Minutes of the regular monthly meeting of the Planning Commission of the County of Henrico held in the County Administration Building in the Government Center at Parham and Hungary Spring Roads, beginning at 7:00 p.m. December 6, 2012. Display Notice having been published in the Richmond Times-Dispatch on November 19, 2012 and November 26, 2012.

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Members Present: Mr. Tommy Branin, Chairman (Three Chopt)

Mrs. Bonnie-Leigh Jones, C.P.C., Vice Chairman (Tuckahoe)

Mr. C. W. Archer, C.P.C. (Fairfield)

Mr. Eric Leabough (Varina)

Mr. Robert H. Witte, Jr. (Brookland)
Mr. R. Joseph Emerson, Jr., AICP,
Director of Planning, Secretary

Members Absent:

Mr. Frank J. Thornton,

Board of Supervisors' Representative

Also Present:

Ms. Jean M. Moore, Assistant Director of Planning

Mr. James P. Strauss, CLA, Principal Planner

Mr. Benjamin Sehl, County Planner Mr. Livingston Lewis, County Planner Mrs. Lisa T. Blankinship, County Planner

Ms. Kim Vann, Henrico Police

Ms. Sylvia Ray, Recording Secretary

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Mr. Frank J. Thornton, the Board of Supervisors' representative, abstains on all cases unless otherwise noted.

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Mr. Branin - Good evening and welcome to the December 6, 2012, Planning Commission Rezoning meeting. If everybody would check their cell phones, please, and make sure that they're either turned off or to vibrate. We have a very short agenda this evening, so we should get everybody home pretty quickly this evening. If everybody would join me in standing for the Pledge of Allegiance.

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I don't believe we have anyone from the news media in the room this evening. So with that, Mr. Secretary, if you'd like to take the floor.

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Mr. Emerson - Thank you, Mr. Chairman. First on your agenda this evening are the requests for withdrawals and deferrals. Those will be presented by Mr. Jim Strauss.

- Mr. Strauss Thank you, Mr. Secretary. Good evening, members of
- the Commission. We have two deferrals this evening. The first one is in the
- Varina District on page one of the agenda, C-28C-12, E. J. Wade Construction.
 The applicant is requesting a deferral to the January 10, 2013, meeting.

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30	C-28C-12	Brian C. Mitchell for E.J. Wade Construction:
31	Request to conditionally r	rezone from A-1 Agricultural District to M-2C General
32	Industrial District (Conditi	ional) Parcel 843-701-2778 containing approximately
33		the south line of Portugee Road approximately 2,300'
34		Memorial Drive. The applicant proposes a contractor's
35		office, and maintenance facility. The uses will be
36		nance regulations and proffered conditions. The 2026
37		mmends Office and Environmental Protection Area.
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39	Mr. Branin -	Is anyone in opposition to the deferral of C-28C-12,
40	Brian C. Mitchell for E.J. W	
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42	Mr. Leabough -	With that, Mr. Chairman, I move that we defer C-28C-
43	•	E.J. Wade Construction, to the January 10, 2013,
44	meeting.	
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46	Mrs. Jones -	Second.
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48	Mr. Branin -	Motion by Mr. Leabough, seconded by Mrs. Jones. All
49		ed say no. That motion carries.
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51	Mr. Strauss -	The second request for deferral this evening is in the
52		age two of the agenda. This is case P-18-12, Innsbrook
53	· · · · · · · · · · · · · · · · · · ·	nt is requesting a deferral to the January 10, 2013,
54	meeting.	
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56	P-18-12	Brian Menditto for Innsbrook Foundation:
57	Request for a Provisional I	Use Permit under Sections 24-62.2(f), 24-66(a), 24-120
58	·	4 the County Code in order to continue operation of an
59		part of Parcel 750-768-4593, located at the southeast
60	ramp of I-295 approximate	ely 750' northeast of Nuckols Road. The existing zoning
61	is M-1C Light Industrial I	District (Conditional). The 2026 Comprehensive Plan
62	recommends Urban Mixed	-Use.
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64	Mr. Branin -	Is anyone in opposition to the deferral of P-18-12,
65	Brian Menditto for Innsbro	ok Foundation? No one? Then I'd like to move that P-
66		Innsbrook Foundation, be deferred to the January 10,
67	2013, meeting per the app	licant's request.
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69	Mrs. Jones -	Second.
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71	Mr. Branin -	Motion by Mr. Branin, seconded by Mrs. Jones. All in
72	favor say aye. All opposed	say no. That motion carries.
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Mr. Emerson -Mr. Chairman, that completes the requests for 74 withdrawals and deferrals this evening unless the Commission has anything 75 additional to add. 76 77 Mr. Branin -Are there any Commissioner requests for deferrals? 78 None? 79 80 Mr. Chairman, seeing there are no additional items 81 Mr. Emerson from the Commission regarding withdrawals and deferrals, the next on the 82 agenda are requests for expedited items. Those will be presented by Mr. Jim 83 84 Strauss. 85 Mr. Strauss -We have one case on the expedited agenda this 86 evening. It's in the Varina District on page one of the agenda. It's C-27C-12, 87 Slurry Pavers. Staff is recommending approval in accordance with revised 88 proffers that we've just handed out. Please note that Proffer 3 has been revised 89 to accommodate the additional landscape buffer along the eastern property line. 90 With that, the revised proffer, staff is recommending approval. We are not aware 91 of any opposition this evening. 92 93 C-27C-12 Randy Hooker for Slurry Pavers, Inc: Request to conditionally 94 rezone from B-3 Business District to M-2C General Industrial District 95

(Conditional) Parcel 806-722-0882 consisting of 0.244 acres located on the south line of Nine Mile Road (State Route 33) approximately 250' east of its intersection with Echo Avenue. The applicant proposes a contractor's equipment storage yard. The use will be controlled by zoning ordinance regulations and proffered conditions. The 2026 Comprehensive Plan recommends Office. The site is in the Enterprise Zone and is part of the Nine Mile Road Corridor Revitalization/Reinvestment Opportunity Area.

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Is anyone in opposition to the approval of C-27C-12, Mr. Branin -Randy Hooker for Slurry Pavers, Inc.? No one.

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With that, Mr. Chairman, I move that we recommend Mr. Leabough to the Board of Supervisors for approval C-27C-12, Randy Hooker for Slurry Pavers Incorporated, subject to conditions 1 through 10 dated December 4, 2012.

