittner - Mr. Atack - Ms. Dwyer - according to this (referring to s Mr. Atack - because this would be a typic through, and then a permaner	No, we don't have the portable mike. I'm sorry. I'll to speak up Mr. Vanarsdall. So what that means is you'd give up a lot for the emergency access slide)? That is a possibility Ms. Dwyer, but we believe that it won't be necessary cal emergency access that would be done in pavers, with grass growing at structure. Either it can be a gate, it could be a cable, or it could be a
1670 1671 1672 1673 1674 1675 1676 1677 1678 1679 1680 1681 1682	Mr. Bittner - Mr. Atack - Ms. Dwyer - according to this (referring to s Mr. Atack - because this would be a typic through, and then a permaner ballaster of some sort, but it co	No, we don't have the portable mike. I'm sorry. I'll to speak up Mr. Vanarsdall. So what that means is you'd give up a lot for the emergency access slide)? That is a possibility Ms. Dwyer, but we believe that it won't be necessary cal emergency access that would be done in pavers, with grass growing at structure. Either it can be a gate, it could be a cable, or it could be a build be available for emergency access but not for vehicular access.

1686 1687 Ms. Dwver -And my last question is where is this right-of-way through here that 1688 you're trying to acquire, as you mentioned earlier? Would that change when you came, if you were able 1689 to acquire that and include that as part of this parcel, would that change the maximum number of units 1690 that you're proffered or... 1691 1692 No ma 'am. That is currently owned by the State; we own both sides of Mr. Atack -1693 it, so we would just simply petition the State and they would give the property owners on both sides, which would be us. 1694 1695 1696 Ms. Dwyer -Right, but then if, once you acquired it would that change these proffers 1697 at all? 1698 1699 Mr. Atack -No ma'am. 1700 1701 Ms. Dwyer -You wouldn't add units or... 1702 1703 Mr. Atack -No ma'am. 1704 1705 Ms. Dwyer -You wouldn't change them? OK. Thank you that's all. 1706 1707 Mr. Atack -Thank you. 1708 1709 Mr. Archer -Anyone else have questions for Mr. Atack? Ms. Freye. 1710 1711 Ms. Freye -Mr. Chairman, could we allow persons to speak in support, if they'd like 1712 at this time? 1713 1714 Mr. Archer -Yes ma'am. 1715 1716 Mrs. Freye, you have a total of five minutes and 21 seconds on case C-Mr. Marlles -1717 47C-01, and you have three minutes and 29 seconds on case C-48C-01. 1718 1719 Ms. Freye -Sounds good. 1720 1721 Mr. Elmore -My name is William Elmore and I have lived for 61 years approximately 1722 two blocks east of Mr. Atack's proposal. I have no objections to this; in fact, I am very much in favor of 1723 it. In the last few years there's been an awful lot of development going on in this community. Rock 1724 Springs, Chickahominy Branch and across the road from me, Hunton, and they're real, very high quality 1725 homes. It's a real nice community and I think what he is proposing here is in keeping with what the high 1726 quality of the neighborhood. Thank you. 1727 1728 Mr. Archer -Thank you, Mr. Elmore. Any questions for Mr. Elmore? Thank you sir.

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Ms. Corson - Mr. Chairman, members of the Commission, my name is Barbara Corson. I live at 11754 Mill Road. I've only been living there for two years, but I am very familiar with Mr. Atack and his developments around Henrico County. They're all of highest qualities and standards. The housing proposal he has is a very attractive package from what I've seen in the drawings and it seems a much preferred, some of it, as far as the housing is concerned, it seems much preferred to office and warehousing which is zoned for that right now, that property along with the fact that he is planning on leaving the trees and buffers and keeping it a natural looking area, and I think we'd welcome to have an age-qualified community added to our neighborhood. It is a growth spurt in that road itself. We do have another subdivision being built right now, and there are plans to build a new middle school on that street

coming up in a couple of years. So, change is inevitable, and I think that Mill Road now has to be prepared for the fact that we're going to grow. It's not just going to be a little country road anymore.

But I very much support Mr. Atack's proposal. Thanks.

Mr. Archer - Thank you Ms. Corson.

1745 Mr. Atack - Thank you.

Mr. Harris - Hello again, my name is Tallmadge Harris and my wife and I have lived on Mill Road for the past 16 years and, don't worry, I'm going to try not to be to redundant, but I'm just trying to make a few points. As I said in previous meetings, I strongly feel that residential housing is much more desirable to our area than warehouses. The County Planning department has intended for our area to be a residential corridor.

When my wife and I moved here Mill Road was predominantly rural. It has now become more and more suburban, and that's fine and we've expected that. But we feel that warehouses would detract from the area and negatively impact the character of the neighborhood. The traffic that's been mentioned in the past at Mill and Mountain Road is due to the school parents coming and going during a brief period of time. Having carried my daughter to that school, I feel that it's a part of the neighborhood, I almost feel like I've paid my dues. Now that she is out of the elementary school, I wait and just move on a few minutes later. Many of the opposition to this proposal had the opportunity to vote for residential or warehouses just a few years ago on another nearby project and chose warehouses. We moved into this area knowing it was going to change. Lets make that change an improvement. My wife and I and everyone we've talked to on Mill Road support this residential proposal. Thank you.

Mr. Archer - Thank you sir.

Mr. Harris - Thank you.

Mr. Archer - Is there anyone else to speak in favor of the proposal? OK, how much time is left, Mr. Secretary?

Mr. Marlles - Two minutes and five seconds on case C-47C and three minutes and 29 seconds on Case C-48C.

1774 Mr. Archer - All right, thank you. OK, then at this time we will hear from the opposition.

Mr. Kizer - Good evening, Mr. Chairman and members of the Commission. My name is Wade Kizer and I live at 11621 Chickahominy Branch Drive.

1780 Mr. Archer - Good evening, Mr. Kizer.

Mr. Kizer - Good evening. I'm opposed to both cases that are here tonight. For the past six years the residents, the overwhelming majority of the residents of Rock Springs Estate, as well as Chickahominy Branch, have been opposed and fought the rezoning of this piece of property. Until tonight we've been successful in our fight. As Mr. Atack pointed out, one of the major points of contention about rezoning this property has always been access to Mill Road. The second point, in my opinion, has been the fact that we've also consistently against putting apartments on any part of this piece of this property.

With regard to access to Mill Road, Mill Road is a narrow winding two-lane road with a 45 mile per hour zone. It is congested already and that is due not only because of the homes that already exist on Mill

Road and in that general area, but also because of Glen Allen Elementary School that sets at the intersection of Mill Road and Mountain Road. What we believe that the County has not heard us on yet is that not only is Mill Road presently congested, and going to be made even more congested by 90 manor homes that Mr. Atack wants to build, but we're not taking into account the fact that there are 175 new homes that Mr. Atack is building on the east side of MII Road that have just been rezoned, and that's Hunton Estates. In addition to that 175 homes that will be additional traffic that's not already there, but is already zoned and is coming, there's a new county public middle school that's in that same piece of property that is due to be developed during the next several year, and it'll be that many more cars and that many more parents driving their children to school, as well as that many more school buses. In addition to the 175 new houses in Hunton Estates and the new middle school that is yet to be built, there are also approximately 75 new homes that have already been zoned but have yet to built on the west side of Mill Road, and those are in the back end of Rock Springs Estates. The lots have already been subdivided, foundations have been put in some of them, but for the vast majority they've yet to be built, and that traffic is yet to be taken into consideration. When we were here approximately a month ago, it was my understanding that one of the reasons that the developer asked this case to be continued was for the purpose of having a traffic study done. I have yet to see a traffic study. I did see a single page sheet tonight that appears to be a traffic count. There is a gentleman here that I think is from the County Traffic department. As I understand it, a traffic study is an in-depth study that would consider all of the traffic on the road, not just at one intersection of Mill Road but also at the other intersection near the railroad track, and to take into account all traffic not only just exiting Mill Road onto Mountain Road, but traffic going onto Mill from both Mountain Road as well as the other end at the railroad track. I've yet to see any traffic study. Perhaps Mr. Atack has one, but I didn't see it in the County file today, and I when I looked for it and I haven't seen any reference to it tonight, other than the single page what appears to be a traffic count. I would point out this, and that is approximately a year and a half ago Mr. Atack came to this same two neighborhoods and requested that we join him in asking for the rezoning of the acreage on the east side of Mill Road which is now going to be Hunton Estates and the 175 new houses and the new middle school. We dealt with him in good faith and to a large extent agreed that that would be a good change in zoning, and for the most part did not object to that rezoning. But we did that and we gave up for what we had fought long and hard for, that being the denial of access to Mill Road. We gave up two accesses to Mill Road on the east side of Mill when he came to us a year and a half ago because we believed that we were protected on the west side of Mill Road and that access at that time was not allowed, and it would continue to be denied. It's just a year and a half now since then, and now we're asking for access to the west side of Mill Road. We are against it and we dealt in good faith a year and a half ago, and we ask that the County do likewise with us now. We're not against, I think for the very large part of people that are concerned about this, are not against the project itself. I think it's a quality one. All we have asked is that it be turned around and that the access come down Hunton Parkway off of Staples Mill Road as opposed to off of Mill Road. It could be a win-win situation for everybody if that simple thing were done, and I think that Mr. Atack would have no trouble selling these units to people who are interested in buying them even if the access came off of Staples Mill Road.

Mr. Archer - All right.

Mr. Kizer - With regards to the apartments, we've always been against apartments in this area. There have until recently have been no apartments in this area. Recently zoning has been allowed on the west side of Staples Mill Road not far from this proposed project for 300 new apartments. If this project is allowed, it is going to give us 600 apartments in an area that heretofore has never had apartment houses. Lastly, I would just mention the buffer with regard to the manor houses. The buffer on Long Meadow Drive is 35 feet. The residents certainly don't believe that that is a wide enough buffer. What you are going to have is Long Meadow Drive 35 feet, which is very narrow, and then the next, the private road, which goes through the manor houses, and it's going to have the appearances of two parallel roads. We respectfully ask that you hear our concerns. As I said, we've been successful for the last six years, and we ask that you not change the zoning on this piece of property now.

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Mr. Archer - Are there questions for Mr. Kizer before he takes a seat? All right, thank you sir. Did you have a question Ms. Dwyer?

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Ms. Dwyer - No.

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Mr. Archer - All right.

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Mr. Chairman, ladies and gentlemen, my name is David Paxton. My wife Mr. Paxton and I live at 11616 Chickahominy Branch Drive. I would like to speak to a couple of access issues on Mill Road, if I may. Although a lot of attention has been directed to the school at the intersection of Mill Road and Mountain Road, I'd like to direct your attention to how traffic flows on a portion of Mill Road and mainly the portion I'm indicating here with the light (referring to slide), as you proceed east bound on Mill Road crossing 295, that's a four lane divided road. As you approach the property (referring to slide), and the intersection where Mr. Atack proposes to have access, it reduces to a two-lane road and, specifically, if you are going eastbound the right lane merges into the left lane. Mr. Atack, by requesting access to Mill Road, is asking that you allow him to use the through lane of Mill Road into which traffic is being merged as a deceleration and stacking lane for vehicles entering his property. That I would submit is an inherently dangerous situation, and we can all speculate as to how dangerous something is and what may or may not result. But it would seem to me that since we're not dealing here with property that has an absolute right to access to Mill Road, its asking for a waiver of a prohibition, that it is incumbent upon the applicant to satisfy this body and the public that safety is not going to be unduly compromised. That has not been done. The traffic memo, I'm sorry, the traffic memo that the applicant referred to basically tells us nothing more about the traffic at this point then we knew 30 days ago. Specifically, what this, this does not refer to a study, if you will, it refers to a traffic count and what it does is refers to a count made on two different days at two different times down at the intersection of Mountain and Mill Road, approximately a mile away from where the applicant proposes to use the through lane as a merge is going on for deceleration and stacking. And all this does is looks at traffic going southbound, if you will, on Mill Road onto Mountain. At the time this count was being done, the traffic could have been bumper-to-bumper coming on Mountain Road and turning on to Mill Road mainly going in front of the access point that the applicant requests. The traffic could have been bumper-tobumper coming the other on Mill Road and going to the school. The study, the count by definition, does not include any of the traffic coming out of the Chickahominy Branch in Rock Springs Estates area or coming in from that direction on Mill Road that goes to the school. All of that is excluded from this count and I'd submit to you that you truly know nothing more about traffic now then you did 30 days ago, and you're entitled to know more. You're entitled to the applicant preparing a real traffic study that looks at the proposed intersection that he is requesting and addresses issues over an engineers seal certified to the county such as whether using a through traffic lane during the course of a 45 mile an hour merge around a turn is consistent with county and other applicable governmental design criteria and whether its inconsistent with best engineering practice. Unless a traffic engineer certifies that to you, you're being asked to simply allow this to go on and wonder whether something will happen, and I think the applicant owes us all, more than speculation on that score.

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On the second traffic matter, we're in a situation now where the applicant came come in again and again and request access to Mill Road. He's talking about getting some property from the state. We don't know when that would take place, how that will come before you in terms of another request for access, and I would submit that its time for the applicant to show his intentions regarding Mill Road by dedicating, for example, a one-foot wide conservation easement around the perimeter of the property he is applying for. That would in effect sterilize and preclude further access to Mill Road as a matter of law rather than a matter of good faith. If there's a need for a fire entrance to this property, then that portion of the one-foot strip could be dedicated to the county for fire purposes. On a less substantive but annoyance factor, the proffers refer to a 15-foot high sign. The entrance signage for Rock Springs is four feet, 10 inches high, Chickahominy Branch is six feet high, Hunton Estates' new sign is 11 foot eight. For

reference, the wall over here at the projector is 12 foot, six, and the applicant is asking for two and a half feet more than that with no specification on width. That's ridiculous. Thank you.

Mr. Archer - Thank you Mr. Paxton. Are there questions for Mr. Paxton from the Commission members? Thank you sir.

Ms. Suffa - Good evening. My name is Linda Suffa. I live at 3330 Wood Brook Lane. I've lived in the Glen Allen community for approximately 25 years. My concerns are traffic, the quantity to the population which would be quantity and quality, and what I would like to do is show you some brief pictures I've taken to kind of reiterate what the other folks are saying - realizing that perhaps at least one of two of you have not traveled in the community recently.

Mr. Archer - OK, we can put those up for you, ma'am, I believe.

1911 Mr. Marlles - Ma'am, would you mind spelling your last name, just so we catch it on the record.

Ms. Suffa - It is S as in Sam u f f a.

Mr. Marlles - Thank you.

Ms. Suffa - It's a little different. This is a picture of Hunton Parkway (referring to slide). If you travel from the intersection up Staples Mill west on Staples Mill from Mountain Road, this is the dual-lane divided highway that will become Hunton Parkway/Hunton Boulevard that we've been speaking of. If you go to the next picture (referring to slide), this is actually the very first picture and what this shows you is at this point Staples Mill is a four-lane divided highway that then feeds into Hunton Parkway, which is to the far side where you see the stop sign. That's where Hunton Parkway feeds into Staples Mill Road. So it is four lanes divided feeding into a four-lane divided highway. This is a picture of the intersection (referring to slide) of Mountain Road that to, the feed in road here is Mill Road, which you see that its two lanes with the turning lane going into two lanes. You can tell this was unprepared and unpracticed.

Mr. Archer - You're doing real good.