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Mr. Witte -Second.

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Mr. Branin -Motion by Mr. Leabough, seconded by Mr. Witte. All 114 in favor say aye. All opposed say no. That motion carries. 115

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Acting on a motion by Mr. Leabough, seconded by REASON: Mr. Witte, the Planning Commission voted 5-0 (one absent) to recommend the 118 Board of Supervisors grant the request because it would assist in achieving the

appropriate development of adjoining property and the proffered conditions will 120 provide appropriate quality assurances not otherwise available. 121 122 Mr. Chairman, that completes the expedited agenda 123 Mr. Emerson and takes you to page two of your regular agenda to C-29C-12. 124 125 James W. Theobald for Cox Road, LLC: Request 126 to amend proffered conditions accepted with Rezoning Case C-63C-98 on Parcel 127 748-759-3503 located on the east side of Cox Road at its intersection with 128 Westerre Parkway. The applicant proposes to amend Proffer 7 to allow a satellite 129 wagering facility. The existing zoning is B-2C Business District (Conditional). The 130 2026 Comprehensive Plan recommends Urban Mixed-Use. The staff report will 131 be presented by Mrs. Lisa Blankinship. 132 133 Mr. Branin -Is there anyone in opposition to C-29C-12, James W. 134 Theobald for Cox Road, LLC? Two in opposition. Okay. Mr. Secretary, would you 135 please read the rules of opposition? 136 137 Yes sir, Mr. Chairman. The Planning Commission Mr. Emerson -138 does have rules guiding their public hearings, and they are as follows. The 139 applicant is allowed ten minutes to present the request, and time may be 140 reserved for responses to testimony. The opposition is allowed ten minutes to 141 present its concerns. Commission questions do not court into the time limits. The 142 Commission may waive the time limits for either party at its discretion. Comments 143 must be directly related to the case under consideration. 144 145 Mr. Branin -Thank you. 146 147 Mr. Chairman, members of the Commission. This is a 148 Ms. Blankinship request to amend proffers accepted with rezoning case C-63C-98 to allow for a 149 satellite wagering facility, also referred to as an off-track betting parlor. Proffer #7 150 prohibits several uses including off-track betting parlors or OTBs. 151 152 The applicant proposes to amend Proffer #7 by deleting off-track betting parlors 153 from the list of prohibited uses. The applicant plans to locate a Colonial Downs 154 off-track betting parlor in the tenant space next to Big Al's Sports Bar & Grill 155 within the Shops at Twin Oaks. 156

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Colonial Downs Race Track is located in New Kent, Virginia. It is licensed and regulated by the Virginia Racing Commission. As part of the regulations, Colonial Downs is allowed to operate off-track betting facilities throughout the State, which are also licensed and regulated by the Virginia Racing Commission.

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Colonial Downs Race Track operates eight off-track betting centers throughout the state. One is located on the Henrico County/Richmond City line at 4700 West Broad Street. A second site was located at Finn McCool's Irish Pub in the Shoppes at Innsbrook, but the restaurant has recently closed.

The applicant has submitted Exhibit 1, illustrating the proposed floor plan of the OTB, which would be accessible to the public from the front of the building and from within Big Al's Sports Bar & Grill. The applicant has also submitted a letter from the Virginia Racing Commission stating that the Commission "has not received any crime-related reports, nor complaints, regarding the Colonial Downs' operation of the satellite wagering facility at Finn McCool's Irish Pub."

Because the former OTB location at Finn McCool's did not create any known concerns or nuisances, and the proposed use is regulated and licensed by the Virginia Racing Commission, the request to delete off-track betting parlors from the list of prohibited uses is not anticipated to adversely affect the intent or implementation of the original proffers. All other proffers accepted with rezoning case C-63C-98 would continue to govern the property. Therefore, staff supports this request.

This concludes my presentation. I will be happy to try and answer any questions.

Mr. Branin - Does anybody have any questions for Ms. Blankinship? None? Okay. For the people that are in opposition this evening, we can at it two ways. We can listen to the presentation of the applicant or hear what the opposition is for this case. I prefer to hear the opposition first so we can have the applicant address it when they come up to speak. So opposition, would you please come up. State your name for the record. This is a recorded public hearing which goes into minutes for public record.

Mr. Huber - Good evening. My name is Hunter Huber with Commonwealth Commercial Partners.

Mr. Branin - I'm sorry. Repeat that?

Mr. Huber - Hunter Huber—H-u-b-e-r. We're the property management company for Westerre Commons, which is located at 3701 through 3811 Westerre Parkway. I'm here representing the Westerre Commons Association, and the board has asked me to make a very brief statement on their behalf.

The board has concerns about the proposed zoning change and feels that it's important that this matter be thoroughly discussed with the Westerre Commons condo owners. As such, we cannot support the proposed change at this time. The Westerre Commons Association board is requesting that any decision regarding this hearing is deferred until after our annual owners' meeting, which is on December 20, 2012. This is the only opportunity that all the owners can get

210 211 212		group and discuss this. So we think it's appropriate to tunity to get everyone's input.
213 214 215	Mr. Branin - correct?	Mr. Huber, you understand this isn't a zoning change,
216 217	Mr. Huber -	I did.
218 219	Mr. Branin -	Your statement said zoning change.
220 221 222	Mr. Huber - amendment to the proffer.	I didn't recall saying zoning—oh, I see. Yes, it's
223 224	Mr. Branin -	Okay. Just making sure you're clear.
225 226	Mr. Huber -	Right, I understand.
227 228 229 230	Mr. Branin - the Commission, we mak has the final decision. Are	And you understand the process is that it comes to e a recommendation to the Board, and then the Board you aware of that?
231 232	Mr. Huber -	Yes sir.
233 234	Mr. Branin -	Okay.
235 236	Mr. Huber -	And that's January 22 nd ?
237 238	Mr. Branin -	Yes. Unless they decide to do something different.
239 240 241 242	Mr. Emerson - looking at my calendar. The falls on the 1 st .	Actually, I believe it would be the 29 th . I was just he first meeting would be on the 15 th . The first Tuesday
243	Mrs. Jones -	No, it's on the 8 th .
244 245	Mr. Emerson -	It is on the 8 th , you're right. It is the 22 nd .
246 247	Mrs. Jones -	I'm sorry to just jump in there.
248 249	Mr Huber -	The 22 nd ?
250 251	Mr. Emerson -	I believe.
252253254	Mr. Huber -	That's all I have.