Ms. Suffa -This is a picture of standing on Mountain Road looking at what is the beginning of Mill Road (referring to slide). There is a fire station to the far side where the van is sitting. This is taking that same intersection and looking at it from Mill Road (referring to slide). As you see, Mill Road is two lanes that feeds into Mountain Road, which is two lanes with the one little turning lane from a different perspective. This is a picture of Mill Road as you come over that hill that you saw (referring to slide). Glen Allen Elementary is to the side where the van is sitting (referring to slide). As you see, Mill Road goes down and then goes up over 295. There's an overpass there with a new residential community on the left. This is taken (referring to slide) on top of the overpass looking further down Mill Road. This is just a picture (referring to slide) of the east side of Mill Road and the property that is in question to be developed, of which I might even though with the restricted age community and the apartments that Mr. Atack is suggesting, there is still in this plan offices. Now if you look at this picture (referring to slide) and it's very difficult to see, where you see the steam shovel is Bekah Lane. Right diagonally across from that is where the entrance to the restricted age facility would be. In the distance (referring to slide), you see a small sign which is the entrance to Rock Springs Estates. This is the entrance to Rock Springs Estate (referring to slide), and it is at this point that Mill Road goes back to two lanes. This is where Mill Road starts into two lanes (referring to slide), as you see there's another new housing development that Mr. Atack is building to the right (referring to slide). Now in this development, there's going to be 147 new homes, and there's also proposed a middle school. This is about approximately 50 more feet down the road. As you see Mill Road is very narrow, its two lanes, and most places there is no shoulder. As you see in the next couple of pictures, this one it's also very, very curvy. This is the next curve (referring to slide); this is kind of like a virtual reality pictorial show down Mill Road (referring to slide). Obviously I don't work for National Geographic. Next one. This is the next curve and the next curve (referring to slide), and this is almost to the end, but as you see there's one last curve before you come to the railroad tracks. And the railroad tracks are sitting approximately 100 feet in front of the house that's right at the end of Mill Road (referring to slide). This is the first end of Mill Road, you cross over the railroad tracks and you come to the stop sign then it takes almost a 90 degree turn to the left, where you go another, I'll say 300 feet where there is another stop sign and it continues on to be a two-lane road through, up through Hanover County where it connects with 623, where there is another new housing development.

I just took some pictures of the neighborhood houses just to show you representative of the type of houses in the neighborhood. You can flip through these really quickly (referring to slides). Like I say this all back to the type of property that are adjoining or within a few feet of this property we're taking about. Like I say, the only other points I wanted to make is the fact that Mill Road is two lanes feeding into another two lanes road that is already very congestive with many new additions coming in the future. Staples Mill is a two-lane four-lane divided highway with Hunton Parkway being four lanes divided. The fact that the traffic survey is done is nice. I guess, I still have some questions about if 55-year-old individuals or shut-ins, I myself at 55, will have twins going into the first grade. I can tell you I don't plan on being retired, I certainly don't plan on sitting at home. My trips up and down Mill Road probably are close to 10 or 15 a day now, and I expect them to escalate, as the twins get older, and participate in neighborhood activities as my three older children did. I don't think the apartments are appropriate for this neighborhood, and I don't think Mill Road really can stand any more traffic activity then what is actually on it. Thank you for your time.

Mr. Archer - Thank you Ms. Suffa. Are there questions from the Commission?

Mr. Jernigan - I have one. You made a statement, maybe I heard you wrong. What did you say about offices a little while ago? There's going to be offices on this property?

Ms. Suffa - There still is in the plan, planned offices. There is, in this proposed plan there are apartments, there are town homes, there's this restrictive age community and there still are plans for office.

Mr. Bittner - I think I might be able to clarify that, Mr. Jernigan.

Mr. Jernigan - Clarify that for me, please.

Mr. Bittner - The overall Hunton property is about 400 acres and includes Office Service. This would be a piece of the original Hunton that they want to rezone. So there would still be some Office Service left over, which would basically be the south side of the new Hunton Park Boulevard backing up to interstate 295.

Mr. Jernigan - OK.

1995 Mr. Archer - Are the offices a part of this zoning case?

Mr. Bittner - No sir, they are not.

1999 Mr. Jernigan - That's a separate piece. That's what I was questioning, that's a separate piece of property.

Mr. Archer - I just wanted to clarify that. Any more questions for Ms. Suffa?

2003 2004 Ms. Dwver -I'm wondering if the traffic engineer is going to be speaking tonight, I do 2005 have a couple of questions of him in light of some of the comments that have been made tonight. Mr. 2006 Vanarsdall, did you want him to come after the applicant finished or does it matter? Todd? 2007 2008 Mr. Vanarsdall -I guess right now would be just a good a time as any. 2009 2010 Mr. Archer -I might let you know that we do have, we have 46 seconds left for the 2011 opposing side. 2012 2013 Mr. Vanarsdall -Oh, you do. 2014 2015 Well, this wouldn't count against anybody. Ms. Dwyer -2016 2017 Mr. Archer -No, no it wouldn't. 2018 2019 Mr. Vanarsdall -Since we were on traffic and roads this would be a good time to do this. 2020 2021 Mr. Archer -No I don't have any objection; I was just making that observation so 2022 they would know. 2023 2024 Mr. Eure -Good evening Mr. Chairman, members of the Commission. My name is 2025 Todd Eure. I'm the Assistant County Traffic Engineer. 2026 2027 Ms. Dwyer -Looking at our map, what is the status of Hunton Park Boulevard? Will it 2028 connect to Mill Road if the Commission does not; say the Commission did not vote to allow this C-48C to 2029 be built as designed so that it would cut off Hunton Park Boulevard? Would it then continue to Mill Road 2030 and then be a connection for the whole development or has that been nixed? 2031 2032 Mr. Eure -That's been nixed. Basically, Hunton Parkway is a long cul-de-sac, four 2033 lane divided cul-de-sac at this point. 2034 2035 Ms. Dwver -Given the number of residential units and the office, is that road 2036 sufficient to carry all that traffic, given that's just one access to Staples Mill Road and no other access? 2037 2038 The road itself is designed to carry that much traffic and more because it 2039 is a four- lane divided facility with proper turn lanes. The intersection of Staples Mill and Hunton Parkway 2040 will have a traffic signal done in conjunction with VDOT. So access there will be as good as it can get. 2041 Obviously, the original conception was to have the road connect through, but that has been eliminated, 2042 so with what we have there, it will work as satisfactorily as possible under the circumstances. 2043 2044 Ms. Dwyer -Do we have a count of the number of residential units and the number 2045 of people who would be in the office buildings at full build-out for this area that would be served by this 2046 cul-de-sac? 2047 2048 Mr. Eure -I don't have those numbers with me. It is my understanding that the 2049 original traffic impact study was being revised to reflect the changes in zoning and anticipated 2050 development that has occurred there, but I've not reviewed that at this point. Actually I think it has been 2051 downgraded, if I'm not mistaken. 2052 2053 So when this when Hunton was really, originally designed there was a

Ms. Dwyer -

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connection to Staples Mill and a connection to Mill, which would provide good circulation and good access

if there were an emergency. Is that correct? No? OK, I'm getting nos. OK I just want to be straight on the history.

Mr. Eure - It's, in some respects it's sort of like Cox Road north of Nuckols except less intense. That's basically a long cul-de-sac with very intense development on both sides of it all the way back. I'm don't know what the length comparison is. They're probably comparable.

Ms. Dwyer - North of Nuckols you mean?

Mr. Eure - North of Nuckols. Yes. I'm sorry, with a traffic signal at the intersection. So, you know, it functions. Yes, it would nice if it connected through somewhere, else but at this point it's not an option.

Ms. Dwyer - Are there plans to widen Mill Road?

Mr. Eure - Yes ma'am. Mill Road is a minor collector in the County's Thoroughfare Plan. Ultimately it will be a four lane divided road from Mountain Road up north of 295, or east of, depending on how you interpret its orientation. I guess it starts out north south and turns east west. Beyond that point it will be a four-lane undivided roadway all the way up to intersection of Old Washington, with ultimately some improvements in that vicinity of Old Washington and Greenwood. So, yes, it is ultimately going to be improved and with development with the proposed apartment units or townhouse units and adjacent subdivisions, improvements are being done with those developments and then ultimately it will be the county's responsibility to come in and kind of fill in the gaps in front of residential portions.

Ms. Dwyer - So this would just occur with development? The widening of Mill Road?

Mr. Eure - At this point, yes ma'am. Just as with the frontage of these townhouses along Mill the developer would be required to do the full widening providing SA turn lanes, make any, provide any necessary left turn lanes and any proposed crossovers for access so that we don't have traffic turning into the development off of a merge lane as Mr. Paxton was indicating he thought was going to happen. So yes we would make the developer do all the necessary road improvements in his immediate frontage to accommodate the traffic.

Ms. Dwyer - I'm assuming that access from Hunton Park Boulevard to Mill is something that the neighborhood does not want.

Mr. Eure - That's my understanding yes, ma'am, and for that reason our recommendation is if the townhouses are to access off of Mill that there be no access provided to through Hunton Parkway, because at that point we would provide basically a cut-through connection that's not designed to handle the traffic that would use it. So, if that access is to be provided, we would request that it be emergency access only.

Ms. Dwyer - Thank you. That's all I had.

Mr. Archer - All right.

Mr. Vanarsdall - Aren't they going to do something along, in front of the school?

Mr. Eure - Yes, sir. There is currently a project underway to improve the school entrance driveway, widen that, as well as improve the onsite circulation within the school parking lot. That may not sound like its going to help traffic on Mill, but its our opinion that it will because if we can

get traffic off of Mill quicker into the school site and circulate better within the site then we won't have the degree of back ups on Mill that we currently have, the school traffic.

Mr. Archer - All right, any further questions of Mr. Eure?

Mr. Taylor - Overall, I have just one capsule question. Noting all the proposed increases in subdivisions and different development, is it your view that the road capacities and the road improvements will take will be made a pace with this development, such that safety and capacity would be adequate?

 Mr. Eure - Yes sir, it would be our opinion. One thing that I would like to add that goes to your question, we have heard a number of concerns about the intersection of Mill and Mountain as it currently operates, irregardless of any additional proposed traffic, and that's an intersection we are in the process of reviewing to determine what operational and safety improvements we can make there. We don't propose a traffic signal at this point. I will point out that in the future if a traffic signal is warranted there, then one would be installed. That would be done. We've monitored traffic as it grows and anticipate approximately a year ahead of time if a traffic signal is needed, and have it up and operational prior to its meeting federal warrants. In the meantime, we are going to look at the intersection and see what operational improvements we can make there. There's a possibility that we can use the existing pavement we have on Mill just north of Mountain and add an additional approach lane to Mountain Road to help congestion there, particularly in the morning. And that we will do, regardless of the outcome of this project.

Mr. Taylor - I recognize as we go along here there are some congested areas now. I just wanted the assurance that with the road, before you can build roads, we usually have a higher traffic count. So the higher and higher traffic count, the more of the road. The travel log that we had along Mill Road is, there is a few curves in there, and I think that's in need of modernization and widening. So my concerns would be alleviated somewhat, if we were assured, as members of the Commission, that road improvements either by the developer or by the County or whoever, by the state perhaps, would keep pace with the development such that a reasonable amount of safety could be assured over the course of the project, recognizing that eventually it'll get to another web, and it'll, roads will begin to develop where they have other outlets, other then the ones they have now. You think that, looking at the way roads develop is a good final opinion that we can keep up with the growth that we see here so that safety is maintained and we won't, we'll end up with a good road system for Henrico County during the pace of this project?

Mr. Eure - The short answer to your question is yes, the, I guess the, if I can elaborate on that slightly, into a certain degree development drives road improvements. It we don't have

Mr. Taylor - I recognize that and that's the point. It drives it and then to keep pace with it, it's a question of, the chicken and the egg, you can't have one without the other and you'd like to keep the two of them together so that as the improvements are needed, the improvements are made, and safety is maintained and we get rid of that.

Mr. Eure - There would be improvements with the alignment of Mill as it is widened primarily to the north and east of this proposed site. That's where the majority of the curves are. The lower end, many, much of the widening is already in place, its kind of not consistently wide throughout there, so we can't use the pavement as efficiently as we'd like, and that probably would be the first section to be fully improved so that we would have a full four-lane section all the way from Mountain up through this area of development (referring to slide). I don't have a time frame at this point in time.

2159 Mr. Taylor -Well, my experience in Henrico County in terms of watching the 2160 development and watching your ability to improve the roads as the development takes place, overall, in 2161 all the places I've lived it's about as good as I have seen. 2162 2163 Mr. Eure -Sir, its not perfect but its... 2164 2165 Mr. Taylor -I would like d to be assured with this project of this magnitude and scope 2166 that your good record would be maintained and certainly we would have the traffic improvements keep 2167 pace with development. 2168 2169 Mr. Fure -I think that would be our goal as well, and I will also point out that as I 2170 stated earlier, we would require the developer to do full improvements, anything and everything that we 2171 would feel is needed from a safety standpoint that we can legally require him to do. 2172 2173 OK, any further questions for Mr. Eure? As I said, the opposition does Mr. Archer -2174 have 46 additional seconds if anybody cares to use it and of course Ms. Freye has a rebuttal. 2175 2176 Ms. Hawthorne -I can do that. I'm Carolyn Hawthorne. I live in Rock Springs Estates and 2177 I would like to ditto the previous concerns, but I purchased this home two years ago because it is a very 2178 low density, less than one home per acre area. So my concern is that the population density will triple or 2179 go to 6 times that with the proposal. Another concern is when we moved in, we were told we could not 2180 have a pumping station, the County would not provide one for us for sewage, and I wonder how they're 2181 going to handle that and why can they get one and we can't? 2182 2183 Mr. Archer -Thank you, ma'am. Perhaps Ms. Freye can refer to that when she does 2184 the rebuttal. 2185 2186 Ms. Freye -Mr. Chairman, I would like for Mr. Atack to respond to the question 2187 about the pumping station. 2188 2189 Mr. Archer -OK, thank you, ma'am. Mr. Atack. 2190 2191 Mr. Atack -The short answer is that the pumping station is being installed is being 2192 done by private funds. It's close to a three million dollar project that is being done by the private 2193 developer. So the County's, I don't think they had sewer scheduled for your area, originally, ma'am and 2194 this property necessitated its development. It could only be achieved by a pumping station, and so the 2195 developer is paying those entire expenses. That's the short answer. 2196 2197 Mr. Archer -Thank you, Mr. Atack. 2198 2199 Ms. Freye -Thank you, Mr. Chairman. 2200 2201 Mr. Archer -How much time do we have Mr. Secretary? 2202 2203 Mr. Marlles Five minutes and 34 seconds. 2204 2205 Ms. Freye -I can do better than that, too. 2206

Mr. Archer -

Mrs. Freye -

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particularly yours, Ms. Dwyer, is an understanding about the prior zoning and the concerns of the

neighbors. It is real important to note that the prior zoning did not allow access to Mill Road for a very

One of the things I really appreciated in hearing your questions,

All right.

important reason, and that's because the development primarily was office service, warehouse, which would have involved both the type of traffic which would have been a lot of truck traffic, and then also the volume of office traffic that is generated with that type, so that Mill Road would not have been a compatible road for that type or that volume of traffic that that zoning would have required at that time. However, since then, as one of the residents spoke to, in 1999 there was a rezoning immediately to the east side that did allow some of that zoning to change to residential and that residential development is allowed access to Mill Road. So, the precedence for residential development to have access to Mill Road has been established. The traffic report did show, we think it did add some information here. It did show where the congestion problem is that the folks are so concerned about. It showed that that congestion is between 7:30 and 7:45 in the morning, and while there may be exceptions it not likely or the rule that the age-qualified folks that would be living in this development would be likely taking children to school then, and would not likely be on the road at that time of day. The County traffic engineer has looked at this. I think that he has recognized that there are general road improvements that are needed to Mill Road. We certainly understand and appreciate the frustrations that the residents have, but you've heard the County's own engineer testify that it would be safe and that the road can accommodate this development.