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255 256	Mr. Archer - were asked to speak abou	Mr. Huber, was there any specific complaint that you at when you came or any specific concerns?
257 258 259 260	Mr. Huber - until we could get input fro and disruption of business	Not particularly. The main item was just to defer it om all the owners. I think the primary concern is safety s.
261 262 263	Mr. Archer -	Okay.
264 265 266	Mr. Branin - restaurant?	Have you had any issues currently with Big Al's
267 268	Mr. Huber -	No sir.
269 270	Mr. Branin -	Or any of the other restaurants?
271 272 273 274 275		Not that I'm aware of. But that's the type of thing we wners about as a group. There are fifty-some condonual meeting is the one time of the year that we have a veryone in one room.
273 276 277	Mr. Branin -	Okay. Any other questions for Mr. Huber?
278279280	Mrs. Jones - were because I think it's a find about this hearing ton	No. I was going to ask what the specific concerns good time to have those addressed here. How did you ight?
281 282 283	Mr. Huber - management company we	All the condo owners reported—right. So as the received notice of that.
284 285 286 287 288 289		I knew that was the answer, but I wanted to make . And I would expect that there—I mean if this hearing e and the annual meeting's in December, then what
290 291	Mr. Huber -	We would call a special meeting.
292 293	Mrs. Jones -	Okay. Thank you.
294 295 296	Mr. Branin - this case?	You didn't find it necessary to call a special meeting in
297 298 299		Well, I wasn't aware of this until Monday. And the ing up anyway. And the chance of getting fifty-some notice is slim. And honestly, it's hard enough at the

300 301 302	annual meeting to get feedback. But the board just feels it's their responsibility to at least give that opportunity.	
303	Mr. Branin -	Okay, well thank you Mr. Huber.
304 305 306	Mr. Huber -	Thanks.
307 308 309 310	Mr. Richter - School at Westerre Comr Twin Oaks.	I'm Steve Richter. I am the owner of the Primrose mons directly adjacent to—actually behind the Shops at
311 312 313	Mr. Branin - condos. Are you—	Mr. Richter, I know where the school is and the
314 315	Mr. Richter -	I'm separate.
316 317	Mr. Branin -	You are separate?
318 319	Mr. Richter -	I'm not part of the condos.
320 321	Mr. Branin -	Okay. You're right there.
322 323 324	Mr. Richter - that from the Lingerfelts ri	Yes. I own the two acres next to the condos. I bought ight as the development started.
325 326	Mr. Branin -	Okay.
327 328 329	Mr. Richter - notes.	I'm not a polished public speaker, so I have a lot of
330 331	Mr. Branin -	Nor am I; I'm terrible at it.
332 333 334	Mr. Richter - using the proper words fo	And I'm not a lawyer, so I'm not sure whether I'm or all these things. But hopefully I'll get my point across.
335 336	Mr. Branin -	I use the wrong ones every meeting.
337 338 339 340 341 342 343 344 345	prepare for grade school and four years old. We graders all the way dow They're all full time, forty wonderful place to work \$20,000 a year in real es	Okay. We built that school in 2006. I own the school ork in it every day. We have 200 wonderful kids that we led Most of the kids are between the ages of six weeks also have a thriving after-school program with fifth on to kindergarten. I employ thirty teachers and staff, hours a week. Great health care benefits, dental—it's a ke. I contribute to Henrico County taxes, \$18,000 to state taxes, personal property taxes. I'll get to the point. contributing member to Henrico County.

347 Mr. Branin -

All Henrico citizens are, sir.

Mr. Richter - Okay. We selected this site, and in particular Henrico County, after some extensive due diligence done by the Primrose School franchising company out of Georgia. One of the things they look for are these types of proffers in terms for use to be able to put a school in certain locations. Proffer 7 for this particular conditional rezoning case, which occurred way back in 1999, along with the rezoning case for my piece of land, all contained no OTB, no porn, no adult bookstores—a list of undesirable businesses. With that in hand, we decided to go ahead and build the Primrose School on that particular site, knowing that these proffers existed. It wasn't the only reason, but certainly one of the compelling reasons why we did it.

I've invested probably \$3 million dollars in that site. I understand that maybe none of the OTBs—the one on Broad Street or the one at Finn McCool's—had any type of issues with criminal activity. However, there is a lot of diligence that the Planning Commission and the Board of Supervisors put in in order to ensure that these type of proffers are put into a lot of conditional rezoning cases to include off-track betting. For one reason or another, the County thought enough to put it in those rezoning cases. I find that at this point, after I've already built my school and been in operation for quite some time, that now is the time to relook at that proffer and then put in the ability for at OTB to operate right next to my school.

Really what I'm asking is if an OTB requested to operate next to any of the elementary schools in the County, would you allow that occur? I have 200 kids. There may not be any issues with—there may not be and I hope there won't be any issues with vandalism or trespassing or drunk driving or anything like that, but I don't want to take that chance. And I also don't want to take the chance of any of my parents making a decision, a different decision about where they enroll their kids because of their perceived understanding of what OTBs are. They have a PR problem and it's an issue. I don't think I should take a hit in terms of my business—that might negatively financially impact me just because they want to put an OTB in Big Al's.

I eat at Big Al's a lot, by the way; he has great burgers. It's a terrific place to eat. I think Big Al's will do well without the OTB.

I don't mind the OTB being in the middle of Innsbrook where it was before. A lot of nightlife over there; there's plenty of parking. It's closely watched. It's right on Broad Street. It's closely watched by the police over there. I took the opportunity to go over and talk to the owner of the Sheer Creations Hair Cuttery, which is next to Finn McCool's, and also the manager of Firehouse Subs place, which is next door to that. Neither one of them had anything negative to say about it other than the Sheer Creations owners said there was a lot of drunk people leaving

Finn McCool's. Now I don't know if that was related to the OTB or whether that was just related because it was Finn McCool's. That was an anecdotal comment; I don't have any proof of that. But that's what he said to me, which I thought was kind of funny.

That's pretty much my case. I have a lot of other notes here. If you have any questions for me. I can't point to any problems I've ever had with Big Al's. I like the place a lot. I eat there a lot. I take my director over there; we have lunch there. They have wonderful burgers, like I said. It's just the OTB is not necessary, and I really don't want it next to my school.