We feel that the apartments would not have a negative impact on the Rocks Spring, Chickahominy, Mill Road development at all. It's over towards Staples Mill. All the access would be to Staples Mill. It is three miles by car. It's really not a part of their area. And also, I think its note worthy that the objections are not about the residential development on Mill; it's just the access. And I think that the evidence before you supports that the road is adequate and is safe to accommodate that, particularly since its age restricted and because it is, the density has been out limited. So we ask you please to follow the recommendation of the staff and recommend approval of this to the Board of Supervisors for both cases. Thank you.

Mr. Archer - Thank you, Ms. Freye. Any questions from the Commission?

Ms. Dwyer - Ms. Freye, there was another comment other than traffic, relating to something other than traffic. One was the height of the sign and the other was a 35-foot buffer adjacent to Long Meadow and Rock Springs Estate, and I'm wondering if that 35 feet, so it's a two-part question, but I'm wondering if the 35-foot proffer is in addition to any required setback or if that's meant to be?

Ms. Freye - At this point, its worded just as a 35-foot buffer. It doesn't say in addition to setbacks. So, at this point, it's strictly is a 35-foot buffer.

Ms. Dwyer - So what is required? What is the minimum requirement?

Ms. Freye - What is the minimum requirement for a setback? I can answer the other part of your question about the sign. In all the meetings that we've had with residents they've never once had any issue about the sign proffer. That is something that we would be glad to work with them on and talk with them about between now and the Board now that we know that is a concern. I feel like that is something that we certainly can dialogue with them about.

Mr. Archer - All right. Did we, I think they were looking for an answer for you Ms. Dwyer.

2259 Mr. Marlles - Mr. Chairman, the minimum rear yard setback is 35' according to Code.

2261 Mr. Archer - OK. Ms. Dwyer you hear that? 2262

2263	Ms. Dwyer -	OK. So just so that I'm clear on this, the minimum Code requirement is		
2264	35' and since this buffer is not	in addition to the required setback then you're not giving any extra space.		
2265	Is that correct?			
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2267	Mr. Atack -	Ms. Dwyer I would (unintelligible – mike not picking up the audience).		
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2269	Ms. Dwyer -	So what is the minimum legal requirement then between the road and		
2270	the residents?			
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2272	Mr. Atack -	I'm not sure that be a front yard setback with the 35', probably 24'		
2273	whatever the front yard setbac			
2274	Ş			
2275	Ms. Dwyer -	OK, I see. Is this site plan proffered?		
2276	-			
2277	Mr. Atack -	No it's not proffered.		
2278				
2279	Ms. Dwyer	So this is between the road?		
2280				
2281	Mr. Atack -	The setback from the road would be 35', also.		
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2283	Mr. Archer -	It is 35 front and back.		
2284				
2285	Ms. Dwyer -	OK.		
2286				
2287				
2288	Mr. Jernigan -	You've got 35' to the road, then you've got the road, then you've got		
2289	another 35' setback to the hou	Se.		
2290		04		
2291	Ms. Dwyer -	OK.		
2292				
2293 2294	Mr. Archer -	OK, Miss Freye, I had one question, just before we wrap up. One of the		
2294		ve been Mr. Paxton or Mr. Kizer indicated, I think, that it would be better		
2293 2296		f the layout, and since Mr. Atack indicated that it had not been proffered, is		
2297	that possible of is the optimum	layout as to what you all have looked at?		
2298	Miss Freye -	We believe it is the optimum layout, considering the market that we are		
2299		ential homes. These are folks that are going to want to be a part of this		
2300	3 0	al feel, and to have accessibility to that and not be segregated from the		
2301	=	proffer, is worded that says if the access is to Mill Road, there would not		
2302		ark Boulevard. There are just a lot of marketing reasons about why that		
2303	•	for access for residential access to Mill Road has been affirmed as recently		
2304		and it doesn't seem that this property should be treated differently.		
2305	as 1777, just doloss the rodu, t	and it doesn't seem that this property should be treated unferently.		
2306	Mr. Archer -	OK, I just wanted the information because I haven't heard anybody		
2307	mention it.	2, . jazz mantou ino inionimation boodadoo i matome modra diripbody		
2308				
2309	Miss Freye -	Thank you.		
2310	,			
2311	Mr. Archer -	Thank you, Miss Freye. Are there any further questions for either side?		
2312	All right. Are we done, Mr. Var			
2313	The figure of the world, with variationality			
2314	Mr. Vanarsdall -	I start by waiving the time limit. I move that we waive the time limit on		
2315	C-47C-01.			

2316 2317

Ms. Dwyer - Second.

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Mr. Archer - Motioned by Mr. Vanarsdall and seconded by Ms. Dwyer. All in favor of the motion say aye. All opposed say no. The ayes have it. The time limits are waived. The vote was 5-0. Mr. Kaechele abstained.

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Mr. Vanarsdall - Now I have to waive the time limit on the next case C-48C-01.

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Ms. Dwyer - Second.

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Mr. Archer - Motioned by Mr. Vanarsdall and seconded by Ms. Dwyer. All in favor of the motion say aye. All those opposed say no. The ayes have it. The time limits are waived. The vote was 5-0. Mr. Kaechele abstained.

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Mr. Vanarsdall -I see the hour is late and a lot of people have been here before we got here, so I won't be very long on my comments. I would first always just thank the people who came and spoke for and against. I appreciate that very much you coming out. And there is not a lot I can add to these comments that has not already been asked or said or stated. But I would like to give you a run down and where we are tonight. I jotted down some things here. We've had several meetings including, as you know, another public hearing last month on this case, both of these cases. Mr. Atack has responded to the issues by deferring the case last month for a traffic study. Traffic is the number one complaint that probably that I would guess that we hear from the Commission in any part of town. I wish there was a proffer that we could write that there would be no more traffic, but that's not possible. Around where I live and some of the people in the audience, the traffic out on Mill and Mountain would look like a horse and buggy to what we see, and I don't mean it should get any worse; I'm not trying to say that. My wife, Effie, and I went out to the intersection of Mill Road and Mountain last Monday. A comment was made by one of the citizens that probably nobody on this Commission knew anything about the traffic on Mill Road or where Mill Road was. So I said, well I am familiar with it and I will get more familiar with it. So we went out and stayed for a while and there was a lot of traffic through the But I'm told by the traffic, Todd Eure, that numbers don't necessarily mean as much as how long you wait to get through an intersection. Around 7:30, 7:40 or 7:45 p.m., it backed up at the most and not very long then, maybe eight to 10 cars, and school buses, of course, caused it to back up. Most of the people come from the school and took a right and went up Mountain to Staples Mill Road and then to 295, which is a good way to get out. Some traffic went down Mountain, most turned right and went up, but it, the backup was not bad as you think. I do not believe that the age restricted will cause that much early morning traffic; it should not. And if the present zoning, they talked about traffic on those roads, if the present zoning remains you will have in addition to automobiles, you'll have trucks and all kinds of different vehicles. I guess what I'm saying is that if you don't know it, this body does not go on what is popular or what is anything other than technical, and we have a very professional staff that reviews all of this before it ever comes to us. Its been said that we are the lightening rod for the Board of Supervisors. That means that we have to prepare the cases and send it to them. I don't know of anything else we can do on these two cases at the Commission level that we haven't already done. Mrs. Freye has worked closely with Mr. Atack, and they have improved the cases by adding and changing proffers, and Mr. Bittner has written a very favorable staff report in favor of both cases. The traffic department also had no problem with it. The Land Use Plan and the goals, objectives and policies, which we have to go by and want to go by and look at, they are both favorable on these two cases. And both projects are very upscaled and certainly more compatible with the residential layout and development then present zoning. And all the things that we bok at as commissioners point to very favorable conditions, and I would like to see these passed on to the Board and then the things you all have talked about tonight, in addition to what is here, could be worked on. With that said, I would like to start with Case C-47C-01 and recommend to the Board of Supervisors to approve this case.

2369 Mr. Jernigan - Second.

Mr. Archer - Motioned by Mr. Vanarsdall and seconded by Mr. Jernigan. All in favor of the motion say aye. Those opposed to the motion say no. The ayes have it. The motion passes. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Vanarsdall, seconded by Mr. Jernigan, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it would be compatible with the type of residential growth in the area, the proffered conditions assure a level of quality not otherwise possible, and it adds a valuable component to the mixed development concept of the larger overall development.

Mr. Vanarsdall - The next case is C-48C-01. I would like to recommend to the Board of Supervisors to recommend approval for this case.

Mr. Taylor - Second.

Mr. Archer - Motioned by Mr. Vanarsdall and seconded by Mr. Taylor. All in favor of the motion say aye. Those opposed say no. The ayes have it. The motion passes. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Vanarsdall, seconded by Mr. Taylor, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it would reinforce the residential character of the area and the proffered conditions assure a level of quality not otherwise possible.

Mr. Vanarsdall - I appreciate everyone coming out.

Mr. Archer - Mr. Secretary, when will the Board hear this case?

Mr. Marlles - Do you have a date, Randy?

Mr. Kaechele - October 9th isn't it? October 9th?

Mr. Archer - These cases will be heard by the Board of Supervisors at their next public hearing on October 9^{th} .

2406 Mr. Archer - All right, let's give everybody a second to clear out, Mr. Secretary. Well we can call the case. Lets go ahead and call another case. All right, we ready?

C-39C-01 James W. Theobald for JG Virginia, L.P.: Request to conditionally rezone from R-5 General Residence District to R-6C General Residence District (Conditional) and B2C Business District (Conditional), Parcels 103-A-58 through 61, containing approximately 69.10 acres (R-6C – 52.6 acres; and B2C – 16.5 acres), located on the west line of Staples Mill Road (U.S. Route 33) approximately 60 feet north of Park Lane (Mayfield Subdivision). Multi-family and commercial retail development are proposed. The R-6 District allows a density up to 19.8 units per acre. The business will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Office/Service.

Mr. Marlles - Mr. Householder will present the case.

2422 Mr. Archer - Thank you, Mr. Secretary. Is there anyone here opposed to C-39C-01? We have opposition.

Mr. Householder - Thank you, Mr. Chairman. This request would rezone 52.6 acres from R-5 General Residence District to R-6 General Residence District, and it would zone 16½ acres from R-5 to B-2C Business District.

The property as shown here on the aerial map (referring to slide) is generally bounded by Staples Mill Road to the east, Bethlehem Road, Willow Place Shopping Center and Jordan's Branch Creek. Let me show it to you on the zoning map (referring to slide). With this, this would be Jordan's Branch down here and Bethlehem Road running up here (referring to slide). This request would be a major redevelopment project. The proposed redevelopment would include the demolition of 688 multi-family units. The applicant has indicated that the engineering studies show that a 60-year Suburban Apartments were wearing out and nearing the end of the useful life. They've also indicated the rehabilitation of the Suburban Apartments would not be economically feasible. As shown here, there are actually three complexes that make up this property, the Suburban Apartments, The Crestwood Apartments, and The Yorkshire Apartments would occupy all these areas here (referring to slide), with Crestwood here, Yorkshire, and then the remaining area and here being the Suburban Apartments (referring to slide). Currently zoned R-5, the applicant could, by right, demolish these units and construct 1,003 apartment units. Instead the applicant is requesting rezoning to provide retail development along Staples Mill, in this area (referring to slide), and have a higher density apartment project back here (referring to slide).

I would like to first go over the particulars of the B2C portion of the request. The Land Use Plan recommends Office Service, but staff believes there is merit to providing neighborhood oriented retail services that could serve the residents not only of the apartments but also other residents in the area. The applicant has submitted several proffers that we feel would insure quality development on the site that would be compatible with surrounding uses. These proffers include that they've limited substantially the B-2 uses on the site; they've provided for a 25' landscape buffer along Staples Mill Road; they've also addressed staffs concern with a big-box retail in this location by prohibiting what we would consider a big-box retail, and they've insured a coordinated architectural appearance along the subject property.

Now, to the R-6 portion of the request, which is 52.6 acres. It would be located just behind this B-2C portion (referring to slide) and this existing zoning would allow 14.52 units per acre, whereas the R-6 proposal would be 19.8. Based on 52.6 acres, this could be 1,041 apartment units constructed on this portion of the property. It is anticipated that in order to develop at this density, the applicant would have to have a mix of building types that would include anywhere from two to a four-story building. The applicant for this apartment portion has proffered to provide for a mix of unit styles with a maximum of 35% one-bedroom units, and which would be a typo in staff report. I think that it said minimum and it should refer to a maximum of 35% one-bedroom and a maximum of 15% three bedroom units, which would provide for a variety of unit types. Also, in this case we have an exhibit, which I will bring up, which kind of gives a very basis conceptual view of the project. But it shows this four-lane road coming through the project which staff thinks is very important to provide access to the proposed site and would really make it a better quality development. There currently exist four roads within the complex and the applicant has indicated that when they demolish the units they will also vacate existing roads and put in a spine road, as its called in the proffers, as shown on this exhibit. As I said, the existing buildings are nearing the end of their usable life, which would require demolition, and this obviously would displace the current residents of the Suburban Apartments. The owner has indicated that relocation assistance will be provided to assist these residents of the current apartments. As in the B-2C portion of the development, the applicant has submitted proffers that staff feels would insure in quality development on the site, including a pedestrian access system throughout the major project areas of the development. They are going to have a clubhouse and recreational area for use of residents, which would be proffered to be built on the first phase of the project. The Proffer 16, they stated that any storm water management facility would be utilized as a water feature and become an integral part of the development. This is

something staff worked for and is consistent with our multi-family design guidelines. The remaining issue in the staff report was the buffer area between the north and west portions of the property (referring to slide) and which are single-family residential areas. This proffer has been revised and handed out to you tonight and it now provides for a 35' side yard setback and a 40' rear-yard setback, which is a 5' increase from the previous proffer from the northern western property lines. Also, to address staff concerns with the buffer area with the size of the buildings for the three and four story buildings, the applicant has proffered 60' for a three-story building, and a minimum 100' setback for a four-story building. In essence in keeping the perimeters clear with the lowered buildings off the perimeter of the site, which was the intent that staff was trying to get at with those comments, so they now have addressed that concern. Additional proffers that we typically get with higher quality apartment complexes, dumpster screening, limited parking light lighting, sounds suppression measures, and quality building materials.

In summary, this request would be a major redevelopment opportunity for a site that has great potential. Although the request is not consistent with the 2010 Land Use Plan designation of office service, staff feels that the applicant has provided many additional assurances that to justify this type and quality, I think it would justify a departure from the recommendations of the Land Use Plan. Because the existing uses are multi-family in nature, staff feels that a high quality multi-family development project combined with the retail neighborhood services along Staples Mill would be a substantial improvement for this site and the appropriate redevelopment option. Staff recommends approval of this request, and I would be glad to answer any questions you have.

Mr. Archer - Thank you, Mr. Householder. Are there questions on the Commission?

Mr. Vanarsdall - I don't have a question for Mr. Householder, but I would like to mention, Mr. Chairman, that they asked if anyone was in opposition to the case. We also have some people here in favor of the case. I would like for everybody in favor of the case to raise their hand. Thank you.

Mr. Archer - Thank you.

Ms. Dwyer - Mr. Householder, I have a questions about the B2 zoning. I think you stated in your staff report that this would be a neighborhood kind of retail service-oriented area. But B-1 is usually what we think of when we think of neighborhood-oriented service areas. Also, being this close to all these apartments, B2 is allowed to be open 24 hours a day and B1 establishments have to close at midnight. So I'm wondering, especially given all the uses B-2 uses at have been proffered out, what is the rationale for B-2 as opposed to B-1 zoning?

Mr. Householder - I think the applicant probably address it better than I could because they have, obviously, some intentions for B-2 that I may not be aware of. But, in general, I know the automobile filling station with the convenience store was a, I think a use that it seems to be something they were looking forward to, which would require the B-2 designation. That's a guess as why they are looking for B-2.

Mr. Jernigan - And that's closing at midnight?

2519 Ms. Dwyer - Yes, its 24 hours.

2521 Mr. Archer - B-2 is 24 hours. Right.

2523 Ms. Dwyer - B-2 is 24 hours.

2525 Mr. Householder - B-3 is...

2527 Mr. Jernigan - I'm thinking we...

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2528 2529 Ms. Dwyer -Maybe I looked it up wrong. 2530 2531 Mr. Archer -B-3 is 24 hours. 2532 2533 You have to be B-3 to have 24 hours. Mr. Jernigan -2534 2535 Let me check. Ms. Dwyer -2536 2537 Mr. Vanarsdall -Mr. Secretary, I thought B-1 was community and B-2 was neighborhood. 2538 2539 Mr. Archer -B-2 is midnight, I believe. 2540 2541 Mr. Marlles -Right. 2542 2543 Mr. Archer & Mr. Marlles -B-3 is 24 hours. 2544 2545 Mr. Householder -I think B-2 allows for the provisional use to extend the hours. 2546 2547 Ms. Dwyer -Let me see. 2548 2549 Mr. Householder-My recollection is that is where the difference between the B-1 and B-2 2550 2551 2552 Mr. Archer -I think the applicant can answer that 2553 2554 Mr. Vanarsdall -Mr. Theobald can answer that very easily. 2555 2556 Mr. Householder -I am sure he can. 2557 2558 Any further guestions for Mr. Householder. All right, while Mr. Theobald 2559 is coming, I will reiterate what the secretary said concerning the rules for the time limits for the applicant 2560 and for the opposition. Ten minutes for each side, and Mr. Theobald would you like to reserve some 2561 time. sir? 2562 2563 Mr. Theobald -Two minutes please, Mr. Chairman. 2564 2565 Mr. Archer -All right. 2566 2567 Ms. Dwyer -Provisional use permit allows 24 hours in B-2. 2568 2569 Mr. Theobald -Correct. It would require me come back to the Commission and the 2570 Board of Supervisors, but not as a matter of right. Mr. Chairman, ladies and gentlemen, my name is Jim 2571 Theobald I'm here this evening on the behalf of JG Virginia LP and Gumenick Properties. 2572 2573

As Mr. Householder stated, this is a request to rezone approximately 70 acres of land from unrestricted R-5 to R-6 and B-2 with substantial proffered conditions. As you know, Suburban, Yorkshire, and Crestwood Apartments were constructed beginning in the late 40's and on into the early 60's. They certainly served an important role in initially providing housing for our returning veterans from World War II, but now some 40 to 50 years later they are just worn out to the extent that renovations are just not feasible. Gumenick Properties intends to replace the current structures with the highest quality apartments along with related neighborhood-oriented retail along Staples Mill Road. This, obviously, involves a long-term commitment to the site by the Gumenicks in the investment of over 60 million

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dollars by them in a location that has been designated by the County and its Land Use Plan as a strategic redevelopment area. As such, our plans are consistent with many of the County's goals, objectives and policies, as expressed in your Land Use Plan. Importantly, I think this request represents a significant opportunity. It's obviously a mature site. If you have been out there, its extraordinary well located with convenient access to West Broad Street and Interstate 64 and is almost equal distance between some of the exciting development that is occurring in the downtown Richmond area as well as out in the Innsbrook and Short Pump area. All the necessary infrastructure is in place and it's in an area that is undergoing redevelopment; witness the expansion of the Trigon Complex. Gumenicks' commitment to complete the redevelopment in a responsible and quality fashion, I think, is made all the more creditable by their successful redevelopment efforts at Crestview. But their vision for redevelopment is not just related to this site, but for the surrounding area as well, and that vision results from a strategic business plan that has been over two years in the making. As Mr. Householder indicated, the site is currently zoned R-5 unconditional, thus resulting in the potential to develop over 1,000 units, as a matter of right, without any written binding quality assurances. Now our request for our R-6 classification would allow us to develop approximately the same number of units net of the 161/2 acre site slated for neighborhood retail. We had submitted nearly 30 written conditions that are binding and will run with the land. You've heard Mr. Householder summarize those. They do include such features as pedestrian access ways connecting all areas, provision of a primary access way bisecting the property, that being a four-lane spine road, underground utilities. We've limited the hours of trash pick up. We've agreed to rezone any areas that lie within the 100 year flood plan to a C-1 Conservation District. With regard to our apartment land, very importantly we have put minimum square footages on the different types of units to assure you that these are units to the highest quality. One-bedroom units have a minimum finished floor area of 700 square feet, two-bedroom units minimum finished floor area of 925 square feet, and three bedroom units a minimum of 1,100 square feet of finished floor area. We have also limited the mix. This is important in terms of considering potential impacts on schools. The apartments will consist of a maximum of 35% one-bedroom units and a maximum of 15% three-bedroom units. There have been significant recreational amenities proffered, that being a clubhouse or multiple clubhouses, which will include a business center, swimming pool or pools and fitness facilities, and we have agreed to construct the clubhouse with the first phase of development.

We provided for sound suppression measures. We've committed that each unit will have a washer and a dryer, and be electrically wired to readily accommodate computers and modems. Mr. Householder has indicated our recent proffer amendment. It was filed Tuesday ahead of the deadlines. We will not need a waiver, increasing the building setbacks and dealing with taller buildings, trying to internalize those to our site.

Our storm water management facility must be designed as a water feature amenity. There is a rather large one planned on this site, and well landscaped so that it's an integral part of the development. We have limited our exterior materials, eliminated the use of cantilevered chimney. We have required any recreational vehicles, campers, etc. to be parked or stored or stored in designated areas rather than throughout the project at random, and limited the height of lighting.

Turning for a moment to the B-2 parcels, we have eliminated a significant number of otherwise permitted uses in the B2 area. Again, the hours of operation are limited to 6:00 a.m. to midnight. We have provided for a buffer along Staples Mill Road; provided a proffer to assure you this is not a site where a big-box retailer would be welcomed.

We've addressed such things as exterior materials, the height of lighting, also to the extent that there would be a convenience store fuel pumps provided that any such canopy lighting would be recessed, so as to conceal the direct source of light. Furthermore, we've limited the signage; the detached signage on the B-2 piece to be ground mounted in nature and not to exceed 15' in height and also provided that all landscape areas along the public rights-of-way would be irrigated.

In summary, I would like to assure you that Gumenick Properties has spent years in both strategic and land planning to get to this point. Along the way they have diligently informed their residents and neighbors of their plans. We have also worked very hard with your professional planning staff, Mr. Vanarsdall and Mr. Glover, to develop the written guarantees that you have before you this evening. Some are taking reference that this represents a very significant investment by Gumenick Properties and Henrico County. This redevelopment will result in significant job opportunities and enhance revenue to the County in the nature of both sales and property taxes. It is estimated that upon completion, the assessed value of the property and improvements will rise from its current level of approximately nine million dollars to well over 60 million dollars. We believe this request represents a significantly better alternative than the one that current exists. You've heard the saying that a rising tide lifts all boats. That's their vision for this area, and I would respectfully request that you recommend approval of this case to the Board of Supervisors. And I do note there are other people who would like to speak in favor of this case and I would be happy to answer any questions.

Mr. Archer - Thank you, Mr. Theobald. Are there questions for Mr. Theobald from the Commission?

Ms. Dwyer - Is your primary reason for requesting B2 as opposed to B1 because you want the convenience store option?

Mr. Theobald - That is one reason. Also B1 has a requirement that limits the square footage of retail users to 5,000 square feet, and sometimes your users, your inline users, even the neighborhood retail might require additional space.

Ms. Dwyer - I thought it was 10,000.

Mr. Theobald - I thought it was 5,000 in B-1.

Ms. Dwyer - No individual shops/shop found more than 10,000 square feet of floor area except when located within a shopping center. So you think you might something more than 10,000 square feet?

Mr. Theobald - Sure. Grocery Store.

2668 Ms. Dwyer - You could have two, the way the proffers are written you could have two big boxes on that property.

Mr. Theobald - I think if you look at the plans, Ms. Dwyer, if you could put the site plan back up for me, the little card plan (referring to slide), what you see is that the retail sites are actually divided into three sites, the largest of which is 10 acres and so it would, on ten acres of land you might get somewhere between 70,000 and 80,000 square feet. Your typical big box user these days are 160,000 square feet, so you will not be seeing big boxes on these sites.

Ms. Dwyer - So what was the square footage again for that site, the maximum?

Mr. Theobald - It could be just a basic rule of thumb somewhere between 7,000 to 10,000 square feet per acre developed. This is about a 10-acre site. So, you could have, I've never seen anybody get a 10,000 square feet per acre, so its probably 80,000 square feet average could be developed on that parcel, the size of a Ukrop's is 62,000/65,000 square feet for a grocery store, but your big-box retailers are a minimum of 120,000 to 165,000 square feet.

Ms. Dwyer - So you're not going to have a Wal-Mart, but you could have an 80,000 square foot building?

2687 2688 Mr. Theobald -Could, sure could. 2689 2690 Mr. Archer -All right, any further questions from the Commission? 2691 2692 Mr. Kaechele -Have there been any layouts over the apartment units that would 2693 indicate you know the number of units or the density? 2694 2695 Mr. Theobald -No, sir, Mr. Kaechele. We have not done a layout. I think that if you 2696 multiply the potential density over the acreage you come out with some 1,041 versus the 1,003 units that 2697 could be developed as a matter of right on the entirety of the property and of the current zoning. 2698 2699 Mr. Kaechele -That's 19.8 or something like that? 2700 2701 Mr. Theobald -Yes, sir. That's exactly right. 2702 2703 Ms. Dwyer -Would these be three-story buildings to achieve that density? 2704 2705 Mr. Theobald -There'll be a mix of two, threes and possibly four-story buildings. 2706 2707 Ms. Dwyer -I have a question. Just for my information and what's proffered out in 2708 the list of B2 uses that are proffered out, bars for establishments whose primary purpose is the sale of 2709 alcohol. What are the ABC rules? Are you familiar with the ABC rules about alcohol to food ratio? 2710 2711 Mr. Theobald A bit. I am and while I think that this language was perhaps a bit 2712 redundant in that regards, it was language that was important to both the commissioner and supervisor 2713 of the district to better state our intent as to the types of uses. I think that the ABC laws still require 2714 having at least 50% of your revenues be comprised of food sales in order to have a license to serve 2715 alcohol. We thought this accurately stated what we did not wish to occur on the site, and it seemed to 2716 work. 2717 2718 Mr. Archer -All right. Further questions for Mr. Theobald from the Commission? 2719 2720 Mr. Theobald -Thank you. 2721 2722 Mr. Archer -Thank you, sir. 2723 2724 Mr. Theobald -I believe we might have some proponents, Mr. Chairman. 2725 2726 Mr. Archer -Ok, how much time do we have left for that side, Mr. Secretary. 2727 2728 Mr. Marlles -Excluding the two minutes for rebuttal, two minutes. 2729 2730 Mr. Archer -OK. All right. Mr. Theobald you can select some one. 2731 2732 Mr. Vote -My name is Rick Vote. I live in the Britton Hills Farm neighborhood, 2733 which is approximately cater-countered to this proposed development, and I'm the President of the 2734 Britton Hills Farms Civic Association there. Britton Hills Farms is a neighborhood of approximately 80 2735 homes built in the 30's and 40's. Some of the people that live there have lived there since the homes 2736 were built; some of the people who have lived there have actually spent, lived in Suburban Apartments a 2737 few years after World War II. In speaking with the residents of our neighborhood, I have spoken with no

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one that is opposed to the development of this property. We spent some time with the Gumenick group

of people that are developing this, and on behalf of the people of the neighborhood that I have spoken

with, which is definitely the majority, we are very much in favor of this development. We feel that it will improve the quality of life of our neighborhood as well as the area around there by providing a much higher quality living space, a much more attractive living space. It will provide some very needed and convenient services in the retail area, and we don't believe that the, some people have had questions about traffic, and in looking at it the traffic is bad now. We don't think this is going to make it any worse. Other factors contribute to the traffic problem around that area, and also we just feel that aesthetically it will be a great improvement to not only our neighborhood but all of the surrounding neighborhoods in terms of property values, added conveniences to the stores, and the people that it will draw with Trigon putting up a new office. Is that my two minutes?

Mr. Archer - Yes sir, I'm afraid it is.

Mr. Theobald - Thank you very much.

2754 Mr. Archer - Thank you, sir. OK, is that all of the time Mr. Secretary? 2755

Mr. Marlles - Except for the two minutes for rebuttal, yes sir.

Mr. Archer - All right, so we'll hear from the opposition. Would someone like to be

first?

Rev. Sykes - Members of the Planning Commission, business leaders and concerned citizens, I am Rev. Lisa Sykes, the United Methodist Minister, here in Richmond I'm appointed to Christ Church which is located near to Suburban Apartments. And I'm chair of Henrico Affordable Housing Partnership, which you'll refer to as HAP. As I speak we are an interfaith group including different religions and different denominations and we also include nonprofits and individual citizens. Our goal is to assure low-income wage earners of quality housing in safe neighborhoods with public transportation, with good schools and other necessities, such as near by jobs and medical care.