Mr. Branin - Have you—in your operating hours—have you had any issues whatsoever with Big Al's, or Ipanema before that or what was David Du's Restaurant called there?

Mr. Richter - No, we have never had any issues with any of our friends and neighbors in that area at all. I don't anticipate there would be either. I think they run a tight ship. They run a great operation.

Mr. Branin - And do you think because the owner of Big Al's Sports Bar and Grill, if he puts in an OTB he's going to allow his restaurant, his name to be run down and they'll be more drunks? Is that what I'm—

Mr. Richter - Possibly. I don't want to take that risk. Absolutely. Don't want to take the risk. Look, there is only one way in and out of that place, right? There's that access road behind that shopping center. There is no access off of Cox Road at all. All that traffic comes right in front of me. Unfortunately, that's the way it was designed. Crack in access point off of Cox Road and get rid of that traffic in front of mine and I may never see this. That's an option, but I'd rather not have it near me at all. I haven't made this very public. I think that I could probably fill this place with parents, if I choose to, but I haven't made it public simply due to the fact that you're the Planning Commission, and you're making the next recommendation. If I could stop it here without it going to the Board of Supervisors I think that would be the easiest thing for me.

Mr. Witte - Do you have any idea what kind of hours the OTB operates?

Mr. Richter - In doing my simple phone calls, I talked to Ms.
Blankinship. I think she had indicated that they could stay open as late as
midnight, but likely not. I also talked to the president of Colonial Downs, and he
said they likely would not operate any later than that.

435 Mr. Witte - What time would they start?

437 Mr. Richter - I don't know that.

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439	Mr. Witte -	Ms. Blankinship, do you have that?
440		, ,
441	Ms. Blankinship -	From my research, most of them open around noon
442	and stay open till midn	ight. Some days they're closed, like Mondays and
443	Tuesdays. I guess it's just	up to the individual OTB and their licensing.
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445	Mr. Witte -	What time are the children at your school?
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447	Mr. Richter -	We open up at 7:00 in the morning, and we go to 6:30
448	in the evening.	
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450	Mr. Witte -	Okay.
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452	Mr. Leabough -	What are the ages of the kids?
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454	Mr. Richter -	We have kids six weeks all the way through four
455	,	on a day-to-day basis. And then fifth grade all the way
456	•	our after-school program. So we have buses that go
457		elementary schools in the West End. They come in at
458	about 2:30 in the afternoon	٦.
459	Maril and and b	0
460	Mr. Leabough -	So is your concern—it's a sports bar, so they serve
461	alcohol.	
462	Ma Diabtan	Oh aven Ma mana of a namenting issue of an OTD
463	Mr. Richter -	Oh sure. It's more of a perception issue of an OTB
464		I. Look, I've got—if you've been a parent, and I don't
465	know—	
466	Mr. Loobough	Oh yeah.
467 468	Mr. Leabough -	On year.
	Mr. Richter -	You make decisions for your kids based on all the
469 470		e. If I can avoid having one reason for a parent not to
471		oll them in my school, I will try to make sure that that
472	reason doesn't exist. And this OTB is a reason for parents not to enroll in my	
473		, warranted, whether it's real or not, the perception is
474		You don't want to live around them, and you certainly
475	don't want a school around	
476	don't want a concer around	
477	Mrs. Jones -	Mr. Richter, there is an article in the paper about this
478		ved any calls from parents?
479		, , ,
480	Mr. Richter -	I have not. I did not see it in the paper either. Thank
481	you. Was it favorable?	
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Mrs. Jones - No, it was just stating what was happening and the fact that it had come before the Commission today.

Mr. Richter - No, I really haven't highlighted to my—I don't want to highlight it to my parents.

Mrs. Jones - I just thought you might have heard from someone if that was a big concern. Okay.

Mr. Richter - I have a question for you. The OTB—I've read it now. This proffer is in several of the conditional rezoning cases throughout the West End. And I didn't look at any of the cases that were in the East End or any closer to the city. It's in there. OTB is listed consistently in there. What was the reason for the Planning Commission to put it in there in first place? And then what's the reason why now you think it's the right time to pull it given that I've invested a lot of money to put a school there, and it's a school? I do want to ask whether or not you think it's important that you consider that there is a school right next door to the facility.

Mr. Emerson - Mr. Chairman, I may be able to respond. And I wasn't here when those proffers went in. I will make the assumption that at the time these proffers came through, and other proffers prohibiting OTBs came through, it was a very new industry in the state. People did have a perceived perception of what off-track betting would be and what kind of impacts it would have. I think over time it has proven itself not to be that way. That's the reason you might not see that proffer today unless there was a neighborhood nearby or some sort of objection, which normally they would go in a commercial area similar to this. But that would be why I would make the assumption that—and you do see this proffer; he is correct. You will see this regularly throughout your proffers in the 1990s prohibiting OTBs

Mr. Richter - One of the staff had indicated they supported it because the Virginia Racing Commission has done a good job in regulating this industry. I think that they probably did just as good a job back in nineties as they do today. I don't think that's really an issue.

Mr. Emerson - Well actually they weren't opened in the nineties. They were just beginning so they didn't have a record of operation. But yes, the State Racing Commission regulates everything that occurs within these. And of course the representatives of Colonial Downs can speak to it more. But they are heavily regulated. I understand that doesn't help you with your issue and the perception that you're concerned about, but they are highly regulated.

Mr. Richter - I appreciate that. And I appreciate you guys giving me the time.