I am here tonight as chair of HAP to ask for a deferral on the rezoning request of JG Virginia LP, also known as Gumenick Properties for Suburban, Yorkshire, and Crestwood properties. We agree that these properties need to be redeveloped; we have questions about some of the elements of the proposed plan. I ask for a deferral for these following reasons. First if you look at the plans offered, there is a 37% increase in the residential density of the area. The proposal suggest a change from R-5 zoning, as you know, which permits 103 apartments on 69 acres to R-6 zoning which would allow 1,041 units on a much smaller 52 acres. I see no consideration of the burden of this density change on the road and the traffic patterns, or its effect on adjacent single-family homes. Second, the 2010 land use plan designates this area as retail office. This designation is obviously inconsistent with the intended redevelopment and there should be a delay to address a change in the Land Use Plan. Third, there are inconsistencies between the proposed plan and the multifamily development quidelines of Henrico County. The proffer has only recently been amended to include four-story buildings, and it's possible that these would be built adjacent to single-family homes around the outer perimeter when those sorts of buildings, the higher ones, are to be to the center of such a development. This stands in clear contradiction of a multifamily development quideline. I fear many of the current landowners and neighbors to this property are unaware of this fact. I think the height should be scrutinized and current neighbors consulted and plans made specific about the height and the placement of the building. Fourth, there is a lack of specifics regarding new road designations and the distribution of parking spaces in accordance with the multi family guidelines. This is also true of the buffer zone between the new commercial corridor along Staples Mill Road and the proposed R-6 zoning, and no mention is made of providing units which are accessible for the elderly and the disabled, which is, again, part of the guidelines of our county. Fifth, the report from the Division of Police Community Services suggest that no site plan was submitted with this case. It raises several concerns in regard to crime prevention through environmental design. Most at Henrico County out of a concern for its citizen's safety require a conceptual plan from the developer before

2793 granting approval in order to make sure that such significant issues as these are addressed. And finally, 2794 from the meetings HAP has had with the residents, I can attest to the fact that they are confused to as to 2795 Different language groups relate different and conflicting facts about the what is happening. 2796 redevelopment and there possible displacement. Many of the residents who are unfamiliar, perhaps, with 2797 our system of government are reluctant to advocate for themselves and some actually fear premature 2798 eviction should they speak out publicly. So it is a real issue in wanting to make the voices of the 2799 residents that we're thinking of displacing heard. Adequate attempts to ascertain the concerns of these 2800 residents and to insure that they clearly understand the choices and time line before them, I believe have 2801 not been made. These are law-abiding and tax-paying hard-working citizens. One of them had to go 2802 home to put her children to bed tonight, but she came with me. Her name is Rosa and she brought her 2803 five year old and her three year old. Many of the residents are not here and could not be here because 2804 they work more than one job. They have two or three jobs and they work in the evening. Should we 2805 endorse the displacement of 400 to 600 family units so casually without insuring they've been heard, 2806 especially understanding that there are special ethnic nuances that we want to consider with this 2807 community. As a pastor I'm here to speak for those who are unable or perhaps too fearful to come and 2808 speak for themselves. Do we not have a moral and ethical obligation to good tenants of these 2809 properties, some of them have lived there for 13 years, and to current residents of this County, who seek 2810 to keep not only there location but also there lives intact. A significant financial institution in Henrico 2811 County is ready to make a creative and generous investment in this redevelopment to and as a result in 2812 this County that would provide profit to the owners while avoiding the displacement of at least some of 2813 the current Suburban residents. This offer has been made known through Interfaith Housing and despite 2814 diligent attempts on the part of Interfaith and of HAP, the developers have been unwilling to even discuss 2815 it or even or actually articulate it. And while they are willing to discard such an immense gift to our 2816 community and provide for exclusivity and diversity we who are a part of HAP are not content to let this 2817 happen. And certainly some of our Bishops are in agreement with this stance. We ask only for a fair 2818 hearing with the Gumenick's and clear and complete communication to the residents who face 2819 displacement. We support Henrico County's identified goal to encourage the creation of housing for the 2820 elderly and the disabled and welcome the offer of this philanthropic investor to provide childcare on site 2821 as well as a recreational center. I am convinced that the profits at stake here, and I know I come from a 2822 theological bias, are more than monetary and the one who will profit the most from carefully considering 2823 these concerns is Henrico County itself and all of its citizens. At this time, just so everyone can know I 2824 would like to ask those who support HAP's request for deferral of the Gumenick's rezoning application for 2825 the Suburban, Crestwood and Yorkshire Apartments to please stand. Thank you. 2826

Mr. Archer - Thank you, Rev. Sykes. Are you done now?

Rev. Sykes - Yes, I am.

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2831 Mr. Archer - Are there questions from the Commission?

2833 Mr. Jernigan - I've got, what is the apartment count there now? 2834

Rev. Sykes - We are aware that there are 600 families still on the premises. As to apartment count I probably should...688.

Mr. Jernigan - Thank you.

Ms. Dwyer - Could you give us some more information, you mentioned this philanthropic investor. Have they, are they willing to offer to purchase the property and then to build it?

Rev. Sykes - There are different possibilities there. I'd like to if I may grant the microphone to Pat Patterson of Interfaith Housing through whom this offer has come. He knows about it than I do. Thank you.

2847 Mr. Archer - Thank you. How much time do we have left, Mr. Secretary?

2849 Mr. Marlles - Two minutes and 20 seconds

2851 Mr. Archer - Two minutes and 20 seconds for the opposition.

Mr. Patterson - My comments are very brief. I'm Pat Patterson, the Executive Director of Interfaith Housing Corporation, and I state simply that we've offered to work with Gumenick Properties to minimize the permanent displacement of current low income tenants of Suburban by either purchasing part or all of the area to be redeveloped in order to help stabilize as many families as possible or by partnering with Gumenick's and then a private lender to provide construction or permanent financing significantly below market rates to help make the apartments more affordable for low income families who reside there. The permanent the private lender has chosen to remain anonymous unless/until Gumenick Properties decides to talk specifics of how such a partnership might work. To these offers Gumenick has responded in writing that "we will not sale all or part of Suburban and we decline to meet further with you as we don't share common vision for Suburban" noting that they intend to get out of the low-income housing market all together. They have also erroneously inferred that our financing partner is the Government and the fact is that it is not the Government. I will state that. I wish that this were not the case, but I think regardless of the merits of our efforts my wishing can accomplish very little without a sincere desire from a party that owns Suburban to come to the table.

Mr. Archer - So, Mr. Patterson, are you'll saying that you've not have an opportunity to dialog with them at all?

Mr. Patterson - We've had a meeting with Gumenick Properties, and we had correspondence between us and Gumenick, yes.

Mr. Archer - OK.

Mr. Patterson - But we've had no opportunity to come together with Gumenick to talk specifically about how a redevelopment might occur with a private lending partner and the indication of Gumenick's is that really don't want to participate in that kind of a relationship.

Mr. Vanarsdall - Mr. Patterson, I think they made it very plain to you and the others in their letters that they didn't want to.

Mr. Patterson - That's correct.

Mr. Vanarsdall - Have any part of this and I don't think they want to come together. I think, I have a copy of the letter, and it's very plain and very nicely written, very politely written out, and I don't think you can expect them. It's their money.

Mr. Patterson - I don't disagree with you, sir. I notice there are many...

Mr. Vanarsdall - You live anywhere near the Suburban apartments?

Mr. Patterson - I did. I do not now.

Mr. Vanarsdall - You don't now?

Mr. Patterson - Correct.

2899 Mr. Vanarsdall - Thank you.

2901 Mr. Archer - Are there any further questions for Mr. Patterson from the Commission?

2903 Mr. Patterson - Thank you.

2905 Mr. Archer - Is there time enough, Mr. Secretary?

2907 Mr. Marlles - Fifty-eight seconds.

2909 Mr. Archer - OK, we've got about a minute if someone else would like to speak.

Ms. Rose - Yes, I'm Barbara Rose, a resident of Hanover County and also Vice Chair of HAP, Henrico Affordable Housing. Some technical things, besides the lack of consistency with your multi-family guidelines that were outline by Rev. Lisa Sykes, the proffers are also ambiguous and vague. They appear defective. Are they even enforceable? Examples, it proffers recreational facilities, but no standards, the tiny clubhouse, postage stamp pool, what will it be? The tree proffers, conditions on preservation where practical. Who decides that, they do. It's impossible to determine whether the road plan will be adequate and safe. There is no plan. That is not a proffered concept plan. And I'm really troubled when I look at the other presentations this evening. Unlike, for instance C-49C-01, we have no conceptual site plan. You don't know where the buildings are, but proffer 15 tells you that they're going to on the, adjacent to the residential, they may have four-story buildings, when your multifamily guidelines say otherwise. I think that the proffers are vague. I think its inconsistent with a multifamily guideline and I would ask that you defer this application until it can be made more complete and more consistent with the guidelines, and also to allow meeting with the current residence of Suburban and some of the neighboring single-family homes, which HAP will be glad to help to arrange. I thank you.

Mr. Archer - Thank you Ms. Rose. Are there questions?

Mr. Vanarsdall - Ms. Rose, what would the meeting with the Suburban residents prove? What would that accomplish?

Ms. Rose - Well, one thing that was mentioned relocation efforts.

2933 Mr. Vanarsdall - You understand that we have nothing to do with the relocation of anyone and they have certainly, the Gumenick's, have certainly done it in a first-class manner.

Ms. Rose - Well...

2938 Mr. Vanarsdall - They are going to pay for them to be moved

Ms. Rose - Mr. Vanarsdall, I would not, I'm sorry I don't agree that they have done it in a first class manner, but the residents are confused. They're saying we can relocate to Yorkshire, but maybe that will be torn down in two years.

Wait, one other thing the residents are saying is they're being told we can't relocate to any of the Gumenick's properties. Well, first we can relocate to the Gumenick property, but then we can't if we've been late on our rent once or twice, even though we have lived there ten years and paid our rent on time.

Mr. Vanarsdall - I understand.

2951 Ms. Rose - So it's not such a great relocation package.

Mr. Vanarsdall - Ms. Rose I understand that. I accept the role that I am my brother's keeper, also. I understand where you are coming from, but you have to understand where we've going. We do not control people's products in the stores; we do not tell a private firm who is spending millions and millions of dollars on what they have to do and that is not the role of the Planning Commission of Henrico County.

Ms. Rose - I understand that, but it's very common that they meet with residents and neighbors around the community. They are going to redevelop, and I suggest they have met with Britton Hills, I think, at Britton Hills request, but they have not made a due diligence effort to meet with the others.

Mr. Vanarsdall - Britton Hills Farms asked them to come and speak to them because Britton Hills Farms is not inside of this compound, so to speak. And this is very much different.

Ms. Rose - Yes, but I would say that there are also technical issues that need to be addressed in addition, and I think that the government has to assure that the guidelines are met.

Mr. Vanarsdall - I don't need to ask you where you live, because I know you live as far from there as you can get.

Ms. Rose - I do not live that far from there.

Mr. Vanarsdall - OK, thank you.

Ms. Rose - Any other questions?

Mr. Archer - Any other questions for Ms. Rose. Thank you.

Ms. Rose - Thank you.

Mr. Archer - Mr. Theobald, I believe you have some rebuttal time left, sir.

Mr. Chairman, one of the guiding principles in this redevelopment proposal is to do the right thing for our residents and helping their relocation. There is a significant list of assistance provided from having a company, a designated representative to help them in vacating their apartments and locating new ones, giving them a minimum of ninety (90) days notice before they're asked to vacate, refunding the entirety of their security deposit with accrued interest, providing some \$250 forwards moving expenses, waiving application fees if they want to move to other Gumenick properties, apartment complexes, providing \$175 to help with utility connection charges, waiving credit applications at other properties, providing them with a Sunday *Richmond Times Dispatch* to help look for other properties. These have all been outlined in written correspondence to the residents of these facilities.

Construction of new low-income housing is a very specialized nitch involving subsidies, grants and the like, which the Gumenicks just do not feel qualified to pursue. I do want to assure you that the Gumenick properties does not disagree with the mission expressed by the affordable housing representatives. In fact, they actively support that mission through grants earmarked for the affordable housing community through the community foundation. We also don't take issue with the affordable housing advocates for viewing this request as an opportunity to advance that mission, however, our interest just do not intersect on this piece of property. Recent articles in the *Times Dispatch* have confirmed that Henrico County has the largest supply of affordable housing in the Metropolitan Area, second only to the City of Richmond. And so I would submit to you gentlemen, ladies that while the First

Amendment is alive and well and has been very ably exercised this evening, so too is the Fifth Amendment, protecting the property rights of owners. I would be happy to answer any additional questions that you might have.

Mr. Vanarsdall - Mr. Theobald, I would like to ask you if, I would like to ask Mr. Chasen, or maybe you touched on it in your presentation, but I'd like for the benefit of the Commission, I'm getting a mixed feeling here it seems like we're trying to do something that's bad. I have never in my life heard of anyone being opposed to something that would be a better quality of life. Never. And I don't want the Commission, I'm familiar with the case, I don't want the Commission to think that we are treating people badly. This has never, and I want to repeat this, this has never been a moral issue or a moral case. This is a zoning case, just as the zoning cases you saw before you tonight, as Ms. Rose mentioned. It never was it never is, and we control certain things, but we don't control everything. We do defer cases and have meetings with people in the neighborhoods next door to something, behind something. This is just unbelievable to me. I would like to Mr. Chasen, if he would like to, or you, tell everybody here the organization or the way they contribute money to low housing income.

Mr. Theobald - I did just mention, Mr. Vanarsdall, that over two years ago they began gifting through the community foundation, which as you know is an umbrella organization that funnels money to various charitable causes throughout the community. So this was not a donation made 30 days ago in advance of this zoning case, but represents a sincere commitment on behalf of the Gumenick's to promote affordable housing. The question: Is one obligated as a matter of law to promote affordable housing on this piece of property, and as much as I think the advocates for affordable housing wish us to come to the table and agree with their point of view, that is not the business that the Gumenick's are in. It is their property and I would suggest to you that many of their comments suggesting that the density being inappropriate, the height and everything else, would disappear very quickly had we acquiesced to their request to joint venture with them to provide additional low income housing.

Mr. Kaechele - Mr. Theobald, I presume, is there some schedule for this? A project of this magnitude takes a lot of time and certain amount of phasing and certainly a lot of notice given to current residents. Is that right?

Mr. Theobald - Yes sir, we began this process in the spring with written notice to not only the residence of our apartment projects, but also to the surrounding neighborhoods, so that neighbors would know what was going on, and every time we deferred the case or amended the case those folks got, received additional notice. This is probably a five-year project all in all. It's a lot of land and the units would be demolished, you know, in phases. I think that in all candor, I think there is an interest in getting them down sooner rather than opposed to later, but they will not all come down, you know, on the same day. Both the demolition and the rebuilding would be phased, likely over a five-year period. Demolition to come much sooner, obviously.

Mr. Archer - Mr. Theobald, someone did mention the fact that there had been no site plan that had been proffered. Would you explain, because you have to at some point and time, in 60 words or less, how the POD process works so that they will know what phase it comes in?

Mr. Theobald - Yes, sir. I will. As our land planning continues and, of course, the most important part in that is knowing what your zoning is so that you can adequately develop those plans, those plans as you wish to develop a portion of the project the County ordinance requires a plan of development be submitted showing basically final site engineering, all utilities, drainage calculations, etc. I would also point out that to the extent that buildings are requested to be three stories or four stories in height they will required a special exception to be approved by you at the time of plan of development. At that point you will know with precession the orientation of the buildings to surrounding properties, the appearance of the elevation of the buildings. Those are submitted to the Planning staff, they are reviewed, a report is prepared, the plan of development then comes back to this body for review and

approval or denial with comment based upon the written policies of Henrico County pertaining to plans of development.

Mr. Archer - Thank you sir. I didn't mean to put you through all of that, but I just wanted to make sure everybody understood what that process was and to understand that we do have some control over how the property is developed once the zoning, if it is approved, is approved. Thank you, Mr. Theobald.

Mr. Vanarsdall - And I believe we discussed the fact that, first of all, I don't think there will be any four stories or maybe but there may be three stories, and we discussed the fact, and I talked to you on it or the staff has talked to you or Mr. Householder that the three-story buildings would be inside the ream. It would not be up against the single family dwelling there.

Mr. Vanarsdall, what we clarified on Tuesday through our proffer submission was that to the extent we had any portion of the building adjacent to single-family residential that was three stories would have to be set back a minimum of sixty feet, and that to the extent that there were any four-story buildings they would have to be setback a minimum of 100 feet, thereby trying to internalize any height. You may have buildings that are, what I'll call a two three split that could be adjacent to the properties with somewhat reduced setbacks, but the idea would be to place the height on internal orientation rather than at the perimeters.