529 530 531	Mrs. Jones - you show us in the zoning in relation to Big Al's?	Maybe Ms. Blankinship can bring this back up. Would g map or the aerial or something exactly where you are
532 533 534 535 536 537	shopping center, and I ow	If you see the overhead? Do you have that? This is entire block right in here. This is all me. This is the on this two-acre plot right here. It's a 12,000-square-foot square feet of playground space. I love it. I think it's a
538 539	Mrs. Jones -	If you put the cursor on top of Big Al's.
540 541 542	Mr. Richter -	Yes, Big Al's is right here.
543 544	Mrs. Jones -	Right.
545 546	Mr. Leabough -	So you see the back of the property?
547 548 549	Mr. Richter - day. Wish you would close	Yes. As a matter of fact, I see his dumpsters every ethose dumpsters up, Al.
550 551	Mrs. Jones -	Thank you.
552 553	Mr. Richter -	Thank you very much. I appreciate it.
554 555	Mr. Archer - we get our police represer	Mr. Chairman, before you call the applicant up, could ntative up for a second, please?
556 557 558	Mr. Branin -	You would like to hear from Ms. Vann?
559 560	Mr. Archer -	I would.
561 562	Mr. Branin -	Ms. Vann, would you come down with your hurt arm?
563 564	Mrs. Jones -	Oh dear.
565 566	Ms. Vann -	Good evening. Kim, Vann, with Henrico Police.
567 568 569 570 571		Oh, I'm sorry, Ms. Vann. Ms. Vann, thank you for bout Mr. Richter's remarks, which I think are very salient is there any extra level of care or special police care rent OTBs now?
572 573 574	Ms. Vann - into that. At this point my orivate security.	The one on West Broad Street. It's city. I did check understanding is the Colonial Downs at West Broad has

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576 577 578	Mr. Archer - requirement that we have with?	And I would assume that this site would be—is that a or is that something that Colonial Downs has to deal
579 580 581 582		I don't think I can speak to that, partly because I think the City of Richmond. The parking lot is what Henrico requirement, I'm not familiar with it.
583 584 585 586	Mr. Archer - of calls for service?	Okay. Have any idea if there have been any number
587 588 589 590 591 592 593	if it comes up just the park not gone more than five, a things like that. There was to coordinate Henrico's s	We did look. I wasn't sure how long it had been, so since 2008 at this particular facility. Again, I don't know king lot because that's Henrico County. But it really has and five was this year. And those mostly are accidents, is one larceny. I spoke with an off-duty officer that used taff out there. He said it was run real well because Henrico used to work off duty there.
594 595	Mr. Archer -	Okay.
596 597 598	Mrs. Jones - West Broad Street near W	Ms. Vann, the statistics you're giving us are for the fillow Lawn location?
599 600	Ms. Vann -	Yes ma'am.
601 602 603	Mrs. Jones -	What about Finn McCool's?
604 605 606 607 608 609 610	you have to look at the address for that part of I	We also looked at that. The problem with Innsbrook, front of Broad Street comes up one address, so then suite. So it's about six or seven businesses are one nnsbrook, and then it's a suite after that. So pulling n one call in 2010 and two in 2011 and 2012 for that
611 612	Mrs. Jones -	For that suite.
613 614	Ms. Vann -	Just for Finn McCool's.
615 616	Mrs. Jones -	Okay. And we don't know what those are?
617 618 619	Ms. Vann - and 2012 were commercia	One service call in 2010, and then both calls in 2011 alarms.

Mrs. Jones - So what I'm hearing from you is in both of these locations there does not seem to be a correlation between heavier-than-normal calls for service—I don't know what heavier than normal is—but a lot of calls for service with the use that was there.

Ms. Vann - That would be what the statistics indicate. I did check with the community officer for Finn McCool's area and the Innsbrook area, and he said that he was not aware of any problems out there either. So both perception of the officer working the area and the stats, yes, that would be a true statement.

Mrs. Jones - Okay. Thank you.

Mr. Branin - Any other questions for Ms. Vann?

Ms. Vann - Thank you.

Mr. Branin - Someone came in late. You're not in opposition. I just wanted to give you your—would the applicant please come down?

Mr. Theobald - Good evening, Mr. Chairman, ladies and gentleman. I'm Jim Theobald. I'm here this evening on behalf of Cox Road LLC, which is the owner of the shopping center. There are a number of people with me here this evening—the owner of the center, Nathan Shore; Ian Stewart from Colonial Downs; as well as Al Coleman, the owner of Big Al's. They'd be happy to answer any question that you might have.

You may be aware of the history of this entire site. I think Mr. Emerson was explaining some of it. But as one who participated in the zoning for everything from Deep Run west to Cox Road here, I can tell you that this was a very long history of rezoning. Mr. Archer may remember there were homes up against the interstate. There was a road that went down there. If somebody had to assemble all those properties we would never find the solution to a transition of uses from the office use at Deep Run, which is actually—most of that is M-1, as I recall—to the mini warehouses and what not, transitioning to office, and ultimately to retail. If there's something there that may not be as representative of that transition, one might suggest that it would be the school. But the school is there, and we respect them there. And by all accounts they do a great job. But this is a shopping center that was approved and has a sports bar in it.

Now, when this was zoned and it was done by our office initially—Mr. Emerson is correct. There is a list of proffers that we usually will put in a B-2 or a B-3 type case. And at that time, off-track betting was pretty new; it had only been approved for a couple of years in Henrico County, and that was just part of the list. It was not based on a specific request, much less a complaint or concern; it was just part of the list.

Colonial Downs has successfully operated an off-track betting parlor in Finn McCool's for a number of years. There have not been any problems there. I have given you—and it's in your staff report—a letter from the Virginia Racing Commission. It's not a group that looks the other way. It's a group that highly, highly regulates every aspect of this type of entertainment. There have been no issues. Finn McCool's closed a couple of weeks ago. We knew it was likely to close, and so we began negotiating for an alternate location so that our business could continue without interruption. Unfortunately, that didn't quite happen as neatly as we had hoped. So we now find ourselves trying to in essence become a part of the Big Al's operation.

For those of you who may not have been in the off-track betting facility, they're not open Mondays and Tuesdays. Their hours will be consistent with Big Al's. Wednesday and Thursday they'll be potentially open between eleven and eleven. Fridays and Saturdays eleven to midnight. And Sundays noon to eleven. This is 1,000 square feet. It's not at all like the one on West Broad near Willow Lawn; this really is a small accessory to an existing food and beverage operation. That's why they do so well together. It's going to help Big Al's business and his restaurant. His customers may avail themselves of the opportunities at the OTB

685 facility.

There seems to be some concern that there will be hoards of disreputable people hanging around these things. I absolutely don't believe that's the case. I'm not sure that if a hundred people walked out the front door of Big Al's or out of the OTB or the hair salon next door or the yoga studio, you know, other than the apparel that you could pick out the person who is coming out of the OTB versus the restaurant. What you may not know is these things don't attract all that many people. They might average thirty folks a day during the week. It's more like fifteen. On Saturdays it might be forty-five. So we're not talking about a big group here.

This type of facility has been deemed to be a form of entertainment under the ordinance. It's consistent with the Land Use Plan. I suggest to you it's no different than many or all of the other activities occurring around it. Your staff had unequivocally recommended approval. And I would ask that you do the same to the Board of Supervisors. I will note that all the owners in the condo association, if you look in the file, received notice of this hearing when you sent out your adjacent letters. There are scores of letters that went out, and to my knowledge other than Mr. Huber's comments about wanting to have another board meeting, we have not received one phone call, and I'm not aware that staff has either.

This is a relocation of an existing business, one that's allowed in the County, one that's caused not the least bit of problems, and one that generates revenue for the County. You share in the revenues generated by these facilities. And we would just like to park in a part of Big Al's and continue to operate.

So with that I'd be happy to answer any questions, as would the folks who are 712 with me this evening. 713 714 Let me just make one more comment; I'm sorry. We get busier after five. While 715 there are some people there in the afternoon reading their racing from, deciding 716 what to do, there's a definite linear curve in terms of when people come. So what 717 I would suggest to you is to the extent that average is exceeded, generally 718 speaking it's after 5:00 as the day care is wrapping up and all the businesses 719 next door in the office condo. Thank you. 720 721 Does anyone have any questions for Mr. Theobald? 722 Mr. Branin -723 724 Mr. Archer -Mr. Theobald, are you familiar with what type of security might be provided by Colonial Downs? 725 726 I am. These small facilities do not have independent Mr. Theobald -727 security guards. They do have 24-hour surveillance cameras that monitor the 728 entirety of the site. We have provided you-and is a part of your staff report I 729 730

security guards. They do have 24-hour surveillance cameras that monitor the entirety of the site. We have provided you—and is a part of your staff report I believe there's a copy of the security plan that has been drafted for this facility. It can be monitored by Colonial Downs security officers continuously. They also have everything from panic buttons by the tellers' window to a little fob with the folks who circulate around where they have far more security than any retail business short of having a uniform policeman standing there.

The larger facility down at Willow Lawn, if you remember it was a buffet place that's a full-service food operation and a big facility. And they do have security there. Never had it a Finn McCool's or any of these smaller locations.

Mr. Archer - I had read it, but I just thought I wanted to get it on the record coming from you.

743 Mr. Theobald - Sure.

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Mrs. Jones - I do have a question also. Mr. Theobald, let me make sure I understand this. Monday, Tuesday the operation is closed.

748 Mr. Theobald - The OTB is closed.

750 Mrs. Jones - The OTB is closed. And Wednesday, Thursday it opens at?

752 753 Mr. Theobald - With Big Al's. Eleven to eleven are his hours.

755 Mrs. Jones - Eleven to eleven. And then on the weekends, Friday, 756 Saturday, Sunday?

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Mr. Theobald - Friday, Saturday, eleven to midnight. And you all will correct me if I misstate, please. Okay. And Sunday is noon to eleven.

Mrs. Jones - So what I'm hearing is that the school will be open here. The OTB will be open here. And the overlap is potentially noon to 6:30, I believe Mr. Richter said his hours were, which is about when I guess people coming home from work would come to the sports bar. I would guess. While there may be some overlapping traffic, I'm thinking these hours actually complement each other to some degree. So thank you for clarifying that.

Mr. Branin - Any other questions for Mr. Theobald?

Mr. Witte - I have one. Mr. Theobald, I frequented that shopping center on more than a few occasions. And occasionally it's difficult, especially on the weekends and the evenings, to get a parking spot. I'm also aware that there's no parking on Cox Road or Westerre Parkway. In the event that there is a need for overflow parking, do we have an option?

Mr. Theobald - Well, I guess there is tons of parking behind Big Al's. Now maybe it's in the office condo spot, and I don't know that they have cross parking. Seems to me that what we're doing is we're not creating new space; we're taking a part of existing space. We're taking part of the Cross Fit Studio next door, as well as part of Big Al's. So I'm not sure whether or not we're just trading bodies. Obviously we hope there are more people frequenting Big Al's and coming here, but if we're talking at the busiest point, you know, approximately forty-five people, I would think that would be good news for the County and retailers in there. It will drive people to the other retail operators as well.

Mr. Branin - Sir, if you would like to address this you're welcome to. Just please state your name for the record.

Mr. Shore - Okay. My name is Nathan Shore. I'm the owner of the property. I just want to clarify on the parking. When we built the shopping center, the parking in the County was four and a half spaces per thousand. We have 40,000 square feet, give or take. So we actually have five per thousand, which is 200 spaces. And then we have two office users. Bank of American has 7200 square feet of which they occupy about—or use about a third of it. And then the old Ipanema Grill that you spoke of, sir, is actually used by DuPont as a test kitchen, so there are no people coming and going from a retail. So over a third of the shopping center is actually office users. And then one space is vacant. So it's about 40 percent of the shopping center is not retail. I'm not sure what times you were there. The yoga place—very few people. I wanted to clarify the parking.

Mr. Branin - Don't go anywhere because I'm glad you're down here.

Mr. Shore - Okay.

Mr. Branin - There was a question about an entrance from Cox Road. Have you ever looked into Cox Road having an entrance into this?

Mr. Shore - I'll let staff deal with that; they rejected it, so. I don't mean to throw the staff under the bus. We requested that at the beginning, and we've requested it multiple times since we built it in 2004. The concern was the traffic exiting the shopping center to Cox Road because there's no median there. We had even proposed a right-in only off of Cox Road. And our engineer was told by staff that people would still try to go out that entrance. I mean we can't stop people from doing stupid things, but we had requested a right-in multiple times because our retailers and our restaurants would love to have an entrance in there. Al could speak to that. Walter at Cupertino's could speak to that. But we've been rejected multiple times for that.

So the entrances that were put in were the only thing that was approved by the County. And at the time when that stoplight was put in, that was kind of the safety factor, that the stoplight at Westerre Parkway and Cox Road would allow for better access onto Cox Road from that area. Eventually, I think, there is supposed to be a median on Cox Road. So we've requested it multiple times.

 Mr. Branin - Lisa, would you get this gentleman's contact information, name and all of that, and get with Public Works and Traffic, and ask them to give me a call? Any other questions? Okay. Mr. Theobald, I have one more for you. Thank you, sir.