Ms. Dwyer - Mr. Theobald I'm a little, I mean I understand the desire for an improvement in the quality of the multifamily homes that would be placed here, but you know as some people observed, its typical for us to receive in a case like this although its not required to POD, its typical for us to receive a site plan so that we do have an idea of what the internal traffic patterns will be. We'll see how the business will back up against the residential and what kind of space we have allotted there and we also typically see elevations that show us what the retail businesses will look like as well as what the apartments would look like, and we don't have those in this case, so this case does seem a little short on quality details.

Mr. Theobald - Well I would disagree with that characterization of lacking in quality details. I think that you, as a matter of right, have an unrestricted R-5 parcel on which you can develop 1,003 units without stopping here.

Ms. Dwyer - I understand that.

Mr. Theobald - Other than going straight to POD. So as the traffic we have shown and committed to provide this fine road connecting Staples Mill out to Crestwood, we have also shown the orientation of uses in a sense that we do have, obviously, a large BMP facility here (referring to slide), an existing shopping center along here (referring to slide), we know we have single-family residential to deal with here (referring to slide), and we're up against potential B2 zoning there (referring to slide). So we have just not developed a site plan. There's not one lurking back in my office that I can mysteriously produce. We have not gotten down to that level of detail on a project of this magnitude. We'll begin working on that once we know exactly what our zoning is and the conditions accepted by the Planning Commission and hopefully the Board of Supervisors.

Ms. Dwyer - So you have no idea either of what the buildings will look like, you have no plans?

Mr. Theobald - No ma'am, but at these square footage minimum and with these proffers, they are designed to be Class A quality units. The materials are designed to be attractive. It sets in a great location, and I believe that you will be able to look at these units when they're built and be satisfied that they would meet your expectations.

Ms. Dwyer - Do we know what the number of units proposed will be?

3114 Mr. Theobald - No, I can only tell you that they could be as many as 1,041 based on just the raw density calculations. But whether there would be fewer or substantially fewer I honestly cannot tell you.

Ms. Dwyer - Are there any plans to buy this church property that does...

Mr. Theobald - I have tried on many occasions and will continue to do so, but they seem to be happy where they are.

Mr. Archer - All right. Any further questions for Mr. Theobald? All right, thank you sir.

3126 Mr. Theobald - Thank You.

Mr. Chairman before we vote, before the Commission votes, I will not vote, but I do understand that our concerns with this project but the overall, we all have to be aware that the County is encouraging redevelopment and particularly of our older communities throughout the County. We had a meeting prior to this meeting tonight on redevelopment of some of our older communities and commercial areas, as well, and I think anybody, the same questions and concerns were raised about Crestview, but anybody that visits Crestview now as opposed to five years ago would see and comment on vast improvement. And it's still a vital neighborhood and contributes to the Crestview Elementary School where we have many multicultural, multinational students speaking many foreign languages, and so the community still serves some of the same residents, and so that's the dilemma and that also is the objective of Henrico County to help redevelop older communities. And so we have to face these conflicts as a part of that objective.

Mr. Archer - Thank you Mr. Kaechele.

Mr. Vanarsdall - Thank you for explaining that Mr. Kaechele.

Mr. Archer - All right, Mr. Vanarsdall.

Mr. Vanarsdall -I would start off by saying that this is similar to two cases we had a while ago. And I want to say that and its been said, its been written, its been in the newspaper, it's well known and I want to say it again. Henrico County has more affordable housing than anyone in the Metropolitan Area. Henrico County has more affordable, probably low-income houses than anybody else in the area. The Brookland District that this is in has a lot of affordable housing; we've never turned our back on it. Some of you people who spoke don't live in the Brookland District, they don't live near Suburban and Suburban is almost in shambles now. When I was called to meet with Wayne Chasen and Jeff Gumenick and the others, I was very pleased to hear that they were going to start on that. And as I said, we're not trying to put anybody out on the cold. It is not our job; it is our job to look at the zoning and I want to compliment the Gumenick Corporation for wanting to make, to build a better mouth trap. They are going to spend a lot of money on it, and it's going to be a very much an improvement in everyway. As we speak, it is zoned R-5, they can put back exactly what's there now with no retail, no nothing, and it will be just newer lumber, mortar and brick. We do not have the right nor would we want the right to tell a private firm what to do with their money. And we do not have the right to turn down a case because of a moral issue or because we think it is not right. I understand where you are coming from and I appreciate you coming and expressing your opinion. I don't know of anything else to say on it other than it will certainly be an improvement and I think Mr. Kaechele said it all when he talked about the redevelopment of older communities. So, do I need to waive the time limits on these proffers?

3165 Mr. Archer - L. don't think we do Mr. Vanarsdall.

3167 Mr. Vanarsdall - I move that C-39C-01 be recommended to the Board of Supervisors for approval.

3170 Mr. Jernigan - Second.

Mr. Archer - Motion by Mr. Vanarsdall and seconded by Mr. Jernigan. All in favor of the motion say aye. All opposed say no. The motion passes. The vote was 4-1. Mr. Kaechele abstained.

The vote was as follows:

3177 Mr. Vanarsdall Aye
3178 Mr. Taylor Aye
3179 Mr. Jernigan Aye
3180 Mr. Archer Aye
3181 Ms. Dwyer No

Mr. Vanarsdall - Thank you. Do you want to tell them when it will come before the

3184 Board?

3186 Mr. Archer - October 9th is when the Board will hear this case.

REASON: Acting on a motion by Mr. Vanarsdall, seconded by Mr. Archer, the Planning Commission voted 4-1 (one abstention) to recommend that the Board of Supervisors **grant** the request because the proffered conditions assure a level of quality not otherwise possible and it would provide an appropriate type of redevelopment.

Deferred from the August 9, 2001 Meeting

C-11C-01 James W. Theobald for Daniel Corporation: Request to conditionally rezone from R-2 One Family Residence District, O-2C Office District (Conditional), O/SC Office/Service District (Conditional), and PMD Planned Industrial District to O-3C Office District (Conditional), Parcels 53-A-69, 71, 74B, 75-79, 81-84, and 87, containing 59.48 acres, located on the north line of Parham Road at St. Charles Road and on the east line of Scott Road approximately 450 feet south of Level Green Lane (private.). An office park is proposed. The use will be controlled by zoning ordinance regulations and proffered conditions. The Land Use Plan recommends Suburban Residential 1, 1.0 to 2.4 units net density per acre, Office and Office/Service.

Mr. Mark Bittner will present the case.

Mr. Archer - All right. Is there anyone here in opposition to C-11C-01? No opposition. Mr. Bittner.

Mr. Bittner - Thank you, Mr. Archer. Part of this site is designated a prime economic development site in the 2010 Land Use Plan. The site to the north of this property is also a prime economic development site. If this rezoning site is developed as proposed, it would serve as the front door to the development of the properties to the north. The Land Use Plan stresses the importance of these prime economic sites for business development and retention in Henrico County. The Land Use Plan states that these prime sites should be preserved and prevented from use by other types of development.

Revised proffers have been submitted by the applicant, which address most of the issues outlined in the staff report. The new proffers include the following: a 125' buffer along Parham Road has been provided. This is an increase from the previously proffered 75' buffer. This larger buffer is consistent with buffers established with Park Central and the Windsor Business Park, which are nearby developments. The applicant has also proffered that development of the property shall not preclude the possible extension of the main access road as a four-lane road to also serve parcels to the north. This main access road would come off Parham Road across from St. Charles Street. The applicant has discussed the possibility of providing a four-land boulevard-type entrance with a landscaped median and we have a picture illustrating that potential (referring to slide). The applicant further plans on extending the four lanes to a certain point, and then perhaps narrowing the main access road to two lanes. They plan on preserving enough right-of-way to ultimately widen the entire main access road to serve potential future development to the north. The proffer also states that any green belts, buffers, or building setbacks shall be measured from the preserved four-lane right-of-way and not the initial two-lane roadway.

The applicant has also prohibited construction traffic from directly accessing the property from Scott Road along its western border. A 50' landscape buffer, which could include berms, has also been proffered along Scott Road. There is still one outstanding issue that staff feels the applicant should consider addressing. Staff had recommended that the applicant consider prohibiting hotels or motels without conference facilities on this property. Staff would not object to a hotel or conference facility on this site, however, hotels or motels catering mainly to interstate traffic should be discouraged. The applicant wants to preserve the possibility of developing high quality stand-alone hotels similar to those in Innsbrook. He is not seeking to cater mainly to interstate traffic. To achieve this, staff and the applicant have discussed a possible timing proffer that would require office development prior to any hotel development. The intent would be to set a high quality standard that would attract high quality hotels. No proffer addressing this matter has been submitted, however. Staff would prefer that this issue be addressed before the Planning Commission makes a recommendation on this case.

In summary, the amended O-3 request is more compatible with the 2010 Land Use Plan and with nearby development, and it is a significant improvement over the previous version, which included O-2, M-1 and R-5 zoning. If the applicant could address the office and hotel timing issue, staff could recommend approval of this application. I'd would happy to answer any questions you may have.

Mr. Archer - Thank you, Mr. Bittner. Are there questions from the Commission members for Mr. Bittner? Mr. Bittner, in looking at the cover letter that came with the second amended and restated proffers, it mentions clarification of the main road access to be potentially four lanes. How do you interpret that word potential?

Mr. Bittner - We would interrupt it as meaning enough right-of-way would have to be preserved or not developed to allow four lanes of pavement to be built.

Mr. Archer - Ok, that's what I needed to hear. OK

Mr. Bittner - And I would also like to point out that the time limit would need to be waived to accept these proffers.

Mr. Archer - OK. All right. Are there any other questions from the Commission? All right. Need to hear from the applicant, Mr. Theobald.

Mr. Theobald - Mr. Chairman, ladies and gentlemen, my name is Jim Theobald and I'm here on behalf of Metropolitan Life Insurance Company and Daniel Corporation. This is a request to rezone some 60 acres of land from R-2, O-2C Office Service Conditional and PMD to O-3 with substantial proffered conditions for a Class A office park. You may recall that when this case was originally filed by

Daniel Corporation, a request was to zone a portion, a significant portion of the property, for multi family use, also O-2 and M-1 uses. After experiencing significant opposition from neighbors, other groups and ultimately from staff, we substantially have modified our request. My meetings with Mr. Hinson and others suggested that this site was very a important prime economic development location and as such it should be developed in an O-3 fashion similar to Innsbrook, and of primary importance was to do so in a way that would not prejudice the opportunity to similarly develop the properties to the rear shown on here (referring to slide). It's a little hard to see, but Cobb Farms and Scott Property and other properties up north, which as you know Capital One, had some interest in acquiring before deciding to go to Goochland. So we took that message to heart. We filed a straight O-3 case; we provided proffered conditions that we believe accomplish the goals and objectives that were provided to me, not only by staff but by the County Manager's office. Those proffers you have seen. I think perhaps the most important being the main access road proffer, which was amended yet again this afternoon in order to provide additional clarity to the property owners to the north as well as clarify a point as to how one would measure green belts and setbacks, as requested by Mr. Bittner.

This is clearly an area that would be four lanes in terms of the amount of property reserved. It is designed to also serve parcels to the north. We have agreed as to sort an area within which we might intersect those, so that the road doesn't go to far to the right or the left. The land that we are reserving, we only need to develop probably, an initial four-lane entrance with the boulevard narrowing to two lanes and then extending that road to a certain point. That property is being basically reserved for purchase at the same price that the land for the office land would be selling for. At the time that either the county had an economically development prospect or the property owners to the north had plans to develop, and we've agreed to show the potential alignment with each different POD. With regard to the hotel issue, I think that, you know we've been asked to look beyond our 60 acres in developing our proffer. We've been asked to look at the larger area and, I think this is where the hotel issue maybe doesn't quite cut it in a sense that we would like the opportunity to develop a hotel. We're not comfortable with being restricted as to timing. Its not as though it's a 60 acre parcel that has not been developed with nothing around it so that you might end up with only a hotel. It is the potential to accommodate the million plus square feet of existing office space on both sides of this parcel that is already there to serve those office dwellers and visitors just like Innsbrook has been well served by the hotels there. I would like to point out to you too that in the zoning that exists for those adjacent properties, most of it is a combination of Office Service, M-1, etc. that hotels were not prohibited in those developments and so presuming they have the 50 acres required and still have room left could have also constructed one. So, I don't think this should be a big deal in the overall contacts of where we were, what we've done, what we've done to accommodate adjacent development and adhere to your desires. I mean we've given up the ability to zone this piece M-1 or Office Service, not withstanding that the surrounding zoning is all of that. This is a substantially less intense zoning category that exists anywhere on that category. I would ask you to not tie us into a timing proffer, but let the market work and if a hotel, we do not have a hotel user by the way, but should a hotel be developed either simultaneously or before our first building goes up, it'll be there to help serve the million square feet of office that's already there. And with that I'd be happy to answer any questions.

Mr. Archer - Mr. Theobald, I'd first like to say that we had really come a tremendously long way since this case was first initiated and you are to be commended for that. I appreciate that.

Mr. Theobald - Thank you.

Mr. Archer - On the other hand, the issue that is before us tonight seems to have, has all come down to just one item, and that being the timing issue for the hotel. It may not be a burning issue for you, but obviously it's a burning issue for staff, and you know. I think you make a good argument in saying that the amount of office space that has already been developed lends itself to the

fact that the hotel may be used based on the close proximity. And I'm sure you've presented this issue to staff before tonight. Have you not?

Mr. Theobald - I did this afternoon.

Mr. Archer - OK. Did you impress them very much?

Mr. Theobald - I don't want to bet a word with you, but I thought I made a little progress with Mr. Silber, but I just don't think you can deny the power of this location. For some reasons, the County wants to look at this as a great economic development site being at the crux of Interstate 295 and 64, and then in other ways, you want to put on blinders and only want to look at it as a 60-acre site in isolation of pristine vegetation unrelated to what's going on around it. We have substantially changed our zoning. We have provided for the ability for the County to achieve its dream and develop and having the properties to the north developed consistently, and I don't think its too much to ask to suggest that you not tie us down with the timing. There can only be one hotel on this site. You can only have one per 50 acres. OK, so there's only going to be one, and believe me its not going to be a Super 8 Motel directed to Interstate traffic to the jeopardy of this very valuable economic development site.

Mr. Archer - But you are saying that as of right now you don't have any takers for a hotel?

Mr. Theobald - Absolutely not.

Mr. Archer - What kind of assurance could you give us that of what the quality of the hotel would be? I mean, I hear you saying its not going to be a Super 8 and I understand you mean that I'm sure

Mr. Theobald - Yes, and I don't think we can put that in a proffer either.

I know. I wouldn't.

3351 Mr. Archer -

 Mr. Theobald - And to be honest, Mr. Archer, if you look at Innsbrook, you have a mix of extended stay, a mix of limited service. One of the most popular facilities out there and nicest is the Hampton Inn in the front of Innsbrook. It's always full and that's a limited service hotel. They don't, they've got a small meeting room, they don't serve meals other than breakfast for the business traveler and those properties are just full, and I really thinks it's a situation where you have to have confidence in the market that said that the land is to expensive for anybody to put anything inferior there and their investment, Metropolitan Life Insurance Company, their investment in this property and their desire to sell all of it, not just two acres of it for a hotel is going to be driven and tightly controlled, so that you don't get a bad result there at the expense of the rest of the property. I mean I think the market works here. I think all the factors suggest that this can be accomplished without tying the hands of the developer.

Mr. Archer - And I understand that, and I'm really not all that interested in trying to compare this with Innsbrook, to be honest with you. But, as I said, it is an issue with staff and I guess their concern is probably the same as mine would be since we're allocating the property to office use that the first thing that could possibly be built there would be a hotel, and the rest of it may set for a while. We just don't know.

Mr. Theobald - And what if it did?

Mr. Archer - And it could be the other way around.

3374 3375 Mr. Theobald -Well, what if it did? 3376 3377 Mr. Archer -Well, what if it did? That's staff... 3378 3379 Mr. Theobald -Who would be staying there? What's wrong with that, though? I mean 3380 sometimes you've got to ask staff, what's really wrong with that? What's wrong with that result? If 3381 there's a million square feet of office space next door and you want to build a hotel there, why in the 3382 world at Parham Road and 95 shouldn't you be able to do that? 3383 3384 Mr. Archer -Well, I guess if you look at it from the concept, we've already got a 3385 million square feet of office space, and there are hotels that are not that far from where we're located. 3386 Those people obviously have something that they can do right now, and I'm looking at this from 3387 standpoint of assuming that your office space would be the major users of this hotel. 3388 3389 Mr. Theobald -Well, why not there? 3390 3391 Mr. Archer -I'm just trying to talk our way through this and try to help you along 3392 with the prudence of the staff. 3393 3394 Mr. Theobald -Well, I know. I just don't know the position is just that staff has put 3395 forth is well taken. I don't think it's based on anything that merits imposing those kinds of restraints on a 3396 developer. I think this will all happen in due course. I think that the economic interest of one of the 3397 largest property owners probably in the world, Metropolitan Life Insurance Company, will dictate the level 3398 of quality there. You've got the Bank of America occupying the old Best Products Headquarters facility as 3399 well as all the office buildings. They would like nothing more to have a nice up-scaled hotel for their 3400 business travelers. I don't know why with the potential result of a hotel there first should send shivers up 3401 anybody's spine. I mean, I honestly don't understand it. 3402 3403 Mr. Archer -OK, well I'll tell you what. First of all, does anybody else on the 3404 Commission have any comment or question to ask about that particular issue? That does seem to be the 3405 one issue. I don't view it as one that is a deal breaker or maker one way or the other, but it is of 3406 concern and quite naturally would be a concern when it comes to the Board, and quite naturally with the 3407 notes that I've taken tonight, I will discuss this in great detail with Mr. Thornton and I'll be fair enough to 3408 let him hear your side of the argument as well as mine, and, of course, you'll have the opportunity to 3409 present it at that point and time. 3410 3411 Mr. Theobald -And I will entertain additional discussions with my client as to whether or 3412 not there's a way to provide some quality assurances not related to timing. 3413 3414 Mr. Archer -You know, I think it would be tremendously helpful it you can do that. 3415 So I'm prepared to move on this, but I just wanted to make sure you did understand that one caveat. 3416 3417 Mr. Theobald -I do appreciate it. 3418 3419

Mr. Archer -Before we do go forward on this.

3420 3421 Mr. Theobald -Yes sir. I do.

> Mr. Archer -OK, and I do intend to make it known. I just want to be honest with you on that, sir. All right. Any other questions? No comments? OK, I guess the first thing we have to do I'll now to waive the time limits on the proffers.

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3427 Mr. Vanarsdall - Second.

Mr. Archer - Motion by Archer and seconded by Mr. Vanarsdall. All in favor of the motion say aye. Those opposed say no. The ayes have it. The motion passes. The vote was 5-0. Mr. Kaechele abstained.

Mr. Archer - As for C-11C-01, again I'd like to compliment the applicant for how far along they've come with this case. They've been a little bit more contentious then most of you know about. But I will move for approval of C-11C-01 to be recommended to the Board.

3437 Mr. Taylor - Second.

Mr. Archer - Motion by Archer and seconded by Mr. Taylor. All in favor of the motion say aye. Those opposed say no. The ayes have it. The motion passes. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Archer, seconded by Mr. Taylor, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it continues a form of zoning consistent with the area and the proffered conditions assure a level of quality consistent with existing developments in the area.

C-54C-01 Andy Condlin for Gregory A. Windsor: Request to conditionally rezone from A-1 Agricultural District to R-3C One Family Residence District (Conditional), Parcels 41-A-8 and 20A and part of Parcel 31-A-77, containing 11.879 acres, located on the west line of Woodman Road approximately 1,900 feet north of Blackburn Road and approximately 1,100 feet south of North Run Creek. Single family residential is proposed. The R-3 District allows a minimum lot size of 11,000 square feet. The Land Use Plan recommends Suburban Residential 2, 2.4 to 3.4 units net density per acre.

Mr. Marlles - The staff report will be given by Mr. Tom Coleman.

Mr. Archer - Is there anyone here in opposition to this case? Thank goodness. Mr. Coleman.

Mr. Coleman - Ok, new proffers were submitted which require waiving the time limit of accepting proffers.

Mr. Archer - Don't they all?

They are being distributed to you now. The applicant is requesting to Mr. Coleman conditionally rezone an 11.879 acre piece of property from A-1 to R-3C to develop a single-family residential subdivision. The revised proffers include a conceptual plan. Indale Road or Road A on the conceptual plan is a minor collector on the County's Major Thoroughfare Plan and is incorporated into the proposed lot layout as a stub road terminating at the adjacent parcel to the west. It would also provide access for the potential development of the vacant parcel to the north. Woodman Road is a minor arterial on the Major Thoroughfare Plan. The applicant has proffered a 25' planting strip easement and 30' building setback from Woodman Road, for the lots abutting Woodman Road. The applicant has committed to submitting a landscape plan for Planning Commission approval at the time of conditional subdivision approval. A conditional subdivision application for Woodman Trace Subdivision has been filed on the parcels to the south. The parcels to the north and west are undeveloped and the County's Central Maintenance Complex lies across Woodman Road to the east. The applicant has also proffered minimum finish floor areas of 1100 square feet for a one-story drawing, 1200 square feet for a one and one-half story or Cape Cod style dwelling and 1400 square feet for two-story dwellings, in addition to proffers addressing foundation treatments, density limitations, dormer requirements for one and one-half story

3480 dwellings, requirements for the planting strip easements and other development details. Residential 3481 development for this site is appropriate. The request of zoning change is compatible with the 3482 surrounding area and consistent with 2010 Land Use Plan. And the applicant has submitted proffers that 3483 address concerns identified in the staff report. Staff recommends approval of this request. I'd be happy 3484 to answer any questions. 3485 3486 Mr. Archer -Mr. Coleman, are we totally satisfied now with the right-of-way that 3487 would lead from, you know what I'm talking about, what we need to get to Woodman Road? 3488

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Mr. Coleman -Yes, concerning Woodman Road, yes.

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3491 Mr. Archer -From Indale to Woodman?

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3493 Mr. Coleman -Yes.

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3495 Mr. Archer -OK.

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Mr. Coleman -Per staff's request, he put some requirements for landscaping strip in 3498 there and increased the setback off of Woodman Road.

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3500 Mr. Archer -OK. All right, does the Commission have any questions concerning this 3501 case?

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3503 Mr. Vanarsdall -Yes, I have one guestion. We're trying to figure out who signed that. It 3504 looks like hieroglyphics.

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Are there any more questions about the case. Mr. Condlin, I don't have Mr. Archer any questions for you unless you want to own up to signing these proffers.

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Mr. Condlin -I will say for the record every other attorney in the city of Richmond that does zoning work had an opportunity to speak tonight at length, and I would like to take my opportunity tonight now. I don't represent Mr. Glyphic. I'm sorry I don't know Hieroglyphics.

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3513 Mr. Archer -We really appreciate that.

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Mr. Condlin -Other than that I'll answer any questions you might have

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3517 Mr. Archer -I can defer this till next month if you want.

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3519 Mr. Condlin -No, no I'll be fine, anything you want, I'll be happy to answer any 3520 questions.

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3522 I don't have any. Does the Commission have questions for Mr. Condlin? Mr. Archer -3523 OK, well the only question that I have is that I will again ask that we try to get our proffers in on time so 3524 we don't have to waive the time limit so much.

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3526 Ms. Dwyer -This would have been a good expedited case.

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3528 It would have been. And I appreciate your working and making these Mr. Archer -3529 proffers compatible with what staff would like. With that I move for approval.

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3531 Mr. Coleman -Excuse me, we do have to waive the time limits on this, I just received 3532 them yesterday.

Mr. Archer - I was getting ready to move for approval, or I should say for waiver of time limits on the proffers.

Mr. Vanarsdall - Second.

Mr. Archer - Motion by Archer, seconded by Mr. Vanarsdall. All in favor say aye. All opposed say no. The motion passes. The vote was 5-0. Mr. Kaechele abstained.

Mr. Archer - I also move to recommend approval of C-54C-01.

3544 Mr. Vanarsdall - Second.

Mr. Archer - Motioned by Archer and second by Mr. Vanarsdall. All in favor of the motion say aye. All those opposed say no. The ayes have it. The motion carries. The vote was 5-0. Mr. Kaechele abstained.

REASON: Acting on a motion by Mr. Archer, seconded by Mr. Vanarsdall, the Planning Commission voted 5-0 (one abstention) to recommend that the Board of Supervisors **grant** the request because it reflects the Land Use Plan and future use and zoning of the area.

AMENDMENT TO THE MAJOR THOROUGHFARE PLAN OF THE COMPREHENSIVE PLAN: MTP-2-01.

Proposed Deletion of Concept Road 47-1 between West Broad Street and Three Chopt Road.

Mr. Marlles - Mr. Bittner has a very short presentation for us.

Mr. Bittner - I can say nothing if you prefer that.

Mr. Archer - Are you finished, Mr. Bittner?

Mr. Bittner - Yes.

Mr. Archer - Any questions. Go ahead sir.

Mr. Bittner Thank you Mr. Archer. This proposed amendment would delete Concept Road of 47-1 in its entirety between West Broad Street and Three Chopt Road. Concept Road 47-1 runs between West Broad Street at its intersection with Brookriver Drive south to Three Chopt Road at its intersection with Barrington Hill Drive. It was planned to provide more direct access to West Broad Street and Interstate 64 from areas south of Three Chopt Road, as well as property between West Broad Street and Three Chopt Road. Elimination of 47-1 is proposed because the West Broad Street/I-64 Land Use Study was recently conducted on the property that would be served by it. And you are probably familiar with this graphic here (referring to slide); this is what was ultimately approved by the Board of Supervisors with Concept Road 47-1 superimposed on top of it. You'll probably recall that one of the recommendations of the Land Use Study was to have no direct access between West Broad Street and Three Chopt Road. The removal of Concept Road 47-1 from the MTP would be consistent with the recommendations approved by the Board of Supervisors relating to the West Broad Street/I-64 Land Use Study. The Department of Public Works also has no objection to this proposal. Therefore, staff recommends approval of this amendment and I would be happy to answer any questions you may have.

Mr. Archer - All right. Any questions for Mr. Bittner?

3585 Ms. Dwyer -I just was trying to think of the conversation that we had about the hotel 3586 conference center and would there be access between the hotel and conference center and Broad and/or 3587 the access road? 3588 3589 Mr. Bittner -Yes, the intent would be from the access road running sort of through 3590 the middle of the property north to Broad Street. There would be driveways, roadways... 3591 3592 Ms. Dwyer -So how would we keep cut through traffic from using that? 3593 3594 Mr. Bittner -For the Pocahontas Middle School and Retirement Residential II areas, 3595 this plan would recommend no access from those to the access road or to the north. 3596 3597 Ms. Dwyer -That's right, I think. 3598 3599 But it really would be no way one could go from West Broad Street south Mr. Taylor -3600 or north to Three Chopt Road the way we have approved the project. 3601 3602 Ms. Dwyer -Well, couldn't you come from Broad to the hotel to the access road to 3603 John Rolfe? 3604 3605 Mr. Bittner -Yes, you could. 3606 3607 Mr. Taylor -You could, but it would be difficult because you'd have to go through the 3608 hotel over the access road down John Rolfe and all the way back. This was kind of, actually hidden, when we did the study. I didn't realize this existed or we would have moved to delete it again because 3609 3610 on a downside this road leads right into Barrington Hill Drive, which is an active subdivision, and it would be a cross connection from West Broad Street to a subdivision. So I move that the Major Thoroughfare 3611 3612 Plan be amended and MTP-2-01 deleted. 3613 3614 Mr. Vanarsdall -Second. 3615 3616 Mr. Archer -Motion by Mr. Taylor and seconded by Mr. Vanarsdall. All in favor of the 3617 motion say aye. All opposed say no. The ayes have it. The motion is granted. The vote was 5-0. Mr. 3618 Kaechele abstained. 3619 3620 An Ordinance To Add Section 24-29.1 Entitled "Provisional uses permitted" to the Code of the County of 3621 Henrico and to Amend and Reordain Section 24-36.1 Entitled "Provisional uses permitted," To Allow B1 3622 Uses in Multi-Family Structures In the R-5 and R-6 Districts. 3623 3624 An Ordinance to add new Sections 24-50.2:1 Entitled "Provisional uses permitted," 24-50.6:1 Entitled 3625 "Provisional uses permitted," and 24-50.11:1 Entitled "Provisional uses permitted," and To Amend and 3626 Reordain 24-55 Entitled "Provisional uses permitted," 24-58.2 Entitled "Provisional uses permitted," 24-3627 62.2 Entitled "Provisional uses permitted," In Order to Add Requirements for Accessory Dwellings in 3628 Office and Business Districts. 3629 3630 Mr. Archer -You have an ordinance I believe. 3631 3632 Mr. Householder -Yes, we have. 3633 3634 Mr. Marlles -Several.

Mr. Householder -

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Yes, sir.

Mr. Archer - Two ordinances.

Mr. Marlles - Mr. Chairman these next two items we talked a little about the county's comprehensive revitalization strategy. These are actually two of the ordinance amendments that were recommended as part of that strategy. So again, we're kind of moving ahead with implementation of that strategy.

Mr. Archer - OK, Mr. Householder.

Mr. Householder - Yes. As you remember we did discuss these ordinances at the July 31st work session and as John just pointed out part of the revitalization strategy two of four ordinance amendments that were originally presented at the joint work session with the Board. These ordinances are intended to encourage redevelopment and provide flexibility in use and design of sites. The two ordinances are the multi-family mixed-use ordinance and the accessory dwellings in office and business districts ordinance. These were also reviewed by the Board a second time on the 24th of July and at that time the Board asked the Planning Commission to begin initiation of these amendments.

The first ordinance is the multi-family mixed-use ordinance. This would allow flexibility in our multi-family districts being the R-5 and R-6 districts. Office and retail uses would be permitted on the bottom two floors of multi-family structures. The intent is to encourage this in our redevelopment areas, but it would not be restricted to only redevelopment sites. The concept is to encourage taller multi-family structures that allow non-residential uses as a part of the site.

Specific requirements of the ordinance, I will try and quickly run through them. It would be a provisional use permit process. There would be no minimum acreage other than what is normally required for R-5 and R-6. The buildings in order to use this would have to exceed two stories and they would allow these retail or office uses in the first or second story. Retail and office usage would be limited to 35% of the building floor area; setbacks would be the same as R-5 and R-6. Parking would be, if there is a combination of uses where there was shared parking, you could be up to a 50% reduction in the business or office use in the building. The multi-family use would remain the same as far as parking requirements and signs would be limited to not exceed 15% square feet per tenant. A quick exhibit, this kind of just conceptually shows what we are talking about (referring to slide) with the apartments on upper stories and retail or office below. Again 35% of the floor area would be retail or office.