The door that is—can we pull up Exhibit 1? Here is the floor plan. You see where it says Big Al's expansion and TVs and the door going outside. Wouldn't it be to Big Al's advantage to have all foot traffic, except maybe emergencies, coming through his restaurant?

Mr. Theobald - Well, that was something that was brought to our attention as we walked in this evening. As you could perhaps tell by our huddle in the back, it was not favorably met. This is Big Al's seating area. This is where people—the bar area is back through here. And apparently there is also outdoor seating you can access different ways. There's designed to be a door—you could enter the OTB through here, and it'll be a separate door through here, and another opening through here. The idea was to at least funnel some of the traffic directly into here as opposed to back and forth among the seated diners. And so in order to achieve all of this we have negotiated sublet space with the Cross Fit people. You're looking in yellow here at this rather unusual configuration that would comprise the OTB.

849 850	Mr. Branin - necessity?	So I'm understanding you to say that that is a
851		THE RESERVE OF THE PARTY OF THE
852	Mr. Theobald -	Highly desirable by Big Al. We're trying to balance
853	increasing his business, in	ncreasing traffic, at the same—
854		
855	Mr. Branin -	Well if indeed, Mr. Theobald, that you can only have
856		nk as a restaurant owner those fifteen people would be
857		the restaurant simply because it would generate more
858	business. That's why he h	as connectivity, isn't it?
859		
860		Well yes, but I'm not sure what the issue is with
861		rect. I mean certainly it's something we can look into
862		d the Board, if you like. But I think that given the
863		ace planning and everything that's been done, it's
864	something that would nee	d further discussion.
865		
866	Mr. Branin -	In light of Mr. Richter's concerns about a betting
867		Big Al's request for an addition onto his business, in
868		those two factors, having a separate entrance so it is
869		ation as opposed to coming in to—because I believe at
870		an entrance that went out into the courtyard, but that
871		restaurant. So people coming from the courtyard to go
872	into the restaurant were co	oming through that door. Correct?
873		
874	Mr. Theobald -	You could access the restaurant and the OTB directly
875	from the courtyard.	
876		Annual Control of the
877	Mr. Branin -	Same door.
878		
879	Mr. Theobald -	Same door.
880		
881	Mr. Branin -	And so you had two entrances, one from either side of
882	-	the OTB entrance and the restaurant entrance, it was
883	both direction entrance. S	hare.
884		
885	Mr. Theobald -	Mmm-hmm.
886		
887	Mr. Branin -	That is what I'm looking at in regards to this. I see that
888	-	e down. If you would like to speak, go ahead. State
889	your name for the record.	
890		
891	Mr. Coleman -	My name is Al Coleman. I'm the owner of Big Al's
892		nk you for letting me just interject right here. As far as
893		naving people in there, at Colonial Downs we will also
894	have tables and chairs, a	and we will be serving food and beverage. That's the

895	•	ve you to have people come through the restaurant, yes.	
896	9	a separate entrance for them. But we will be serving food	
897	and beverage in there with tables, chairs, that type of thing. They'll be supplied		
898	by Colonial Downs. So I just wanted to interject that as part of what you were		
899	talking about, the difference	ent entrance and that type of thing. I wanted to let you	
900	know that we will be ser	ving food and beverage.	
901			
902	Mr. Emerson -	Could you describe the type of table you will have in	
903	there?		
904			
905	Mr. Coleman -	We haven't gotten to that point yet. But I'm sure	
906	tables, four tops, that ty	pe of thing. High tops, four tops. That's something that	
907	Colonial Downs and I wo	ould have—	
908			
909	Mr. Emerson -	A betting table.	
910			
911	Mr. Coleman -	Tables for food and for beverage.	
912		C	
913	Mr. Emerson -	With sectionalized places where you sit and place	
914		or can't see what you're doing?	
915	, ,	,	
916	Mr. Branin -	Or actual dining tables?	
917		3	
918	Mr. Coleman -	No, dining type.	
919		3 71	
920	Mr. Branin -	So a pub atmosphere.	
921			
922	Mr. Coleman -	Yes.	
923			
924	Mr. Branin -	Okay.	
925		•	
926	Mr. Coleman -	Thank you for letting me—I just wanted to clarify the	
927	point about the food and	beverage there, that we'll be serving that.	
928			
929	Mr. Branin -	Okay. Does anybody have any other questions for Mr.	
930		re not forgotten you. I'm just trying to get him off the floor	
931	before I bring you back of		
932	gerere varing , car accord		
933	Mr Richter -	I have a question.	
934			
935	Mr. Branin -	You have a question for Mr. Theobald. Okay. Well	
936		the microphone because you can't do it from the floor.	
937	, ca need to come up to		
938	Mr. Richter -	First, thanks for addressing the ingress/egress. I think	
939	that would go a long way		
940	303	, - , ,	

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941 942	Mr. Branin -	I haven't finished addressing it either.
942	Mr. Richter -	Does Al's Sports Bar currently have panic buttons or
943		And so you feel a need to put that in there when you
945		ht? Why have 24-hour surveillance and panic buttons if
946		ent that would require 24-hour surveillance and panic
947	buttons? That's my questi	
948	batterio: maro my queen	
949	Mr. Branin -	Okay. Thank you, sir.
950		
951	Mr. Theobald -	Well, the easy answer is it's part of the racing regs. I
952	don't think he's implying	he would feel better if they weren't there. But they're
953	required by the Racing Co	ommission, so that's why they're there.
954		
955	Mr. Branin -	So it's part of Racing Commission's regulations.
956		
957	Mr. Theobald -	Mmm-hmm.
958		and the second s
959	Mr. Branin -	There's your answer. I didn't know the answer to that
960	either.	
961		M. The held become 20 and a 20 Die Alle
962	Mr. Witte -	Mr. Theobald, because it's connected, will Big Al's
963	have to have the same in	his restaurant, surveillance and panic buttons?
964	Mr. Thechold	No. I wouldn't think on It's all boing installed by
965	Mr. Theobald -	No, I wouldn't think so. It's all being installed by ace that will be licensed for the OTB.
966 967	Colonial Downs in the spa	ice that will be licensed for the OTB.
968	Mr. Witte -	Thank you.
969	Will. Willie	mank you.
970	Mr. Leabough -	Aren't the spaces one in the same, essentially? I
971	mean I know you have—	, , , , , , , , , , , , , , , , , , , ,
972	,	
973	Mr. Theobald -	The space in the yellow is the OTB space.
974		
975	Mr. Leabough -	Yes, but if we're talking about what Mr. Branin is
976	suggesting, then it would	essentially be one in the same. You're going to access
977	it from the same entrance	
978		
979	Mr. Theobald -	You can access it from all of the entrances. But the
980		ined in yellow. This is still Big Al's, and he'll be serving
981		part of the accessory uses. This is the location of self-
982	serve terminals you can s	ee in the drawing.
983		0
984	Mr. Leabough -	So wouldn't you need the same surveillance in the
985	other space?	
986		

987 988	Mr. Theobald -	No. This is where the money machines are.
989 990 991 992	Mr. Leabough - somebody took a hostage, protect that space, correct	Something could happen in adjacent space. If God forbid, in Big Al's, there would be nothing there to?
993 994 995	Mr. Theobald - in the County.	There's nothing to protect anybody in any restaurant
996 997 998	Mr. Leabough - because it's adjacent to the	No, no, no. I'm talking about because of the fact that e OTB.
999 1000	Mr. Theobald -	I'm not sure I follow you, Mr. Leabough.
1001 1002 1003 1004	•	I'm just saying that there really—for instance, if I telling me that there's nothing that's there from a at would cover that space.
1005 1006 1007	Mr. Theobald - OTB space.	The surveillance cameras are designed to cover the
1008 1009 1010	Mr. Leabough - Al's there is no camera the	So if you're at that new opening that connects to Big re?
1011 1012 1013 1014		Well there might be a camera pointed at the door, and s in and out of there. You wouldn't see who's dining
1015 1016 1017	Mr. Leabough - something covering that or	No, no, no, that's not what I meant. So there would be bening.
1017 1018 1019 1020	Mr. Theobald - cameras.	Yes, yes. Every square inch is covered by the
1021 1022 1023	Mr. Leabough - camera at that door to cate	So if there was only one door, there would be a ch people coming in.
1024 1025	Mr. Theobald -	Yes.
1026 1027	Mr. Branin -	Okay.
1028 1029	Mr. Theobald -	Yes, yes.
1030 1031 1032		One more. It just popped into my head. Will the eir bets in the expansion area, and then leave, and go rybody have to stay in the expansion area?

103	
103	They'll serve you here, they'll serve you here, and here's where you bet in here.
103	
103	
103	stand to watch, you know.
103	
103	Mr. Theobald - I guess that could happen.
104	
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104	
104	very similar to that of a bank.
104	
104	Mr. Theobald - Yes, exactly.
104	
104	Mrs. Jones - It's because there's money involved.
104	11 - 1 1 1 1
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10/	as happy to be there. That that in thinks, because the good norm as to them, and

there is a lot of time, and your meeting will actually be in the middle, he had 1079 instructed me that that was not reason enough to defer. And then he wanted me 1080 1081 to work through the case. 1082 1083 Mr. Richter, I hear what you're saying. I think that this case may have a little bit more work done to it between the Commission and the Board, especially with the 1084 1085 accessory. Is it an accessory or is it a standalone? But it's going to move forward this evening to the Board. 1086 1087 I would like to make the motion that C-29C-12, James W. Theobald for Cox 1088 1089 Road, LLC, move forward to the Board of Supervisors with a recommendation for approval. 1090 1091 Mr. Witte -Second. 1092 1093 Mr. Branin -Motion by Mr. Branin, seconded by Mr. Witte. All in 1094 favor say aye. All opposed say no. The ayes have it; the motion passes. 1095 1096 **REASON:** 1097 Acting on a motion by Mr. Branin, seconded by Mr. Mr. Witte, the Planning Commission voted 5-0 (one absent) to recommend the 1098 1099 Board of Supervisors grant the change does not greatly reduce the original intended purposes of the proffers and it is not expected to adversely impact 1100 surrounding land uses in the area. 1101 1102 1103 Mr. Emerson -Mr. Chairman, that now takes us to the next item on your agenda, which would be consideration of the approval of your minutes from 1104 the Planning Commission meeting of November 8, 2012. I do have an errata 1105 sheet for you. These are the corrections that staff received. With that I believe I 1106 have no further comments other than I would just like to remind everyone that 1107 these are verbatim minutes. So sometimes some of the verbiage reflects what 1108 people say versus what possibly they meant to say. I just wanted everybody to 1109 understand that. 1110 1111 Mr. Archer -Mr. Secretary, before we approve these, I would like 1112 to apologize to Ms. Ray. I found a mistake in the minutes, and recited it to her, 1113 and she couldn't find the line nor the word that I was referring to. Today we 1114 discovered I was talking about the POD minutes. I know she can hear me. I just 1115 wanted to let her know I publically apologize to her. 1116 1117 Mr. Branin -Does anyone have any additions to the errata sheet? 1118 1119 None? Okay, I'll entertain a motion. 1120

1122 1123 Mr. Archer - Second.

Mrs. Jones -

1121

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Move we accept the minutes as corrected.

1125 1126	Mr. Branin - favor say aye. All oppose	Motion by Mrs. Jones, seconded by Mr. Archer. All in ed say no. That motion carries.
1127 1128	Any other topics of conversation, business?	
1129 1130 1131 1132	Mr. Archer - members of this Commi much about them.	Other than to say that it appears to me that the ssion do not frequent OTBs. We don't seem to know
1133 1134	Mrs. Jones -	But we might start.
1135 1136 1137	Mr. Archer -	Yes.
1137 1138 1139	Mr. Emerson -	Mr. Chairman, staff has nothing further.
1140 1141	Mrs. Jones -	There is a chance that I may not be here next time.
1142 1143	Mr. Leabough -	Next week?
1144 1145	Mrs. Jones -	Yes.
1146 1147	Mr. Archer -	She said chance.
1148 1149	Mrs. Jones -	There is a chance.
1150 1151	Mr. Branin -	I'll entertain a motion for adjournment.
1152 1153	Mr. Archer -	Move for dismissal, Mr. Chairman.
1154 1155	Mr. Witte -	Second.
1156 1157	Meeting is adjourned.	
1158 1159		STATE OF THE PARTY
1160		
1161		R. Joseph Emerson, Secretary
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1167		1/001
1168		Mr. Tommy Branin, Chairman
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