The next ordinance, I'll quickly go over also, is the accessory dwellings in office and business districts which is kind of the inverse of the other ordinance. This intent is to allow residential units above commercial properties. This would mean that property zoned for business or office, typically in our maturing commercial corridor such as what we heard earlier in Sandston or Highland Springs or Lakeside, floors above these uses are usually underutilized and this could provide another source of revenue for these for these structures and would also bring people back to some of these places and we think it could bring new vitality to commercial areas.

The local business market would be enhanced because residents would live above the shop and may have more continuous usage in some of these areas. Specifically, this ordinance would also be a provisional use permit requirement, as would the other. It would allow up to four dwelling units on the floors or floor above these retail or office space and these units would have to have at least 500 square feet in size. Access to the units in the ordinance it says should have separate outside entrances or a common entrance shared with the business and additional parking would be required for each unit, although staff thinks it could be reduced to allow if shared parking was allowed. Another illustration shows what we are taking about (referring to slide). Again, four units of 500 square foot minimum in size. Another example we have, this is kind of a unique example but it could be used as far as a redevelopment process (referring to slide), as you see its before pictures of an existing service station, this was somewhere in Georgia or South Carolina where we got these photos off the internet. It was

3691 removed and replaced with a retail facility with residential space upstairs and its very attractive and it 3692 could encourage this type of redevelopment in the county. 3693 3694 Mr. Archer -Amazing transformation. 3695 3696 Mr. Householder -That will conclude my presentation on the two ordinance amendments 3697 that are proposed. And staff would recommend to the Commission approval of these, recommending 3698 your approval of the ordinances to the Board. 3699 3700 Mr. Archer -All right. 3701 3702 Mr. Householder -Any questions? 3703 3704 Mr. Archer -Any questions from the Commission for Mr. Householder. 3705 Householder, when there was a part that said that this would fit in a R-5 or R-6 with a PUP. Is that 3706 correct? 3707 3708 Mr. Householder -Yes, for the multi-family mixed used ordinance. 3709 3710 Mr. Archer -Now does that mean R-5, or R-6 with PUP or both with the PUP? 3711 3712 Mr. Householder -Both with the PUP. We had to amend each section of the Code to add 3713 that section. 3714 3715 Mr. Archer -OK. 3716 3717 Mr. Householder -To allow provisional use for these uses. 3718 3719 Mr. Archer -All right, any other questions? Comments? 3720 3721 I have a comment. Mr. Jernigan -3722 3723 Mr. Archer -Go ahead. 3724 3725 Mr. Jernigan -Do you want to hear it? 3726 3727 Mr. Archer -Sure, why not? 3728 3729 I spoke with Mr. Marlles about this before where its showing that this will Mr. Jernigan -3730 be great for the Sandston/Highland Springs area, I see problems with building codes on existing buildings 3731 now going in and adding a second story to apartments. It's not going to fall into Code. I think this is a 3732 great idea and I'm all for it, but I don't know that's its going to, on a single level building that's in 3733 Highland Springs or Sandston now you are not going to be able to go up and put something up top 3734 because its not going to fall into Code. 3735 3736

I would agree. I think the intention is for, I think there are a few Mr. Householder buildings in the county that have another story that have the potential to be utilized and we are also doing this for redevelopment purposes so...

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Mr. Jernigan -Redevelopment is great.

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Mr. Householder -3742 Encouraging that if someone did maybe tear a building down, this would 3743 be an option. And the provisional use permit aspect allows us to judge that on a case-by-case basis.

3744 3745 Mr. Taylor -And whether, if there were a case-by-case basis with regards to the 3746 Code, we could probably use today's methods and today's materials to stiffen the structure to the point 3747 that it really could provide something old, you know some multiple use where you had the two usages 3748 and it is compatible within the building. But I think the economics would really weigh against it, not only 3749 in some case where you really had a great demand for that kind of use would it become economically 3750 feasible. So in that regards I think it becomes almost self-policing. 3751 3752 Mr. Jernigan -Right. What I'm saying if you have a single level building now that 3753 requires 8" block, but if it were two level, it requires 12" block. Nobody is going to go in and add four, 3754 you know, and its not going to pass code with 8. 3755 3756 Mr. Archer -Then we couldn't do it. 3757 3758 Mr. Householder -I think in this example the before and after you can tell this gas station 3759 obviously probably could not have supported an extension (referring to slide). 3760 3761 Mr. Jernigan -That required a bulldozer. 3762 3763 Mr. Householder -Yes. 3764 3765 Mr. Taylor -But again, if the economics are right, and you want to do that, you could 3766 stiffen the skeleton with steel. 3767 3768 Mr. Jernigan -Well, I thought about that. But I don't think from the cost effectiveness 3769 of this point of view it would be cost effective unless somebody felt, for that particular purpose, the 3770 building is historic and they pick what they want to do they could go ahead and do it. 3771 3772 Yes, you would have to. I had thought of that, you could come around Mr. Jernigan -3773 the outside of the building with steel and that would work. 3774 3775 Mr. Archer -I think that is the... 3776 3777 Mr. Jernigan -Like I say I'm not sure cost would be right. 3778 3779 Mr. Householder -Yes, and a place like Sandston today, the market probably would not 3780 support a complete steel enforced you know, putting that kind of money into that type of structure as 3781 Sandston is today. But in the future who knows? 3782 3783 Mr. Jernigan -You're busting the City. 3784 3785 Mr. Archer -All right, any further comments or questions. All right, what is the 3786 pledge of the Commission? 3787 3788 Mr. Taylor -I move Mr. Chairman that we adjourn. 3789 3790 Mr. Marlles -You can't do that. 3791 3792 Mr. Archer -Wait a minute. 3793 3794 Ms. Dwyer -I move that we approve the two ordinances as proposed.

Mr. Jernigan -

3795 3796

Thank you, Elizabeth.

3797				
3798	Mr. Taylor -	Second.		
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3800	Mr. Archer -	We have a motion by Ms. Dwyer, seconded by Mr. Taylor to approve the		
3801	ordinances. All in favor of the motion say aye. All opposed say no. The motion passes. The vote was 5-			
3802	Mr. Kaechele abstained.			
3803				
3804	Mr. Archer -	Do we need one for each one, Mr. Secretary?		
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3806	Mr. Marlles -	We should yes.		
3807				
3808	Mr. Archer -	That was the first one.		
3809				
3810	Ms. Dwyer	I move that we approve it as presented.		
3811	=			
3812	Mr. Taylor	Second.		
3813	Wii. Tayloi	occoriu.		
3814	Mr. Archer -	OK, motioned by Ms. Dwyer, seconded by Mr. Taylor. All in favor of that		
3815				
3816	motion say aye. All opposed sa	y no. The motion passes. The vote was 5-0. Mr. Kaechele abstained.		
3817	DISCUSSION LTEM. Set we	rk asssion for Comprehensive Plan Amendment (Environmental Floment)		
3818		rk session for Comprehensive Plan Amendment (Environmental Element)		
	(September 26, 2001).			
3819	NA NA II			
3820	Mr. Marlles -	Wait a second, at the bottom of the page there is a discussion item we		
3821		a comp plan amendment to our environmental element. Just in the way of		
3822		land use plan was reviewed by the Chesapeake Bay Local Assistance Board		
3823		to be consistent but they did have two recommendations that essentially		
3824		have to be incorporated into the Land Use Plan by March 31, 2002. It requires amendments to the		
3825	environmental element. We're	e asking you to set a work session on September 26 th so we can brief you		
3826	on those proposals, the propo	osed amendments to the environmental element. Mr. Chairman, is that		
3827	going to be after the POD mee	ting?		
3828				
3829	Mr. Archer -	I'm sorry.		
3830		·		
3831	Mr. Taylor -	Is that going to be after the POD Meeting?		
3832	,	3 3		
3833	Mr. Archer -	Yes, it would be if we set it for September 26 th .		
3834		100, it itedia so it ite cotti to coptomice. 20		
3835	Ms. Dwyer -	Isn't that going to be a busy meeting?		
3836	Wis. Dwyci -	isirt that going to be a basy meeting:		
3837	Mr. Archer -	It will be, but we'll get rid of it.		
3838	WII. AICHEI -	it will be, but we'll get hu of it.		
3839	Mr. Toylor	Co well probably have to work right through lunch		
	Mr. Taylor -	So we'll probably have to work right through lunch.		
3840				
3841	Mr. Marlles -	We'll look at the timing. We may be able to provide lunch.		
3842				
3843	Mr. Archer -	That's what I was hoping you would say.		
3844				
3845	Ms. Dwyer -	Do we have other work session items that day?		
3846				
3847	Mr. Marlles -	On that day, I don't think we do, do we Randy?		
3848				
3849	Mr. Archer -	Yeah, I think we do have something.		

3850			
3851	Mr. Jernigan -	What was your question?	
3852	NA NA II	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	
3853	Mr. Marlles -	We have several other items. What else do we have on that agenda?	
3854	Ma. Havaalaalaa	NA/- because the constitutional and beauty and because and an area of the contract.	
3855	Mr. Householder -	We have the residential setback ordinance amendments	
3856 3857	Mr. Arabar	What his a hours ore to do this?	
3858	Mr. Archer -	What big a hurry are to do this?	
3859	Mr. Marlles -	I think we are in a hurry on this one. We've got to get it done by March.	
3860	IVII : IVIdi iles -	I think we are in a hunry on this one. We've got to get it done by march.	
3861	Ms. Dwyer -	All right, we'll do it then.	
3862	Wis. Dwyci	7.11 right, we if do it then.	
3863	Mr. Archer -	Why don't we just go ahead and do it and get it over with. OK. You	
3864	want to make a motion to set t		
3865			
3866	Ms. Dwyer	I move that we have a work session for the Comp Plan Amendment	
3867	Environmental Element for Sep	·	
3868	•		
3869	Mr. Archer -	Motioned by Ms. Dwyer and seconded by Mr. Jernigan. All in favor of	
3870	the motion say aye. Those opp	osed say no. It will be on September 26 th .	
3871			
3872	Mr. Marlles -	One last item.	
3873			
3874	Mr. Archer -	One last item, gentlemen.	
3875			
3876	Mr. Marlles -	Dave, you want to explain this resolution.	
3877			
3878	Mr. Archer -	All right, what is the next item sir?	
3879	NA: NA::U		
3880 3881	Mr. Marlles -	This is a resolution to initiate a zoning ordinance amendment to establish	
3882	System.	re switching over from our paper maps to digital base maps using our GIS	
3883	System.		
3884	Ms. Dwyer -	Will we not have any paper maps to look at until they come in?	
3885	Wis. Dwyci -	will we not have any paper maps to look at until they come in:	
3886	Mr. Marlles -	You can make copies of those paper maps	
3887		The same suppose of the part o	
3888	Ms. Dwyer -	But you have to, you just look it up on the computer and then	
3889	, , , , , , , , , , , , , , , , , , ,		
3890	Mr. Marlles -	That's where we're heading.	
3891		· ·	
3892	Ms. Dwyer -	Can we access that from home?	
3893			
3894	Mr. Marlles -	You certainly from a technically standpoint should be. I don't know if we	
3895	are going to have it on the, do	you know Dave if we are actually have it?	
3896			
3897	Mr. O'Kelly -	No, I don't John, but Jim Uzel, our GIS Manager, is the project manager	
3898	for this project and there will be a demonstration, Mr. Chairman, at the time of public hearing which we		
3899	are suggesting by the adoption of the resolution will be October 11 th . Mr. Uzel will give the Planning		
3900	Commission a demonstration of the new mapping and all the features of that.		
3901	Mr. Arabar	Make almosty mat this thing	
3902	Mr. Archer -	We've already got this thing	

2002		
3903	M. Olk II	
3904 3905	Mr. O'Kelly - a public hearing on October 11	So this paper tonight just merely introduces the process and establishes
3905	a public flearing off October 11	•
3907	Mr. Taylor -	All right, then a motion is in order?
3908	ivii. Taylor -	All right, then a motion is in order:
3909	Ms. Dwyer -	Yes.
3910		
3911	Mr. Archer -	I would say so, Mr. Chairman.
3912		
3913	Mr. Taylor -	I'll move approval of the resolution to initiate its rezoning ordinance
3914	amendment to adopt a new dig	gital maps.
3915	Mr. Jorginas	Casaind
3916 3917	Mr. Jernigan -	Second.
3918	Mr. Archer -	Motion by Mr. Taylor seconded by Mr. Jernigan. All in favor say aye. All
3919		re it. The motion passes. The vote was 5-0. Mr. Kaechele abstained.
3920	opposed say no. The ayes hav	o it. The motion passes. The vote was o o. Wil. Raconcie abstained.
3921	Mr. O'Kelly -	I would mention, also, Mr. Chairman the nature of your September 26 th
3922	3	agenda. Currently there are 44 cases proposed on that agenda with two
3923		aring. We split the agenda to three different times. The first portion will
3924	begin at 9:00. We have a 10:0	00 portion, and we have the work session item scheduled for 11:00.
3925		
3926	Mr. Archer -	What ever it takes. This is a good Commission; we'll handle it.
3927 3928	Ma Duniar	Are there going to be a let of expedited eases Days?
3929	Ms. Dwyer -	Are there going to be a lot of expedited cases Dave?
3930	Mr. O'Kelly -	There will be some expedited cases. There are also some somewhat
3931	controversial cases as well.	There will be some expedited cases. There are also some somewhat
3932		
3933	Mr. Archer -	Get them all out in one day. Are there minutes to approve Mr.
3934	Secretary?	
3935		
3936	Mr. Marlles -	Yes, sir.
3937 3938	Mr Arabar	All right Will company make a motion to approve the minutes?
3939	Mr. Archer -	All right. Will someone make a motion to approve the minutes?
3940	Mr. Archer -	June 14 th and July 12 th and we also have August 9 th .
3941	Will. All Cites	Julie 14 und July 12 und we diso have August 7.
3942	Mr. Taylor -	I move that we approve the minutes.
3943	.,	
3944	Ms. Dwyer -	Second.
3945		
3946	Mr. Archer -	Which one?
3947	M. D	All CII
3948 3949	Ms. Dwyer -	All of them.
3949	Mr. Archer -	Can we do that? Can we approve all of them?
3951	Wil. Altitlei	can we do that: can we approve an or them:
3952	Mr. Marlles -	Sure.
3953		
3954	Mr. Archer -	We just did. The minutes are approved. Motioned by Mr. Taylor and
3955	seconded by Ms. Dwyer.	

3956		
3957	Ms. Dwyer -	All right.
3958	•	
3959	Mr. Archer -	Who has a motion for adjournment?
3960		
3961	Ms. Dwyer -	I move.
3962		
3963	Mr. Vanarsdall -	Second.
3964		
3965	Mr. Archer -	Motioned by Ms. Dwyer seconded by Mr. Vanarsdall. Let the record
3966	show the meeting adjourned at	t 11:57 p.m.
3967		
3968		
3969		
3970		
3971		
3972		C. (Chris) W. Archer, C.P.C., Chairman
3973		
3974		
3975		
3976		
3977		
3978		John R. Marlles, AICP, Secretary
3979		